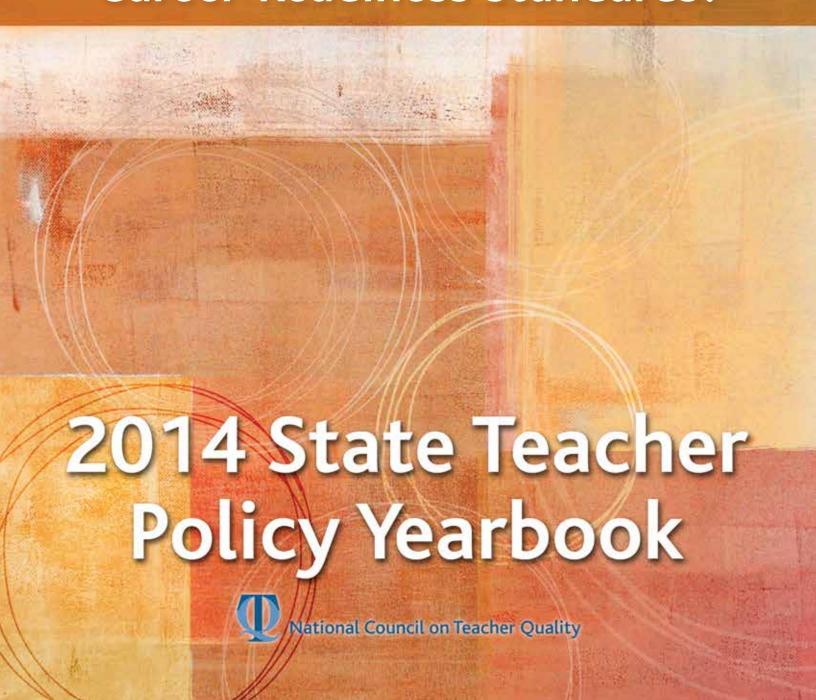
# California

Are New Teachers Being Prepared for College- and Career-Readiness Standards?



### Acknowledgments

### **STATES**

State education agencies remain our most important partners in this effort, and their gracious cooperation has helped to ensure the factual accuracy of the final product. Although this year's edition did not require the extensive review that comprehensive editions require, we still wanted to make sure that we captured all relevant policy changes and that states' perspectives were represented. Every state formally received a draft of the policy updates we identified in June 2014 as well as a draft of analyses and recommendations for the new indicators related to college- and career-readiness standards for comment and correction. States also received a final draft of their reports a month prior to release. All but two states responded to our inquiries. While states do not always agree with our recommendations, their willingness to engage in dialogue, explain their differing points of view and often acknowledge the imperfections of their teacher policies are important steps in moving forward.

#### **FUNDERS**

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Special thanks to Leigh Zimnisky and Justin Rakowski at Ironmark for their design of the 2014 *Yearbook*. Thanks also to Colleen Hale and Jeff Hale at EFA Solutions for the original *Yearbook* design and ongoing technical support.



### Teacher Preparation Policy Priorities for California

# Prepare all teachers to meet the instructional shifts of college- and career-readiness standards for students.

- Strengthen preparation requirements to ensure teacher candidates have the ability to address the use of informational texts as
  well as incorporate complex informational texts into classroom instruction.
   Priority for middle, secondary and special education teacher preparation.
- Through testing frameworks or teacher standards, include literacy skills and using text to build content knowledge in history/ social studies, science, technical subjects and the arts.
   Priority for middle, secondary and special education teacher preparation.
- Ensure teachers are prepared to intervene and support students who are struggling with reading.
   Priority for middle, secondary and special education teacher preparation.

### Additional priorities for elementary teacher preparation:

- Require all elementary teacher candidates to pass a rigorous content test that assesses knowledge of all core subjects, including mathematics, and requires a meaningful passing score for each area.
- Require a content specialization in an academic subject area.

### Additional priorities for middle school teacher preparation:

- Require teacher candidates to pass a content test in every core area they are licensed to teach.
- Require specific middle grades certification.

### Additional priorities for secondary teacher preparation:

- Require secondary candidates to pass a content test in each subject they are licensed to teach.
- Require secondary science and social studies teachers to pass a content test for each discipline they are licensed to teach.

### Additional priorities for special education teacher preparation:

- Eliminate the K-12 special education certificate, and require licenses that differentiate between preparation of elementary and secondary teacher candidates.
- Require elementary special education candidates to pass a rigorous content test as a condition of initial licensure.
- Ensure secondary special education teachers possess adequate content knowledge for the grades and subjects they teach.

### Raise admission requirements:

• Limit admission to teacher preparation programs to candidates in the top half of the college-going population, measured by a test normed to the general college-bound population or minimum GPA.

### Hold preparation programs accountable:

- Collect performance data to monitor programs, including student achievement gains.
- Set minimum standards for program performance with consequences for failure to meet those standards.
- Publicly report performance data.

### Teacher Preparation in California

The 2014 State Teacher Policy Yearbook keeps the spotlight on the critical issue of teacher preparation. In addition to updating the full set of teacher preparation policies reviewed in last year's comprehensive edition, the 2014 Yearbook casts a critical eye on whether states have established requirements for teacher preparation and licensure that help to ensure that teachers are ready for the increased demands of states' college- and career-readiness standards for K-12 students.

### Current Status of California Teacher Prep Policy

D+	2014	Teacher	Prep	Grade
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Prior Grades: D+ 2013 D 2012 D 2011

Yearbook Goal	Торіс	2014 Score	2013 Score
1-A	Admission into Preparation Programs	0	
1-B	Elementary Teacher Preparation	•	
1-C	Elementary Teacher Preparation in Reading Instruction		
1-D	Elementary Teacher Preparation in Mathematics	•	
1-E	Middle School Teacher Preparation		
1-F	Secondary Teacher Preparation	•	0
1-G	Secondary Teacher Preparation in Science		
1-H	Special Education Teacher Preparation	•	
1-I	Assessing Professional Knowledge	•	
1-J	Student Teaching		0
1-K	Teacher Preparation Program Accountability	•	•

### 2014 Teacher Prep Policy Update for California

Based on a review of state legislation, rules and regulations, NCTQ has identified the following recent teacher prep policy changes in California:

No recent policy updates were identified for California in the area of teacher preparation.

### California Response to Policy Update

States were asked to review NCTQ's identified updates and also to comment on policy changes related to teacher preparation that have occurred in the last year, pending changes, or teacher preparation in the state more generally.

California elected to provide its perspective on each of the NCTQ goals related to teacher preparation rather than indicate whether NCTQ's assessment that there had been no policy updates was accurate. While the full response is too long to include here, a summary of the comments on each goal is provided below. California indicated that it believes it already meets both of the components identified by NCTQ regarding the quality of candidates admitted into teacher preparation programs, as well as all three components identified by NCTQ related to elementary teacher preparation. The state pointed out that it was the first state in the nation to institute a rigorous reading examination of the required components of the science of reading instruction, and that NCTQ has commended California for the rigor of its reading standards and the inclusion of these standards in the state's RICA examinations. In terms of elementary teacher preparation in mathematics, California asserted that it already meets NCTQ's expectations, and that NCTQ misunderstands and mischaracterizes the nature and organization of teacher preparation in California.

California also commented on its requirement that secondary teachers add a subject area to an existing credential. The state pointed out that it was the first state in the nation to require all multiple and single-subject credential candidates to pass an assessment of their teaching performance with K-12 students in actual public school classrooms prior to earning the preliminary credential. California allows for multiple models of a validated Teaching Performance Assessment, and these candidate outcomes data are included in the state's accountability system. The state added that this accountability system, including accreditation processes, is undergoing revisions to streamline it, to increase reliance on data-supported program and candidate outcomes and to provide greater transparency within the process.

igure A				
elivering well-				
repared teachers	2014 GRADE	2013 GRADE	2012 GRADE	2011 GRADE
Alabama	B-	В	B-	С
Alaska	F	F	F	F
Arizona	D	D-	D-	D-
Arkansas	C+	C+	С	С
CALIFORNIA	D+	D+	D	D
Colorado	D-	D-	D	D-
Connecticut	B-	B-	C+	C-
Delaware	B-	C+	D-	D-
District of Columbia	C-	D+	D	D
Florida	B+	B+	B-	B-
Georgia	C+	C+	С	С
Hawaii	D-	F	D	D
Idaho	D+	D+	D	D
Illinois	D+	D+	D	D
Indiana	B+	B+	B-	C+
lowa	D+	D+	D	D
Kansas	D+	D+	D+	D+
Kentucky	B-	B-	C+	C-
Louisiana	C C	C-	C	C
Maine	D+	D+	D+	D
				D+
Maryland	D+	D+	D+	
Massachusetts	B-	B-	C+	C+
Michigan	D+	D	D+	D+
Minnesota	C+	C+	C+	С
Mississippi	С	C-	С	С
Missouri	B-	C-	D+	D+
Montana	F	F	F	F
Nebraska	D-	F	D-	D-
Nevada	D-	D-	D-	D-
New Hampshire	C-	C-	C-	D
New Jersey	B-	B-	C-	D+
New Mexico	D+	D	D+	D+
New York	В	B-	C-	D+
North Carolina	C+	C+	D-	D-
North Dakota	D	D	D	D
Ohio	С	С	C-	D+
Oklahoma	С	С	С	С
Oregon	D+	D	D-	D-
Pennsylvania	С	С	С	С
Rhode Island	B+	B+	С	D+
South Carolina	C+	С	C-	C-
South Dakota	D	D-	D	D
Tennessee	B-	B-	B-	B-
Texas	В	В	C+	C+
Utah	C-	D+	D	D
Vermont	С	С	C-	D+
Virginia	B-	C+	C-	C-
Washington	D+	D+	D+	D+
West Virginia	C+	C+	C-	C-
Wisconsin	C	C-	D+	D
Wyoming	D-	F	F	F

Figure B	
Delivering well-	
prepared teachers	2014 GRADE
Florida	B+
Indiana	B+
Rhode Island	B+
New York	В
Texas	В
Alabama	B-
Connecticut	B-
Delaware	B-
Kentucky	B-
Massachusetts	B-
Missouri	B-
New Jersey	B-
Tennessee	B-
Virginia	B-
Arkansas	C+
Georgia	C+
Minnesota	C+
North Carolina	C+
South Carolina	C+
West Virginia	C+
Louisiana	С
Mississippi	C
Ohio	С
Oklahoma	C
Pennsylvania	С
Vermont	C
Wisconsin	C
District of Columbia	C-
New Hampshire	C-
Utah	C-
CALIFORNIA	D+
Idaho	D+
Illinois	D+
lowa	D+
Kansas	D+
Maine	D+
Maryland	D+
Michigan	D+
New Mexico	D+
Oregon	D+
Washington	D+
Arizona	D
North Dakota	D
South Dakota	D
Colorado	D-
Hawaii	D-
Nebraska	D-
Nevada	D-
Wyoming	D-
Alaska	F
Montana	F
Average State Grade	С

# **Elementary Teacher Preparation**

### **Key Components**

(The factors considered in determining the states' ratings for this topic.)

