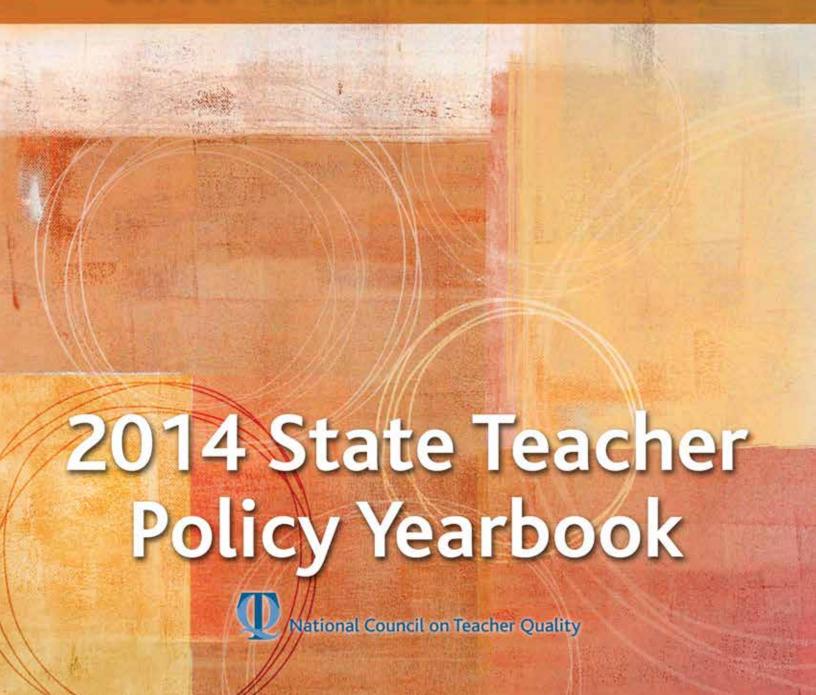
New York

Are New Teachers Being Prepared for College- and Career-Readiness Standards?



Acknowledgments

STATES

State education agencies remain our most important partners in this effort, and their gracious cooperation has helped to ensure the factual accuracy of the final product. Although this year's edition did not require the extensive review that comprehensive editions require, we still wanted to make sure that we captured all relevant policy changes and that states' perspectives were represented. Every state formally received a draft of the policy updates we identified in June 2014 as well as a draft of analyses and recommendations for the new indicators related to college- and career-readiness standards for comment and correction. States also received a final draft of their reports a month prior to release. All but two states responded to our inquiries. While states do not always agree with our recommendations, their willingness to engage in dialogue, explain their differing points of view and often acknowledge the imperfections of their teacher policies are important steps in moving forward.

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Teacher Preparation Policy Priorities for New York

Prepare all teachers to meet the instructional shifts of college- and career-readiness standards for students.

- Strengthen preparation requirements to ensure teacher candidates have the ability to address the use of
 informational texts as well as incorporate complex informational texts into classroom instruction.
 Priority for middle and secondary teacher preparation.
- Through testing frameworks or teacher standards, include literacy skills and using text to build content knowledge
 in history/social studies, science, technical subjects and the arts.
 Priority for elementary, middle, secondary and special education teacher preparation.

Additional priorities for elementary teacher preparation:

- Require all elementary teacher candidates to pass a rigorous content test that assesses knowledge of all core subjects, and requires a meaningful passing score for each area.
- Require a content specialization in an academic subject area.

Additional priorities for middle school teacher preparation:

• Require teacher candidates to pass a content test in every core area they are licensed to teach.

Additional priorities for secondary teacher preparation:

• Require secondary social studies teachers to pass a content test for each discipline they are licensed to teach.

Additional priorities for special education teacher preparation:

• Ensure secondary special education teachers possess adequate content knowledge for the grades and subjects they teach.

Hold preparation programs accountable:

- Collect performance data to monitor programs, including student achievement gains.
- Set minimum standards for program performance with consequences for failure to meet those standards.
- Publicly report performance data.

Teacher Preparation in New York

The 2014 State Teacher Policy Yearbook keeps the spotlight on the critical issue of teacher preparation. In addition to updating the full set of teacher preparation policies reviewed in last year's comprehensive edition, the 2014 Yearbook casts a critical eye on whether states have established requirements for teacher preparation and licensure that help to ensure that teachers are ready for the increased demands of states' college- and career-readiness standards for K-12 students.

Current Status of **New York** Teacher Prep Policy



2014 Teacher Prep Grade

Prior Grades: B- 2013 | C- 2012 | D+ 2011

Yearbook Goal	Торіс	2014 Score	2013 Score
1-A	Admission into Preparation Programs	•	0
1-B	Elementary Teacher Preparation	•	
1-C	Elementary Teacher Preparation in Reading Instruction		
1-D	Elementary Teacher Preparation in Mathematics	•	
1-E	Middle School Teacher Preparation	•	•
1-F	Secondary Teacher Preparation	•	
1-G	Secondary Teacher Preparation in Science		
1-H	Special Education Teacher Preparation	•	
1-I	Assessing Professional Knowledge		
1-J	Student Teaching		0
1-K	Teacher Preparation Program Accountability		0

2014 Teacher Prep Policy Update for New York

Based on a review of state legislation, rules and regulations, NCTQ has identified the following recent teacher prep policy changes in New York:

Admission into Preparation Programs

New York now requires teacher preparation programs to be accredited by CAEP. As such, programs need to ensure that the average grade point average of its accepted cohort of candidates meets or exceeds 3.0, and the group average performance on nationally normed ability/achievement assessments such as ACT, SAT or GRE is:

- In the top 50 percent from 2016-2017
- In the top 40 percent of the distribution from 2018-2019
- In the top 33 percent of the distribution by 2020.

Commissioner's Regulations, Part 52.21(b)(2)(iv)

CAFP

http://caepnet.org/accreditation/standards/standard-3-candidate-quality-recruitment-and-selectivity/

New York Response to Policy Update

States were asked to review NCTQ's identified updates and also to comment on policy changes related to teacher preparation that have occurred in the last year, pending changes, or teacher preparation in the state more generally.

New York was helpful in providing NCTQ with additional information about current policies related to teacher preparation.

As included in the 2013 State Teacher Policy Yearbook, New York noted that Multi-Subject Content Specialty Tests are required for elementary and secondary teacher candidates as well as elementary and secondary special education teachers. These assessments consist of three parts to be administered as three separate tests. Part one focuses on Literacy and English Language Arts; Part Two focuses on Mathematics; and Part Three focuses on Science and Technology, Social Studies and the Arts. The Literacy and English Language Arts subtest and the Mathematics subtest are both based on the state's college- and career-readiness standards. Each part must be passed independently.

New York also noted that a new Content Specialty Test for Literacy Teachers is scheduled to be operational September 2014. As is the case for the Multi-Subject Content test, the literacy test is based on New York's college- and career readiness standards.

(See http://www.nystce.nesinc.com/NY_annProgramUpdate.asp#NewTest)

New York indicated that the state's new teacher performance assessment, the edTPA, is required for all teachers in the state after April 30, 2014. The edTPA is an authentic test of pedagogical skills and is aligned with the pedagogical knowledge and skills identified in New York's Teaching Standards.

igure A				
elivering well-				
repared teachers	2014 GRADE	2013 GRADE	2012 GRADE	2011 GRADE
Alabama	B-	В	B-	С
Alaska	F	F	F	F
Arizona	D	D-	D-	D-
Arkansas	C+	C+	С	С
California	D+	D+	D	D
Colorado	D-	D-	D	D-
Connecticut	B-	B-	C+	C-
Delaware	B-	C+	D-	D-
District of Columbia	C-	D+	D	D
Florida	B+	B+	B-	B-
Georgia	C+	C+	С	С
Hawaii	D-	F	D	D
Idaho	D+	D+	D	D
Illinois	D+	D+	D	D
Indiana	B+	B+	B-	C+
Iowa	D+	D+	D	D.
Kansas	D+	D+	D+	D+
Kentucky	B-	B-	C+	C-
Louisiana	C	C-	С	С
Maine	D+	D+	D+	D
Maryland	D+	D+	D+	D+
Massachusetts	B-	B-	C+	C+
Michigan	D+	D	D+	D+
Minnesota	C+	C+	C+	C
Mississippi	C	C-	C	С
Missouri	B-	C-	D+	D+
Montana	F F	F F	F	F
Nebraska	D-	F	D-	D-
	D-			
Nevada	C-	D- C-	D- C-	D-
New Hampshire				D D
New Jersey	B-	B-	C-	D+
New Mexico	D+	D	D+	D+
NEW YORK	В	B-	C-	D+
North Carolina	C+	C+	D-	D-
North Dakota	D	D	D	D
Ohio	С	С	C-	D+
Oklahoma	С	С	С	С
Oregon	D+	D	D-	D-
Pennsylvania	C	C	С	С
Rhode Island	B+	B+	С	D+
South Carolina	C+	С	C-	C-
South Dakota	D	D-	D	D
Tennessee	B-	B-	B-	B-
Texas	В	В	C+	C+
Utah	C-	D+	D	D
Vermont	С	С	C-	D+
Virginia	B-	C+	C-	C-
Washington	D+	D+	D+	D+
West Virginia	C+	C+	C-	C-
Wisconsin	C	C-	D+	D
Wyoming	D-	F	F	F
Average State Grade	C	C-	D+	D

Figure B	
Delivering well-	
prepared teachers	2014 GRADE
Florida	B+
Indiana	B+
Rhode Island	B+
NEW YORK	В
Texas	В
Alabama	B-
Connecticut	B-
Delaware	B-
Kentucky	B-
Massachusetts	B-
Missouri	B-
New Jersey	B-
Tennessee	B-
Virginia	B-
Arkansas	C+
Georgia	C+
Minnesota	C+
North Carolina	C+
South Carolina	C+
West Virginia	C+
Louisiana	С
Mississippi	С
Ohio	С
Oklahoma	С
Pennsylvania	С
Vermont	C
Wisconsin	С
District of Columbia	C-
New Hampshire	C-
Utah California	C-
	D+
Idaho	D+
Illinois	D+
lowa	D+
Kansas Maine	D+ D+
Maryland	D+
Michigan	D+
New Mexico	D+
Oregon	D+
Washington	D+
Arizona	D
North Dakota	D
South Dakota	D
Colorado	D-
Hawaii	D-
Nebraska	D-
Nevada	D-
Wyoming	D-
Alaska	F
Montana	F
Average State Grade	C
G	

Elementary Teacher Preparation

Key Components

(The factors considered in determining the states' ratings for this topic.)

