Tennessee

Are New Teachers Being Prepared for College- and Career-Readiness Standards?

2014 State Teacher Policy Yearbook

National Council on Teacher Quality

Acknowledgments

STATES

State education agencies remain our most important partners in this effort, and their gracious cooperation has helped to ensure the factual accuracy of the final product. Although this year's edition did not require the extensive review that comprehensive editions require, we still wanted to make sure that we captured all relevant policy changes and that states' perspectives were represented. Every state formally received a draft of the policy updates we identified in June 2014 as well as a draft of analyses and recommendations for the new indicators related to college- and career-readiness standards for comment and correction. States also received a final draft of their reports a month prior to release. All but two states responded to our inquiries. While states do not always agree with our recommendations, their willingness to engage in dialogue, explain their differing points of view and often acknowledge the imperfections of their teacher policies are important steps in moving forward.

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STAFF

Sandi Jacobs, *Project Director* Kathryn M. Doherty, *Special Contributor* Kelli Lakis, *Lead Researcher* Phil Lasser and Lisa N. Staresina, *Researchers*

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Teacher Preparation Policy Priorities for Tennessee

Prepare all teachers to meet the instructional shifts of college- and career-readiness standards for students.

- Strengthen preparation requirements to ensure teacher candidates have the ability to address the use of informational texts as well as incorporate complex informational texts into classroom instruction.
 Priority for elementary, middle, secondary and special education teacher preparation.
- Through testing frameworks or teacher standards, include literacy skills and using text to build content knowledge in history/social studies, science, technical subjects and the arts.
 Priority for elementary, middle, secondary and special education teacher preparation.
- Ensure teachers are prepared to intervene and support students who are struggling with reading. *Priority for secondary teacher preparation.*

Additional priorities for elementary teacher preparation:

- Require all elementary teacher candidates—including candidates for an early childhood license—to pass a rigorous content test that assesses knowledge of all core subjects, including mathematics, and requires a meaningful passing score for each area.
- Require a content specialization in an academic subject area.

Additional priorities for special education teacher preparation:

- Require elementary special education candidates to pass a rigorous content test as a condition of initial licensure.
- Ensure secondary special education teachers possess adequate content knowledge for the grades and subjects they teach.

Raise admission requirements:

• Limit admission to teacher preparation programs to candidates in the top half of the college-going population, measured by a test normed to the general college-bound population or minimum GPA.

Hold preparation programs accountable:

• Set minimum standards for program performance with consequences for failure to meet those standards.

Teacher Preparation in Tennessee

The 2014 *State Teacher Policy Yearbook* keeps the spotlight on the critical issue of teacher preparation. In addition to updating the full set of teacher preparation policies reviewed in last year's comprehensive edition, the 2014 *Yearbook* casts a critical eye on whether states have established requirements for teacher preparation and licensure that help to ensure that teachers are ready for the increased demands of states' college- and career-readiness standards for K-12 students.

Current Status of Tennessee Teacher Prep Policy

B- 2014 Teacher Prep Grade

Prior Grades: B- 2013 B- 2012 B- 2011					
Yearbook Goal	Торіс	2014 Score	2013 Score		
1-A	Admission into Preparation Programs				
1-B	Elementary Teacher Preparation	\bigcirc	\bigcirc		
1-C	Elementary Teacher Preparation in Reading Instruction		•		
1-D	Elementary Teacher Preparation in Mathematics	٠	٠		
1-Е	Middle School Teacher Preparation		•		
1-F	Secondary Teacher Preparation		•		
1-G	Secondary Teacher Preparation in Science	•	•		
1-H	Special Education Teacher Preparation	٠	٠		
1-1	Assessing Professional Knowledge	•	•		
1-J	Student Teaching		•		
1-К	Teacher Preparation Program Accountability	•	4		
Does Not Meet Meets Only a Small Part Partially Meets Nearly Meets Fully Meets					

2014 Teacher Prep Policy Update for Tennessee

Based on a review of state legislation, rules and regulations, NCTQ has identified the following recent teacher prep policy changes in Tennessee:

Admission into Teacher Preparation

Tennessee now requires the Praxis Core Academic Skills for Educators tests for admission. *Praxis Test Requirement www.ets.org*

Elementary Teacher Preparation

Elementary teacher candidates are required to pass the revised Praxis II Elementary Education: Content Knowledge (5018). *Praxis Test Requirement www.ets.org*

Middle School Teacher Preparation

Beginning in 2015, Tennessee will require middle grades certification (grades 6-8) for all middle school teachers. In addition, middle school teachers will be required to pass a Praxis II subject-matter test to attain licensure. *Praxis Test Requirement*

www.ets.org Policy 5.502 http://www.tn.gov/sbe/Policies/5.502_Educator_Licensure_Policy_7-25-14.pdf

Tennessee Response to Policy Update

States were asked to review NCTQ's identified updates and also to comment on policy changes related to teacher preparation that have occurred in the last year, pending changes, or teacher preparation in the state more generally.

Tennessee was helpful in providing NCTQ with additional information about policy changes related to teacher preparation.

The state indicated that the State Board of Education passed a new policy regarding the approval of educator preparation programs on first reading at the July 25, 2015, meeting. Primary changes include:

- · Adoption of CAEP standards to replace NCATE Standards
- · Adoption of InTASC standards to replace existing Professional Education Standards
- Identification of appropriate standards for programs that include Tennessee Student Standards, SPA standards or other standards approved by Tennessee Department of Education

The revised policy also introduces the requirement of an annual report for all state-approved preparation programs. The report will be developed over the next two years and will ultimately be a significant part of the process used to approve programs.

http://www.state.tn.us/sbe/2014_documents/July_Board_Meeting/II_G_Educator_Preparation_Policy_Attachment.pdf.

Figure A

Delivering well- prepared teachers2014 CRADE2013 CRADE2012 CRADE2011 CRADEAlabamaB-BB-CAlaskaFFFFArizonaDD-D-ArkansasC+C+CCaliforniaD+D+DColoradoD-D-D-ConnecticutB-B-C+DelawareB-C+D-District of ColumbiaC-D+DFloridaB+B+B-GeorgiaC+C+CIdahoD+D+DIllinoisD+D+DIndianaB+B+B-KansasD+D+DKansasD+D+D+MaireD+D+D+MarylandD+D+D+MichiganD+D+D+MississippiCC-CMissouriB-C-D+	
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Rhode Island B+ B+ C D+	
South Carolina C+ C C- C-	
South Dakota D- D D-	
TENNESSEE B- B- B-	
Texas B B C+ C+	
Utah C- D+ D D	
Vermont C C C- D+	
Virginia B- C+ C- C-	
Washington D+ D+ D+ D+	
West Virginia C+ C+ C- C-	
Wisconsin C C- D+ D	
Wyoming D- F F F	
Average State Grade C C- D+ D	

Figure B

Delivering well-

Delivering well-	
prepared teachers	2014 GRADE
Florida	B+
Indiana	B+
Rhode Island	B+
New York	В
Texas	В
Alabama	B-
Connecticut	B-
Delaware	B-
Kentucky	B-
Massachusetts	B-
Missouri	B-
New Jersey	B-
TENNESSEE	B-
Virginia	B-
Arkansas	C+
Georgia	C+
Minnesota	C+
North Carolina	C+
South Carolina	C+
West Virginia	C+
Louisiana	C
	C
Mississippi	C
Ohio	
Oklahoma	C
Pennsylvania	С
Vermont	C
Wisconsin	С
District of Columbia	C-
New Hampshire	C-
Utah	C-
California	D+
Idaho	D+
Illinois	D+
lowa	D+
Kansas	D+
Maine	D+
Maryland	D+
Michigan	D+
New Mexico	D+
Oregon	D+
Washington	D+
Arizona	D
North Dakota	D
South Dakota	D
Colorado	D-
Hawaii	D-
Nebraska	D-
Nevada	D-
Wyoming	D-
Alaska	F
Montana	F
Average State Grade	С

Elementary Teacher Preparation

Key Components

(The factors considered in determining the states' ratings for this topic.)

- The state should ensure that all elementary teachers are sufficiently prepared for the ways that college- and career-readiness standards affect instruction of all subject areas. Specifically,
 - A. The state should require that all new elementary teachers are prepared to incorporate complex texts and academic language into instruction.
 - B. The state should ensure that all new elementary teachers are prepared to incorporate literacy skills as an integral part of every subject.
 - C. The state should ensure that all new elementary teachers of English language arts are prepared to support struggling readers.
- 2. The state should require that new elementary teachers, including those who can teach elementary grades on an early childhood license, pass a rigorous test of reading instruction in order to attain licensure.
- 3. The state should ensure that all elementary teacher candidates, including those who can teach elementary grades on an early childhood license, possess sufficient content knowledge in all core subjects, including mathematics.
- 4. The state should require that its approved teacher preparation programs deliver a comprehensive program of study in broad liberal arts coursework. An adequate curriculum is likely to require approximately 45 credit hours to ensure appropriate depth in the core subject areas of English, mathematics, science, social studies and fine arts.
- 5. The state should require elementary teacher candidates to complete a content specialization in an academic subject area. In addition to enhancing content knowledge, this requirement ensures that prospective teachers have taken higher-level academic coursework.