- 1. The state should ensure that all elementary teachers are sufficiently prepared for the ways that college- and career-readiness standards affect instruction of all subject areas. Specifically,
  - A. The state should require that all new elementary teachers are prepared to incorporate complex texts and academic language into instruction.
  - B. The state should ensure that all new elementary teachers are prepared to incorporate literacy skills as an integral part of every subject.
  - C. The state should ensure that all new elementary teachers of English language arts are prepared to support struggling readers.
- 2. The state should require that new elementary teachers, including those who can teach elementary grades on an early childhood license, pass a rigorous test of reading instruction in order to attain licensure.
- 3. The state should ensure that all elementary teacher candidates, including those who can teach elementary grades on an early childhood license, possess sufficient content knowledge in all core subjects, including mathematics.
- 4. The state should require that its approved teacher preparation programs deliver a comprehensive program of study in broad liberal arts coursework. An adequate curriculum is likely to require approximately 45 credit hours to ensure appropriate depth in the core subject areas of English, mathematics, science, social studies and fine arts.
- 5. The state should require elementary teacher candidates to complete a content specialization in an academic subject area. In addition to enhancing content knowledge, this requirement ensures that prospective teachers have taken higher-level academic coursework.



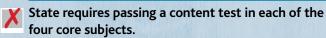
### Elementary Teacher Prep Analysis: California

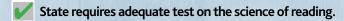
### PREPARING ELEMENTARY TEACHERS FOR COLLEGE- AND CAREER-READINESS STANDARDS

The new demands of college-and career-readiness standards for students heighten the need for elementary teachers to have a strong content background in all of the subject matter taught in the elementary grades. California, like most states, has adopted such standards and must ensure that its preparation and licensure requirements for new teachers address this need.

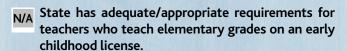
Currently, California requires elementary school teachers to obtain a K-12 Multiple Subject Teaching Credential. Key licensing requirements for elementary school teachers in California include:













Yes



No

In addition to the strong content background called for by college- and career-readiness standards, teacher candidates must also be prepared for the key instructional shifts that differentiate these standards from their predecessors. California addresses the instructional shifts in the use of text associated with the state's college- and career-readiness standards for students in its Reading Instruction Competence Assessment (RICA), which is a requirement for elementary teachers. According to content specifications, teachers must be able to "understand how to promote students' comprehension of expository/informational texts and their development of study skills and research skills." Additional in-depth testing standards follow the competency to further ensure alignment with these shifts.

In addition, revised testing standards for the required CSET: Multiple Subjects test's "Reading, Language, and Literature" subtest now address both informational texts and text complexity.

These new testing standards also address incorporating literacy in other subject areas, including science and social studies.

California addresses the needs of struggling readers in its testing standards for the RICA and CSET: Multiple Subjects tests.

#### **RECOMMENDATIONS**

 Ensure that elementary teachers are prepared to meet the instructional requirements of college- and careerreadiness standards for students.

Monitor teacher preparation programs.

California's testing standards regarding literacy are commendable. However, to ensure that elementary teacher candidates are prepared, the state is encouraged to make certain its teacher preparation programs are actually providing adequate training in these instructional shifts associated with California's college- and career-readiness standards for students.

 Require a content test that ensures sufficient knowledge in all subjects, including mathematics.

California should require separate, meaningful passing scores for each core subject covered on the test, including reading/language arts, math, science and social studies. Although California is on the right track by administering a three-part licensing test, thus making it harder for teachers to pass if they fail some subject areas, the state is encouraged to further strengthen its policy and require separate passing scores for each core subject on its multiple-subject test. Mathematics content in particular should be assessed with a rigorous assessment tool, such as the test required in Massachusetts, that evaluates mathematics knowledge beyond an elementary school level and challenges candidates' understanding of underlying mathematics concepts. Further, to be meaningful, California should ensure that passing scores reflect high levels of performance.

### **Supporting Research**

California Educator Credentialing Exams http://www.ctcexams.nesinc.com/

#### CALIFORNIA RESPONSE TO ANALYSIS

California stated that it requires teacher preparation programs to incorporate the Common Core State Standards (CCSS) into the preparation of elementary teachers. All teachers, including elementary teachers, must demonstrate that they can effectively teach the state's student academic content standards, including the CCSS, by passing a Commission-approved Teaching Performance Assessment (TPA). California noted that it was the first state in the nation to adopt a teaching performance assessment as one requirement for the initial teaching license; this requirement has been operational by statute since 2008. The TPA models approved by the state all require candidates to demonstrate that they are teaching students effectively in accordance with the CCSS applicable to that grade level and content area. California added that the TPA provides a means of monitoring teacher preparation programs to ensure that they are providing adequate training in these college- and career-readiness standards.

#### **RECOMMENDATIONS CONTINUED**

### Close reading test loophole.

Although all new elementary and special education teachers are required to pass the RICA, applicants who are already credentialed in a single subject can switch to a multiple-subject credential without having to take the assessment. California should ensure that all teachers of elementary grade students have passed a test demonstrating their knowledge of the science of reading.

### Require elementary teacher candidates to complete a content specialization in an academic subject area.

Although California's policy requires that elementary teacher candidates have an arts and sciences major, the state's language does not ensure that these teachers will earn a content specialization in an academic subject area. In addition to enhancing content knowledge, this requirement would ensure that prospective teachers in California take higher-level academic coursework. The requirement also provides an important safeguard in the event that candidates are unable to successfully complete clinical practice requirements. With an academic concentration (or better still a major or minor), candidates who are not ready for the classroom and do not pass student teaching can still be on track to complete a degree.

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### SUMMARY OF ELEMENTARY TEACHER PREP FIGURES

■ Figure 1

Requirements for instructional shifts associated with college- and career-readiness standards

- Figure 2

  Content test requirements
- **Figure 3**Specific subject-matter requirements
- **Figure 4**Science of reading requirements
- Figure 5

  Math requirements
- Figure 6
  Requirements for academic concentrations
- Figure 7

  Requirements for early childhood teachers
- Figure 8

  Teacher Prep Review findings about elementary teacher prep

Figure 2  Do states ensure that elementary teachers know core content?  Alabama Alaska Arizona Arkansas CALIFORNIA Colorado Connecticut Delaware District of Columbia Florida Georgia Hawaii Idaho Illinois Indiana Iowa Kansas Kentucky Louisiana Maine Maryland Massachusetts Michigan Minnesota Mininesota Mininesota Mininesota Mininesota Mininesota Mininesota New Hampshire New Jersey New Mexico New York North Carolina North Dakota Ohio Oregon Pennsylvania Rhode Island South Carolina South Dakota Tennessee Texas Utah Vermont Virginia Washington West Virginia Wisconsin Wyoming	Figure 2	<b>~</b>	JAJAC /	e /	<i>ts</i> /
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### **EXAMPLES OF BEST PRACTICE**

Both Arkansas and California ensure that elementary teachers are prepared to meet the instructional requirements of collegeand career-readiness standards for students. These states specify that elementary teacher candidates must have the ability to not only build content knowledge and vocabulary through careful reading of informational and literary texts, but also to challenge students with texts of increasing complexity.

Candidates are also required to incorporate literacy skills as an integral part of every subject and are prepared to intervene and support students who are struggling.

In addition, Indiana ensures that all candidates licensed to teach the elementary grades, including early childhood education candidates, possess the requisite knowledge of core content and of the key elements of scientifically based reading instruction before entering the classroom. Elementary and early childhood teacher candidates are required to pass a content test comprised of four independently scored subtests, including mathematics. In addition, these candidates are required to pass a comprehensive assessment that tests the five elements of scientifically based reading instruction: phonemic awareness, phonics, fluency, vocabulary and comprehension. Elementary teacher candidates in Indiana must also earn either a major or minor in an academic content area.

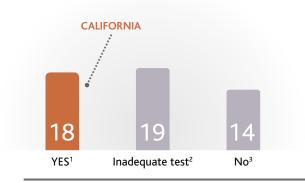
Massachusetts's MTEL mathematics subtest continues to set the standard in this area by evaluating mathematics knowledge beyond an elementary school level and challenging candidates' understanding of underlying mathematics concepts.

- 1. Alaska does not require testing for initial licensure.
- 2. Massachusetts and North Carolina require a general curriculum test that does not report scores for each elementary subject. A separate score is reported for math.
- 3. Only teachers of grades 4 and 5 are required to pass a content test in Ohio.

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Utah					*		* *	1	+	+ +					
Vermont		_ <b>^</b>			*		<b>À À</b>						*		
Virginia				*		*	* *	*	*	* 1	* *	*	*		
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West Virginia															
Wisconsin		□ ★			*		* *	*	*						
Wyoming															
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Figure 4

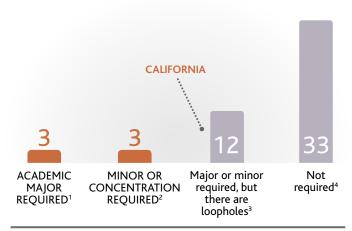
Do states measure new elementary teachers' knowledge of the science of reading?