- 1. The state should ensure that all elementary teachers are sufficiently prepared for the ways that college- and career-readiness standards affect instruction of all subject areas. Specifically,
 - A. The state should require that all new elementary teachers are prepared to incorporate complex texts and academic language into instruction.
 - B. The state should ensure that all new elementary teachers are prepared to incorporate literacy skills as an integral part of every subject.
 - C. The state should ensure that all new elementary teachers of English language arts are prepared to support struggling readers.
- 2. The state should require that new elementary teachers, including those who can teach elementary grades on an early childhood license, pass a rigorous test of reading instruction in order to attain licensure.
- 3. The state should ensure that all elementary teacher candidates, including those who can teach elementary grades on an early childhood license, possess sufficient content knowledge in all core subjects, including mathematics.
- 4. The state should require that its approved teacher preparation programs deliver a comprehensive program of study in broad liberal arts coursework. An adequate curriculum is likely to require approximately 45 credit hours to ensure appropriate depth in the core subject areas of English, mathematics, science, social studies and fine arts.
- 5. The state should require elementary teacher candidates to complete a content specialization in an academic subject area. In addition to enhancing content knowledge, this requirement ensures that prospective teachers have taken higher-level academic coursework.



Elementary Teacher Prep Analysis: New York

PREPARING ELEMENTARY TEACHERS FOR COLLEGE- AND **CAREER-READINESS STANDARDS**

The new demands of college- and career-readiness standards for students heighten the need for elementary teachers to have a strong content background in all of the subject matter taught in the elementary grades. New York, like most states, has adopted such standards and must ensure that its preparation and licensure requirements for new teachers address this need.

Currently, New York offers an elementary license to teach grades 1-6. The state also offers an early childhood license for birth to grade 2. Key licensing requirements for elementary school teachers in New York include:



NEW YORK ELEMENTARY TEACHER PREP SNAPSHOT



X State requires passing a content test in each of the four core subjects.



State requires adequate test on the science of reading.



State requires academic content specialization.



State has adequate/appropriate requirements for teachers who teach elementary grades on an early childhood license.





In addition to the strong content background called for by collegeand career-readiness standards, teacher candidates must also be prepared for the key instructional shifts that differentiate these standards from their predecessors. New York's draft framework for its NYSTCE Multi-Subject: Teachers of Childhood assessment includes the instructional shifts toward building content knowledge and vocabulary through increasingly complex texts and careful reading of informational and literary texts associated with the state's college- and career-readiness standards for students.

The draft framework addresses "text complexity and instruction in text comprehension" and outlines the following performance indicators:

- · Demonstrates an understanding of how emergent text comprehension relates to comprehension skills that are the focus of instruction in later grades and to essential college- and career-readiness text-comprehension skills
- Demonstrates an understanding of the role of asking a range of cognitively complex questions that require students to respond using text-based evidence

RECOMMENDATIONS

Ensure that elementary teachers are prepared to meet the instructional requirements of college- and careerreadiness standards for students.

Support implementation of new state standards.

Although New York's testing framework for its elementary content test is commendable, the state is encouraged to strengthen its policy by making certain that there is a common understanding that the new college- and career-readiness standards require challenging students with texts of increasing complexity and may require shifts in what has been traditionally considered "developmentally appropriate."

Incorporate literacy skills as an integral part of every subject.

To ensure that elementary students are capable of accessing varied information about the world around them, New York should also—either through testing frameworks or teacher standards—include literacy skills and using text to build content knowledge in history/social studies, science, technical subjects and the arts

Require a content test that ensures sufficient knowledge in all subjects.

Although New York is on the right track by administering a three-part licensing test, thus making it harder for teachers to pass if they fail some subject areas, the state is encouraged to further strengthen its policy and require separate, meaningful passing scores for each subject on its multiple-subject test.

Require elementary teacher candidates to complete a content specialization in an academic subject area.

requires that elementary teacher candidates have at least an arts and sciences concentration, the state's language does not ensure that these teachers will earn a content specialization in an academic subject area.

 Applies knowledge of quantitative tools and measures for evaluating text complexity.

It also outlines the following performance indicators relating to "instruction in reading literature and informational text":

- Demonstrates an understanding of NYCCLS grade-specific standards in reading literature and informational text for grade 1-grade 6 and the relationship of these standards to the development of college and career readiness in reading by the end of grade 12.
- Applies knowledge of developmentally appropriate, researchand evidence-based assessment and instructional practices to promote students' development of skills for integrating, analyzing and evaluating knowledge and ideas from literary and informational text.

Early childhood education teachers must pass an early childhood multisubject test. Its framework indicates similar competency requirements.

Both draft frameworks address struggling readers with the following performance indicator: "selects and describes accurately and appropriately effective strategies, activities, or interventions to address a student's identified need ... in reading, writing, listening, speaking, language knowledge and conventions, and/or vocabulary acquisition."

Supporting Research

New York State Teacher Certification Examination www.nystce.nesinc.com

NEW YORK RESPONSE TO ANALYSIS

New York recognized the factual accuracy of this analysis. The state added that all elementary teachers must complete six semester hours in the study of literacy to ensure a knowledge base for teaching to the learning standards, which include the New York Common Core Learning Standards.

New York also noted that Standard II Element 2.1 requires teachers to demonstrate knowledge of the content they teach, including relationships among central concepts, tools of inquiry, structures and current developments within their discipline(s). Performance indicators (b) and (c) additionally hold teachers to the standard of engaging students to use key disciplinary language with comprehension through instruction and demonstrating the effective use of current developments in pedagogy and content.

The state added that recognizing the significant instructional shift that would be required to prepare candidates

RECOMMENDATIONS CONTINUED

Ensure that teacher preparation programs deliver a comprehensive program of study in broad liberal arts coursework.

New York should either articulate a more specific set of standards or establish more comprehensive coursework requirements for elementary teacher candidates that align with college- and career-readiness standards to ensure that candidates will complete coursework relevant to the common topics in elementary grades. An adequate curriculum is likely to require approximately 45 credit hours in the core subject areas of English, mathematics, science, social studies and fine arts.

NEW YORK RESPONSE TO ANALYSIS CONTINUED

for the new Common Core Learning Standards, the Department of Educationhas established strong systems of support to ensure that each college and university has the information needed to successfully prepare its candidates. In April 2012, the Office of Higher Education announced the creation of a set of agreements with SUNY, CUNY and the Commission on Independent Colleges and Universities (clcu) to provide professional development to enhance collaboration between schools of education and colleges of arts and sciences around the Regents Reform Agenda. The project has funded trainings focused on the Common Core Learning Standards, Data-Driven Instruction, Clinically Rich Teacher Preparation, the new certification examinations and APPR. Funding from Race to the Top was used to provide a total of \$11.5 million to SUNY, CUNY and clcu for training and professional development.

In addition, beginning in spring 2012, the state launched the Bilingual Common Core Initiative to develop new English as a Second Language and Native Language Arts Standards aligned to the Common Core. As a result of this process, the state is developing New Language Arts Progressions (NLAP) and Home Language Arts Progressions (HLAP) for every NYS Common Core Learning Standard in every grade.

In March 2014, the state issued a request for proposals to fund bilingual intensive training institute (ITI) programs through a Clinically-Rich Intensive Teacher Institute in Bilingual Education and English as a Second Language (CR-ITI-BE). The main purpose for the funded programs is to provide New York's ELL students with qualified, certified teachers in the areas of bilingual education and English as a Second Language.

In June 2014, the Board of Regents reviewed revisions to Part 154 of the Regulations of the Commissioner of Education governing the education of ELL students in the state. The regulations are currently posted for public comment and if adopted at the September 2014 Regents meeting, the proposed amendments will become effective on October 1, 2014. Elementary teachers who hold the bilingual extension will have additional preparation in providing lessons for ELL students aligned to the Common Core.

Supporting Research

http://www.highered.nysed.gov/ocue/lrp/rules.htm

http://www.highered.nysed.gov/tcert/pdf/teachingstandards9122011.pdf

http://www.regents.nysed.gov/meetings/2013 Meetings/September 2013/PowerPoint HEF aculty Development MOU.pdf and the support of the property of the property

http://www.regents.nysed.gov/meetings/2014/April2014/413hed1.pdf

http://www.regents.nysed.gov/meetings/2014/June2014/614p12d2.pdf

https://www.engageny.org/resource/new-york-state-bilingual-common-core-initiative

Figure 1		14 1E	FERA FCTS
Are states ensuring that new		\$ \ \	
elementary teachers are prepa	red	Ž / Ž	14.5
for the instructional shifts	Ű	5 / 8 S	
associated with college- and	<i>₹</i>	/ 28 ×	\$ \\ \Q \\ \S \\ \\ \ \ \ \ \ \ \ \ \ \ \
career-readiness standards?	³ 457 /	MCORDORATIONALIEYT SKILLSING	SUPPORTING STRUCGING
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New Jersey			
New Mexico			
NEW YORK			
North Carolina			
North Dakota			
Ohio			
Oklahoma			
Oregon			
Pennsylvania Phodo Island			
Rhode Island			
South Carolina South Dakota			
South Dakota Tennessee			
Texas			
Utah			
Vermont			П
Virginia			
Washington			
West Virginia			-
Wisconsin			
Wyoming			
8			

SUMMARY OF ELEMENTARY TEACHER PREP FIGURES

■ Figure 1

Requirements for instructional shifts associated with college- and career-readiness standards

- Figure 2

 Content test requirements
- **Figure 3**Specific subject-matter requirements
- **Figure 4**Science of reading requirements
- Figure 5

 Math requirements
- **Figure 6**Requirements for academic concentrations
- Figure 7

 Requirements for early childhood teachers
- Figure 8

 Teacher Prep Review findings about elementary teacher prep

Figure 2		Lementary Content (ex-	Elementary content	± /
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elementary teachers	Q X		of Leave	
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Colorado				
Connecticut				
Delaware				
District of Columbia				
Florida				
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Hawaii				
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South Carolina				
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Utah				
Vermont				
Virginia				
Washington				
West Virginia				
Wisconsin				
Wyoming				
J	21	9	17	4
	41	9	17	4



EXAMPLES OF BEST PRACTICE

Both Arkansas and California ensure that elementary teachers are prepared to meet the instructional requirements of collegeand career-readiness standards for students. These states specify that elementary teacher candidates must have the ability to not only build content knowledge and vocabulary through careful reading of informational and literary texts, but also to challenge students with texts of increasing complexity.

