2012 State Teacher Policy Yearbook

Improving Teacher Preparation in Nebraska



Acknowledgments

STATES

State education agencies remain our most important partners in this effort, and their continued cooperation has helped to ensure the factual accuracy of the final product. Although this year's edition did not require the extensive review that the comprehensive editions require, we still wanted to make sure that we captured all relevant policy changes and that states' perspectives were represented. Every state formally received a draft of the policy updates we identified in July 2012 for comment and correction; states also received a final draft of their reports a month prior to release. All but one state responded to our inquiries. We thank the states for their ongoing willingness to engage in dialogue with us.

FUNDERS

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Improving Teacher Preparation in Nebraska

The 2012 State Teacher Policy Yearbook puts a spotlight on the critical issue of teacher preparation. The 2011 edition of the Yearbook provided a comprehensive review of all aspects of states' teacher policies, and although considerable progress was noted in areas related to teacher effectiveness, the same could not be said for teacher preparation. While many states have made advancements in teacher evaluation and tenure requirements, teacher preparation has yet to capture states' attention.

Good preparation does not guarantee that teachers will ultimately be effective, but there is much more that can be done to help ensure that new teachers are "classroom ready." This edition of the *Yearbook* offers states a roadmap of their teacher preparation policies, identifying priorities that need critical attention and also identifying low-hanging fruit, policy changes that states can implement in relatively short order.



Current Status of Nebraska's Teacher Preparation Policy

Last year's *State Teacher Policy Yearbook* provided an in-depth analysis of each of the topics identified below. The 2012 score includes any policy changes identified in the last year. The year symbol indicates a score increase from 2011.

Yearbook Goal	Торіс	2012 Score
1-A	Admission into Preparation Programs	•
1-B	Elementary Teacher Preparation	
1-C	Elementary Teacher Preparation in Reading Instruction	
1-D	Elementary Teacher Preparation in Mathematics	
1-E	Middle School Teacher Preparation	
1-F	Secondary Teacher Preparation	
1-G	Secondary Teacher Preparation in Science	
1-H	Secondary Teacher Preparation in Social Studies	
1-I	Special Education Teacher Preparation	
1-J	Assessing Professional Knowledge	
1-K	Student Teaching	
1-L	Teacher Preparation Program Accountability	0



2012 Policy Update for Nebraska

Based on a review of state legislation, rules and regulations, NCTQ has identified the following recent policy changes in Nebraska:

No updates were identified for Nebraska in the area of teacher preparation.

Nebraska Response to Policy Update

States were asked to review NCTQ's identified updates and also to comment on policy changes related to teacher preparation that have occurred in the last year, pending changes or teacher preparation in the state more generally. States were also asked to review NCTQ's analysis of teacher preparation authority (See Figure 20).

Nebraska noted that its Revised Rule and Guidelines for the elementary education endorsement went into effect August 1, 2012. It also pointed out that Rule 24 endorsements are updated on a rotational basis, and revised endorsements include principal, physical education, health, bilingual, ESL, counselor, media specialist and

Nebraska added that discussions and/or revisions have been proposed regarding rule changes to be implemented in fall 2013. The state continues to be engaged in discussions related to assuring quality educator preparation, and, as a result, changes are under way that are being implemented as "good practice" but are not mandated by rule or statute.

In addition, Nebraska was helpful in providing NCTQ with further information about state authority for teacher preparation and licensing.