- Strong Practice: Alabama, California<sup>4</sup>, Connecticut, Florida, Indiana, Massachusetts, Minnesota, Mississippi, New Hampshire, New Mexico, New York, North Carolina<sup>5</sup>, Ohio, Oklahoma, Tennessee, Virginia, West Virginia, Wisconsin
- Arizona, Arkansas, Delaware, District of Columbia, Georgia, Idaho, Kentucky, Maine, Missouri, New Jersey, Oregon, Pennsylvania, Rhode Island, South Carolina, Texas, Utah, Vermont, Washington, Wyoming
- 3. Alaska, Colorado, Hawaii, Illinois, Iowa, Kansas, Louisiana, Maryland, Michigan, Montana, Nebraska, Nevada, North Dakota, South Dakota
- California allows an exemption from the state's reading test for teachers who already have a single subject credential.
- 5. Teachers have until their second year to pass the reading test.

Figure 6

Do states expect elementary teachers to complete an academic concentration?



- 1. Strong Practice: Colorado, Massachusetts, New Mexico
- 2. Strong Practice: Indiana, Mississippi, Oklahoma
- California, Connecticut, Iowa, Maryland, Michigan, Missouri, New Jersey, New York, Tennessee, Texas, Vermont, Virginia
- These states require a major, minor or concentration but there is no assurance it will be in an academic subject area.
- 4. Alabama, Alaska, Arizona, Arkansas, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Kansas, Kentucky, Louisiana, Maine, Minnesota, Montana, Nebraska, Nevada, New Hampshire<sup>5</sup>, North Carolina, North Dakota, Ohio, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Utah, Washington, West Virginia, Wisconsin, Wyoming
- Only K-8 teachers must complete an area of concentration in a field such as humanities, fine arts, social sciences and sciences.

Do states measure new elementary teachers'

CALIFORNIA

25

YES¹ Inadequate test² No³

- Strong Practice: Alabama, Arkansas, Connecticut, Delaware, District of Columbia, Florida, Idaho, Indiana, Kentucky, Maine, Massachusetts, Minnesota, Missouri, New Hampshire, New Jersey, New York, North Carolina, Rhode Island, South Carolina, Texas, Utah, Vermont, Virginia, West Virginia, Wyoming
- Arizona, California, Colorado, Georgia, Illinois, Iowa, Kansas, Louisiana, Maryland, Michigan, Mississippi, Nebraska, Nevada, New Mexico, North Dakota, Oklahoma, Oregon, Pennsylvania, South Dakota, Tennessee, Washington, Wisconsin
- 3. Alaska<sup>4</sup>, Hawaii, Montana, Ohio<sup>5</sup>

knowledge of math?

- 4. Testing is not required for initial licensure.
- 5. Only teachers of grades 4 and 5 are required to pass an adequate content test.



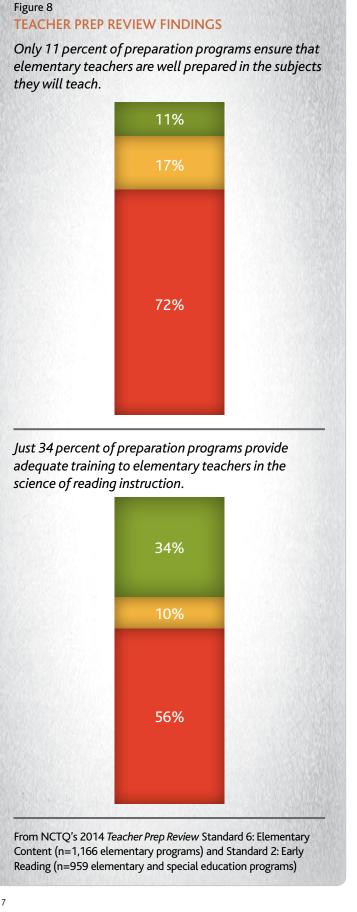


Figure 7

- 1. These states do not offer a standalone early childhood certification that includes elementary grades or the state's early childhood certification is the de facto license to teach elementary grades.
- Early childhood candidates may pass either multiple subjects (subscores) or content knowledge (no subscores) test.

# Middle School Teacher Preparation

### **Key Components**

(The factors considered in determining the states' ratings for this topic.)

- The state should ensure that all middle school teachers are sufficiently prepared for the ways that college- and career-readiness English language arts standards affect instruction of all subject areas. Specifically,
  - A. The state should require that all new middle school teachers are prepared to incorporate complex texts and academic language into instruction.
  - B. The state should ensure that all new middle school teachers are prepared to incorporate literacy skills as an integral part of every subject.
  - C. The state should ensure that all new middle school teachers of English language arts are prepared to support struggling readers.
- 2. The state should require that new middle school teachers pass a licensing test in every core academic area they are licensed to teach.
- 3. The state should not permit middle school teachers to teach on a generalist license that does not differentiate between the preparation of middle school teachers and that of elementary teachers.



How well are states ensuring that middle school teachers are prepared for college- and career-readiness standards?

- Alaska, Arizona, CALIFORNIA, Hawaii,
  Idaho, Maine, Michigan, Montana,
  Nebraska, New Mexico, Oklahoma,
  Oregon, South Dakota, Utah,
  Washington, Wyoming
- Colorado, Massachusetts,
  Nevada, North Dakota, Wisconsin
  - Alabama, Connecticut, Delaware,
    District of Columbia, Iowa, Kansas,
    Kentucky, Louisiana, Maryland,
    Minnesota, Mississippi, Missouri,
    New Hampshire, New Jersey, New York,
    North Carolina, Ohio, Rhode Island,
    South Carolina, Vermont, Virginia,
    West Virginia
- Florida, Georgia, Illinois, Pennsylvania, Tennessee, Texas
- Arkansas, Indiana

### Middle School Teacher Prep Analysis: California

### PREPARING MIDDLE SCHOOL TEACHERS FOR COLLEGE-AND CAREER-READINESS STANDARDS

The middle school years are critical to students' education, but, too often, states fail to distinguish the knowledge and skills needed by middle school teachers from those needed by an elementary teacher. Middle school teachers should not only be prepared to teach grade-level content, but should also be prepared to meet the increased instructional requirements of college- and career-readiness standards for students.

Currently, California offers both a K-12 Single Subject Teaching Credential and a K-12 Multiple Subject Teaching Credential. The type of credential that middle school teachers are required to have depends on whether they intend to teach in a self-contained or departmentalized classroom. Key licensing requirements for middle school teachers in California include:





State requires teachers to pass a content test for each subject they teach.



State requires middle school teachers to hold a middle grade or secondary license.



Yes



Preparation and licensure requirements for middle school teachers must address more than just content knowledge; the key instructional shifts articulated in college- and career-readiness standards for students must also be incorporated. California addresses the instructional shifts in the use of text associated with these standards in its Reading Instruction Competence Assessment (RICA) and CSET: Multiple Subjects test. Therefore, those teaching on the state's K-12 Multiple Subject Teaching Credential, which requires passing scores on these assessments, will be prepared to teach the instructional shifts incorporated into these standards (see discussion of elementary requirements).

However, those teaching middle grades on the K-12 Single Subject Teaching Credential will not be prepared to teach these standards (see discussion of secondary requirements).

#### **RECOMMENDATIONS**

Ensure that all middle school teachers are prepared to meet the instructional requirements of college- and careerreadiness standards for students.

Incorporate informational text of increasing complexity into classroom instruction.

Either through testing frameworks or teacher standards, California should specifically address the instructional shifts toward building content knowledge and vocabulary through increasingly complex informational texts and careful reading of informational and literary texts associated with the state's college- and career-readiness standards for students.

Incorporate literacy skills as an integral part of every subject.

To ensure that all middle school students are capable of accessing varied information about the world around them, California should also include literacy skills and using text to build content knowledge in history/social studies, science, technical subjects and the arts.

Support struggling readers.

California should articulate requirements ensuring that all middle school teachers are prepared to intervene and support students who are struggling. While college- and career-readiness standards will increase the need for all middle school teachers to be able to help struggling readers to comprehend grade-level material, training for English language arts teachers in particular must emphasize identification and remediation of reading deficiencies.

#### CALIFORNIA RESPONSE TO ANALYSIS

California stated that it requires teacher preparation programs to incorporate the Common Core State Standards (CCSS) into the preparation of elementary teachers. All teachers, including middle grades teachers, must demonstrate that they can effectively teach the state's student academic content standards, including the CCSS, by passing a Commission-approved Teaching Performance Assessment (TPA). California noted that it was the first state in the nation to adopt a teaching performance assessment as one requirement for the initial teaching license; this requirement has been operational by statute since 2008. The TPA models approved by the state all require candidates to demonstrate that they are effectively teaching students in accordance with the CCSS applicable to that grade level and content area. California added that the TPA provides a means of monitoring teacher preparation programs to ensure that they are providing adequate training in these college- and career-readiness standards.

California further contended that NCTQ's analysis that the state's new testing standards address literacy in other subject areas proves that middle school teachers are being appropriately prepared to meet the instructional requirements of college- and career-readiness standards for students.

### LAST WORD FROM NCTQ

California's policy does not ensure that all middle grades teachers are able to incorporate literacy into content areas. Only middle school teachers teaching on the state's Multiple Subject Teaching Credential are required to meet the new testing standards that address this instructional shift. Those teaching middle grades on the Single Subject Teaching Credential are not required to pass the state's content assessment.

#### **RECOMMENDATIONS CONTINUED**

### Require content testing in all core areas.

California should require subject-matter testing for all middle school teacher candidates in every core academic area they intend to teach as a condition of initial licensure. The state's policy of only requiring middle school teachers who teach multiple subjects to take the same subject-matter test as elementary teachers is simply not adequate. Allowing middle school teachers to teach a single subject without passing a content test provides no assurance of content mastery. To ensure meaningful middle school content tests, California should set its passing scores to reflect high levels of performance.