Candidates are also required to incorporate literacy skills as an integral part of every subject and are prepared to intervene and support students who are struggling.

In addition, Indiana ensures that all candidates licensed to teach the elementary grades, including early childhood education candidates, possess the requisite knowledge of core content and of the key elements of scientifically based reading instruction before entering the classroom. Elementary and early childhood teacher candidates are required to pass a content test comprised of four independently scored subtests, including mathematics. In addition, these candidates are required to pass a comprehensive assessment that tests the five elements of scientifically based reading instruction: phonemic awareness, phonics, fluency, vocabulary and comprehension. Elementary teacher candidates in Indiana must also earn either a major or minor in an academic content area.

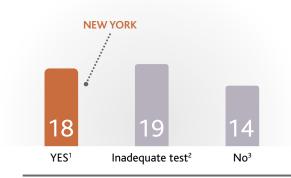
Massachusetts's MTEL mathematics subtest continues to set the standard in this area by evaluating mathematics knowledge beyond an elementary school level and challenging candidates' understanding of underlying mathematics concepts.

- 1. Alaska does not require testing for initial licensure.
- 2. Massachusetts and North Carolina require a general curriculum test that does not report scores for each elementary subject. A separate score is reported for math.
- 3. Only teachers of grades 4 and 5 are required to pass a content test in Ohio.

Figure 3	ENGLISH	SCIENCE	SOCIAL STUDIES	FINE / ARTS
Do states expect	American Literature World/British Literature Composition Children's Litera	Themistry Physics General Physical Science Biology/Life Science	American History / American History / American Government World History (Ancient) World History (Modern)	
elementary teachers	terat h Lite		1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	
to have in-depth	intis,		in H isto	150 / 50
knowledge of	riting 19	Chemistry Physics Ceneral Phy Earth Scien Biology/Life	enica enica ind +	7 / 1/8 / 1/8 / 2/2 / 2/
core content?	£/2/20/3/	Chemistry Physics General Physical Earth Science Biology/Life Science	American History American History American Governi World History (An World History (No.	Geography Art History Music
Alabama				
Alaska				
Arizona			* * * •	* *
Arkansas				*
California Colorado				*
Connecticut			→ → □ □ □ □	
Delaware			★ ★ ★ ★ □ □	
District of Columbia			★ ★ ★ ★ □ □	
Florida		* 1 * * *		*
Georgia			* * •	
Hawaii				
Idaho			* * * 1	
Illinois				*
Indiana				★ □ ★
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Pennsylvania			* • * • • •	* • • • • • • • • • • • • • • • • • • •
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Washington				★ □ ★
West Virginia				
Wisconsin			* * ·	
Wyoming				
			Subject mentioned	★ Subject covered in depth

Figure 4

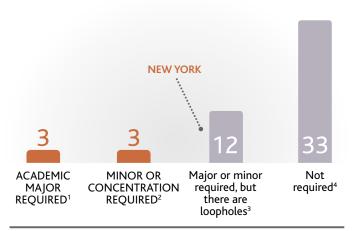
Do states measure new elementary teachers' knowledge of the science of reading?



- Strong Practice: Alabama, California⁴, Connecticut, Florida, Indiana, Massachusetts, Minnesota, Mississippi, New Hampshire, New Mexico, New York, North Carolina⁵, Ohio, Oklahoma, Tennessee, Virginia, West Virginia, Wisconsin
- Arizona, Arkansas, Delaware, District of Columbia, Georgia, Idaho, Kentucky, Maine, Missouri, New Jersey, Oregon, Pennsylvania, Rhode Island, South Carolina, Texas, Utah, Vermont, Washington, Wyoming
- 3. Alaska, Colorado, Hawaii, Illinois, Iowa, Kansas, Louisiana, Maryland, Michigan, Montana, Nebraska, Nevada, North Dakota, South Dakota
- California allows an exemption from the state's reading test for teachers who already have a single subject credential.
- 5. Teachers have until their second year to pass the reading test.

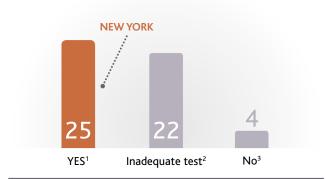
Figure 6

Do states expect elementary teachers to complete an academic concentration?



- 1. Strong Practice: Colorado, Massachusetts, New Mexico
- 2. Strong Practice: Indiana, Mississippi, Oklahoma
- California, Connecticut, Iowa, Maryland, Michigan, Missouri, New Jersey, New York, Tennessee, Texas, Vermont, Virginia
- These states require a major, minor or concentration but there is no assurance it will be in an academic subject area.
- 4. Alabama, Alaska, Arizona, Arkansas, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Kansas, Kentucky, Louisiana, Maine, Minnesota, Montana, Nebraska, Nevada, New Hampshire⁵, North Carolina, North Dakota, Ohio, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Utah, Washington, West Virginia, Wisconsin, Wyoming
- Only K-8 teachers must complete an area of concentration in a field such as humanities, fine arts, social sciences and sciences.

Do states measure new elementary teachers' knowledge of math?



- Strong Practice: Alabama, Arkansas, Connecticut, Delaware, District of Columbia, Florida, Idaho, Indiana, Kentucky, Maine, Massachusetts, Minnesota, Missouri, New Hampshire, New Jersey, New York, North Carolina, Rhode Island, South Carolina, Texas, Utah, Vermont, Virginia, West Virginia, Wyoming
- Arizona, California, Colorado, Georgia, Illinois, Iowa, Kansas, Louisiana, Maryland, Michigan, Mississippi, Nebraska, Nevada, New Mexico, North Dakota, Oklahoma, Oregon, Pennsylvania, South Dakota, Tennessee, Washington, Wisconsin
- 3. Alaska⁴, Hawaii, Montana, Ohio⁵
- 4. Testing is not required for initial licensure.
- 5. Only teachers of grades 4 and 5 are required to pass an adequate content test.



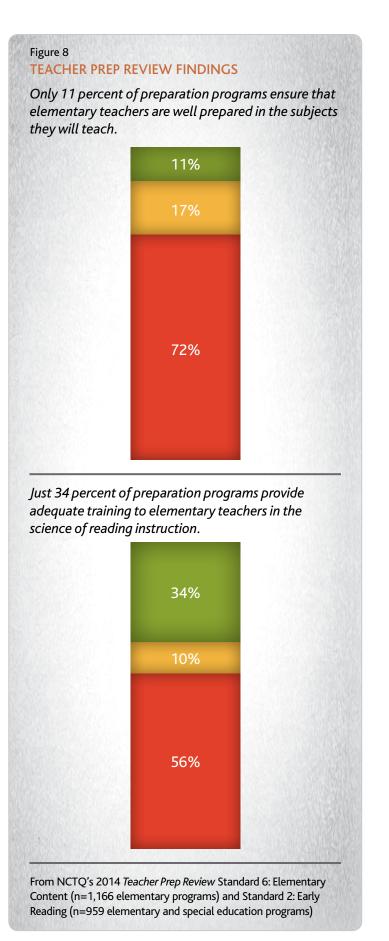


Figure 7

- 1. These states do not offer a standalone early childhood certification that includes elementary grades or the state's early childhood certification is the de facto license to teach elementary grades.
- Early childhood candidates may pass either multiple subjects (subscores) or content knowledge (no subscores) test.

Middle School Teacher Preparation

Key Components

(The factors considered in determining the states' ratings for this topic.)

- The state should ensure that all middle school teachers are sufficiently prepared for the ways that college- and career-readiness English language arts standards affect instruction of all subject areas. Specifically,
 - A. The state should require that all new middle school teachers are prepared to incorporate complex texts and academic language into instruction.
 - B. The state should ensure that all new middle school teachers are prepared to incorporate literacy skills as an integral part of every subject.
 - C. The state should ensure that all new middle school teachers of English language arts are prepared to support struggling readers.
- 2. The state should require that new middle school teachers pass a licensing test in every core academic area they are licensed to teach.
- 3. The state should not permit middle school teachers to teach on a generalist license that does not differentiate between the preparation of middle school teachers and that of elementary teachers.



How well are states ensuring that middle school teachers are prepared for college- and career-readiness standards?

- Alaska, Arizona, California, Hawaii, Idaho,
 Maine, Michigan, Montana, Nebraska,
 New Mexico, Oklahoma, Oregon,
 South Dakota, Utah, Washington,
 Wyoming
- Colorado, Massachusetts,
 Nevada, North Dakota, Wisconsin
 - District of Columbia, Iowa, Kansas,
 Kentucky, Louisiana, Maryland,
 Minnesota, Mississippi, Missouri,
 New Hampshire, New Jersey,
 NEW YORK, North Carolina, Ohio,
 Rhode Island, South Carolina, Vermont,
 Virginia, West Virginia

Alabama, Connecticut, Delaware,

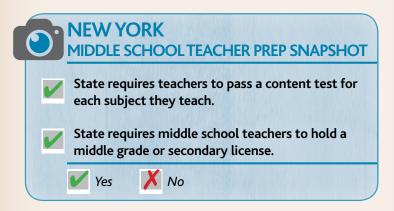
- Florida, Georgia, Illinois, Pennsylvania, Tennessee, Texas
- Arkansas, Indiana

Middle School Teacher Prep Analysis: New York

PREPARING MIDDLE SCHOOL TEACHERS FOR COLLEGE-AND CAREER-READINESS STANDARDS

The middle school years are critical to students' education, but, too often, states fail to distinguish the knowledge and skills needed by middle school teachers from those needed by an elementary teacher. Middle school teachers should not only be prepared to teach grade-level content, but should also be prepared to meet the increased instructional requirements of college- and career-readiness standards for students.