igure 1 Delivering well-		
prepared teachers	2012 Grade	2011 Grade
Alabama	B-	С
Alaska	F	F
Arizona	D-	D-
Arkansas	С	С
California	D	D
Colorado	D	D-
Connecticut	C+	C-
Delaware	D-	D-
District of Columbia	D	D
Florida	B-	B-
Georgia	С	С
Hawaii	D	D
Idaho	D	D
Illinois	D	D
Indiana	В-	C+
lowa	D	D
Kansas	D+	D+
Kentucky	C+	C-
Louisiana	C	C
Maine	D+	D
Maryland	D+	D+
Massachusetts	C+	C+
		D+
Michigan	D+	
Minnesota	C+	С
Mississippi	C	C
Missouri	D+	D+
Montana	F	F
NEBRASKA	D-	D-
Nevada	D-	D-
New Hampshire	C-	D
New Jersey	C-	D+
New Mexico	D+	D+
New York	C-	D+
North Carolina	D-	D-
North Dakota	D	D
Ohio	C-	D+
Oklahoma	С	С
Oregon	D-	D-
Pennsylvania	С	С
Rhode Island	С	D+
South Carolina	C-	C-
South Dakota	D	D
Tennessee	B-	B-
Texas	C+	C+
Utah	D	D
Vermont	C-	D+
Virginia	C-	C-
Washington	D+	D+
West Virginia	C-	C-
Wisconsin	D+	D
Wyoming	F.	F

COMING SOON

NCTQ Teacher Prep Review

Preparing teachers to be effective and successful in the classroom requires both the strong state policy framework described in the Yearbook and quality implementation by states' teacher preparation programs.

How are Nebraska's programs doing? NCTQ will soon answer that question with our forthcoming review of the nation's higher education-based teacher preparation programs that produce 99 percent of traditionally-prepared teachers. The Review will find the programs that are doing the best job preparing tomorrow's educators, those that need to improve and those that need to be radically restructured.

The Review will be released in Spring 2013. Find out more at www.nctq.org/p/edschools.

For a sneak peek, see page 6.

Teacher Preparation Policy Checklist for States

1.	Raise admission standards.	 Require teacher candidates to pass a test of academic proficiency that assesses reading, writing and mathematics skills as a criterion for admission into teacher preparation programs. Require preparation programs to use a common test normed to the general college-bound population.
2.	Align teacher preparation with Common Core State Standards.	 Ensure that coursework and subject-matter testing for elementary teacher candidates are well aligned with standards. Ensure that teacher preparation programs prepare elementary teaching candidates in the science of reading instruction and require a rigorous assessment of reading instruction. Require teacher preparation programs to provide mathematics content specifically geared to the needs of elementary teachers.
3.	Improve clinical preparation.	 Ensure that cooperating teachers have demonstrated evidence of effectiveness as measured by student learning. Require summative clinical experience for all prospective teachers that includes at least 10 weeks of full-time student teaching.
4.	Raise licensing standards.	 ✓ Eliminate K-8 generalist licenses. ✓ Require subject-matter testing for middle school teacher candidates. ✓ Require subject-matter testing for secondary teacher candidates. ✓ Require middle school and secondary science and social studies teachers to pass a test of content knowledge that ensures sufficient knowledge of the subjects taught.
5.	Don't lower the bar for special education teachers.	 ✓ Do away with K-12 special education teacher licenses. ✓ Require special education teachers to pass a subject-matter test for licensure that is no less rigorous than what is required of general education candidates.
6.	Hold teacher preparation programs accountable.	 Collect data that connect student achievement gains to teacher preparation programs. Gather other meaningful data that reflect program performance. Establish the minimum standard of performance for each category of data. Produce and publish an annual report card for each teacher preparation program.

Critical Issues for State Teacher Preparation Policy

Critical Attention: Admission into Teacher Preparation Programs



Nebraska does not ensure that teacher preparation programs admit candidates with strong academic records.

The demands of K-12 classrooms today require teachers with strong academic backgrounds who can positively affect student learning. To ensure that such strong candidates enter classrooms, it is important to set rigorous standards for entry into the teacher pipeline. This begins with teacher preparation program admissions.

Looking to international examples, such top-performing countries as Finland and South Korea admit prospective teacher candidates from the top 10 percent of the college-going population. While a bar that high is a long way from average standards in the United States, it seems reasonable and appropriate that states should limit access to teacher preparation programs to those who are in the top half of the college-going population in terms of academic achievement.