PREPARING ELEMENTARY TEACHERS FOR COLLEGE- AND CAREER-READINESS STANDARDS

The new demands of college- and career-readiness standards for students heighten the need for elementary teachers to have a strong content background in all of the subject matter taught in the elementary grades. Tennessee, like most states, has adopted such standards and must ensure that its preparation and licensure requirements for new teachers address this need.

Currently, Tennessee offers an elementary license to teach grades K-5. The state also offers an early childhood license for grades PreK-3. Key licensing requirements for elementary school teachers in Tennessee include:

TENNESSEE ELEMENTARY TEACHER PREP SNAPSHOT

X State requires passing a content test in each of the four core subjects.

State requires adequate test on the science of reading.

State requires academic content specialization.

State has adequate/appropriate requirements for teachers who teach elementary grades on an early childhood license.

Yes 🗡 No

In addition to the strong content background called for by collegeand career-readiness standards, teacher candidates must also be prepared for the key instructional shifts that differentiate these standards from their predecessors. Tennessee requires all elementary and early childhood education teachers to pass the Praxis II Teaching Reading: Elementary Education test, which, under the heading "reading comprehension strategies across text types," requires teachers to know "how to select and use a variety of informational, descriptive, and persuasive materials at appropriate reading levels to promote students' comprehension of nonfiction, including content-area texts."

Further, in its standards for both early childhood and elementary teachers, Tennessee requires that "candidates promote the integrating of literacy skills across all subject areas."

Elementary and early childhood education (PK-3) teachers in Tennessee are required to pass the revised Praxis II Elementary Education: Content Knowledge (5018) test. Its reading and language arts subtest includes some of the instructional shifts toward building content knowledge and vocabulary through careful reading of

RECOMMENDATIONS

Ensure that elementary teachers are prepared to meet the instructional requirements of college- and careerreadiness standards for students.

Incorporate informational text of increasing complexity into classroom instruction.

Although the revised Praxis II Content Knowledge test is a step in the right direction, this assessment still does not adequately capture all of the major instructional shifts of college- and career-readiness standards—and it fails to provide subscores for each core content area. Tennessee is therefore encouraged to strengthen its teacher preparation requirements and ensure that all candidates who teach the elementary grades have the ability to address the use of informational texts as well as incorporate complex informational texts into classroom instruction.

ncorporate literacy skills as an integral part of every subject.

To ensure that elementary students are capable of accessing varied information about the world around them, Tennessee should also—either through testing frameworks or teacher standards—include literacy skills and using text to build content knowledge in history/social studies, science, technical subjects and the arts.

Require all elementary teacher candidates—including candidates for an early childhood license—to pass a subject-matter test designed to ensure sufficient content knowledge of all subjects, including mathematics.

Tennessee should require all candidates teaching elementary grades to earn separate, meaningful passing scores for each core subject covered on the elementary content test, including reading/language arts, math, science and social studies. Use of a composite passing score offers no assurance of adequate knowledge in each subject area. A candidate may achieve a passing score and still be seriously deficient informational and literary texts associated with these standards. However, although the framework now addresses complex texts, it does so only in the context of measuring text complexity and it does not address how to also incorporate increasingly complex texts into instruction.

The state's Teaching Reading: Elementary Education test addresses the needs of struggling readers.

Tennessee also recently passed legislation defining dyslexia as a "specific learning disability," and requiring K-12 educators to receive training for teaching students with dyslexia "using appropriate scientific research and brain-based multisensory intervention methods and strategies."

Supporting Research

Praxis Tests www.ets.org/praxis Standards http://www.tennessee.gov/education/lic/doc/accttchlicstds.pdf Public Chapter 833, SB 2002 http://state.tn.us/sos/acts/108/pub/pc0833.pdf State Board Policy 5-502 http://www.tn.gov/sbe/Policies/5.502_Educator_Licensure_Policy_7-25-14.pdf

TENNESSEE RESPONSE TO ANALYSIS

Tennessee recognized the factual accuracy of this analysis. The state added that it is in the process of approving new educator preparation policy that includes the adoption of current InTASC standards for the preparation of all classroom teachers and as a continued requirement that educator preparation in early childhood, elementary and middle grades education include the Tennessee reading standards.

Tennessee further noted the following InTASC literacy and academic language indicators:

- The teacher creates opportunities for students to learn, practice and master academic language in their content
- The teacher knows and uses the academic language of the discipline and knows how to make it accessible to learners
- The teacher develops and implements supports for learner literacy development across content areas
- The teacher uses a variety of instructional strategies to support and expand learners' communication through speaking, listening, reading, writing and other modes.

The state's reading standards are derived from a variety of sources including IRA Standards for Reading Professionals and recent research.

RECOMMENDATIONS CONTINUED

in a particular subject area. Mathematics content in particular should be assessed with a rigorous assessment tool, such as the test required in Massachusetts, that evaluates mathematics knowledge beyond an elementary school level and challenges candidates' understanding of underlying mathematics concepts.

Require elementary teacher candidates to complete a content specialization in an academic subject area.

Tennessee's policy requiring elementary candidates to earn an academic major is undermined because it may be met with an interdisciplinary major. Unlike an academic major, an interdisciplinary major will not necessarily enhance teachers' content knowledge or ensure that prospective teachers have taken higher-level academic coursework. Further, it does not provide an option for teacher candidates unable to fulfill student teaching or other professional requirements to still earn a degree, as an academic major does.

Ensure that teacher preparation programs deliver a comprehensive program of study in broad liberal arts coursework.

Tennessee should either articulate a more specific set of standards or establish comprehensive coursework requirements for elementary teacher candidates that align with college- and career-readiness standards to ensure that candidates will complete coursework relevant to the common topics in elementary grades. An adequate curriculum is likely to require approximately 45 credit hours in the core subject areas of English, mathematics, science, social studies and fine arts.

LAST WORD FROM NCTQ

Although InTASC's indicators address "literacy development across content areas," the requirement is vague and fails to specifically include literacy skills and using text to build content knowledge in history/social studies, science, technical subjects and the arts. Further, while the indicators' references to academic language are important, they do not capture the key instructional shifts to complex informational texts associated with the state's college- and career-readiness standards for students.

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Utah			
Vermont			
Virginia Washington			
Washington			
West Virginia			
Wisconsin			
Wyoming			
Fully addresses instructional component			

SUMMARY OF ELEMENTARY TEACHER **PREP FIGURES**

Figure 1

Requirements for instructional shifts associated with college- and career-readiness standards

- Figure 2 Content test requirements
- Figure 3 Specific subject-matter requirements
- Figure 4 Science of reading requirements
- Figure 5 Math requirements
- Figure 6

Requirements for academic concentrations

- Figure 7 Requirements for early childhood teachers
- Figure 8

Teacher Prep Review findings about elementary teacher prep

Fully addresses instructional component 🛛 Partially addresses instructional component

Figure 2		Elementary Content fact	Elementary content.	*
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### EXAMPLES OF BEST PRACTICE

Both Arkansas and California ensure that elementary teachers are prepared to meet the instructional requirements of collegeand career-readiness standards for students. These states specify that elementary teacher candidates must have the ability to not only build content knowledge and vocabulary through careful reading of informational and literary texts, but also to challenge students with texts of increasing complexity.

Candidates are also required to incorporate literacy skills as an integral part of every subject and are prepared to intervene and support students who are struggling.

In addition, Indiana ensures that all candidates licensed to teach the elementary grades, including early childhood education candidates, possess the requisite knowledge of core content and of the key elements of scientifically based reading instruction before entering the classroom. Elementary and early childhood teacher candidates are required to pass a content test comprised of four independently scored subtests, including mathematics. In addition, these candidates are required to pass a comprehensive assessment that tests the five elements of scientifically based reading instruction: phonemic awareness, phonics, fluency, vocabulary and comprehension. Elementary teacher candidates in Indiana must also earn either a major or minor in an academic content area.

Massachusetts's MTEL mathematics subtest continues to set the standard in this area by evaluating mathematics knowledge beyond an elementary school level and challenging candidates' understanding of underlying mathematics concepts.

1. Alaska does not require testing for initial licensure.

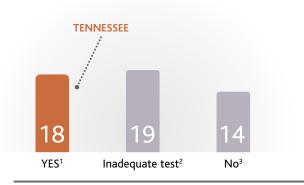
2. Massachusetts and North Carolina require a general curriculum test that does not report scores for each elementary subject. A separate score is reported for math.