Currently, New York offers a middle school license to teach grades 5-9. Key licensing requirements for middle school teachers in New York include:



Preparation and licensure requirements for middle school teachers must address more than just content knowledge; the key instructional shifts articulated in college- and career-readiness standards must also be incorporated. New York's frameworks for both its NYSTCE English Language Arts test and Multi-Subject: Teachers of Middle Childhood assessment, which is required of K-8 educators who teach nondepartmentalized middle grades, include some of the instructional shifts toward building content knowledge and vocabulary through careful reading of informational and literary texts associated with the state's college- and career-readiness standards for students.

The Multi-Subject test's framework further outlines performance indictors for "text complexity and instruction in text comprehension."

Neither teacher standards nor testing frameworks for other content areas address incorporating literacy skills. However, the draft framework for the Multi-Subject test indicates that Part Three: Arts and Sciences is a transitional test using content from the state's previous assessment. It will be redeveloped for implementation in 2015.

New York also addresses the needs of struggling readers in its performance indicators for both the English Language Arts and the Multi-Subject test.

RECOMMENDATIONS

Ensure that middle school teachers are prepared to meet the instructional requirements of college- and careerreadiness standards for students.

Incorporate informational text of increasing complexity into classroom instruction.

Incorporate informational text of increasing complexity into classroom instruction. Although New York's English language arts content test addresses informational texts, the state should strengthen its policy and ensure that teachers are able to challenge students with texts of increasing complexity.

Incorporate literacy skills as an integral part of every subject.

To ensure that middle school students are capable of accessing varied information about the world around them, New York should also include literacy skills and using text to build content knowledge in history social studies, science, technical subjects and the arts.

Require content testing in all core areas.

As a condition of initial licensure, all candidates teaching multiple subjects in the middle grades in New York should have to pass a subject-matter test in every core academic area they intend to teach. Although New York is on the right track by administering a three-part licensing test, thus making it harder for teachers to pass if they fail some subject areas, the state is encouraged to further strengthen its policy and require separate passing scores for each subject on its multiple-subject test. To ensure meaningful middle school content tests, the state should set its passing scores to reflect high levels of performance.

Supporting Research

Test Requirement www.nystce.nesinc.com

Regulations of the Commissioner of Education, Part 52.21

NEW YORK RESPONSE TO ANALYSIS

New York was helpful in providing NCTQ with facts that enhanced this analysis. The state added that most middle schools have subject-specific teachers teaching their unique academic areas who must complete the academic area Content Specialty Test (CST) for certification.

New York noted that all academic subject-area CSTs will be revised over the next three years, and will be aligned to the NYS Teaching Standards and the Student Learning Standards, including the NYS Common Core Learning Standards. Each of the new exams is designed to reflect the Common Core "shifts," with more constructed-response items and a mix of informational and literary text-based prompts. The performance expectations for New York's next generation of teachers and school leaders will reflect the new, higher college- and career-readiness standards for students.

In addition, New York pointed out that all middle school teachers prepared in the state must complete six semester hours of study in literacy and must have a knowledge base for assisting students in grades 5-9 in meeting the student learning standards, including the Common Core Learning Standards for English language arts and literacy in history/social studies, science and technical subjects and the Common Core Learning Standards for mathematics.

New York also noted that Standard II Element 2.1 requires teachers to demonstrate knowledge of the content they teach, including relationships among central concepts, tools of inquiry, structures and current developments within their discipline(s). Performance indicators (b) and (c) additionally hold teachers to the standard of engaging students to use key disciplinary language with comprehension through instruction and demonstrating the effective use of current developments in pedagogy and content.

The state added that recognizing the significant instructional shift that would be required to prepare candidates for the new Common Core Learning Standards, the Department of Education has established strong systems of support to ensure that each college and university has the information needed to successfully prepare its candidates. In April 2012, the Office of Higher Education announced the creation of a set of agreements with SUNY, CUNY and the Commission on Independent Colleges and Universities (clcu) to provide professional development to enhance collaboration between schools of education and colleges of arts and sciences around the Regents Reform Agenda. The project has funded trainings focused on the Common Core Learning Standards, Data-Driven Instruction, Clinically Rich Teacher Preparation, the new certification examinations and APPR. Funding from Race to the Top was used to provide a total of \$11.5 million to SUNY, CUNY and clcu for training and professional development.

Supporting Research

http://www.regents.nysed.gov/meetings/2012Meetings/February2012/212hed2.pdf

Part 52.21(b)(2)(ii)(c)(1)(iv); 52.21(b)(3)(iii)

http://www.highered.nysed.gov/ocue/lrp/rules.htm

http://www.highered.nysed.gov/tcert/pdf/teachingstandards9122011.pdf

http://www.regents.nysed.gov/meetings/2013Meetings/September2013/PowerPointHEFacultyDevelopmentMOU.pdf http://www.regents.nysed.gov/meetings/2014/April2014/413hed1.pdf

Figure 9 Are states ensuring that new middle school teachers are prepared for the instructions shifts associated with collegand career-readiness standa Alabama Alaska Arizona Arkansas California		MCORPORTING ITES	SUPORTING STRUGUIM
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Georgia			
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Idaho			
Illinois			
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Kansas			
Kentucky			
Louisiana			
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Maryland			
Massachusetts			
Michigan			
Minnesota			
Mississippi			
Missouri			
Montana			
Nebraska			
Nevada			
New Hampshire			
New Jersey			
New Mexico			Ш
NEW YORK			
North Carolina			
North Dakota			
Ohio			
Oklahoma			
Oregon			
Pennsylvania			
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SUMMARY OF MIDDLE SCHOOL TEACHER PREP FIGURES

Figure 9

Requirements for instructional shifts associated with college- and career-readiness standards

■ Figure 10

Distinctions in licenses betweeen middle and elementary teachers

■ Figure 11

Content test requirements

■ Figure 12

Teacher Prep Review findings about middle school teacher prep

Figure 10	K-8LICENSENOTOEF	K.8 license offered for	supo
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Colorado			
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District of Columbia			
Florida			
Georgia			
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Illinois			
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Louisiana			
Maine			
Maryland			
Massachusetts			
Michigan			
Minnesota			
Mississippi			
Missouri			
Montana			
Nebraska			
Nevada			
New Hampshire			
New Jersey			
New Mexico			
NEW YORK			
North Carolina			
North Dakota			1
Ohio			
Oklahoma			3
Oregon			4
Pennsylvania			
Rhode Island			
South Carolina			
South Dakota			
Tennessee			
Texas			
Utah			
Vermont			
Virginia			
Washington			
West Virginia			
Wisconsin			1
Wyoming			
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	32	5	14



EXAMPLES OF BEST PRACTICE

Illinois ensures that middle school teachers are prepared to meet the instructional requirements of college- and career-readiness standards for students. The state's new standards for the middle grades include the instructional shifts toward building content knowledge and vocabulary through increasingly complex texts and careful reading of informational and literary texts associated with these standards. The standards also address the needs of struggling readers.

Illinois's requirements connecting literacy to all subject areas are particularly noteworthy. All middle school teachers must understand "the role, perspective and purpose of text in specific disciplines" and be able to perform tasks such as scaffolding reading to allow students to understand and learn from challenging text; guiding reading discussions that require students to identify key ideas and details of a text; analyze craft and structure and critically evaluate the text; and model reading strategies to improve comprehension.

In addition, **Georgia**, **Mississippi**, **New Jersey** and **South Carolina** ensure that all middle school teacher candidates are adequately prepared to teach middle school-level content. None of these states offers a K-8 generalist license and all require passing scores on subject-specific content tests. Georgia, Mississippi and South Carolina explicitly require at least two content-area minors, and New Jersey requires a content major along with a minor for each additional area of certification.

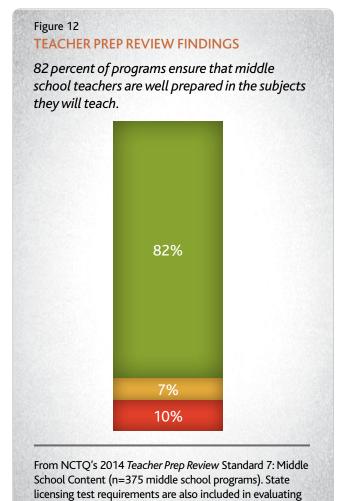
^{1.} Offers 1-8 license.

 $[\]hbox{2. California offers a K-12 generalist license for all self-contained classrooms.}$

 $^{3.} With \ the \ exception \ of \ mathematics.$

^{4.} Oregon offers 3-8 license.

Figure 11		No test does not re-	No, K.8 license	No, testing of
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California				2
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Delaware				
District of Columbia Florida				
Georgia Hawaii				
Idaho			3	
Illinois				4
Indiana				
Iowa		П	П	
Kansas				
Kentucky				
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Maine				
Maryland	5			
Massachusetts				
Michigan				
Minnesota				
Mississippi				
Missouri				
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Nebraska			-	
New Hampshire			6	
New Jersey				
New Mexico				
NEW YORK	7			
North Carolina	8			
North Dakota				
Ohio				
Oklahoma				
Oregon				
Pennsylvania				
Rhode Island				
South Carolina				
South Dakota				
Tennessee	-			
Texas				
Utah				
Vermont				
Virginia Washington				
West Virginia				
Wisconsin				
Wyoming				



1. Alaska does not require content tests for initial licensure.

this standard.