### Prepare middle school teachers to teach middle school.

California should not allow middle school teachers to teach on a generalist license that does not differentiate between the preparation of middle school teachers and that of elementary teachers. These teachers are less likely to be adequately prepared to teach core academic areas at the middle school level because their preparation requirements are not specific to the middle or secondary levels, and they need not pass a subject-matter test in each subject they teach. Adopting middle school teacher preparation policies for all such teachers will help ensure that students in grades 7 and 8 have teachers who are appropriately prepared to teach grade-level content, which is different and more advanced than what elementary teachers teach.

### Close the loophole that allows teachers to add middle grade levels to an existing license without demonstrating content knowledge.

California allows teachers to add a single-subject credential to a certificate with either program completion or the passing of a content test. The state is urged to require that all teachers who add the middle grade levels to their certificates pass a rigorous subject-matter test to ensure content knowledge of all subject areas before they are allowed in the classroom.

igure 9 Are states ensuring that new middle school teachers are prepared for the instructional hifts associated with collegend career-readiness standards Alabama Alaska Arizona Arkansas CALIFORNIA		MCORPORTING ITES	SIPPORTING STRUGGG
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and career-readiness standards	:? Š /	<b>Z</b> Z	\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\
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Washington West Virginia			
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# SUMMARY OF MIDDLE SCHOOL TEACHER PREP FIGURES

### Figure 9

Requirements for instructional shifts associated with college- and career-readiness standards

### ■ Figure 10

Distinctions in licenses betweeen middle and elementary teachers

### Figure 11

Content test requirements

### ■ Figure 12

*Teacher Prep Review* findings about middle school teacher prep

Figure 10	K-8 LICENSE NOTOS	K-8 license offered for	swo.
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Alaska			
Arizona			1
Arkansas			
CALIFORNIA		2	
Colorado			
Connecticut			Ц
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Oregon			4
Pennsylvania			
Rhode Island			
South Carolina			
South Dakota			
Tennessee			
Texas			
Utah Vermont			
Virginia Washington			
West Virginia			
Wisconsin			1
Wyoming			
	32	5	14



### **EXAMPLES OF BEST PRACTICE**

**Illinois** ensures that middle school teachers are prepared to meet the instructional requirements of college- and career-readiness standards for students. The state's new standards for the middle grades include the instructional shifts toward building content knowledge and vocabulary through increasingly complex texts and careful reading of informational and literary texts associated with these standards. The standards also address the needs of struggling readers.

Illinois's requirements connecting literacy to all subject areas are particularly noteworthy. All middle school teachers must understand "the role, perspective and purpose of text in specific disciplines" and be able to perform tasks such as scaffolding reading to allow students to understand and learn from challenging text; guiding reading discussions that require students to identify key ideas and details of a text; analyze craft and structure and critically evaluate the text; and model reading strategies to improve comprehension.

In addition, Georgia, Mississippi, New Jersey and South Carolina ensure that all middle school teacher candidates are adequately prepared to teach middle school-level content. None of these states offers a K-8 generalist license and all require passing scores on subject-specific content tests. Georgia, Mississippi and South Carolina explicitly require at least two content-area minors, and New Jersey requires a content major along with a minor for each additional area of certification.

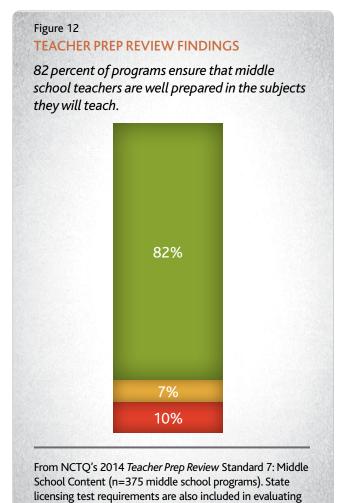
<sup>1.</sup> Offers 1-8 license.

<sup>2.</sup> California offers a K-12 generalist license for all self-contained classrooms.

 $<sup>\ \ 3.</sup> With the \ exception \ of \ mathematics.$ 

<sup>4.</sup> Oregon offers 3-8 license.

Figure 11		No test does not to	No, K-8 license F.	No testing of
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Vermont				
Virginia				
Washington				
West Virginia				
Wisconsin				
Wyoming				
	27	2	15	7



1. Alaska does not require content tests for initial licensure.

this standard.

- 2. Candidates teaching multiple subjects only have to pass the elementary test. Single-subject credential does not require content test.
- 3. For K-8 license, Idaho also requires one single-subject test.
- 4. Illinois requires candidates to take a middle level core content test if a test is available. It is not clear that this will result in teachers passing a test in each subject and draft test frameworks are not yet available for review.
- 5. Maryland allows elementary teachers to teach in departmentalized middle schools if not less than 50 percent of the teaching assignment is within the elementary grades.
- 6. New Hampshire requires K-8 candidates to pass a middle school content test in one core area.
- 7. For nondepartmentalized classrooms, generalist in middle childhood education candidates must pass the new assessment with three subtests.
- 8. Teachers may have until second year to pass tests, if they attempt to pass them during their first year.

# **Secondary Teacher Preparation**

### **Key Components**

(The factors considered in determining the states' ratings for this topic.)

- The state should ensure that all secondary teachers are sufficiently prepared for the ways that collegeand career-readiness English language arts standards affect instruction of all subject areas. Specifically,
  - A. The state should require that all new secondary teachers are prepared to incorporate complex texts and academic language into instruction.
  - B. The state should ensure that all new secondary teachers are prepared to incorporate literacy skills as an integral part of every subject.
  - C. The state should ensure that all new secondary teachers of English language arts are prepared to support struggling readers.
- 2. The state should require that secondary teachers pass a licensing test in every subject they are licensed to teach.
- 3. The state should require secondary general science and general social studies teachers to pass a subject-matter test of each discipline they are licensed to teach.
- 4. The state should require that secondary teachers pass a content test when adding subject-area endorsements to an existing license.



### Secondary Teacher Prep Analysis: California

### PREPARING SECONDARY TEACHERS FOR COLLEGE- AND CAREER-READINESS STANDARDS

To be prepared to meet the instructional requirements of college- and career-readiness standards for their students, secondary teachers must be experts in the subject matter they teach. States should ensure that secondary teachers have sufficient content knowledge in all the subjects they are licensed to teach.

Currently, California offers a K-12 Single Subject Teaching Credential. Key licensing requirements for secondary teachers in California include:



# CALIFORNIA SECONDARY TEACHER PREP SNAPSHOT



State requires a content test to teach any single core subject.



State offers only single-subject science certifications or has appropriate requirements for teachers with general science license.



State offers only single-subject social studies certifications or has appropriate requirements for teachers with general social studies license.



State requires a content test in order to add an endorsement to a license.



Yes



Not only must secondary teachers possess strong backgrounds in content knowledge as required by college- and career-readiness standards, they must also be able to address the key instructional shifts associated with the standards. Regrettably, California's preparation and licensure requirements for secondary teachers do not ensure that teachers will be prepared to teach to these new standards.

Although the state's testing framework for its single-subject CSET English assessment has been recently revised to address informational texts and text complexity, thereby aligning it with the California Common Core State Standards, candidates are not required to earn a passing score. To verify subject-matter competence, they must either complete a commission-approved subject-matter program or pass the test.

Neither teacher standards nor secondary tests in other content areas address incorporating literacy skills.

California has no requirements for the preparation of secondary teachers that address struggling readers.

### **RECOMMENDATIONS**

Ensure that secondary teachers are prepared to meet the instructional requirements of college- and careerreadiness standards for students.

Incorporate informational text of increasing complexity into classroom instruction.

Although California has aligned its secondary English content test with the new standards for students, the state cannot guarantee teachers' knowledge of the instructional shifts toward building content knowledge and vocabulary through increasingly complex informational texts and careful reading of informational and literary texts unless teachers are required to pass the test.

Incorporate literacy skills as an integral part of every subject.

To ensure that secondary students are capable of accessing varied information about the world around them, California should include—either through testing frameworks or standards—literacy skills and using text as a means to build content knowledge in history/social studies, science, technical subjects and the arts.

### Support struggling readers.

California should articulate requirements ensuring that secondary teachers are prepared to intervene and support students who are struggling. While college- and career-readiness standards will increase the need for all secondary teachers to be able to help struggling readers to comprehend grade-level material, training for English language arts teachers in particular must emphasize identification and remediation of reading deficiencies.

### **Supporting Research**

**CSET Tests** 

www.ctcexams.nesinc.com

#### CALIFORNIA RESPONSE TO ANALYSIS

California asserted that its subject matter preparation programs are required to instruct candidates in the same content and literacy skills that are covered in the CSET examination, including the Common Core State Standards (CCSS). Programs must submit an alignment matrix to the Commission showing in what courses each of these subject-matter requirements are being addressed.

California added that the revised CSET: Multiple Subjects and CSET: English examinations that have been aligned with the CCSS will be administered starting in August 2014. In addition, multiple and single-subject teacher preparation programs are required to meet Standard 7, which addresses the full range of literacy skills required for all teachers.

### **Supporting Research**

English Alignment Matrix

http://www.ctc.ca.gov/educator-prep/STDS-subject-matter.html

Standards

http://www.ctc.ca.gov/educator-prep/standards/AdoptedPreparationStandards-2014.pdf

#### **RECOMMENDATIONS CONTINUED**

### Require subject-matter testing for secondary teacher candidates.

As a condition of licensure, California should require its secondary teacher candidates to pass a content test in each subject area they plan to teach to ensure that they possess adequate subject-matter knowledge and are prepared to teach grade-level content. Teacher candidates in California should not be allowed to substitute coursework for a passing score on a content test. While a major is generally indicative of a background in a particular subject area, only a subject-matter test ensures that candidates know the specific content they will need to teach.

### Require subject-matter testing when adding subject-area endorsements.

California should require passing scores on subject-specific content tests, regardless of other coursework or degree requirements, for teachers who are licensed in core secondary subjects and wish to add another subject area, or endorsement, to their licenses.