3. Only teachers of grades 4 and 5 are required to pass a content test in Ohio.

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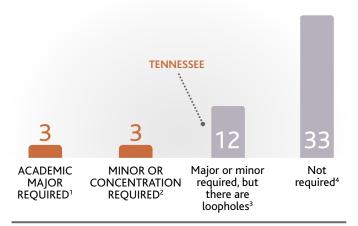
*Do states measure new elementary teachers' knowledge of the science of reading?* 



- Strong Practice: Alabama, California⁴, Connecticut, Florida, Indiana, Massachusetts, Minnesota, Mississippi, New Hampshire, New Mexico, New York, North Carolina⁵, Ohio, Oklahoma, Tennessee, Virginia, West Virginia, Wisconsin
- 2. Arizona, Arkansas, Delaware, District of Columbia, Georgia, Idaho, Kentucky, Maine, Missouri, New Jersey, Oregon, Pennsylvania, Rhode Island, South Carolina, Texas, Utah, Vermont, Washington, Wyoming
- 3. Alaska, Colorado, Hawaii, Illinois, Iowa, Kansas, Louisiana, Maryland, Michigan, Montana, Nebraska, Nevada, North Dakota, South Dakota
- California allows an exemption from the state's reading test for teachers who already have a single subject credential.
- 5. Teachers have until their second year to pass the reading test.

### Figure 6

*Do states expect elementary teachers to complete an academic concentration?* 



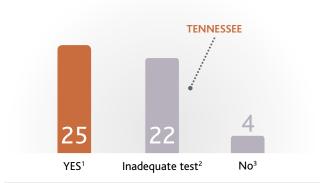
- 1. Strong Practice: Colorado, Massachusetts, New Mexico
- 2. Strong Practice: Indiana, Mississippi, Oklahoma
- 3. California, Connecticut, Iowa, Maryland, Michigan, Missouri, New Jersey, New York, Tennessee, Texas, Vermont, Virginia

These states require a major, minor or concentration but there is no assurance it will be in an academic subject area.

- 4. Alabama, Alaska, Arizona, Arkansas, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Kansas, Kentucky, Louisiana, Maine, Minnesota, Montana, Nebraska, Nevada, New Hampshire⁵, North Carolina, North Dakota, Ohio, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Utah, Washington, West Virginia, Wisconsin, Wyoming
- 5. Only K-8 teachers must complete an area of concentration in a field such as humanities, fine arts, social sciences and sciences.

### Figure 5

*Do states measure new elementary teachers' knowledge of math?* 



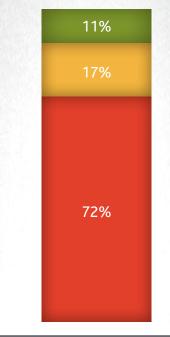
- Strong Practice: Alabama, Arkansas, Connecticut, Delaware, District of Columbia, Florida, Idaho, Indiana, Kentucky, Maine, Massachusetts, Minnesota, Missouri, New Hampshire, New Jersey, New York, North Carolina, Rhode Island, South Carolina, Texas, Utah, Vermont, Virginia, West Virginia, Wyoming
- Arizona, California, Colorado, Georgia, Illinois, Iowa, Kansas, Louisiana, Maryland, Michigan, Mississippi, Nebraska, Nevada, New Mexico, North Dakota, Oklahoma, Oregon, Pennsylvania, South Dakota, Tennessee, Washington, Wisconsin
- 3. Alaska⁴, Hawaii, Montana, Ohio⁵
- 4. Testing is not required for initial licensure.
- 5. Only teachers of grades 4 and 5 are required to pass an adequate content test.

### Figure 7 CONTENT TEST WITH SUBSCORES FOR EACH SUBJECT ADEQUATE SCIENCE What do states require of early childhood teachers who teach elementary grades? Alabama Alaska¹ Arizona Arkansas¹ California¹ Colorado Connecticut Delaware District of Columbia Florida Georgia Hawaii Idaho Illinois Indiana lowa Kansas Kentucky¹ Louisiana Maine Maryland Massachusetts Michigan¹ Minnesota Mississippi¹ Missouri Montana¹ Nebraska Nevada New Hampshire New Jersey New Mexico New York North Carolina¹ North Dakota Ohio¹ Oklahoma Oregon¹ Pennsylvania¹ Rhode Island 2 South Carolina South Dakota $\square$ **TENNESSEE** Texas¹ Utah **Z** Vermont Virginia Washington West Virginia Wisconsin Wyoming 6 13

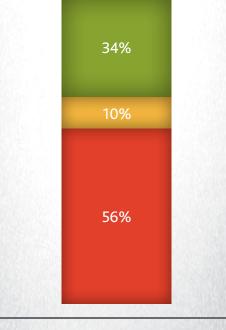
### Figure 8

### **TEACHER PREP REVIEW FINDINGS**

Only 11 percent of preparation programs ensure that elementary teachers are well prepared in the subjects they will teach.



Just 34 percent of preparation programs provide adequate training to elementary teachers in the science of reading instruction.



From NCTQ's 2014 *Teacher Prep Review* Standard 6: Elementary Content (n=1,166 elementary programs) and Standard 2: Early Reading (n=959 elementary and special education programs)

### Figure 7

 These states do not offer a standalone early childhood certification that includes elementary grades or the state's early childhood certification is the de facto license to teach elementary grades.

2. Early childhood candidates may pass either multiple subjects (subscores) or content knowledge (no subscores) test.

# **Middle School Teacher Preparation**

### **Key Components**

# (The factors considered in determining the states' ratings for this topic.)

- The state should ensure that all middle school teachers are sufficiently prepared for the ways that college- and career-readiness English language arts standards affect instruction of all subject areas. Specifically,
  - A. The state should require that all new middle school teachers are prepared to incorporate complex texts and academic language into instruction.
  - B. The state should ensure that all new middle school teachers are prepared to incorporate literacy skills as an integral part of every subject.
  - C. The state should ensure that all new middle school teachers of English language arts are prepared to support struggling readers.
- 2. The state should require that new middle school teachers pass a licensing test in every core academic area they are licensed to teach.
- The state should not permit middle school teachers to teach on a generalist license that does not differentiate between the preparation of middle school teachers and that of elementary teachers.

How well are states ensuring that middle school teachers are prepared for college- and career-readiness standards?

> Alaska, Arizona, California, Hawaii, Idaho, Maine, Michigan, Montana, Nebraska, New Mexico, Oklahoma, Oregon, South Dakota, Utah, Washington, Wyoming

16

Colorado, Massachusetts, Nevada, North Dakota, Wisconsin

Alabama, Connecticut, Delaware, District of Columbia, Iowa, Kansas, Kentucky, Louisiana, Maryland, Minnesota, Mississippi, Missouri, New Hampshire, New Jersey, New York, North Carolina, Ohio, Rhode Island, South Carolina, Vermont, Virginia, West Virginia

Florida, Georgia, Illinois, Pennsylvania, **TENNESSEE**, Texas

Arkansas, Indiana

### PREPARING MIDDLE SCHOOL TEACHERS FOR COLLEGE-AND CAREER-READINESS STANDARDS

The middle school years are critical to students' education, but, too often, states fail to distinguish the knowledge and skills needed by middle school teachers from those needed by an elementary teacher. Middle school teachers should not only be prepared to teach grade-level content, but should also be prepared to meet the increased instructional requirements of college- and career-readiness standards for students.

Currently, Tennessee offers a middle school license to teach grades 6-8. Key licensing requirements for middle school teachers in Tennessee include:

### TENNESSEE MIDDLE SCHOOL TEACHER PREP SNAPSHOT

State requires teachers to pass a content test for each subject they teach.

State requires middle school teachers to hold a middle grade or secondary license.

👗 No

Yes

Preparation and licensure requirements for middle school teachers must address more than just content knowledge; the key instructional shifts articulated in college- and career-readiness standards must also be incorporated. Tennessee addresses some of the instructional shifts toward building content knowledge and vocabulary through careful reading of informational and literary texts associated with the state's college- and career-readiness standards for students through its required assessment for middle school English teachers, the Praxis II Middle School English Language Arts (5047) test.

Tennessee also requires middle school teachers to pass the Praxis II Teaching Reading: Elementary Education test, which, under the heading "reading comprehension strategies across text types, requires teachers to know "how to select and use a variety of informational, descriptive, and persuasive materials at appropriate reading levels to promote students' comprehension of nonfiction, including content-area texts."

Neither teacher standards nor testing frameworks for other content areas address incorporating literacy skills.

Tennessee addresses the needs of struggling readers in its reading test.