- 2. Candidates teaching multiple subjects only have to pass the elementary test. Single-subject credential does not require content test.
- 3. For K-8 license, Idaho also requires one single-subject test.
- 4. Illinois requires candidates to take a middle level core content test if a test is available. It is not clear that this will result in teachers passing a test in each subject and draft test frameworks are not yet available for review.
- 5. Maryland allows elementary teachers to teach in departmentalized middle schools if not less than 50 percent of the teaching assignment is within the elementary grades.
- 6. New Hampshire requires K-8 candidates to pass a middle school content test in one core area.
- 7. For nondepartmentalized classrooms, generalist in middle childhood education candidates must pass the new assessment with three subtests.
- 8. Teachers may have until second year to pass tests, if they attempt to pass them during their first year.

Secondary Teacher Preparation

Key Components

(The factors considered in determining the states' ratings for this topic.)

- The state should ensure that all secondary teachers are sufficiently prepared for the ways that collegeand career-readiness English language arts standards affect instruction of all subject areas. Specifically,
 - A. The state should require that all new secondary teachers are prepared to incorporate complex texts and academic language into instruction.
 - B. The state should ensure that all new secondary teachers are prepared to incorporate literacy skills as an integral part of every subject.
 - C. The state should ensure that all new secondary teachers of English language arts are prepared to support struggling readers.
- 2. The state should require that secondary teachers pass a licensing test in every subject they are licensed to teach.
- 3. The state should require secondary general science and general social studies teachers to pass a subject-matter test of each discipline they are licensed to teach.
- 4. The state should require that secondary teachers pass a content test when adding subject-area endorsements to an existing license.



Secondary Teacher Prep Analysis: New York

PREPARING SECONDARY TEACHERS FOR COLLEGE- AND **CAREER-READINESS STANDARDS**

To be prepared to meet the instructional requirements of college- and career-readiness standards for their students, secondary teachers must be experts in the subject matter they teach. States should ensure that secondary teachers have sufficient content knowledge in all the subjects they are licensed to teach.

Currently, New York offers single-subject secondary licenses to teach grades 7-12. Key licensing requirements for secondary school teachers in New York include:



NEW YORK SECONDARY TEACHER PREP SNAPSHOT



State requires a content test to teach any single core subject.



State offers only single-subject science certifications or has appropriate requirements for teachers with general science license.



State offers only single-subject social studies certifications or has appropriate requirements for teachers with general social studies license.



State requires a content test in order to add an endorsement to a license.



Yes



Not only must secondary teachers possess strong backgrounds in content knowledge as required by college- and career-readiness standards, they must also be able to address the key instructional shifts associated with the standards. New York requires its secondary English teachers to pass the NYSTCE English Language Arts assessment, which includes some of the instructional shifts toward building content knowledge and vocabulary through careful reading of informational and literary texts associated with the state's college- and career-readiness standards for students.

Neither teacher standards nor secondary tests in other content areas address incorporating literacy skills.

New York addresses the needs of struggling readers in its NYSTCE English test performance indicators.

The state is in the process of developing new frameworks for its secondary science and social studies tests, which are set to become operational in fall 2016.

Supporting Research

NYSTCE Tests

www.nystce.nesinc.com

Regulations of the Commissioner of Education Part 52.21

Certificate Requirements

http://eservices.nysed.gov/teach/certhelp/CertRequirementHelp.do#cfocus

RECOMMENDATIONS

Ensure that secondary teachers are prepared to meet the instructional requirements of college- and careerreadiness standards for students.

Incorporate informational text of increasing complexity into classroom instruction.

Although New York's required secondary English language arts content test addresses informational texts, the state should strengthen its policy and ensure that teachers are able to challenge students with texts of increasing complexity.

Incorporate literacy skills as an integral part of every subject.

To ensure that secondary students are capable of accessing varied information about the world around them, New York should also—either through testing frameworks or teacher standards—include literacy skills and using text to build content knowledge in history/social studies, science, technical subjects and the arts.

Require secondary social studies teachers to pass a content test for each discipline they are licensed to teach.

By allowing a general social studies certification—and only requiring a general knowledge social studies exam—New York is not ensuring that its secondary teachers possess adequate subject-specific content knowledge. The state's required assessment combines all topical areas (e.g., history, geography, economics) and does not report separate scores for each subject area.

NEW YORK RESPONSE TO ANALYSIS

New York asserted that all academic subject-area Content Specialty Tests (CSTs) will be revised over the next three years and will be aligned with the NYS Teaching Standards and the Student Learning Standards, including the NYS Common Core Learning Standards. Each of the new exams is designed to reflect the Common Core "shifts" with more constructed-response items and a mix of informational and literary text-based prompts. The performance expectations for New York's next generation of teachers and school leaders will reflect the new, higher college- and career-readiness standards for students.

In addition, New York noted that the new teacher performance assessments that evaluate practice-based skills have been shown to have a positive impact on student achievement. The Teacher Performance Assessment (edTPA) is aligned with the NYS Teaching Standards and requires candidates to plan and deliver lessons consistent with the NYS Common Core Learning Standards. The School Building Leader Performance Assessment, grounded in Interstate School Leadership Licensure Consortium (ISLLC) standards, emphasizes instructional leadership tasks. Candidates are required to analyze student achievement data, observe classroom instruction and provide teachers with feedback and support to improve their effectiveness at delivering Common Core-aligned lessons.

Further, all teachers are required to successfully complete the Educating All Students (EAS) test, which requires knowledge to assist in the development of language and literacy skills for all students within the classroom, including those of ELLs. EAS performance expectations or indicators include an understanding of the characteristics, strengths and needs of ELLs and effective use of this knowledge to assist the development of students' language and literacy skills and achievement of learning standards in all content areas.

New York also pointed out that all secondary school teachers prepared in the state must complete six semester hours of study in literacy, and have a knowledge base for assisting students in grades 7-12 in meeting the learning standards for students, including the Common Core Learning Standards for English language arts and literacy in history/social studies, science and technical subjects, and the Common Core Learning Standards for mathematics.

New York further noted that Standard II Element 2.1 requires teachers to demonstrate knowledge of the content they teach, including relationships among central concepts, tools of inquiry, structures and current developments within their discipline(s). Performance indicators (b) and (c) additionally hold teachers to the standard of engaging students to use key disciplinary language with comprehension through instruction and demonstrating the effective use of current developments in pedagogy and content. Element 2.4 requires teachers to establish goals and expectations for all students that are aligned with learning standards, which include the NY Common Core State Standards, and allow for multiple pathways to achievement.

The state added that recognizing the significant instructional shift that would be required to prepare candidates for the new Common Core Learning Standards, the Department of Education has established strong systems of support to ensure that each college and university has the information needed to successfully prepare its candidates. In April 2012, the Office of Higher Education announced the creation of a set of agreements with SUNY, CUNY and the Commission on Independent Colleges and Universities (clcu) to provide professional development to enhance collaboration between schools of education and colleges of arts and sciences around the Regents Reform Agenda. The project has funded trainings focused on the Common Core Learning Standards, Data-Driven Instruction, Clinically Rich Teacher Preparation, the new certification examinations and APPR. Funding from Race to the Top was used to provide a total of \$11.5 million to SUNY, CUNY and clcu for training and professional development.

Supporting Research

http://www.regents.nysed.gov/meetings/2012 Meetings/February 2012/212 hed 2.pdf

http://www.nystce.nesinc.com/PDFs/NY201_OBJ_FINAL.pdf

Part 52.21(b)(2)(ii)(c)(1)(iv) and 52.21(b)(3)(iv)

http://www.highered.nysed.gov/ocue/lrp/rules.htm

http://www.highered.nysed.gov/tcert/pdf/teachingstandards9122011.pdf

http://www.regents.nysed.gov/meetings/2013Meetings/September2013/PowerPointHEFacultyDevelopmentMOU.pdf

http://www.regents.nysed.gov/meetings/2014/April2014/413hed1.pdf

Figure 13	J USE OF MEDRA.	A A	SUPPORTING STRUCTS READERS
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new secondary teachers	ź		135/25
are prepared for the	جُ ر	\$ 2	₹ / <u>%</u>
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with college-and career- readiness standards?	, Ly		33
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Colorado			
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Hawaii			
Idaho			
Illinois			
Indiana Iowa			
Kansas			
Kentucky			
Louisiana			
Maine			
Maryland			
Massachusetts			
Michigan			
Minnesota			
Mississippi			
Missouri			
Montana			
Nebraska			
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Ohio			
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Utah			
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Virginia			
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West Virginia			
Wisconsin			
Wyoming			

SUMMARY OF SECONDARY TEACHER PREP FIGURES

■ Figure 13

Requirements for instructional shifts associated with college- and career-readiness standards

- **Figure 14**Content test requirements
- Figure 15

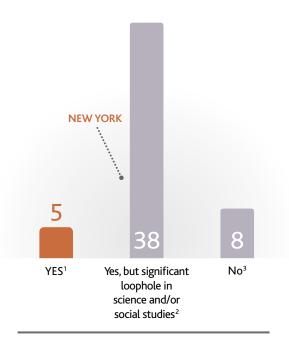
 Requirements for general science teachers
- Figure 16

 Requirements for general social studies teachers
- Figure 17

 Teacher Prep Review findings about secondary teacher prep

Figure 14

Do secondary teachers have to pass a content test in every subject area for licensure?



- 1. Strong Practice: Indiana, Minnesota, Missouri, South Dakota, Tennessee
- 2. Alabama, Arkansas, Connecticut, Delaware, District of Columbia, Florida, Georgia, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Mississippi, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina⁴, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, Texas, Utah, Vermont, Virginia, West Virginia, Wisconsin [For more on loopholes, see Figure 15 (science) and Figure 16 (social studies).}
- 3. Alaska⁵, Arizona⁶, California, Colorado, Hawaii, Montana, Washington, Wyoming
- 4. Teachers may have until second year to pass tests, if they attempt to pass them during their first year.
- 5. Alaska does not require content tests for initial licensure.
- 6. Candidates with a master's degree in the subject area do not have to pass a content test.