Figure 13		E /	12 X
Are states ensuring that	J USE OF MYCHAN	AN /	SUPPORTING STRICE READERS
new secondary teachers	,		
are prepared for the	. 8	2 / 2/2	₹ / Ş
instructional shifts associate	d ≱	88	182
with college-and career-	Ď	\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	\$ \$ \$
readiness standards?	<i>S</i>	/ <b>*</b>	RES
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Arkansas			
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# SUMMARY OF SECONDARY TEACHER PREP FIGURES

■ Figure 13

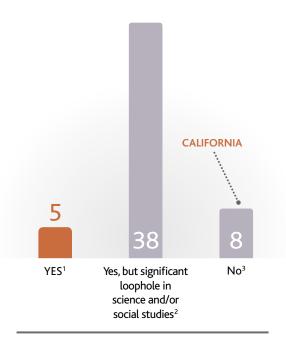
Requirements for instructional shifts associated with college- and career-readiness standards

- **Figure 14**Content test requirements
- **Figure 15**Requirements for general science teachers
- Figure 16

  Requirements for general social studies teachers
- Figure 17

  Teacher Prep Review findings about secondary teacher prep

Figure 14 Do secondary teachers have to pass a content test in every subject area for licensure?



- 1. Strong Practice: Indiana, Minnesota, Missouri, South Dakota, Tennessee
- 2. Alabama, Arkansas, Connecticut, Delaware, District of Columbia, Florida, Georgia, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Mississippi, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina<sup>4</sup>, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, Texas, Utah, Vermont, Virginia, West Virginia, Wisconsin [For more on loopholes, see Figure 15 (science) and Figure 16 (social studies).}
- 3. Alaska<sup>5</sup>, Arizona<sup>6</sup>, California, Colorado, Hawaii, Montana, Washington, Wyoming
- 4. Teachers may have until second year to pass tests, if they attempt to pass them during their first year.
- 5. Alaska does not require content tests for initial licensure.
- 6. Candidates with a master's degree in the subject area do not have to pass a content test.



### **EXAMPLES OF BEST PRACTICE**

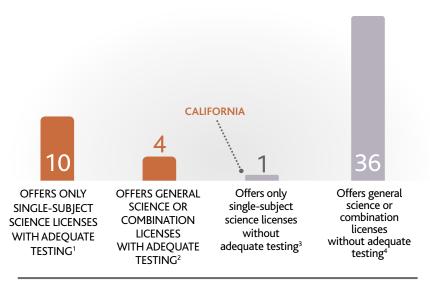
Arkansas has done more than other states to ensure that secondary teachers are prepared to meet the instructional requirements of college- and career-readiness standards for students. Not only does the state address the instructional shifts toward building content knowledge and vocabulary through increasingly complex informational texts and careful reading of informational and literary texts associated with these new standards in its educator competencies for secondary English language arts teachers, it also requires teachers to incorporate literacy skills into all content areas. For example, the secondary social studies competency to "incorporate disciplinary literacy" states that "reading competencies for literacy in history/social studies for grades 7-12 include the ability to read informational texts in history and social studies closely and critically to analyze the key ideas and details as well as craft and structure with the purpose of integrating knowledge and ideas both within and across texts." A similar competency exists for both the life science and physical science secondary certifications.

Indiana, Minnesota and Tennessee require that all secondary teacher candidates pass a content test to teach any core subject both as a condition of licensure and to add an additional field to a secondary license. Further, neither of these states offers secondary certification in general social studies or science; all teachers must be certified in a specific discipline.

Also worthy of mention is Missouri, which requires general social studies teachers to pass a multi-content test with six independently scored subtests. Missouri also offers a general science license that can only be used to teach general science courses. All other science teachers must be certified in a specific discipline.

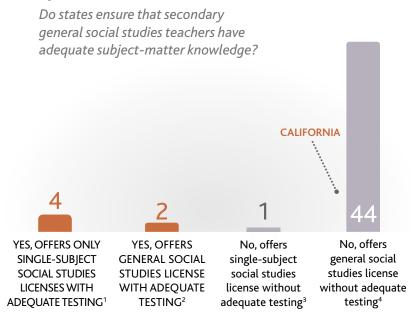
Figure 15

Do states ensure that secondary general science teachers have adequate subject-matter knowledge?

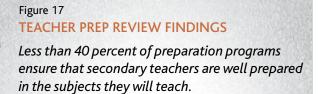


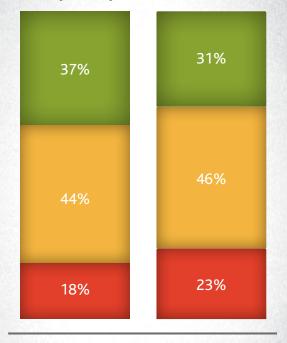
- 1. Strong Practice: Florida, Indiana, Kansas, Kentucky, Massachusetts, Minnesota, New York, South Dakota, Tennessee, Virginia
- 2. Strong Practice: Missouri, New Jersey, Rhode Island<sup>5</sup>, West Virginia<sup>5</sup>
- 3. California
- 4. Alabama, Alaska, Arizona<sup>6</sup>, Arkansas, Colorado, Connecticut, Delaware, District of Columbia, Georgia<sup>7</sup>, Hawaii, Idaho, Illinois, Iowa, Louisiana, Maine, Maryland, Michigan, Mississippi, Montana, Nebraska, Nevada, New Hampshire, New Mexico, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, South Carolina, Texas, Utah, Vermont, Washington, Wisconsin, Wyoming
- 5. Teachers with the general science license may only teach general science courses.
- 6. Arizona limits teachers with the general science license to teaching only general science courses. However, candidates with a master's degree in the subject area do not have to pass a content test.
- 7. Georgia's science test consists of two subtests.

Figure 16



- 1. Strong Practice: Georgia, Indiana, South Dakota, Tennessee
- 2. Strong Practice: Minnesota<sup>5</sup>, Missouri
- 3. Arizona<sup>6</sup>
- 4. Alabama, Alaska, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Hawaii, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Mississippi, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma', Oregon, Pennsylvania, Rhode Island, South Carolina, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming
- 5. Minnesota's test for general social studies is divided into two individually scored subtests.
- 6. Candidates with a master's degree in the subject area do not have to pass a content test.
- $\hbox{7. Oklahoma offers combination licenses without adequate testing.}\\$





Undergraduate (n=765)

Graduate (n=345)

From NCTQ's 2014 *Teacher Prep Review* Standard 8: High School Content (n=1,110 high school programs). State licensing test requirements are also considered in evaluating this standard.

# Special Education Teacher Preparation

### **Key Components**

(The factors considered in determining the states' ratings for this topic.)

- The state should ensure that all special education teachers are sufficiently prepared for the ways that college- and career-readiness English language arts standards affect instruction of all subject areas. Specifically,
  - A. The state should ensure that all new secondary special education teachers are prepared to support struggling readers.
  - B. The state should require that all new secondary special education teachers are prepared to incorporate complex texts and academic language into instruction.
  - C. The state should ensure that all new secondary special education teachers are prepared to incorporate literacy skills as an integral part of every subject.
- 2. The state should require that new elementary special education teachers pass a rigorous test of reading instruction in order to attain licensure.
- 3. The state should not permit special education teachers to teach on a K-12 license that does not differentiate between the preparation of elementary teachers and that of secondary teachers.
- 4. All elementary special education candidates should be required to pass a subject-matter test for licensure that is no less rigorous than what is required of general education candidates.
- The state should ensure that secondary special education teachers possess adequate content knowledge.



How well are states ensuring that special education teachers are prepared for college- and career-readiness standards?

- Alaska, Arizona, Arkansas, Delaware,
  District of Columbia, Florida, Georgia,
  Hawaii, Illinois, Kansas, Kentucky,
  Maine, Michigan, Minnesota,
  Mississippi, Montana, Nebraska,
  Nevada, New Hampshire, New Mexico,
  North Dakota, Ohio, Oklahoma,
  Oregon, South Carolina, South Dakota,
  Utah, Vermont, Washington, Wyoming
- CALIFORNIA, Colorado, Connecticut, Idaho, Iowa, Maryland, New Jersey, Tennessee, Virginia
- Alabama, Indiana, Louisiana,
  Massachusetts, Missouri,
  North Carolina, Pennsylvania,
  Rhode Island, Texas, West Virginia,
  Wisconsin
- 1 New York
- 0

### Special Education Teacher Prep Analysis: California

### PREPARING SPECIAL EDUCATION TEACHERS FOR COLLEGE- AND CAREER-READINESS STANDARDS

Although most special education students are expected to meet the same high college- and career-readiness standards as typical students, too many states set an even lower bar for the preparation and licensure requirements of special education teachers. States must ensure that special education teachers are well grounded in all of the subject matter they will be licensed to teach.

Currently, California requires special education teachers to obtain a K-12 Specialist Instruction Credential. Key licensing requirements for special education teachers in California include:



# CALIFORNIA SPECIAL ED TEACHER PREP SNAPSHOT



State only offers discrete elementary and secondary special education licenses.



Elementary subject-matter test required for special education license.



Secondary test in at least one subject area required for secondary special education license.



Yes



Special education teachers must also be prepared for the key instructional shifts that differentiate college- and career-readiness standards from previous student standards.

California addresses some of the instructional shifts in the use of text associated with the state's college- and career-readiness standards for students in its Reading Instruction Competence Assessment (RICA), which is a requirement for special education teachers. According to content specifications, teachers must be able to "understand how to promote students' comprehension of expository/informational texts and their development of study skills and research skills." Additional in-depth testing standards follow the competency that further address these shifts.

The state, however, does not address incorporating literacy skills into all academic subjects.