Most states limit their academic screening to basic skills tests, which generally assess only middle school-level skills and which are generally only normed to the prospective teacher population.

At present, Nebraska requires that approved undergraduate teacher preparation programs only accept teacher candidates who have passed a basic skills test (the Praxis

1). Although the state sets the minimum score for this test, it is normed just to the prospective teacher population.

Alabama, Alaska, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, NEBRASKA, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming Illinois Texas

NEXT STEPS FOR NEBRASKA:

Require that programs use a common admissions test normed to the general collegebound population.

Nebraska should require programs to use an assessment that demonstrates that candidates are academically competitive with all peers, regardless of their intended profession. Requiring a common test normed to the general college population would allow for the selection of applicants in the top half of their class while also facilitating program comparison.

■ Consider requiring candidates to pass subject-matter tests as a condition of admission into teacher programs.

In addition to ensuring that programs require a measure of academic performance for admission, Nebraska might also want to consider requiring content testing prior to program admission as opposed to at the point of program completion. Program candidates are likely to have completed coursework that covers related test content in the prerequisite classes required for program admission. Thus, it would be sensible to have candidates take content tests while this knowledge is fresh rather than wait two years to fulfill the requirement, and candidates lacking sufficient expertise would be able to remedy deficits prior to entering formal preparation.

PESTNORMED TO COLLEGE. ADMISSION TO PREP PROPERTO Test normed only to teacher to prey poses before admission Figure 2 Do states appropriately test teacher candidates' academic proficiency? Alabama Alaska Arizona Arkansas California Colorado Connecticut Delaware District of Columbia Florida Georgia Hawaii Idaho Illinois Indiana Iowa **SNEAK PEEK:** Teacher Prep Review Kansas Kentucky Louisiana Maine Are Nebraska's undergraduate teacher Maryland preparation programs in the Review Massachusetts sufficiently selective? Michigan Minnesota 76% are not sufficiently selective. Mississippi Missouri Montana **NEBRASKA** Nevada The Review will be released in Spring 2013. New Hampshire Find out more at www.nctq.org/p/edschools. New Jersey New Mexico New York North Carolina North Dakota Ohio Oklahoma Oregon Pennsylvania Rhode Island South Carolina South Dakota Tennessee Texas Utah Vermont Virginia Washington 1. New Hampshire is in the process of adopting a requirement that West Virginia will make the test a condition of admission. Wisconsin Wyoming 1 23 18 9

Critical Attention: Elementary Teacher Preparation



Nebraska does not ensure that new elementary teachers are ready to teach to the Common Core Standards.

To be effective, elementary teacher candidates need liberal arts coursework relevant to the PK-6 classroom, and they should also be required to pass a rigorous content test—as a condition of licensure—that ensures appropriate subject-matter knowledge.

Nebraska has not adopted the Common Core State Standards as most states have done, but it must still ensure that its students have the knowledge and skills they will need for college readiness and global competitiveness. And Nebraska, like all states, must ensure that its teachers are prepared to teach to these high standards.

Although a "standards-based" approach is advantageous in that it grants greater flexibility to teacher preparation programs regarding program design, absent a rigorous test, this approach is difficult to monitor or enforce. Further, alignment of preparation program instruction with student learning standards should be augmented with a broader and deeper content perspective than what will actually be taught in the elementary classroom.

Unfortunately, Nebraska's policies fail to ensure that elementary teacher candidates will have the subject-area knowledge necessary to teach to these standards. The state does not require any subject-matter testing as a condition of licensure,

and its coursework requirements lack the specificity to guarantee relevancy to the elementary classroom. In addition, Nebraska does not ensure that teachers will be adequately prepared in the science of reading instruction, another key element of the Common Core State Standards.