EXAMPLES OF BEST PRACTICE

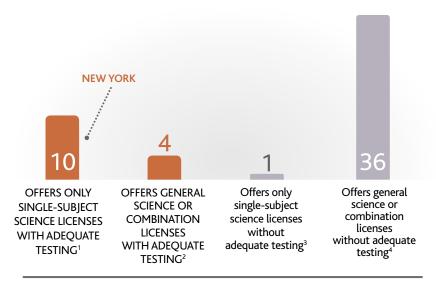
Arkansas has done more than other states to ensure that secondary teachers are prepared to meet the instructional requirements of college- and career-readiness standards for students. Not only does the state address the instructional shifts toward building content knowledge and vocabulary through increasingly complex informational texts and careful reading of informational and literary texts associated with these new standards in its educator competencies for secondary English language arts teachers, it also requires teachers to incorporate literacy skills into all content areas. For example, the secondary social studies competency to "incorporate disciplinary literacy" states that "reading competencies for literacy in history/social studies for grades 7-12 include the ability to read informational texts in history and social studies closely and critically to analyze the key ideas and details as well as craft and structure with the purpose of integrating knowledge and ideas both within and across texts." A similar competency exists for both the life science and physical science secondary certifications.

Indiana, Minnesota and Tennessee require that all secondary teacher candidates pass a content test to teach any core subject—both as a condition of licensure and to add an additional field to a secondary license. Further, neither of these states offers secondary certification in general social studies or science; all teachers must be certified in a specific discipline.

Also worthy of mention is **Missouri**, which requires general social studies teachers to pass a multi-content test with six independently scored subtests. Missouri also offers a general science license that can only be used to teach general science courses. All other science teachers must be certified in a specific discipline.

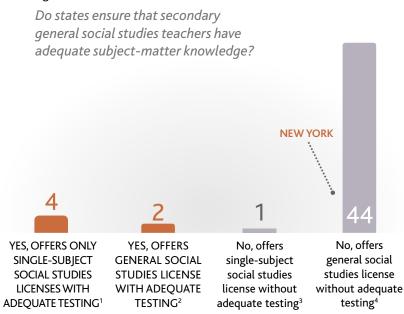
Figure 15

Do states ensure that secondary general science teachers have adequate subject-matter knowledge?



- 1. Strong Practice: Florida, Indiana, Kansas, Kentucky, Massachusetts, Minnesota, New York, South Dakota, Tennessee, Virginia
- 2. Strong Practice: Missouri, New Jersey, Rhode Island⁵, West Virginia⁵
- 3. California
- 4. Alabama, Alaska, Arizona⁶, Arkansas, Colorado, Connecticut, Delaware, District of Columbia, Georgia⁷, Hawaii, Idaho, Illinois, Iowa, Louisiana, Maine, Maryland, Michigan, Mississippi, Montana, Nebraska, Nevada, New Hampshire, New Mexico, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, South Carolina, Texas, Utah, Vermont, Washington, Wisconsin, Wyoming
- 5. Teachers with the general science license may only teach general science courses.
- Arizona limits teachers with the general science license to teaching only general science courses.However, candidates with a master's degree in the subject area do not have to pass a content test.
- 7. Georgia's science test consists of two subtests.

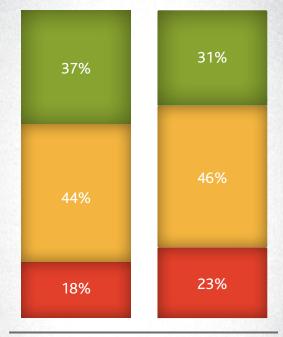
Figure 16



- 1. Strong Practice: Georgia, Indiana, South Dakota, Tennessee
- 2. Strong Practice: Minnesota⁵, Missouri
- 3. Arizona⁶
- 4. Alabama, Alaska, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Hawaii, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Mississippi, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma⁷, Oregon, Pennsylvania, Rhode Island, South Carolina, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming
- 5. Minnesota's test for general social studies is divided into two individually scored subtests.
- 6. Candidates with a master's degree in the subject area do not have to pass a content test.
- 7. Oklahoma offers combination licenses without adequate testing.



Less than 40 percent of preparation programs ensure that secondary teachers are well prepared in the subjects they will teach.



Undergraduate (n=765)

Graduate (n=345)

From NCTQ's 2014 *Teacher Prep Review* Standard 8: High School Content (n=1,110 high school programs). State licensing test requirements are also considered in evaluating this standard.

Special Education Teacher Preparation

Key Components

(The factors considered in determining the states' ratings for this topic.)

- The state should ensure that all special education teachers are sufficiently prepared for the ways that college- and career-readiness English language arts standards affect instruction of all subject areas. Specifically,
 - A. The state should ensure that all new secondary special education teachers are prepared to support struggling readers.
 - B. The state should require that all new secondary special education teachers are prepared to incorporate complex texts and academic language into instruction.
 - C. The state should ensure that all new secondary special education teachers are prepared to incorporate literacy skills as an integral part of every subject.
- 2. The state should require that new elementary special education teachers pass a rigorous test of reading instruction in order to attain licensure.
- 3. The state should not permit special education teachers to teach on a K-12 license that does not differentiate between the preparation of elementary teachers and that of secondary teachers.
- 4. All elementary special education candidates should be required to pass a subject-matter test for licensure that is no less rigorous than what is required of general education candidates.
- The state should ensure that secondary special education teachers possess adequate content knowledge.



Special Education Teacher Prep Analysis: New York

PREPARING SPECIAL EDUCATION TEACHERS FOR **COLLEGE- AND CAREER-READINESS STANDARDS**

Although most special education students are expected to meet the same high college- and career-readiness standards as typical students, too many states set an even lower bar for the preparation and licensure requirements of special education teachers. States must ensure that special education teachers are well grounded in all of the subject matter they will be licensed to teach.

Currently, New York offers special education licenses to teach grades 1-6 or 7-12. Key licensing requirements for special education teachers in New York include:



NEW YORK SPECIAL ED TEACHER PREP SNAPSHOT



State only offers discrete elementary and secondary special education licenses.



Elementary subject-matter test required for special education license.



Secondary test in at least one subject area required for secondary special education license.



Yes



Special education teachers must also be prepared for the key instructional shifts that differentiate college- and career-readiness standards from previous student standards.

New York requires special education teachers applying for the 1-6 generalist certificate to pass the New York State Teacher Certification Examination (NYSTCE) multisubject content specialty test, which has a separately scored science of reading subtest.

According to the testing framework, teachers must "demonstrate knowledge of characteristics, elements, and features of a range of text types in informational text from a broad range of cultures and periods, including literary nonfiction (e.g., biographies and autobiographies), books about history, social studies, science, and the arts; and technical texts (e.g., directions, forms; information displayed in graphs, charts, maps; digital sources)."

The draft framework addresses "text complexity and instruction in text comprehension" and outlines performance indicators that incorporate the instructional shifts in the use of text associated with New York's college- and career-readiness standards for students. It also outlines performance indicators relating to "instruction in reading literature and informational text."

RECOMMENDATIONS

Ensure that special education teachers are prepared to meet the instructional requirements of college- and careerreadiness standards for students..

Incorporate literacy skills as an integral part of every subject.

To ensure that all special education students are capable of accessing varied information about the world around them, New York should expand its already strong policy and include specific requirements for secondary special education teachers—either through testing frameworks or teacher standards regarding literacy skills and using text as a means to build content knowledge in history/social studies, science, technical subjects and the arts.

Ensure that secondary special education teachers possess adequate content knowledge.

Secondary special education teachers are frequently generalists who teach many core subject areas. While New York is on the right track in requiring content testing with separately scored subtests, the state should monitor the rigor of this new test to ensure that it guarantees requisite knowledge needed in the secondary classroom. New York may also want to consider a customized HOUSSE route for new secondary special education teachers and look to the flexibility offered by the Individuals with Disabilities Education Act (IDEA), which allows for a combination of testing and coursework to demonstrate requisite content knowledge in the classroom.

New York requires special education teachers applying for the 7-12 generalist certificate to pass the new NYSTCE Multi-Subject: Secondary Teachers assessment. Test competencies address "instruction in reading informational text" and include performance indicators relating to these shifts.

Both tests address struggling readers with the following performance indicator: "selects and describes accurately and appropriately effective strategies, activities, or interventions to address a student's identified need ... in reading, writing, listening, speaking, language knowledge and conventions, and/or vocabulary acquisition."

Supporting Research

NYSTCE Tests www.nystce.nesinc.com

Regulations of the Commissioner of Education, Part 52.21, 52.21(b)(3)(vi)

Multiple Subjects Framework

http://www.nystce.nesinc.com/PDFs/NY241_242_245_OBJ_DRAFT.pdf

NEW YORK RESPONSE TO ANALYSIS

New York recognized the factual accuracy of this analysis. The state added that all teacher preparation programs leading to certifications in special education birth-grade 2, special education grades 1-6, and students with disabilities generalist grades 7-12 must include six semester hours of study in literacy. Within the course of study, programs must also ensure that candidates complete a minimum of six semester hours in each of the following subject areas: mathematics, English language arts, social studies and science. Further, regulations require that candidates be prepared with sufficient pedagogical skills to teach these subjects, and that program requirements ensure a knowledge base for teaching students with disabilities at the adolescence level in meeting New York's learning standards, including the Common Core Learning Standards for English language arts and literacy in history/social studies, science and technical subjects and the Common Core Learning Standards for mathematics.

Supporting Research

Part 52.21(b)(2)(ii)(c)(1)(iv); 52.21(b)(3)(vi)(a)(2)(ii) http://www.highered.nysed.gov/ocue/lrp/rules.htm

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SUMMARY OF SPECIAL EDUCATION **TEACHER PREP FIGURES**

Figure 18

Requirements for instructional shifts associated with college- and career-readiness standards

Figure 19

Distinctions in licenses between elementary and secondary teachers

Figure 20

Content test requirements

Figure 21

Science of reading requirements

Figure 22

Teacher Prep Review findings about special education teacher prep



EXAMPLES OF BEST PRACTICE

Although all states have weaknesses when it comes to special education teachers' preparedness to meet the instructional requirements of college- and careerreadiness standards for students, both Indiana and New York are notable for addressing the instructional shifts toward building content knowledge and vocabulary through increasingly complex informational texts and careful reading of informational and literary texts associated with these standards.