Regarding struggling readers, the RICA testing standards require teachers to "demonstrate knowledge and ability in assessment with respect to comprehension of expository/informational texts and development of study skills and research skills." This competency is followed with the example of "demonstrating ability to use the results of assessments to plan effective instruction and interventions with respect to comprehension of expository/informational texts and development of study skills and research skills,

#### **RECOMMENDATIONS**

 Ensure that special education teachers are prepared to meet the instructional requirements of college- and careerreadiness standards for students.

Incorporate informational text of increasing complexity into classroom instruction.

Although California's reading test addresses informational texts, the state should strengthen its policy and ensure that special education teachers are able to challenge students with texts of increasing complexity.

Incorporate literacy skills as an integral part of every subject.

To ensure that special education students are capable of accessing varied information about the world around them, California should include—either through testing frameworks or standards—literacy skills and using text as a means to build content knowledge in history/social studies, science, technical subjects and the arts.

Support struggling readers.

California should articulate more specific requirements ensuring that all special education teachers are prepared to intervene and support students who are struggling with reading. With reading difficulties generally representing the primary reason for special education placements, it is essential that all special education teachers have the knowledge and skills to diagnose and support students with literacy needs.

 End licensure practices that fail to distinguish between the skills and knowledge needed to teach elementary grades and secondary grades.

It is virtually impossible and certainly impractical for California to ensure that a K-12 special education teacher knows all the subject matter he or she is expected to be able to teach, especially considering state and federal expectations that special education students should meet the same high standards as other students. While the broad K-12 umbrella may be appropriate for teachers of low-incidence special education students, such as

adjust instruction and interventions to meet the identified needs of students, and ultimately determine whether relevant standards have been met."

### **Supporting Research**

California Educator Credentialing Exams http://www.ctcexams.nesinc.com/
California Education Code 44283, 44283.2

#### **CALIFORNIA RESPONSE TO ANALYSIS**

California was helpful in providing NCTQ with facts that enhanced this analysis. The state also noted that the RICA assessment incorporates the teaching of informational texts of increasing complexity, the incorporation of literacy skills as an integral part of every subject and supporting struggling readers.

#### **RECOMMENDATIONS CONTINUED**

those with severe cognitive disabilities, it is deeply problematic for the overwhelming majority of high-incidence special education students, who are expected to learn grade-level content.

Require that elementary special education candidates pass a rigorous content test as a condition of initial licensure.

To ensure that special education teacher candidates who will teach elementary grades possess sufficient knowledge of the subject matter at hand, California should require a rigorous content test that reports separate passing scores for each content area. California should also set these passing scores to reflect high levels of performance. Failure to ensure that teachers possess requisite content knowledge deprives special education students of the opportunity to reach their academic potential.

 Ensure that secondary special education teachers possess adequate content knowledge.

Secondary special education teachers are frequently generalists who teach many core subject areas. While it may be unreasonable to expect secondary special education teachers to meet the same requirements for each subject they teach as other teachers who teach only one subject, California's current policy of requiring no subject-matter testing is problematic and will not help special education students to meet rigorous learning standards. To provide a middle ground, California should consider a customized HOUSSE route for new secondary special education teachers and look to the flexibility offered by the Individuals with Disabilities Education Act (IDEA), which allows for a combination of testing and coursework to demonstrate requisite content knowledge in the classroom.

Figure 18	ecial d for the sith college-	JAM.	SUPORTNCC
Are states ensuring that new spe	ecial		182
education teachers are prepared	d for the	\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \	o \§
instructional shifts associated w	ith college-		
and career-readiness standards:	7 \$		133
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Alaska			
Arizona Arkansas			
CALIFORNIA Colorado			
Connecticut			
Delaware			
District of Columbia			
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Nevada			
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New Jersey			
New Mexico			
New York			
North Carolina			
North Dakota			
Ohio			
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Rhode Island			
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South Dakota			
Tennessee			
Texas			
Utah			
Vermont			
Virginia			
Washington			
West Virginia			
Wisconsin			
Wyoming			

### SUMMARY OF SPECIAL EDUCATION TEACHER PREP FIGURES

### Figure 18

Requirements for instructional shifts associated with college- and career-readiness standards

### Figure 19

Distinctions in licenses between elementary and secondary teachers

### Figure 20

Content test requirements

### ■ Figure 21

Science of reading requirements

### Figure 22

Teacher Prep Review findings about special education teacher prep



### **EXAMPLES OF BEST PRACTICE**

Although all states have weaknesses when it comes to special education teachers' preparedness to meet the instructional requirements of college- and career-readiness standards for students, both **Indiana** and **New York** are notable for addressing the instructional shifts toward building content knowledge and vocabulary through increasingly complex informational texts and careful reading of informational and literary texts associated with these standards.

Unfortunately, states are also weak in other areas of special education teacher preparation. However, three states—Missouri, New York and Rhode Island—are worthy of mention for taking steps in the right direction in ensuring that all special education teachers know the subject matter they are required to teach. These three states require that elementary special education candidates pass the same elementary content tests, which are comprised of individual subtests, as general education elementary teachers.

Secondary special education teachers in New York must pass a multi-subject content test for special education teachers comprised of three separately scored sections. Rhode Island requires its secondary special education teachers to hold certification in another secondary area. Secondary special education teachers in Missouri can either take a multi-subject test comprised of four separately scored sections or a single-subject secondary assessment.

Figure 19	7	Offics K-12 and	Cation
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between elementary	0 J		
and secondary special	. S.	1 3 8	105:30
education teachers?	POES NOT OFFER.	0.8 1.9 1.0 1.0 1.0 1.0 1.0 1.0 1.0 1.0 1.0 1.0	0340
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Colorado			
Connecticut			
Delaware			
District of Columbia			
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Hawaii			
Idaho			
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Louisiana Maine			
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Nebraska			
Nevada			
New Hampshire			
New Jersey	1		
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New York			
North Carolina			
North Dakota			
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Oregon	<b>1</b>		
Pennsylvania			
Rhode Island			
South Carolina			
South Dakota			
Tennessee			
Texas			
Utah			
Vermont	1		
Virginia			
Washington			
West Virginia			
Wisconsin			
Wyoming			
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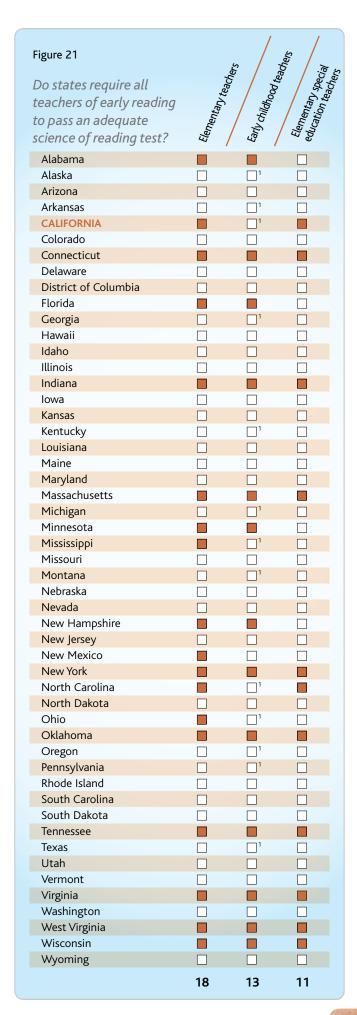
Figure 20 Which states require subject-matter testing for special education teachers?

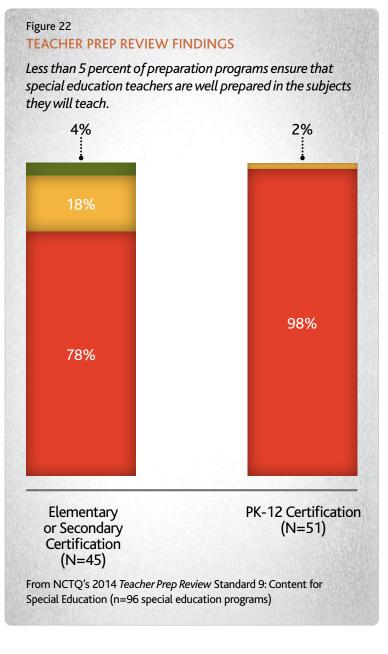
•				
Elementa	ry Subject-Matter Test			
Required for an elementary special education license	Alabama, Iowa, Louisiana, Massachusetts, Missouri <sup>1</sup> , New Jersey, New York, Pennsylvania <sup>2</sup> , Rhode Island, West Virginia <sup>3</sup> , Wisconsin			
Required for a K-12 special education license	Colorado, Idaho, North Carolina			
Secondary Subject-Matter Test(s)				
Tests in all core subjects required for secondary special education license	Missouri¹, New York⁴, Wisconsin⁵			
Test in at least one subject required for secondary special education license	Louisiana, New Jersey, Pennsylvania², Rhode Island, West Virginia³			
Required for a K-12 special education license	None			
multi-content assessment or the mid 2. In Pennsylvania, a candidate who opts special education and as a reading sp 3. West Virginia also allows elementary sertification in early childhood, which	at candidates must pass either the elementary dile/secondary multi-content assessment.  s for dual certification in elementary or secondary ecialist does not have to take a content test.  special education candidates to earn dual would not require a content test. Secondary a dual certification as a reading specialist are			

- special education candidates earning a dual certification as a reading specialist are similarly exempted.
- 4. New York requires a multi-subject content test specifically geared to secondary special education candidates. It is divided into three subtests.
- 5. Wisconsin requires a middle school level content area test which does not report subscores for each area.

Figure 19

1. Missouri, New Jersey, Oregon and Vermont issue a K-12 certificate, but candidates must meet discrete elementary and/or secondary requirements.





These states do not offer a standalone early childhood certification that includes elementary grades or the state's early childhood certification is the de facto license to teach elementary grades.

# **Admission into Teacher Preparation**

### **Key Components**

(The factors considered in determining the states' ratings for this topic.)

- 1. The state should limit admission to teacher preparation programs to candidates in the top half of the college-going population.
- 2. The state should require teacher candidates to pass a test of academic proficiency that assesses reading, writing and mathematics skills as a criterion for admission to teacher preparation programs. Alternatively, academic proficiency could be demonstrated by grade point average.