The state also recently passed legislation defining dyslexia as a "specific learning disability" and requiring K-12 educators to receive training for teaching students with dyslexia "using appropriate scientific research and brain-based multisensory intervention methods and strategies."

### RECOMMENDATIONS

Ensure that middle school teachers are prepared to meet the instructional requirements of college- and careerreadiness standards for students.

Incorporate informational text of increasing complexity into classroom instruction.

Although Tennessee's reading and English language arts content tests for middle school teachers address informational texts, the state should strengthen its policy and ensure that teachers are able to challenge students with texts of increasing complexity.

Incorporate literacy skills as an integral part of every subject.

To ensure that middle school students are capable of accessing varied information about the world around them, Tennessee should also—either through testing frameworks or teacher standards—include literacy skills and using text to build content knowledge in history/social studies, science, technical subjects and the arts.

### **Supporting Research**

Praxis Tests www.ets.org State Board Policy 5-502 http://www.tn.gov/sbe/Policies/5.502_Educator_Licensure_ Policy_7-25-14.pdf Test Requirements http://www.tn.gov/sbe/Policies/5.105_Professional_

Assessments_for_Tennessee_Educators_4-11-14.pdf Tennessee Licensure Standards and Induction Guidelines http://www.tn.gov/education/teaching/docs/accttchlicstds.pdf

### **TENNESSEE RESPONSE TO ANALYSIS**

Tennessee recognized the factual accuracy of this analysis. The state added that it is in the process of approving new educator preparation policy that includes the adoption of current InTASC standards for the preparation of all classroom teachers and as a continued requirement that educator preparation in early childhood, elementary and middle grades education include the Tennessee reading standards.

Tennessee further noted the following InTASC literacy and academic language indicators:

- Teacher creates opportunities for students to learn, practice and master academic language in their content
- Teacher knows and uses the academic language of the discipline and knows how to make it accessible to learners
- Teacher develops and implements supports for learner literacy development across content areas
- Teacher uses a variety of instructional strategies to support and expand learners' communication through speaking, listening, reading, writing and other modes.

The state's reading standards are derived from a variety of sources including IRA Standards for Reading Professionals and recent research.m

### LAST WORD FROM NCTQ

Although InTASC's indicators address "literacy development across content areas," the requirement is vague and fails to specifically include literacy skills and using text to build content knowledge in history/social studies, science, technical subjects and the arts. Further, while the indicators' references to academic language are important, they do not capture the key instructional shifts to complex informational texts associated with the state's college- and career-readiness standards for students.

Figure 9 Are states ensuring that new middle school teachers are prepared for the instructional shifts associated with college- and career-readiness standards Alabama Alaska Arizona Arkansas California		NCORORATIVONAL TEXT	SUPPORTING STRUGGLING
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West Virginia			
Wisconsin			
Wyoming			

📕 Fully addresses instructional component 🥖 Partially addresses instructional component

### SUMMARY OF MIDDLE SCHOOL TEACHER **PREP FIGURES**

Figure 9

Requirements for instructional shifts associated with college- and career-readiness standards

Figure 10

Distinctions in licenses betweeen middle and elementary teachers

Figure 11

Content test requirements

Figure 12

Teacher Prep Review findings about middle school teacher prep

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New Jersey			
New Mexico			
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North Dakota			1
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### **EXAMPLES OF BEST PRACTICE**

Illinois ensures that middle school teachers are prepared to meet the instructional requirements of college- and career-readiness standards for students. The state's new standards for the middle grades include the instructional shifts toward building content knowledge and vocabulary through increasingly complex texts and careful reading of informational and literary texts associated with these standards. The standards also address the needs of struggling readers.

Illinois's requirements connecting literacy to all subject areas are particularly noteworthy. All middle school teachers must understand "the role, perspective and purpose of text in specific disciplines" and be able to perform tasks such as scaffolding reading to allow students to understand and learn from challenging text; guiding reading discussions that require students to identify key ideas and details of a text; analyze craft and structure and critically evaluate the text; and model reading strategies to improve comprehension.

In addition, Georgia, Mississippi, New Jersey and South Carolina ensure that all middle school teacher candidates are adequately prepared to teach middle school-level content. None of these states offers a K-8 generalist license and all require passing scores on subject-specific content tests. Georgia, Mississippi and South Carolina explicitly require at least two content-area minors, and New Jersey requires a content major along with a minor for each additional area of certification.

1. Offers 1-8 license.

- 2. California offers a K-12 generalist license for all self-contained classrooms.
- 3. With the exception of mathematics.

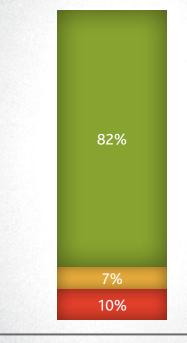
4. Oregon offers 3-8 license.

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### Figure 12

### **TEACHER PREP REVIEW FINDINGS**

82 percent of programs ensure that middle school teachers are well prepared in the subjects they will teach.



From NCTQ's 2014 Teacher Prep Review Standard 7: Middle School Content (n=375 middle school programs). State licensing test requirements are also included in evaluating this standard.

- 1. Alaska does not require content tests for initial licensure.
- 2. Candidates teaching multiple subjects only have to pass the elementary test. Single-subject credential does not require content test.
- 3. For K-8 license, Idaho also requires one single-subject test.
- 4. Illinois requires candidates to take a middle level core content test if a test is available. It is not clear that this will result in teachers passing a test in each subject and draft test frameworks are not yet available for review.
- 5. Maryland allows elementary teachers to teach in departmentalized middle schools if not less than 50 percent of the teaching assignment is within the elementary grades.
- 6. New Hampshire requires K-8 candidates to pass a middle school content test in one core area.
- 7. For nondepartmentalized classrooms, generalist in middle childhood education candidates must pass the new assessment with three subtests.
- 8. Teachers may have until second year to pass tests, if they attempt to pass them during their first year.

# **Secondary Teacher Preparation**

### **Key Components**

# (The factors considered in determining the states' ratings for this topic.)

- The state should ensure that all secondary teachers are sufficiently prepared for the ways that collegeand career-readiness English language arts standards affect instruction of all subject areas. Specifically,
  - A. The state should require that all new secondary teachers are prepared to incorporate complex texts and academic language into instruction.
  - B. The state should ensure that all new secondary teachers are prepared to incorporate literacy skills as an integral part of every subject.
  - C. The state should ensure that all new secondary teachers of English language arts are prepared to support struggling readers.
- 2. The state should require that secondary teachers pass a licensing test in every subject they are licensed to teach.
- 3. The state should require secondary general science and general social studies teachers to pass a subject-matter test of each discipline they are licensed to teach.
- 4. The state should require that secondary teachers pass a content test when adding subject-area endorsements to an existing license.

How well are states ensuring that secondary teachers are prepared for college- and career-readiness standards?



Alaska, California, Hawaii, Montana, New Mexico, Wyoming

Alabama, Arizona, Colorado, Connecticut, Delaware, District of Columbia, Idaho, Illinois, Iowa, Louisiana, Massachusetts, Michigan, Mississippi, Nebraska, Nevada, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, South Carolina, Washington, Wisconsin

Florida, Georgia, Kansas, Kentucky, Maine, Maryland, Missouri, New Hampshire, New Jersey, Rhode Island, South Dakota, Texas, Utah, Vermont, Virginia, West Virginia

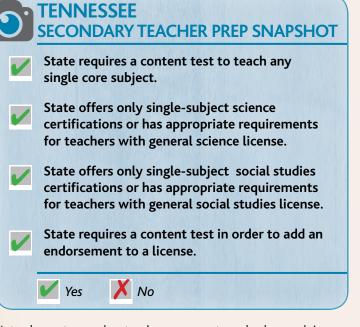
Arkansas, Indiana, Minnesota, New York, **TENNESSEE** 

20 : NCTQ STATE TEACHER POLICY YEARBOOK 2014 TENNESSEE

# PREPARING SECONDARY TEACHERS FOR COLLEGE- AND CAREER-READINESS STANDARDS

To be prepared to meet the instructional requirements of college- and career-readiness standards for their students, secondary teachers must be experts in the subject matter they teach. States should ensure that secondary teachers have sufficient content knowledge in all the subjects they are licensed to teach.

Currently, Tennessee offers single-subject secondary licenses to teach grades 6-12. Key licensing requirements for secondary school teachers in Tennessee include:



Not only must secondary teachers possess strong backgrounds in content knowledge as required by college- and career-readiness standards, they must also be able to address the key instructional shifts associated with the standards. Tennessee addresses some of the instructional shifts toward building content knowledge and vocabulary through careful reading of informational and literary texts associated with the state's college- and career-readiness standards for students through its required assessment for English language arts teachers, the Praxis II English Language Arts: Content Knowledge (5038) test.