Virginia, Washington, West Virginia, Wisconsin, Wyoming Alabama, California, Connecticut, Indiana, Minnesota, New Hampshire Massachusetts

Alaska, Arizona, Arkansas, Colorado, Delaware, District of Columbia,

Florida, Georgia, Hawaii, Idaho,

Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland,

Michigan, Mississippi, Missouri, Montana, NEBRASKA, Nevada,

North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota,

Tennessee, Texas, Utah, Vermont,

New Jersey, New Mexico,

New York, North Carolina,

NEXT STEPS FOR NEBRASKA:

Require elementary teacher candidates to pass a subject-matter test designed to ensure sufficient content knowledge of all subjects.

Nebraska should require a rigorous content test as a condition of licensure and require separate, meaningful passing scores for each area on the test. Use of a composite passing score offers no assurance of adequate knowledge in each subject area because a candidate may achieve a passing score and still be seriously deficient in a particular subject area.

■ Require teacher preparation programs to provide mathematics content specifically geared to the needs of elementary teachers and require candidates to pass a rigorous math assessment.

Although Nebraska requires some mathematics coursework, the state should require teacher preparation programs to provide mathematics content specifically geared to the needs of elementary teachers. This includes specific coursework in foundations, algebra and geometry, with some statistics. Nebraska should also require a rigorous assessment that reports a separate subscore for and evaluates mathematics knowledge beyond an elementary school level and challenges candidates' understanding of underlying mathematics concepts.

■ Require teacher candidates to pass a rigorous assessment in the science of reading instruction.

Nebraska should require a rigorous reading assessment to ensure that its elementary teacher candidates are adequately prepared in the science of reading instruction before entering the classroom. The assessment should clearly test knowledge and skills related to the science of reading, and if it is combined with an assessment that also tests general pedagogy or elementary content, it should report a subscore for the science of reading specifically.

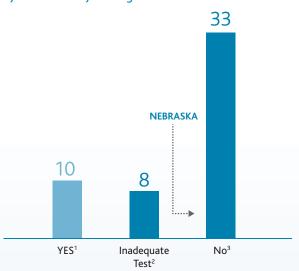
Ensure that teacher preparation programs deliver a comprehensive program of study in broad liberal arts coursework.

Nebraska should either articulate a specific set of standards or establish comprehensive coursework requirements for elementary teacher candidates to ensure that candidates will complete coursework relevant to the common topics in elementary grades. An adequate curriculum is likely to require approximately 36 credit hours in the core subject areas of English, science, social studies and fine arts. Presently, Nebraska requires a sensible amount of coursework, but the requirements lack the specificity to guarantee that courses will be relevant to the topics taught in the PK-6 classroom, or that elementary education candidates will study certain important subject areas.

Require elementary teacher candidates to complete a content specialization in an academic subject area.

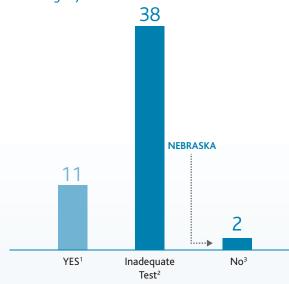
In addition to enhancing content knowledge, this requirement would ensure that prospective teachers in Nebraska take higher-level academic coursework. This requirement also provides an important safeguard in the event that candidates are unable to successfully complete clinical practice requirements. With an academic concentration (or better still a major or minor), candidates who are not ready for the classroom and do not pass student teaching can still be on track to complete a degree.

Figure 3 Do states measure new teachers' knowledge of the science of reading?