### Admission into Teacher Prep Analysis: California

### RAISING THE BAR FOR TEACHER PREP THROUGH HIGHER ADMISSION STANDARDS

NCTQ has repeatedly found that too many teacher preparation programs are in need of major improvement, graduating first-year teachers lacking skills and content knowledge adequate to thrive in the classroom. One important way states can raise the bar for teacher preparation programs is to set more ambitious admission requirements for new elementary, secondary and special education teachers. This is even more relevant and important as the increasing expectations of college- and career-readiness standards demand more from teachers academically. A key criterion for admissions is evidence of a strong academic background, and states should require programs to select candidates from the top half of the college-going population. Countries like Singapore and Finland are even more restrictive in admissions; the top half goal is realistic and achievable while representing a significantly higher standard for programs throughout the United States. Until recently, few states had rigorous academic standards for admission, but with states like Rhode Island and Delaware significantly raising the bar by taking the lead in establishing higher standards and new accreditation requirements from CAEP, this is beginning to change.



### CALIFORNIA

**ADMISSION INTO TEACHER PREP SNAPSHOT** 



State requires a minimum GPA of 3.0 for admission into teacher prep.



State requires a test normed to college-bound population prior to admission to prep program.



Yes



No

California requires aspiring teachers to take but not to pass its basic skills test as a criterion for admission to a teacher preparation program. The state directs programs to "use the test results to ensure that, upon admission, each candidate receives appropriate academic assistance necessary to pass the examination." The state delays the requirement to pass the test until teacher candidates are ready to student teach.

#### **Supporting Research**

Education Code Sections 44252 (f) and 44225 (n)

Multiple Subject and Single Subject Preliminary Credential Program Standards http://www.ctc.ca.gov/educator-prep/STDS-preconditions.html

### **RECOMMENDATIONS**

 Require that teacher preparation programs screen candidates for academic proficiency prior to admission.

Teacher preparation programs that do not screen candidates invest considerable resources in individuals who may not be able to successfully complete the program and pass licensing tests. Candidates in need of additional support should complete remediation before entering the program to avoid the possibility of an unsuccessful investment of significant public tax dollars. California should require candidates to pass a test of academic proficiency that assesses reading, mathematics and writing prior to program admission. Alternatively, the state could require a minimum grade point average to establish that candidates have a strong academic history.

 Require preparation programs to use a common test normed to the general college-bound population.

California should require an assessment demonstrating that candidates are academically competitive with all peers, regardless of their intended profession. Requiring a common test normed to the general college population would allow for the selection of applicants in the top half of their class, as well as facilitate program comparison.

 Consider requiring candidates to pass subject-matter tests as a condition of admission into teacher programs.

In addition to ensuring that programs require a measure of academic performance for admission, California might also want to consider requiring content testing prior to program admission as opposed to at the point of program completion. Program candidates are likely to have completed coursework that covers related test content in the prerequisite classes required for program admission. Thus, it would be sensible to have candidates take content tests while this knowledge is fresh rather than wait two years to fulfill the requirement, and candidates lacking sufficient expertise would be able to remedy deficits prior to entering formal preparation.

#### **CALIFORNIA RESPONSE TO ANALYSIS**

While not asked to respond to the full analysis for this section, California did note that it believes it already meets both of the components identified by NCTQ regarding the quality of candidates admitted into teacher preparation programs. The state maintained that it requires all candidates for a credential to pass a basic skills test that assesses proficiency in reading, writing and mathematics skills prior to engaging in fieldwork or student teaching. Many preparation programs require candidates to demonstrate basic skills proficiency prior to admission to the program.

In addition, regarding NCTQ's recommendation that California should use this test as a way to compare applicants to the general college-going population, the state asserted that its teacher preparation programs are at the graduate level, and thus all applicants to its programs have already graduated from college and hold a bachelor's degree at minimum; they are not high school students just entering college. Since college graduates already represent the top 30 percent of the nation's population, California meets the NCTQ recommendation concerning admitting only candidates with strong academic records.

#### LAST WORD FROM NCTO

Unfortunately, California does not meet either component of this goal. As the state indicates, the basic skills test is required only at the point of fieldwork or student teaching and not at the point of admission. Even if many programs do require the test as an admission requirement, the fact remains that some do not.

In addition, the recommendation is that teacher candidates should be limited to the top half of the college-going population, not the population in general. Although California's programs are at the graduate level, which assures that candidates will hold bachelor's degrees, there is no assurance that candidates will be from the top-half of the college-going population. The state could use an assessment specifically designed for those holding bachelor's degrees, such as the Graduate Record Examination (GRE), to ensure that it is drawing from the top half of this population.

and dates only during or after TETNORMED TO COLLEGE Completion of prep program Figure 23 Test normed to teacher Test nomed to teacher candidates only before admission to prep program ADMISSON TO PREPROC Do states measure the academic proficiency of teacher candidates? Alabama Alaska Arizona Arkansas **CALIFORNIA** Colorado Connecticut Delaware District of Columbia Florida Georgia Hawaii 1 Idaho Illinois Indiana Iowa П Kansas Kentucky 1 Louisiana Maine П Maryland П Massachusetts Michigan Minnesota Mississippi П П Missouri П П Montana П Nebraska Nevada П П П П New Hampshire П П New Jersey П New Mexico **New York 1** П П North Carolina 1 North Dakota Ohio П Oklahoma <u></u>2 П П Oregon П П Pennsylvania Rhode Island П П South Carolina **1** П П South Dakota Tennessee Texas Utah Vermont П Virginia П Washington П West Virginia П П Wisconsin Wyoming П 7 13 18 13

### SUMMARY OF ADMISSION INTO TEACHER PREP FIGURES

- Figure 23

  Test of academic proficiency requirements
- **Figure 24**GPA requirements
- Figure 25

  Teacher Prep Review findings about admissions



### **EXAMPLES OF BEST PRACTICE**

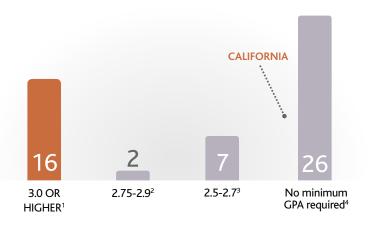
While many states now require CAEP accreditation which includes a standard requiring strong admission practices, **Rhode Island** and **Delaware** have set requirements independent of the accreditation process, ensuring that the states' expectations are clear. Both states require a test of academic proficiency normed to the general college-bound population rather than a test that is normed just to prospective teachers. Delaware also requires teacher candidates to have a 3.0 GPA or be in the top 50th percentile for general education coursework completed. Rhode Island also requires an average cohort GPA of 3.0, and, beginning in 2016, the cohort mean score on nationally-normed tests such as the ACT, SAT or GRE must be in the top 50th percentile. In 2020, the requirement for the mean test score will increase from the top half to the top third.

Requirements for admissions test normed to college-bound population is based on CAEP accreditation standards, not state's own admission policy.

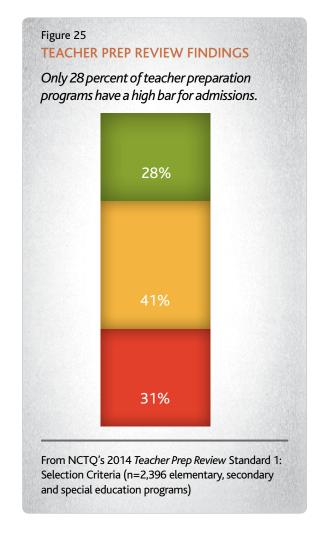
<sup>2.</sup> Candidates in Oklahoma also have the option of gaining admission with a 3.0 GPA.

Figure 24

Do states require a minimum GPA for admission to teacher prep?



- Strong Practice: Delaware, District of Columbia<sup>5</sup>, Georgia<sup>6</sup>, Hawaii<sup>5</sup>, Louisiana<sup>5</sup>, Michigan<sup>5</sup>, Mississippi<sup>6</sup>, New Jersey<sup>6</sup>, New York<sup>5</sup>, North Carolina<sup>5</sup>, Oklahoma<sup>7</sup>, Pennsylvania<sup>8</sup>, Rhode Island, South Carolina<sup>5</sup>, Utah, Virginia<sup>5</sup>
- 2. Kentucky, Texas
- 3. Alabama, Arkansas, Connecticut<sup>9</sup>, Florida, Nebraska, South Dakota, Wisconsin<sup>10</sup>
- Alaska, Arizona, California, Colorado, Idaho, Illinois, Indiana, Iowa, Kansas, Maine, Maryland, Massachusetts, Minnesota, Missouri, Montana, Nevada, New Hampshire, New Mexico, North Dakota, Ohio, Oregon, Tennessee, Vermont, Washington, West Virginia, Wyoming
- 5. Required minimum GPA of 3.0 is based on CAEP accreditation standards, not state's own admission policy.
- 6. The 3.0 GPA requirement is a cohort average; individual candidates in Mississippi and New Jersey must have a 2.75 GPA. Individual candidates in Georgia must have a 2.5 GPA.
- 7. Candidates in Oklahoma also have the option of gaining admission by passing a basic skills test.
- 8. Students can also be admitted with a combination of a 2.8 GPA and qualifying scores on the basic skills test or SAT/ACT.
- 9. Connecticut requires a B- grade point average for all undergraduate courses.
- 10. The GPA admission requirement is 2.5 for undergraduate and 2.75 for graduate programs.



# **Teacher Preparation Program Accountability**

### **Key Components**

(The factors considered in determining the states' ratings for this topic.)

- The state should incorporate preparation to teach to college- and career-readiness standards into its accountability requirements for teacher preparation programs.
- 2. The state should collect data that connects student achievement gains to teacher preparation programs. Such data can include value-added or growth analyses conducted specifically for this purpose or evaluation ratings that incorporate objective measures of student learning to a significant extent.
- 3. The state should establish the minimum standard of performance for each category of data. Programs should be held accountable for meeting these standards, with articulated consequences for failing to do so, including loss of program approval.
- 4. The state should produce and publish on its website an annual report card that shows all the data the state collects on individual teacher preparation programs.
- The state should retain full authority over its process for approving teacher preparation programs.