Neither teacher standards nor secondary tests in other content areas address incorporating literacy skills.

Regarding struggling readers, the state's standards for secondary English teachers require them to "understand both formative and summative assessments. Candidates will use assessment by interpreting individual and group results to inform instruction, group students, understand student levels of proficiency, and ensure that learning is occurring at all times. Teachers will assist all students in becoming monitors of their own work and growth in speaking, listening, writing, reading, enacting, and viewing."

### RECOMMENDATIONS

Ensure that secondary teachers are prepared to meet the instructional requirements of college- and careerreadiness standards for students.

Incorporate informational text of increasing complexity into classroom instruction.

Although Tennessee's required secondary English language arts content test addresses informational texts, the state should strengthen its policy and ensure that teachers are able to challenge students with texts of increasing complexity.

*Incorporate literacy skills as an integral part of every subject.* 

To ensure that secondary students are capable of accessing varied information about the world around them, Tennessee should also—either through testing frameworks or teacher standards—include specific requirements regarding literacy skills and using text as a means to build content knowledge in history/social studies, science, technical subjects and the arts.

### Support struggling readers.

Tennessee should articulate more specific requirements ensuring that secondary teachers are prepared to intervene and support students who are struggling. While college- and career-readiness standards will increase the need for all secondary teachers to be able to help struggling readers to comprehend grade-level material, training for English language arts teachers in particular must emphasize identification and remediation of reading deficiencies.

### Ensure meaningful content tests.

To ensure that its secondary content tests are meaningful, Tennessee should reevaluate its passing scores so that all tests reflect high levels of performance. For example, the passing score for the Praxis II World and U.S. History: Content Knowledge test is set just above the 9th percentile. Tennessee also recently passed legislation defining dyslexia as a "specific learning disability" and requiring K-12 educators to receive training for teaching students with dyslexia "using appropriate scientific research and brain-based multisensory intervention methods and strategies."

Supporting Research Praxis Tests www.ets.org/praxis Standards http://www.tennessee.gov/education/lic/doc/accttchlicstds.pdf

Public Chapter 833, SB 2002 http://state.tn.us/sos/acts/108/pub/pc0833.pdf

Rules of the Tennessee Department of Education,0520-02-04-.02, -.09

http://www.tennessee.gov/sos/rules/0520/0520-02/0520-02-04.20140228.pdf

State Board Policy 5-502 Appendix A

http://www.tn.gov/sbe/Policies/5.502_Educator_Licensure_Policy_7-25-14.pdf

### **TENNESSEE RESPONSE TO ANALYSIS**

Tennessee recognized the factual accuracy of this analysis. The state added that it is in the process of approving new educator preparation policy that includes the adoption of current InTASC standards for the preparation of all classroom teachers, including preparation for instruction in secondary content areas.

Tennessee further noted the following InTASC literacy and academic language indicators:

The teacher creates opportunities for students to learn, practice and master academic language in their content

The teacher knows and uses the academic language of the discipline and knows how to make it accessible to learners

The teacher develops and implements supports for learner literacy development across content areas

the teacher uses a variety of instructional strategies to support and expand learners' communication through speaking, listening, reading, writing and other modes.

### LAST WORD FROM NCTQ

Although InTASC's indicators address "literacy development across content areas," the requirement is vague and fails to specifically include literacy skills and using text to build content knowledge in history/social studies, science, technical subjects and the arts. Further, while the indicators' references to academic language are important, they do not capture the key instructional shifts to complex informational texts associated with the state's collegeand career-readiness standards for students.

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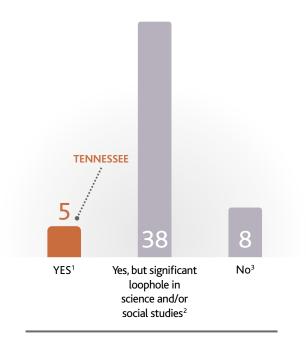
### SUMMARY OF SECONDARY TEACHER **PREP FIGURES**

- Figure 13
  - Requirements for instructional shifts associated with college- and career-readiness standards
- Figure 14 Content test requirements
- Figure 15 Requirements for general science teachers
- Figure 16 Requirements for general social studies teachers
- Figure 17

Teacher Prep Review findings about secondary teacher prep

📕 Fully addresses instructional component 🛛 Partially addresses instructional component

Do secondary teachers have to pass a content test in every subject area for licensure?



1. Strong Practice: Indiana, Minnesota, Missouri, South Dakota, Tennessee

- 2. Alabama, Arkansas, Connecticut, Delaware, District of Columbia, Florida, Georgia, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Mississippi, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina⁴, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, Texas, Utah, Vermont, Virginia, West Virginia, Wisconsin [For more on loopholes, see Figure 15 (science) and Figure 16 (social studies).]
- 3. Alaska⁵, Arizona⁶, California, Colorado, Hawaii, Montana, Washington, Wyoming
- 4. Teachers may have until second year to pass tests, if they attempt to pass them during their first year.
- 5. Alaska does not require content tests for initial licensure.
- 6. Candidates with a master's degree in the subject area do not have to pass a content test.

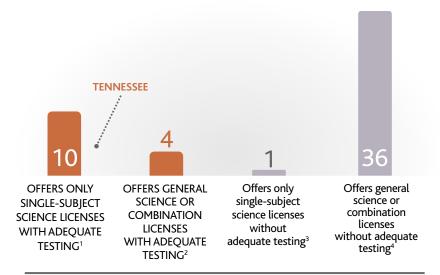
### **EXAMPLES OF BEST PRACTICE**

Arkansas has done more than other states to ensure that secondary teachers are prepared to meet the instructional requirements of college- and career-readiness standards for students. Not only does the state address the instructional shifts toward building content knowledge and vocabulary through increasingly complex informational texts and careful reading of informational and literary texts associated with these new standards in its educator competencies for secondary English language arts teachers, it also requires teachers to incorporate literacy skills into all content areas. For example, the secondary social studies competency to "incorporate disciplinary literacy" states that "reading competencies for literacy in history/social studies for grades 7-12 include the ability to read informational texts in history and social studies closely and critically to analyze the key ideas and details as well as craft and structure with the purpose of integrating knowledge and ideas both within and across texts." A similar competency exists for both the life science and physical science secondary certifications.

Indiana, Minnesota and Tennessee require that all secondary teacher candidates pass a content test to teach any core subject both as a condition of licensure and to add an additional field to a secondary license. Further, neither of these states offers secondary certification in general social studies or science; all teachers must be certified in a specific discipline.

Also worthy of mention is **Missouri**, which requires general social studies teachers to pass a multi-content test with six independently scored subtests. Missouri also offers a general science license that can only be used to teach general science courses. All other science teachers must be certified in a specific discipline.

Do states ensure that secondary general science teachers have adequate subject-matter knowledge?



1. Strong Practice: Florida, Indiana, Kansas, Kentucky, Massachusetts, Minnesota, New York, South Dakota, Tennessee, Virginia

2. Strong Practice: Missouri, New Jersey, Rhode Island⁵, West Virginia⁵

3. California

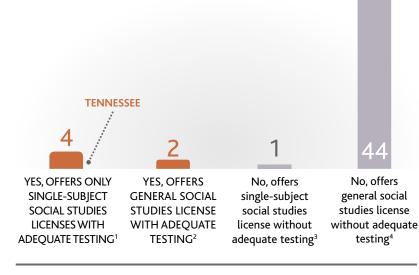
4. Alabama, Alaska, Arizona⁶, Arkansas, Colorado, Connecticut, Delaware, District of Columbia, Georgia⁷, Hawaii, Idaho, Illinois, Iowa, Louisiana, Maine, Maryland, Michigan, Mississippi, Montana, Nebraska, Nevada, New Hampshire, New Mexico, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, South Carolina, Texas, Utah, Vermont, Washington, Wisconsin, Wyoming

5. Teachers with the general science license may only teach general science courses.

6. Arizona limits teachers with the general science license to teaching only general science courses. However, candidates with a master's degree in the subject area do not have to pass a content test.

7. Georgia's science test consists of two subtests.

Do states ensure that secondary general social studies teachers have adequate subject-matter knowledge?



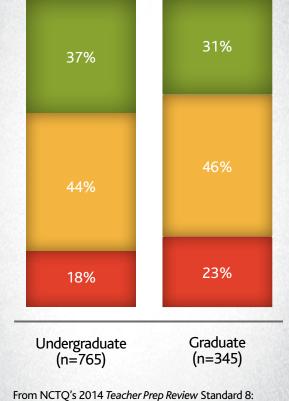
- 1. Strong Practice: Georgia, Indiana, South Dakota, Tennessee
- 2. Strong Practice: Minnesota⁵, Missouri
- 3. Arizona⁶

4. Alabama, Alaska, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Hawaii, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Mississippi, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma⁷, Oregon, Pennsylvania, Rhode Island, South Carolina, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming

- 5. Minnesota's test for general social studies is divided into two individually scored subtests.
- 6. Candidates with a master's degree in the subject area do not have to pass a content test.
- 7. Oklahoma offers combination licenses without adequate testing.