Unfortunately, states are also weak in other areas of special education teacher preparation. However, three states—Missouri, New York and Rhode Island—are worthy of mention for taking steps in the right direction in ensuring that all special education teachers know the subject matter they are required to teach. These three states require that elementary special education candidates pass the same elementary content tests, which are comprised of individual subtests, as general education elementary teachers.

Secondary special education teachers in New York must pass a multi-subject content test for special education teachers comprised of three separately scored sections. Rhode Island requires its secondary special education teachers to hold certification in another secondary area. Secondary special education teachers in Missouri can either take a multi-subject test comprised of four separately scored sections or a single-subject secondary assessment.

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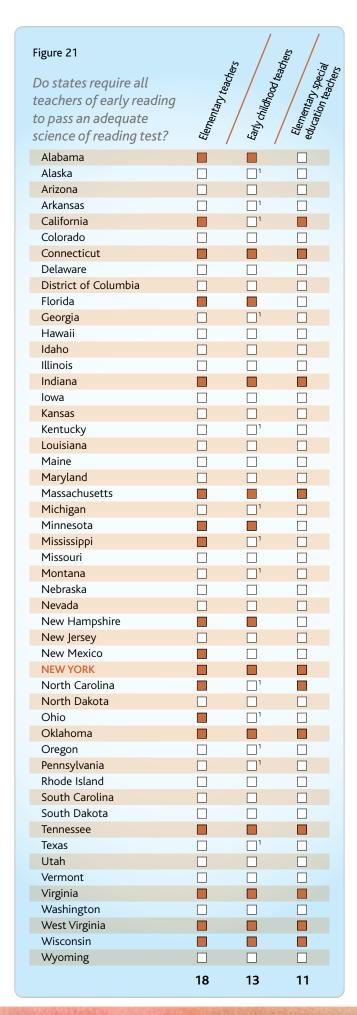
Figure 20
Which states require subject-matter testing for special education teachers?

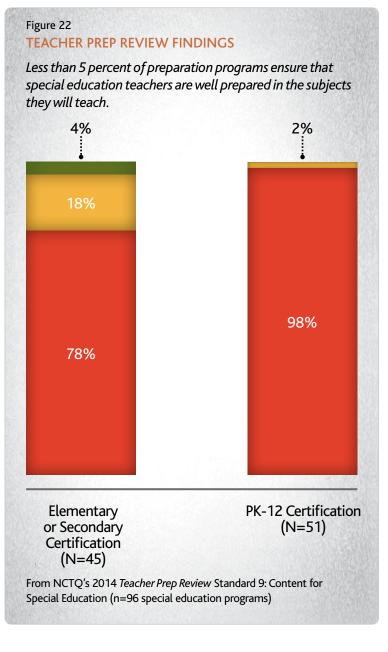
Elementary Subject-Matter Test					
Required for an elementary special education license	Alabama, Iowa, Louisiana, Massachusetts, Missouri ¹ , New Jersey, NEW YORK, Pennsylvania ² , Rhode Island, West Virginia ³ , Wisconsin				
Required for a K-12 special education license	Colorado, Idaho, North Carolina				
Secondary Subject-Matter Test(s)					
Tests in all core subjects required for secondary special education license	Missouri ¹ , NEW YORK ⁴ , Wisconsin ⁵				
Test in at least one subject required for secondary special education license	Louisiana, New Jersey, Pennsylvania², Rhode Island, West Virginia³				
Required for a K-12 special education license	None				
Missouri offers a K-12 certification but candidates must pass either the elementary multi-content assessment or the middle/secondary multi-content assessment.					
In Pennsylvania, a candidate who opts for dual certification in elementary or secondary special education and as a reading specialist does not have to take a content test.					
3. West Virginia also allows elementary special education candidates to earn dual certification in early childhood, which would not require a content test. Secondary special education candidates earning a dual certification as a reading specialist are similarly exempted.					
4. New York requires a multi-subject content test specifically geared to secondary special education candidates. It is divided into three subtests.					

Figure 19

1. Missouri, New Jersey, Oregon and Vermont issue a K-12 certificate, but candidates must meet discrete elementary and/or secondary requirements.

5. Wisconsin requires a middle school level content area test which does not report subscores for each area.





These states do not offer a standalone early childhood certification that includes elementary grades or the state's early childhood certification is the de facto license to teach elementary grades.

Admission into Teacher Preparation

Key Components

(The factors considered in determining the states' ratings for this topic.)

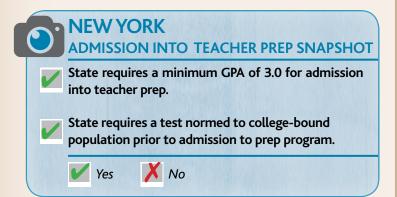
- 1. The state should limit admission to teacher preparation programs to candidates in the top half of the college-going population.
- 2. The state should require teacher candidates to pass a test of academic proficiency that assesses reading, writing and mathematics skills as a criterion for admission to teacher preparation programs. Alternatively, academic proficiency could be demonstrated by grade point average.



Admission into Teacher Prep Analysis: New York

RAISING THE BAR FOR TEACHER PREP THROUGH HIGHER ADMISSION STANDARDS

NCTQ has repeatedly found that too many teacher preparation programs are in need of major improvement, graduating first-year teachers lacking skills and content knowledge adequate to thrive in the classroom. One important way states can raise the bar for teacher preparation programs is to set more ambitious admission requirements for new elementary, secondary and special education teachers. This is even more relevant and important as the increasing expectations of college- and career-readiness standards demand more from teachers academically. A key criterion for admissions is evidence of a strong academic background, and states should require programs to select candidates from the top half of the college-going population. Countries like Singapore and Finland are even more restrictive in admissions; the top half goal is realistic and achievable while representing a significantly higher standard for programs throughout the United States. Until recently, few states had rigorous academic standards for admission, but with states like Rhode Island and Delaware significantly raising the bar by taking the lead in establishing higher standards and new accreditation requirements from CAEP, this is beginning to change.



New York does not require aspiring teachers to pass a test of academic proficiency as a criterion for admission to teacher preparation programs, instead delaying its basic skills assessment until teacher candidates are ready to apply for licensure.

However, to earn CAEP accreditation, as mandated by New York, all programs need to ensure that the average grade point average of its accepted cohort of candidates meets or exceeds 3.0, and the group average performance on nationally normed ability/achievement assessments such as ACT, SAT or GRE is:

- In the top 50 percent from 2016-2017
- In the top 40 percent of the distribution from 2018-2019
- In the top 33 percent of the distribution by 2020

RECOMMENDATIONS

 Establish rigorous admission criteria independent of accreditation process.

While the CAEP standards set an admirably high bar for admission to teacher preparation programs, New York should enact its own policy articulating rigorous criteria for admission. Whether CAEP will uniformly uphold its standards and deny accreditation to programs that fall short in key areas such as admissions is unclear. Clear state policy would eliminate this uncertainty and send an unequivocal message to programs about the state's expectations.

 Consider requiring candidates to pass subject-matter tests as a condition of admission into teacher programs

In addition to ensuring that programs require a measure of academic performance for admission, New York might also want to consider requiring content testing prior to program admission as opposed to at the point of program completion. Program candidates are likely to have completed coursework that covers related test content in the prerequisite classes required for program admission. Thus, it would be sensible to have candidates take content tests while this knowledge is fresh rather than wait two years to fulfill the requirement, and candidates lacking sufficient expertise would be able to remedy deficits prior to entering formal preparation.

NEW YORK RESPONSE TO ANALYSIS While not asked to respond to the full analysis for this section, New York was helpful in providing NCTQ with additional information related to admission to teacher preparation.

Figure 23	2	355	cher Tre Stam	No test required
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SUMMARY OF ADMISSION INTO TEACHER PREP FIGURES

- Figure 23

 Test of academic proficiency requirements
- **Figure 24**GPA requirements
- Figure 25

 Teacher Prep Review findings about admissions



EXAMPLES OF BEST PRACTICE

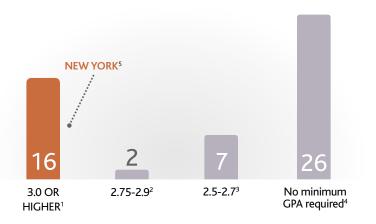
While many states now require CAEP accreditation which includes a standard requiring strong admission practices, **Rhode Island** and **Delaware** have set requirements independent of the accreditation process, ensuring that the states' expectations are clear. Both states require a test of academic proficiency normed to the general college-bound population rather than a test that is normed just to prospective teachers. Delaware also requires teacher candidates to have a 3.0 GPA or be in the top 50th percentile for general education coursework completed. Rhode Island also requires an average cohort GPA of 3.0, and, beginning in 2016, the cohort mean score on nationally-normed tests such as the ACT, SAT or GRE must be in the top 50th percentile. In 2020, the requirement for the mean test score will increase from the top half to the top third.

^{1.} Requirements for admissions test normed to college-bound population is based on CAEP accreditation standards, not state's own admission policy.

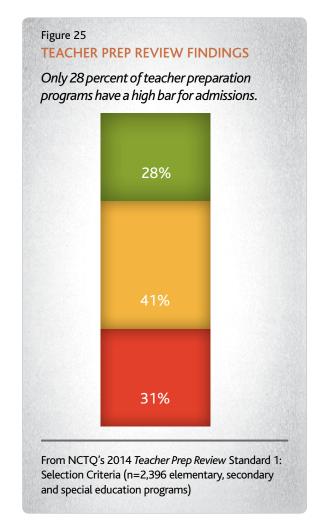
^{2.} Candidates in Oklahoma also have the option of gaining admission with a 3.0 GPA.

Figure 24

Do states require a minimum GPA for admission to teacher prep?