- Illinois, Iowa, Kansas, Maine, Maryland,
  Mississippi, Missouri, Montana,
  New Hampshire, Oklahoma, Oregon,
  Pennsylvania, Vermont, Virginia,
  West Virginia
- Alabama, Indiana, Kentucky,
  Massachusetts, Nevada, New Jersey,
  New Mexico, South Carolina,
  Washington, Wisconsin
- Colorado, Delaware, Florida, Georgia,
  Michigan, North Carolina, Ohio,
  Rhode Island, Tennessee, Texas
- 1 Louisiana

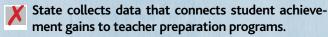
### Teacher Prep Program Accountability Analysis: California

### HOLDING PREPARATION PROGRAMS ACCOUNTABLE FOR RESULTS

The ultimate goal of teacher preparation programs should be to produce teachers who are effective in educating their students and ensure that they are ready for college and career. As programs operate by virtue of state approval, it is the state's responsibility to connect approval to accountability measures that ensure high performance. While this goal may have been hard to assess a few years ago, that is no longer the case. Redesigned evaluations of teacher effectiveness in the majority of states offer an opportunity for states to collect meaningful objective data on the performance of program graduates. To date, few states connect their process of approving teacher preparation programs to measurable outcome data about programs' graduates.



# CALIFORNIA TEACHER PREP ACCOUNTABILITY SNAPSHOT



- State collects other meaningful data that reflect program performance.
- State has set minimum standards for program performance.
- State publishes an annual report card on its own website.
- X State retains full authority over its approval process.



Yes



No

California's approval process for its traditional and alternate route teacher preparation programs does not hold programs accountable for the quality of the teachers they produce.

Most importantly, California does not collect or report data that connect student achievement gains to teacher preparation programs. The state does, however, rely on some objective, meaningful data to measure the performance of traditional teacher preparation programs. Institutions must submit biennial reports containing aggregate candidate assessment data. Other types of data reflecting program efficacy that can be included in the reports are retention data and employer survey data. Further, California does not apply any transparent, measurable criteria for conferring program approval. In the past three years, only one program in the state has been identified as low performing—an additional indicator that programs lack accountability. The state's website does not include a report card that allows the public to review and compare program performance.

#### **RECOMMENDATIONS**

Collect data that connect student achievement gains to teacher preparation programs.

As one way to measure whether programs are producing effective classroom teachers, California should consider the academic achievement gains of students taught by programs' graduates, averaged over the first three years of teaching. Data that are aggregated to the institution (e.g., combining elementary and secondary programs) rather than disaggregated to the specific preparation program are not useful for accountability purposes.

Report other meaningful data that reflect program performance.

Although measures of student growth are an important indicator of program effectiveness, they cannot be the sole measure of program quality for several reasons, including the fact that many programs may have graduates whose students do not take standardized tests. The accountability system must therefore include other objective measures that show how well programs are preparing teachers for the classroom, such as:

- 1. Evaluation results from the first and/or second year of teaching;
- Satisfaction ratings by school principals and teacher supervisors of programs' student teachers, using a standardized form to permit program comparison;
- Average raw scores of teacher candidates on licensing tests, including academic proficiency, subject matter and professional knowledge tests;
- 4. Number of times, on average, it takes teacher candidates to pass licensing tests
- 5. Five-year retention rates of graduates in the teaching profession.

In California, there is some overlap of accreditation and state approval. Members of CAEP make up the review team, and decisions are made jointly; the state members must complete CAEP training. California conducts its own program reviews. However, programs or institutions may substitute national accreditation for state approval, if state standards or the equivalent are used.

### **Supporting Research**

Accreditation

http://www.ctc.ca.gov/educator-prep/program-accred.html

**Biennial Reports** 

http://www.ctc.ca.gov/educator-prep/program-accred-biennial-reports.html

Education Code 44374(f)

Accreditation Framework

http://www.ctc.ca.gov/educator-prep/accred-alignment.html

www.ncate.org

#### **CALIFORNIA RESPONSE TO ANALYSIS**

While not asked to respond to the full analysis for this section, California did note that its accountability system, including accreditation processes, is in the process of revisions to streamline the system, increase reliance on data-supported program and candidate outcomes and provide greater transparency within the process.

#### **Supporting Research**

http://www.ctc.ca.gov/commission/agendas/ 2014-06/2014-06-2E.pdf

#### RECOMMENDATIONS CONTINUED

 Establish the minimum standard of performance for each category of data.

Merely collecting the types of data described above is insufficient for accountability purposes. The next and perhaps more critical step is for the state to establish precise minimum standards for teacher preparation program performance for each category of data. Programs should then be held accountable for meeting these standards, and there should be consequences for failing to do so, including loss of program approval.

Publish an annual report card on the state's website.

California should produce an annual report card that shows all the data the state collects on individual teacher preparation programs, which should be published on the state's website at the program level for the sake of public transparency. Data should be presented in a manner that clearly conveys whether programs have met performance standards.

 Maintain full authority over the process for approving teacher preparation programs.

California should ensure that it is the state that considers the evidence of program performance and makes the decision about whether programs should continue to be authorized to prepare teachers.

Figure 26	RAM	MECTED Y	, / SET
	ECTIVE PROCESS		NATA PUBLICY
Do states hold teacher	25	\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	PCB BIE
preparation programs			7.4 7.7
accountable?	0g /	/ < C. F. /	0,₹,
Alabama Alaska		■¹	
Arizona			
Arkansas			
CALIFORNIA			
Colorado			
Connecticut			
Delaware			
District of Columbia			
Florida			2
Georgia			
Hawaii			
Idaho			
Illinois			
Indiana			
lowa			ī
Kansas			П
Kentucky			2
Louisiana			2
Maine	1		
Maryland	3		
Massachusetts			
Michigan		1	
Minnesota			
Mississippi	1		
Missouri			
Montana	1		
Nebraska			
Nevada <sup>1</sup>			
New Hampshire			
New Jersey			
New Mexico			
New York			
North Carolina			2
North Dakota			
Ohio <sup>1</sup>			
Oklahoma			
Oregon			
Pennsylvania	1		
Rhode Island			
South Carolina <sup>1</sup>			
South Dakota			
Tennessee			
Texas Utah			
Vermont	1		
Virginia Washington	'		
West Virginia	1		
VVCSL VII SII II d	■ <sup>1</sup>		
_			
Wisconsin			
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### SUMMARY OF TEACHER PREP PROGRAM **ACCOUNTABILITY FIGURES**

Figure 26

Accountability requirements

Figure 27

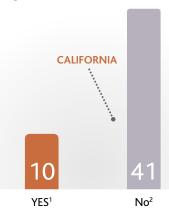
Use of student achievement data



### **EXAMPLES OF BEST PRACTICE**

No state has yet implemented a full accountability system for teacher preparation that features data, including student achievement gains, connected to teacher preparation programs (not just the institution level); has clear minimum standards of performance for those data; and publishes the results for use by prospective teachers, hiring school districts and the general public. Some states are well on their way. Georgia and Louisiana collect student achievement gains and set minimum standards of performance, while Ohio and Tennessee have published report cards that include connections to student achievement gains.

Figure 27 Do states connect student achievement data to teacher preparation programs?



- 1. Strong Practice: Colorado, Delaware, Florida, Georgia, Louisiana, North Carolina, Ohio, Rhode Island, Tennessee, Texas
- 2. Alabama, Alaska, Arizona, Arkansas, California, Connecticut, District of Columbia<sup>3</sup>, Hawaii<sup>3</sup>, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Maine, Maryland³, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York<sup>3</sup>, North Dakota, Oklahoma, Oregon, Pennsylvania, South Carolina, South Dakota, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming
- 3. Included in state's Race to the Top plan, but not in policy or yet implemented.

- 1. For traditional preparation programs only.
- 2. State does not distinguish between alternate route programs and traditional preparation programs in public reporting.
- 3. For alternate routes only.

### Teacher Preparation Policy Priorities for California

# Prepare all teachers to meet the instructional shifts of college- and career-readiness standards for students.

- Strengthen preparation requirements to ensure teacher candidates have the ability to address the use of informational texts as
  well as incorporate complex informational texts into classroom instruction.
   Priority for middle, secondary and special education teacher preparation.
- Through testing frameworks or teacher standards, include literacy skills and using text to build content knowledge in history/ social studies, science, technical subjects and the arts.
   Priority for middle, secondary and special education teacher preparation.
- Ensure teachers are prepared to intervene and support students who are struggling with reading.
   Priority for middle, secondary and special education teacher preparation.

### Additional priorities for elementary teacher preparation:

- Require all elementary teacher candidates to pass a rigorous content test that assesses knowledge of all core subjects, including
  mathematics, and requires a meaningful passing score for each area.
- Require a content specialization in an academic subject area.

### Additional priorities for middle school teacher preparation:

- Require teacher candidates to pass a content test in every core area they are licensed to teach.
- Require specific middle grades certification.

### Additional priorities for secondary teacher preparation:

- Require secondary candidates to pass a content test in each subject they are licensed to teach.
- Require secondary science and social studies teachers to pass a content test for each discipline they are licensed to teach.

### Additional priorities for special education teacher preparation:

- Eliminate the K-12 special education certificate, and require licenses that differentiate between preparation of elementary and secondary teacher candidates.
- Require elementary special education candidates to pass a rigorous content test as a condition of initial licensure.
- Ensure secondary special education teachers possess adequate content knowledge for the grades and subjects they teach.

### Raise admission requirements:

Limit admission to teacher preparation programs to candidates in the top half of the college-going population, measured by a test normed to the general college-bound population or minimum GPA.

### Hold preparation programs accountable:

- Collect performance data to monitor programs, including student achievement gains.
- Set minimum standards for program performance with consequences for failure to meet those standards.
- Publicly report performance data.