### Figure 17 TEACHER PREP REVIEW FINDINGS

Less than 40 percent of preparation programs ensure that secondary teachers are well prepared in the subjects they will teach.



From NCTQ's 2014 *Teacher Prep Review* Standard 8: High School Content (n=1,110 high school programs). State licensing test requirements are also considered in evaluating this standard.

# **Special Education Teacher Preparation**

### **Key Components**

### (The factors considered in determining the states' ratings for this topic.)

- 1. The state should ensure that all special education teachers are sufficiently prepared for the ways that college- and career-readiness English language arts standards affect instruction of all subject areas. Specifically,
  - A. The state should ensure that all new secondary special education teachers are prepared to support struggling readers.
  - B. The state should require that all new secondary special education teachers are prepared to incorporate complex texts and academic language into instruction.
  - C. The state should ensure that all new secondary special education teachers are prepared to incorporate literacy skills as an integral part of every subject.
- 2. The state should require that new elementary special education teachers pass a rigorous test of reading instruction in order to attain licensure.
- 3. The state should not permit special education teachers to teach on a K-12 license that does not differentiate between the preparation of elementary teachers and that of secondary teachers.
- 4. All elementary special education candidates should be required to pass a subject-matter test for licensure that is no less rigorous than what is required of general education candidates.
- 5. The state should ensure that secondary special education teachers possess adequate content knowledge.



30

How well are states ensuring that special education teachers are prepared for college- and career-readiness standards?

- Alaska, Arizona, Arkansas, Delaware, District of Columbia, Florida, Georgia, Hawaii, Illinois, Kansas, Kentucky, Maine, Michigan, Minnesota, Mississippi, Montana, Nebraska, Nevada, New Hampshire, New Mexico, North Dakota, Ohio, Oklahoma, Oregon, South Carolina, South Dakota, Utah, Vermont, Washington, Wyoming California, Colorado, Connecticut,
- Idaho, Iowa, Maryland, New Jersey, TENNESSEE, Virginia

Alabama, Indiana, Louisiana, Massachusetts, Missouri, North Carolina, Pennsylvania, Rhode Island, Texas, West Virginia, Wisconsin

New York

### Special Education Teacher Prep Analysis: Tennessee

# PREPARING SPECIAL EDUCATION TEACHERS FOR COLLEGE- AND CAREER-READINESS STANDARDS

Although most special education students are expected to meet the same high college- and career-readiness standards as typical students, too many states set an even lower bar for the preparation and licensure requirements of special education teachers. States must ensure that special education teachers are well grounded in all of the subject matter they will be licensed to teach.

Currently, Tennessee offers special education licenses to teach grades PreK-3, K-5 or 6-12. Key licensing requirements for special education teachers in Tennessee include:

# State only offers discrete elementary and secondary special education licenses. State only offers discrete elementary and secondary special education licenses. Elementary subject-matter test required for special education license. Secondary test in at least one subject area required for secondary special education license. Yes X No

Special education teachers must also be prepared for the key instructional shifts that differentiate college- and career-readiness standards from previous student standards.

Tennessee requires special education teachers to pass the Praxis II Teaching Reading: Elementary Education test, which—under the heading "reading comprehension strategies across text types" requires teachers to know "how to select and use a variety of informational, descriptive, and persuasive materials at appropriate reading levels to promote students' comprehension of nonfiction, including content-area texts."

The state addresses the needs of struggling readers in its elementary reading test.

Tennessee also recently passed legislation defining dyslexia as a "specific leaning disability" and requiring K-12 educators to receive training for teaching students with dyslexia "using appropriate scientific research and brain-based multisensory intervention methods and strategies."

### RECOMMENDATIONS

Ensure that special education teachers are prepared to meet the instructional requirements of college- and careerreadiness standards for students.

Incorporate informational text of increasing complexity into classroom instruction.

Either through testing frameworks or teacher standards, Tennessee should specifically address the instructional shifts toward building content knowledge and vocabulary through increasingly complex informational texts and careful reading of informational and literary texts associated with the state's college- and career-readiness standards for students.

Incorporate literacy skills as an integral part of every subject.

To ensure that special education students are capable of accessing varied information about the world around them, Tennessee should also include specific requirements regarding literacy skills and using text as a means to build content knowledge in history/social studies, science, technical subjects and the arts.

### Require that elementary special education candidates pass a rigorous content test as a condition of initial licensure.

To ensure that special education teacher candidates who will teach elementary grades possess sufficient knowledge of the subject matter at hand, Tennessee should require a rigorous content test that reports separate passing scores for each content area. Tennessee should also set these passing scores to reflect high levels of performance. Failure to ensure that teachers possess requisite content knowledge deprives special education students of the opportunity to reach their academic potential.

### Supporting Research

Praxis Tests www.ets.org/praxis Public Chapter 833, SB 2002 http://state.tn.us/sos/acts/108/pub/pc0833.pdf State Board Policy 5-502

http://www.tn.gov/sbe/Policies/5.502_Educator_Licensure_Policy_7-25-14.pdf

### **TENNESSEE RESPONSE TO ANALYSIS**

Tennessee recognized the factual accuracy of this analysis. The state added that it is in the process of approving new educator preparation policy that includes the adoption of current InTASC standards for the preparation of all classroom teachers, including preparation for instruction in secondary content areas.

Tennessee further noted the following InTASC literacy and academic language indicators:

- Teacher creates opportunities for students to learn, practice and master academic language in their content
- Teacher knows and uses the academic language of the discipline and knows how to make it accessible to learners
- Teacher develops and implements supports for learner literacy development across content areas
- Teacher uses a variety of instructional strategies to support and expand learners' communication through speaking, listening, reading, writing and other modes.

### LAST WORD FROM NCTQ

Although InTASC's indicators address "literacy development across content areas," the requirement is vague and fails to specifically include literacy skills and using text to build content knowledge in history/social studies, science, technical subjects and the arts. Further, while the indicators' references to academic language are important, they do not capture the key instructional shifts to complex informational texts associated with the state's college- and career-readiness standards for students.

### **RECOMMENDATIONS CONTINUED**

### Ensure that secondary special education teachers possess adequate content knowledge.

Secondary special education teachers are frequently generalists who teach many core subject areas. While it may be unreasonable to expect secondary special education teachers to meet the same requirements for each subject they teach as other teachers who teach only one subject, Tennessee's current policy of requiring no subject-matter testing is problematic and will not help special education students to meet rigorous learning standards. To provide a middle ground, Tennessee should consider a customized HOUSSE route for new secondary special education teachers and look to the flexibility offered by the Individuals with Disabilities Education Act (IDEA), which allows for a combination of testing and coursework to demonstrate requisite content knowledge in the classroom.

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### SUMMARY OF SPECIAL EDUCATION **TEACHER PREP FIGURES**

### Figure 18

Requirements for instructional shifts associated with college- and career-readiness standards

### Figure 19

Distinctions in licenses between elementary and secondary teachers

Figure 20

Content test requirements

Figure 21

Science of reading requirements

Figure 22

Teacher Prep Review findings about special education teacher prep

### **EXAMPLES OF BEST PRACTICE**

Although all states have weaknesses when it comes to special education teachers' preparedness to meet the instructional requirements of college- and careerreadiness standards for students, both Indiana and New York are notable for addressing the instructional shifts toward building content knowledge and vocabulary through increasingly complex informational texts and careful reading of informational and literary texts associated with these standards.

Unfortunately, states are also weak in other areas of special education teacher preparation. However, three states-Missouri, New York and Rhode Island-are worthy of mention for taking steps in the right direction in ensuring that all special education teachers know the subject matter they are required to teach. These three states require that elementary special education candidates pass the same elementary content tests, which are comprised of individual subtests, as general education elementary teachers.

Secondary special education teachers in New York must pass a multi-subject content test for special education teachers comprised of three separately scored sections. Rhode Island requires its secondary special education teachers to hold certification in another secondary area. Secondary special education teachers in Missouri can either take a multi-subject test comprised of four separately scored sections or a single-subject secondary assessment.

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### Figure 20

Which states require subject-matter testing for special education teachers?

Elementary Subject-Matter Test					
Required for an elementary special education license	Alabama, Iowa, Louisiana, Massachusetts, Missouri ¹ , New Jersey, New York, Pennsylvania ² , Rhode Island, West Virginia ³ , Wisconsin				
Required for a K-12 special education license	Colorado, Idaho, North Carolina				
Secondary Subject-Matter Test(s)					
Tests in all core subjects required for secondary special education license	Missouri¹, New York⁴, Wisconsin⁵				
Test in at least one subject required for secondary special education license	Louisiana, New Jersey, Pennsylvania², Rhode Island, West Virginia³				
Required for a K-12 special education license	None				

1. Missouri offers a K-12 certification but candidates must pass either the elementary multi-content assessment or the middle/secondary multi-content assessment.