- 1. Strong Practice: Alabama⁴, Connecticut, Massachusetts, Minnesota⁵, New Hampshire, New Mexico⁶, Oklahoma, Tennessee, Virginia, Wisconsin
- 2. California, Florida, Georgia, Idaho, New York, Oregon, Pennsylvania, Texas
- 3. Alaska, Arizona, Arkansas, Colorado, Delaware, District of Columbia, Hawaii, Illinois, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Michigan, Mississippi, Missouri, Montana, Nebraska, Nevada, New Jersey, North Carolina⁷, North Dakota, Ohio, Rhode Island, South Carolina, South Dakota, Utah, Vermont, Washington, West Virginia, Wyoming
- 4. Alabama's reading test spans the K-12 spectrum.
- 5. Based on the limited information available about the test on Minnesota's website.
- 6. Test is under development and not yet available for review.
- 7. North Carolina has adopted a task force recommendation to require the Foundations of Reading test. Rules have yet to be promulgated, including whether the test will be required for initial licensure. Current rules require such tests for professional licensure only.

Figure 4 Do states measure new elementary teachers' knowledge of math?

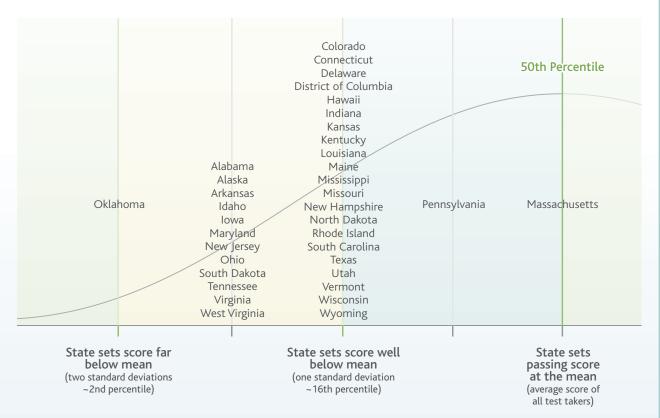


- 1. Strong Practice: Alabama, Connecticut, Indiana, Kentucky, Massachusetts, Minnesota, New Hampshire, New Jersey, Rhode Island, Utah, Vermont
- 2. Alaska, Arizona, Arkansas, California, Colorado, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Iowa, Kansas, Louisiana, Maine, Maryland, Michigan, Mississippi, Missouri, Nevada, New Mexico, New York⁴, North Carolina⁵, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, South Carolina, South Dakota, Tennessee, Texas, Virginia, Washington, West Virginia, Wisconsin, Wyoming
- 3. Montana, Nebraska
- 4. New York is in the process of developing a stand-alone math test.
- 5. North Carolina has adopted a task force recommendation to require the Massachusetts Test of General Curriculum, including the math subtest. Rules have yet to be promulgated, including whether the test will be required for initial licensure. Current rules require such tests for professional licensure only.
 - 1. Testing is not required for initial licensure.
 - 2. The required test is a questionable assessment of content knowledge, instead emphasizing methods and instructional strategies.
 - 3. Massachusetts requires a general curriculum test that does not report scores for each elementary subject. A separate score is reported for math (see Figure 4).
 - 4. North Carolina has adopted a task force recommendation to require the Massachusetts Test of General Curriculum. Rules have yet to be promulgated, including whether the test will be required for initial licensure. Current rules require such tests for professional licensure only.
 - 5. Oregon allows "alternative assessment" for candidates who fail twice.

Figure 5	EEMENTARY CONTENT SCORE FOR SEPARA	CACH-SUBJECT Separate passing Separate passin	Elementary content for	vith /
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North Dakota				
Ohio				
Oklahoma				
Oregon		5		
Pennsylvania				
Rhode Island				
South Carolina			2	
South Dakota				
Tennessee				
Texas				
Utah				
Vermont				
Virginia				
Washington				
West Virginia				
Wisconsin				
Wyoming				
	9	9	29	4

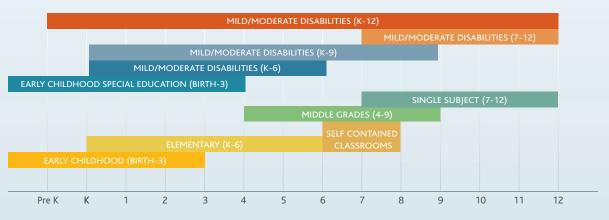
Figure 6				GLISH		/			NCE						JDIES			/	FINE ARTS
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Wyoming																			

Figure 7
Where do states set the passing score on elementary content licensure tests¹?