- Strong Practice: Delaware, District of Columbia⁵, Georgia⁶, Hawaii⁵, Louisiana⁵, Michigan⁵, Mississippi⁶, New Jersey⁶, New York⁵, North Carolina⁵, Oklahoma⁷, Pennsylvania⁸, Rhode Island, South Carolina⁵, Utah, Virginia⁵
- 2. Kentucky, Texas
- 3. Alabama, Arkansas, Connecticut⁹, Florida, Nebraska, South Dakota, Wisconsin¹⁰
- Alaska, Arizona, California, Colorado, Idaho, Illinois, Indiana, Iowa, Kansas, Maine, Maryland, Massachusetts, Minnesota, Missouri, Montana, Nevada, New Hampshire, New Mexico, North Dakota, Ohio, Oregon, Tennessee, Vermont, Washington, West Virginia, Wyoming
- 5. Required minimum GPA of 3.0 is based on CAEP accreditation standards, not state's own admission policy.
- 6. The 3.0 GPA requirement is a cohort average; individual candidates in Mississippi and New Jersey must have a 2.75 GPA. Individual candidates in Georgia must have a 2.5 GPA.
- 7. Candidates in Oklahoma also have the option of gaining admission by passing a basic skills test.
- 8. Students can also be admitted with a combination of a 2.8 GPA and qualifying scores on the basic skills test or SAT/ACT.
- 9. Connecticut requires a B- grade point average for all undergraduate courses.
- 10. The GPA admission requirement is 2.5 for undergraduate and 2.75 for graduate programs.



Teacher Preparation Program Accountability

Key Components

(The factors considered in determining the states' ratings for this topic.)

- The state should incorporate preparation to teach to college- and career-readiness standards into its accountability requirements for teacher preparation programs.
- 2. The state should collect data that connects student achievement gains to teacher preparation programs. Such data can include value-added or growth analyses conducted specifically for this purpose or evaluation ratings that incorporate objective measures of student learning to a significant extent.
- 3. The state should establish the minimum standard of performance for each category of data. Programs should be held accountable for meeting these standards, with articulated consequences for failing to do so, including loss of program approval.
- 4. The state should produce and publish on its website an annual report card that shows all the data the state collects on individual teacher preparation programs.
- The state should retain full authority over its process for approving teacher preparation programs.



How well are states ensuring that teacher preparation programs are accountable for their performance?

- Alaska, Connecticut, District of Columbia, Hawaii, Idaho, Minnesota, Nebraska, NEW YORK, North Dakota, South Dakota, Utah, Wyoming
- Arizona, Arkansas, California,
 Illinois, Iowa, Kansas, Maine, Maryland,
 Mississippi, Missouri, Montana,
 New Hampshire, Oklahoma, Oregon,
 Pennsylvania, Vermont, Virginia,
 West Virginia
- Alabama, Indiana, Kentucky,
 Massachusetts, Nevada, New Jersey,
 New Mexico, South Carolina,
 Washington, Wisconsin
- Colorado, Delaware, Florida, Georgia,
 Michigan, North Carolina, Ohio,
 Rhode Island, Tennessee, Texas
- 1 Louisiana

Teacher Prep Program Accountability Analysis: New York

HOLDING PREPARATION PROGRAMS ACCOUNTABLE FOR RESULTS

The ultimate goal of teacher preparation programs should be to produce teachers who are effective in educating their students and ensure that they are ready for college and career. As programs operate by virtue of state approval, it is the state's responsibility to connect approval to accountability measures that ensure high performance. While this goal may have been hard to assess a few years ago, that is no longer the case. Redesigned evaluations of teacher effectiveness in the majority of states offer an opportunity for states to collect meaningful objective data on the performance of program graduates. To date, few states connect their process of approving teacher preparation programs to measurable outcome data about programs' graduates.



NEW YORK

TEACHER PREP ACCOUNTABILITY SNAPSHOT

State collects data that connects student achievement gains to teacher preparation programs.

State collects other meaningful data that reflect program performance.

State has set minimum standards for program performance.

State publishes an annual report card on its own website.

X State retains full authority over its approval process.



Yes



No

New York's approval process for teacher preparation programs does not hold programs accountable for the quality of the teachers they produce. Most importantly, New York does not collect or report data that connect student achievement gains to teacher preparation programs. The state also fails to collect other objective, meaningful data to measure the performance of teacher preparation programs, and it does not apply any transparent, measurable criteria for conferring program approval.

New York gathers programs' annual summary licensure test pass rates (80 percent of program completers must pass their licensure exams). However, the 80 percent pass-rate standard, while common among many states, sets the bar quite low and is not a meaningful measure of program performance.

RECOMMENDATIONS

Collect data that connect student achievement gains to teacher preparation programs.

As one way to measure whether programs are producing effective classroom teachers, New York should consider the academic achievement gains of students taught by programs' graduates, averaged over the first three years of teaching. Data that are aggregated to the institution (e.g., combining elementary and secondary programs) rather than disaggregated to the specific preparation program are not useful for accountability purposes. Such aggregation can mask significant differences in performance among programs. While New York has outlined its intention to collect this data as part of Race to the Top, the state should codify these requirements.

Gather other meaningful data that reflect program performance.

Although measures of student growth are an important indicator of program effectiveness, they cannot be the sole measure of program quality for several reasons, including the fact that many programs may have graduates whose students do not take standardized tests. The accountability system must therefore include other objective measures that show how well programs are preparing teachers for the classroom, such as:

- 1. Evaluation results from the first and/or second year of teaching;
- Satisfaction ratings by school principals and teacher supervisors of programs' student teachers, using a standardized form to permit program comparison;
- 3. Average raw scores of teacher candidates on licensing tests, including academic proficiency, subject matter and professional knowledge tests;

The state's website does not include a report card that allows the public to review and compare program performance. As part of Race to the Top, the state has articulated plans to link student achievement and growth data to preparation programs and use these data as part of its program approval criteria. The state had indicated plans to publish initial reports with student growth results tied to candidates in fall 2013; however, there is no evidence that such reports have been made public. There is currently a temporary rule that requires teacher preparation institutions to submit Professional Development Plans if their teacher education program completer licensure test-pass rates fall below 80 percent on the new edTPA teacher performance assessment.

In New York, there is some overlap of accreditation and state approval. Review teams are comprised solely of CAEP members, and the state has delegated its program review process to CAEP. State regulations articulate that national accreditation is required but can also be satisfied with either a regent's accreditation process or an acceptable professional education accreditation association using equivalent standards.

Supporting Research

Regulations of the Commissioner of Education 52.21
Race to the Top
http://www.highered.nysed.gov/pdf/feebackrpt072012.pdf
www.ncate.org

NEW YORK RESPONSE TO ANALYSIS

While not asked to respond to the full analysis for this section, New York did not indicate any policy updates in the area of Teacher Preparation Program Accountability.

RECOMMENDATIONS CONTINUED

- 4. Number of times, on average, it takes teacher candidates to pass licensing tests
- 5. Five-year retention rates of graduates in the teaching profession.
- Establish the minimum standard of performance for each category of data.

Merely collecting the types of data described above is insufficient for accountability purposes. The next and perhaps more critical step is for the state to establish precise minimum standards for teacher preparation program performance for each category of data. New York should be mindful of setting rigorous standards for program performance, as its current requirement that 80 percent of program completers must pass their licensing exams is too low a bar. Programs should be held accountable for meeting rigorous standards, and there should be consequences for failing to do so, including loss of program approval.

Publish an annual report card on the state's website.

New York should produce an annual report card that shows all the data the state collects on individual teacher preparation programs, which should be published on the state's website at the program level for the sake of public transparency. Data should be presented in a manner that clearly conveys whether programs have met performance standards.

Maintain full authority over teacher preparation program approval.

New York should ensure that it is the state that considers the evidence of program performance and makes the decision about whether programs should continue to be authorized to prepare teachers.

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SUMMARY OF TEACHER PREP PROGRAM **ACCOUNTABILITY FIGURES**

Figure 26

Accountability requirements

Figure 27

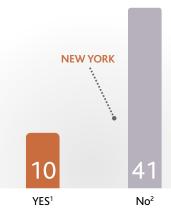
Use of student achievement data



EXAMPLES OF BEST PRACTICE

No state has yet implemented a full accountability system for teacher preparation that features data, including student achievement gains, connected to teacher preparation programs (not just the institution level); has clear minimum standards of performance for those data; and publishes the results for use by prospective teachers, hiring school districts and the general public. Some states are well on their way. Georgia and Louisiana collect student achievement gains and set minimum standards of performance, while Ohio and Tennessee have published report cards that include connections to student achievement gains.

Figure 27 Do states connect student achievement data to teacher preparation programs?



- 1. Strong Practice: Colorado, Delaware, Florida, Georgia, Louisiana, North Carolina, Ohio, Rhode Island, Tennessee, Texas
- 2. Alabama, Alaska, Arizona, Arkansas, California, Connecticut, District of Columbia³, Hawaii³, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Maine, Maryland³, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York³, North Dakota, Oklahoma, Oregon, Pennsylvania, South Carolina, South Dakota, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming
- 3. Included in state's Race to the Top plan, but not in policy or yet implemented.

- 1. For traditional preparation programs only.
- 2. State does not distinguish between alternate route programs and traditional preparation programs in public reporting.
- 3. For alternate routes only.

Teacher Preparation Policy Priorities for New York

Prepare all teachers to meet the instructional shifts of college- and career-readiness standards for students.

- Strengthen preparation requirements to ensure teacher candidates have the ability to address the use of
 informational texts as well as incorporate complex informational texts into classroom instruction.
 Priority for middle and secondary teacher preparation.
- Through testing frameworks or teacher standards, include literacy skills and using text to build content knowledge
 in history/social studies, science, technical subjects and the arts.
 Priority for elementary, middle, secondary and special education teacher preparation.

Additional priorities for elementary teacher preparation:

- Require all elementary teacher candidates to pass a rigorous content test that assesses knowledge of all core subjects, and requires a meaningful passing score for each area.
- Require a content specialization in an academic subject area.

Additional priorities for middle school teacher preparation:

■ Require teacher candidates to pass a content test in every core area they are licensed to teach.

Additional priorities for secondary teacher preparation:

• Require secondary social studies teachers to pass a content test for each discipline they are licensed to teach.

Additional priorities for special education teacher preparation:

• Ensure secondary special education teachers possess adequate content knowledge for the grades and subjects they teach.

Hold preparation programs accountable:

- Collect performance data to monitor programs, including student achievement gains.
- Set minimum standards for program performance with consequences for failure to meet those standards.
- Publicly report performance data.