2. In Pennsylvania, a candidate who opts for dual certification in elementary or secondary special education and as a reading specialist does not have to take a content test.

3. West Virginia also allows elementary special education candidates to earn dual certification in early childhood, which would not require a content test. Secondary special education candidates earning a dual certification as a reading specialist are similarly exempted.

4. New York requires a multi-subject content test specifically geared to secondary special education candidates. It is divided into three subtests.

5. Wisconsin requires a middle school level content area test which does not report subscores for each area.

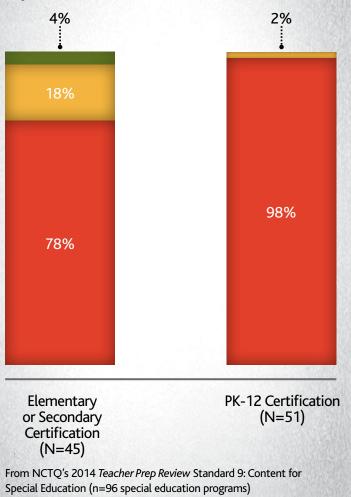
Figure 19

1. Missouri, New Jersey, Oregon and Vermont issue a K-12 certificate, but candidates must meet discrete elementary and/or secondary requirements.



### Figure 22 TEACHER PREP REVIEW FINDINGS

Less than 5 percent of preparation programs ensure that special education teachers are well prepared in the subjects they will teach.



 These states do not offer a standalone early childhood certification that includes elementary grades or the state's early childhood certification is the de facto license to teach elementary grades.

# **Admission into Teacher Preparation**

### **Key Components**

(The factors considered in determining the states' ratings for this topic.)

- 1. The state should limit admission to teacher preparation programs to candidates in the top half of the college-going population.
- 2. The state should require teacher candidates to pass a test of academic proficiency that assesses reading, writing and mathematics skills as a criterion for admission to teacher preparation programs. Alternatively, academic proficiency could be demonstrated by grade point average.



### RAISING THE BAR FOR TEACHER PREP THROUGH HIGHER ADMISSION STANDARDS

NCTQ has repeatedly found that too many teacher preparation programs are in need of major improvement, graduating first-year teachers lacking skills and content knowledge adequate to thrive in the classroom. One important way states can raise the bar for teacher preparation programs is to set more ambitious admission requirements for new elementary, secondary and special education teachers. This is even more relevant and important as the increasing expectations of college- and career-readiness standards demand more from teachers academically. A key criterion for admissions is evidence of a strong academic background, and states should require programs to select candidates from the top half of the college-going population. Countries like Singapore and Finland are even more restrictive in admissions; the top half goal is realistic and achievable while representing a significantly higher standard for programs throughout the United States. Until recently, few states had rigorous academic standards for admission, but with states like Rhode Island and Delaware significantly raising the bar by taking the lead in establishing higher standards and new accreditation requirements from CAEP, this is beginning to change.

### TENNESSEE ADMISSION INTO TEACHER PREP SNAPSHOT

State requires a minimum GPA of 3.0 for admission into teacher prep.

State requires a test normed to college-bound population prior to admission to prep program.

Yes 🗡 No

Tennessee requires that approved undergraduate teacher preparation programs only accept teacher candidates who have passed a basic skills test, the Praxis Core Academic Skills for Educators tests. Although the state sets the minimum score for this test, it is normed just to the prospective teacher population. Tennessee also allows candidates to qualify by means of equivalent scores on the SAT or ACT.

### Supporting Research

Tennessee Licensure Standards and Induction Guidelines http://www.tennessee.gov/education/lic/doc/accttchlicstds.pdf Tennessee State Board of Education Rule 0520-2-4-.01 http://state.tn.us/sos/rules/0520/0520-02/0520-02-04.pdf

### **TENNESSEE RESPONSE TO ANALYSIS**

While not asked to respond to the full analysis for this section, Tennessee was helpful in providing NCTQ with additional information related to admission to teacher preparation.

### RECOMMENDATIONS

Require that programs use a common admissions test normed to the general college-bound population.

Tennessee should require an assessment demonstrating that candidates are academically competitive with all peers, regardless of their intended profession. Requiring a common test normed to the general college population would allow for the selection of applicants in the top half of their class, as well as facilitate program comparison.

### Consider requiring candidates to pass subject-matter tests as a condition of admission into teacher programs.

In addition to ensuring that programs require a measure of academic performance for admission, Tennessee might also want to consider requiring content testing prior to program admission as opposed to at the point of program completion. Program candidates are likely to have completed coursework that covers related test content in the prerequisite classes required for program admission. Thus, it would be sensible to have candidates take content tests while this knowledge is fresh rather than wait two years to fulfill the requirement, and candidates lacking sufficient expertise would be able to remedy deficits prior to entering formal preparation.

		221		No test required
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### SUMMARY OF ADMISSION INTO TEACHER **PREP FIGURES**

- Figure 23 Test of academic proficiency requirements
- Figure 24
  - **GPA** requirements
- Figure 25

Teacher Prep Review findings about admissions

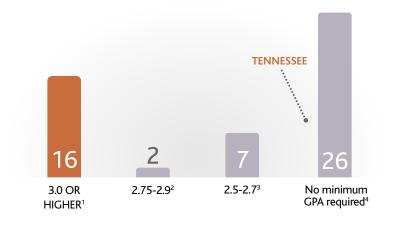
### EXAMPLES OF BEST PRACTICE

While many states now require CAEP accreditation which includes a standard requiring strong admission practices, Rhode Island and Delaware have set requirements independent of the accreditation process, ensuring that the states' expectations are clear. Both states require a test of academic proficiency normed to the general college-bound population rather than a test that is normed just to prospective teachers. Delaware also requires teacher candidates to have a 3.0 GPA or be in the top 50th percentile for general education coursework completed. Rhode Island also requires an average cohort GPA of 3.0, and, beginning in 2016, the cohort mean score on nationally-normed tests such as the ACT, SAT or GRE must be in the top 50th percentile. In 2020, the requirement for the mean test score will increase from the top half to the top third.

1. Requirements for admissions test normed to college-bound population is based on CAEP accreditation standards, not state's own admission policy.

2. Candidates in Oklahoma also have the option of gaining admission with a 3.0 GPA.

Do states require a minimum GPA for admission to teacher prep?



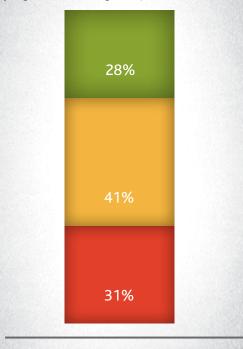
 Strong Practice: Delaware, District of Columbia⁵, Georgia⁶, Hawaii⁵, Louisiana⁵, Michigan⁵, Mississippi⁶, New Jersey⁶, New York⁵, North Carolina⁵, Oklahoma⁷, Pennsylvania⁸, Rhode Island, South Carolina⁵, Utah, Virginia⁵

- 3. Alabama, Arkansas, Connecticut⁹, Florida, Nebraska, South Dakota, Wisconsin¹⁰
- 4. Alaska, Arizona, California, Colorado, Idaho, Illinois, Indiana, Iowa, Kansas, Maine, Maryland, Massachusetts, Minnesota, Missouri, Montana, Nevada, New Hampshire, New Mexico, North Dakota, Ohio, Oregon, Tennessee, Vermont, Washington, West Virginia, Wyoming
- 5. Required minimum GPA of 3.0 is based on CAEP accreditation standards, not state's own admission policy.
- 6. The 3.0 GPA requirement is a cohort average; individual candidates in Mississippi and New Jersey must have a 2.75 GPA. Individual candidates in Georgia must have a 2.5 GPA.
- 7. Candidates in Oklahoma also have the option of gaining admission by passing a basic skills test.
- Students can also be admitted with a combination of a 2.8 GPA and qualifying scores on the basic skills test or SAT/ACT.
- 9. Connecticut requires a B- grade point average for all undergraduate courses.
- 10. The GPA admission requirement is 2.5 for undergraduate and 2.75 for graduate programs.

### Figure 25

### TEACHER PREP REVIEW FINDINGS

Only 28 percent of teacher preparation programs have a high bar for admissions.