¹ Based on the most recent technical data that could be obtained; data not available for Arizona, California, Florida, Georgia, Illinois, Michigan, Minnesota, Nevada, New Mexico, New York, North Carolina, Oregon and Washington. Montana and NEBRASKA do not require a content test. Colorado score is for Praxis II, not PLACE. Alabama, Connecticut, Indiana, Kentucky, New Hampshire, New Jersey, Rhode Island, Utah and Vermont now require the Multiple Subjects test and Maryland, Nevada and South Carolina now require the Instructional Practice and Applications test. Both are new Praxis tests for which technical data are not yet available; analysis is based on previously required test.

Figure 8 Teacher licensing structure in Nebraska



Critical Attention: Middle School Teacher Preparation



Nebraska does not ensure that new middle school teachers will be prepared to teach appropriate grade-level content.

The middle school years are critical to students' education, yet the preparation and licensure requirements for middle school teachers often do not ensure that they are sufficiently prepared to teach grade-level content.

Too many states, including Nebraska, fail to distinguish the knowledge and skills needed by middle school teachers from those needed by an elementary teacher. Whether teaching a single subject in a departmentalized setting or teaching multiple subjects in a self-contained classroom, middle school teachers must be able to teach significantly more advanced content than what elementary teachers are expected to teach.

Regrettably, Nebraska allows middle school teachers to teach on a generalist K-8 license, if they are in self-contained classrooms. Content tests are not required. Alaska, Arizona, California, Idaho, Illinois, Iowa, Maine, Michigan, Minnesota, Montana, **NEBRASKA**, Nevada, New Hampshire, New Mexico, North Carolina, North Dakota, Oklahoma, Oregon, South Dakota, Tennessee, Texas, Utah, Washington, Wisconsin, Wyoming

Maryland, Massachusetts, New York

Alabama, Arkansas, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Indiana, Kansas, Kentucky, Louisiana, Mississippi, Missouri, New Jersey, Ohio, Pennsylvania, Rhode Island, South Carolina, Vermont, Virginia, West Virginia

NEXT STEPS FOR NEBRASKA:

Eliminate the generalist license.

Teachers with a K-8 license are less likely to be adequately prepared to teach core academic areas at the middle school level because their preparation requirements are not specific to the middle or secondary levels. By requiring specific middle grades certification, Nebraska will help ensure that students in those grades have teachers who are appropriately prepared to teach grade-level content, which is different and more advanced than what elementary teachers teach.

Require content testing in all core areas.

As a condition of initial licensure, all candidates teaching middle grades in Nebraska should have to pass a subject-matter test in every core academic area they intend to teach.

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South Dakota Tennessee				for self-contained classrooms.
Texas				2. Illinois has repealed its K-9 license and is in
Utah				the process of revising middle school certifi- cation requirements.
Vermont				
Virginia				3. With the exception of mathematics.
Washington				4. Oregon offers 3-8 license.
West Virginia				5. Wisconsin offers 1-8 license.
Wisconsin			5	
Wyoming				
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- classrooms, generalist ation candidates must h three subtests.
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Critical Attention: Secondary Teacher Preparation



Nebraska does not ensure that new secondary teachers will be prepared to teach appropriate grade-level content.

Secondary teachers must be experts in the subject matter they teach, and only a rigorous test ensures that teacher candidates are sufficiently and appropriately knowledgeable in their content area. Coursework is generally only indicative of background in a subject area; even a major offers no certainty of what content has been covered.

Yet not all states ensure that secondary teachers have sufficient content knowledge in the subjects they are licensed to teach. And nearly all states—even those that do generally require content testing for secondary teachers—allow some science and/or social studies teachers to teach with broad licenses that have significant loopholes.