From NCTQ's 2014 *Teacher Prep Review* Standard 1: Selection Criteria (n=2,396 elementary, secondary and special education programs)

^{2.} Kentucky, Texas

# **Teacher Preparation Program Accountability**

### **Key Components**

# (The factors considered in determining the states' ratings for this topic.)

- The state should incorporate preparation to teach to college- and career-readiness standards into its accountability requirements for teacher preparation programs.
- 2. The state should collect data that connects student achievement gains to teacher preparation programs. Such data can include value-added or growth analyses conducted specifically for this purpose or evaluation ratings that incorporate objective measures of student learning to a significant extent.
- 3. The state should establish the minimum standard of performance for each category of data. Programs should be held accountable for meeting these standards, with articulated consequences for failing to do so, including loss of program approval.
- 4. The state should produce and publish on its website an annual report card that shows all the data the state collects on individual teacher preparation programs.
- 5. The state should retain full authority over its process for approving teacher preparation programs.

teacher preparation programs are accountable for their performance? Alaska, Connecticut, District of

How well are states ensuring that

Columbia, Hawaii, Idaho, Minnesota, Nebraska, New York, North Dakota, South Dakota, Utah, Wyoming

Arizona, Arkansas, California, Illinois, Iowa, Kansas, Maine, Maryland, Mississippi, Missouri, Montana, New Hampshire, Oklahoma, Oregon, Pennsylvania, Vermont, Virginia, West Virginia

Alabama, Indiana, Kentucky, Massachusetts, Nevada, New Jersey, New Mexico, South Carolina, Washington, Wisconsin

Colorado, Delaware, Florida, Georgia, Michigan, North Carolina, Ohio, Rhode Island, **TENNESSEE**, Texas

Louisiana

18

### HOLDING PREPARATION PROGRAMS ACCOUNTABLE FOR RESULTS

The ultimate goal of teacher preparation programs should be to produce teachers who are effective in educating their students and ensure that they are ready for college and career. As programs operate by virtue of state approval, it is the state's responsibility to connect approval to accountability measures that ensure high performance. While this goal may have been hard to assess a few years ago, that is no longer the case. Redesigned evaluations of teacher effectiveness in the majority of states offer an opportunity for states to collect meaningful objective data on the performance of program graduates. To date, few states connect their process of approving teacher preparation programs to measurable outcome data about programs' graduates.

### TENNESSEE

Yes

### TEACHER PREP ACCOUNTABILITY SNAPSHOT

State collects data that connects student achievement gains to teacher preparation programs.

State collects other meaningful data that reflect program performance.

State has set minimum standards for program performance.

State publishes an annual report card on its own website.

State retains full authority over its approval process.

Tennessee's approval process for its traditional and alternate route teacher preparation programs is on the right track but could do more to hold programs accountable for the quality of the teachers they produce.

No

Most importantly, Tennessee requires an assessment on the effectiveness of teacher training programs, with a focus on the institutions' graduates and teacher effectiveness data. In addition, the state also requires programs to gather other objective, meaningful data, such as: recruitment; graduation and placement rates in teacher education, including minority teacher candidates; academic measures of teacher education graduates, including GPA and test scores; school system feedback on the performance of graduates during apprentice years using results from local evaluations; feedback from graduates using a common instrument; and faculty involvement in schools.

### RECOMMENDATIONS

### Establish the minimum standard of performance for each category of data.

Tennessee should establish precise minimum standards for teacher preparation program performance for each category of data. Programs should then be held accountable for meeting these standards, and there should be consequences for failing to do so, including loss of program approval. Maintain full authority over teacher preparation program approval. Tennessee should ensure that it is the state that considers the evidence of program performance and makes the decision about whether programs should continue to be authorized to prepare teachers.

### Maintain full authority over teacher preparation program approval.

Tennessee should ensure that it is the state that considers the evidence of program performance and makes the decision about whether programs should continue to be authorized to prepare teachers. However, it does not appear that Tennessee applies any transparent, measurable criteria for conferring program approval, and there is no evidence that the state's standards for program approval are resulting in greater accountability. In the past three years, no programs in the state have been identified in required federal reporting as low performing. Commendably, Tennessee's website does include a report card that allows the public to review and compare traditional teacher preparation program performance. The report card includes placement and retention rates, performance on licensing exams and teacher-effect data.

In Tennessee, there is some overlap of accreditation and state approval. Members of CAEP and the state make up the review team, and decisions are made jointly; state members must complete CAEP training. Tennessee conducts its own program reviews.

### Supporting Research

Tennessee Licensure Standards and Induction Guidelines, page 54-1

Tennessee Code 49-5-108(f)

Title II State Reports https://title2.ed.gov

Report Cards

http://www.tn.gov/thec/Divisions/fttt/13report_card/1_Report%20 Card%20on%20the%20Effectiveness%20of%20Teacher%20Training%20 Programs.pdf

www.ncate.org

### **TENNESSEE RESPONSE TO ANALYSIS**

While not asked to respond to the full analysis for this section, Tennessee indicated that the State Board of Education passed a new policy regarding the approval of educator preparation programs on first reading at the July 25, 2015, meeting. Primary changes include adoption of CAEP standards to replace NCATE Standards; adoption of InTASC standards to replace existing Professional Education Standards; and identification of appropriate standards for programs that include Tennessee Student Standards, SPA standards or other standards approved by Tennessee Department of Education. Tennessee also noted that the revised policy introduces the requirement of an annual report for all state-approved preparation programs. The report will be developed over the next two years and will ultimately be a significant part of the process used to approve programs.

### Supporting Research

http://www.state.tn.us/sbe/2014_documents/July_Board_Meeting/ II_G_Educator_Preparation_Policy_Attachment.pdf



# SUMMARY OF TEACHER PREP PROGRAM ACCOUNTABILITY FIGURES

Figure 26

Accountability requirements

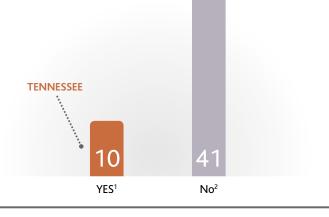
Figure 27 Use of student achievement data

### EXAMPLES OF BEST PRACTICE

No state has yet implemented a full accountability system for teacher preparation that features data, including student achievement gains, connected to teacher preparation programs (not just the institution level); has clear minimum standards of performance for those data; and publishes the results for use by prospective teachers, hiring school districts and the general public. Some states are well on their way. **Georgia** and **Louisiana** collect student achievement gains and set minimum standards of performance, while **Ohio** and **Tennessee** have published report cards that include connections to student achievement gains.

### Figure 27

*Do states connect student achievement data to teacher preparation programs?* 



1. Strong Practice: Colorado, Delaware, Florida, Georgia, Louisiana, North Carolina, Ohio, Rhode Island, Tennessee, Texas

2. Alabama, Alaska, Arizona, Arkansas, California, Connecticut, District of Columbia³, Hawaii³, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Maine, Maryland³, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York³, North Dakota, Oklahoma, Oregon, Pennsylvania, South Carolina, South Dakota, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming

3. Included in state's Race to the Top plan, but not in policy or yet implemented.

### Figure 26

1. For traditional preparation programs only.

2. State does not distinguish between alternate route programs and traditional preparation

programs in public reporting. 3. For alternate routes only.

# Teacher Preparation Policy Priorities for Tennessee

# Prepare all teachers to meet the instructional shifts of college- and career-readiness standards for students.

- Strengthen preparation requirements to ensure teacher candidates have the ability to address the use of informational texts as well as incorporate complex informational texts into classroom instruction.
   Priority for elementary, middle, secondary and special education teacher preparation.
- Through testing frameworks or teacher standards, include literacy skills and using text to build content knowledge in history/social studies, science, technical subjects and the arts.
  Priority for elementary, middle, secondary and special education teacher preparation.
- Ensure teachers are prepared to intervene and support students who are struggling with reading. Priority for secondary teacher preparation.

### Additional priorities for elementary teacher preparation:

- Require all elementary teacher candidates—including candidates for an early childhood license—to pass a rigorous content test that assesses knowledge of all core subjects, including mathematics, and requires a meaningful passing score for each area.
- Require a content specialization in an academic subject area.

### Additional priorities for special education teacher preparation:

- Require elementary special education candidates to pass a rigorous content test as a condition of initial licensure.
- Ensure secondary special education teachers possess adequate content knowledge for the grades and subjects they teach.

### **Raise admission requirements:**

• Limit admission to teacher preparation programs to candidates in the top half of the college-going population, measured by a test normed to the general college-bound population or minimum GPA.

### Hold preparation programs accountable:

Set minimum standards for program performance with consequences for failure to meet those standards.

National Council on Teacher Quality 1120 G Street, NW • Washington, DC 20005 Tel: 202-393-0020 Fax: 202-393-0095 Web: www.nctq.org

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NCTQ is available to work with individual states to improve teacher policies. For more information, please contact:

> Sandi Jacobs Vice President sjacobs@nctq.org 202-393-0020