Most high school science courses are specialized, and the teachers of these subjects are not interchangeable. Nonetheless, most states allow teachers to obtain general science or combination licenses across multiple science disciplines, and, in most cases, these teachers need only pass a general knowledge science exam that does not ensure subject-specific content knowledge. This means that a teacher with a background in biology could be fully certified to teach advanced chemistry or physics having passed only a general science test—and perhaps answering most of the chemistry or physics questions incorrectly.

Alaska, Arizona, California, Colorado, Iowa, Montana, **NEBRASKA**, New Hampshire, North Carolina, Oregon, Washington, Wyoming

Alabama, Arkansas, Connecticut,
Delaware, District of Columbia,
Florida, Georgia, Hawaii, Idaho,
Illinois, Kansas, Kentucky, Louisiana,
Maine, Maryland, Massachusetts,
Michigan, Mississippi, Missouri,
Nevada, New Jersey, New Mexico,
New York, North Dakota, Ohio,
Oklahoma, Pennsylvania,
Rhode Island, South Carolina,
South Dakota, Texas, Utah, Vermont,
Virginia, West Virginia, Wisconsin

Indiana, Minnesota, Tennessee

Just as with broad field science, most states offer a general social studies license at the secondary level. For this certification, teachers can have a background in a wide variety of fields, ranging from history and political science to anthropology and psychology. Under such a license a teacher who majored in psychology could teach history to high school students having passed only a general knowledge test and answering most—and perhaps all—history questions incorrectly.

Nebraska does not require secondary teachers to pass content tests. In addition, the state offers a secondary endorsement in natural science, which is the equivalent of general science found in other states, as well as an endorsement in physical science, which combines both physics and chemistry. Nebraska also offers a secondary endorsement in general social science.

NEXT STEPS FOR NEBRASKA:

Require subject-matter testing for secondary teacher candidates.

As a condition of licensure, Nebraska should require its secondary teacher candidates to pass a content test in each subject area they plan to teach to ensure that they possess adequate subject-matter knowledge and are prepared to teach grade-level content.

Require secondary science teachers to pass a content test for each discipline they are licensed to teach.

Although coursework plays a key role in teachers' acquisition of content knowledge, it is more important that Nebraska require an assessment, which is the only way to ensure that teachers possess adequate knowledge of the subject area.

Require secondary social studies teachers to pass a content test for each discipline they are licensed to teach.

Although coursework plays a key role in teachers' acquisition of content knowledge, it is more important that Nebraska require an assessment, which is the only way to ensure that teachers possess adequate knowledge of the subject area.

It is unclear at this point how new legislation will affect content test requirements for secondary teachers.

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Wisconsin					
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Critical Attention: Special Education Teacher Preparation



Nebraska does not ensure that new special education teachers will know the subject matter that they will be required to teach.

Across the country, states are raising performance expectations to ensure that students who graduate from high school are college and career ready. These more rigorous standards apply to special education students just as they do to other students.

The challenge of ensuring that teachers are prepared to teach to these new standards is even more pronounced for special education teachers, who typically have had to meet an even lower bar for content preparation than general educators. And certification rules for special education teachers that do not differentiate between teaching at the elementary and secondary levels only exacerbate the problem.

Allowing a generic K-12 special education certification makes it virtually impossible and certainly impractical for states to ensure that these teachers know all the subject matter they are expected to teach; this issue is just as valid in terms of pedagogical knowledge.

While a K-12 special education license may be appropriate for low-incidence special education students, such as those with severe cognitive disabilities, it is deeply problematic for the overwhelming majority of high-incidence special education students who are expected to learn grade-level content.

Regrettably, Nebraska offers a generic K-12 special education certification, in addition to grade-specific options. Content testing is not required.

NEXT STEPS FOR NEBRASKA:

■ Eliminate licenses for special education that do not differentiate between the preparation of elementary teachers and that of secondary teachers.

Nebraska's current model does little to protect some of its most vulnerable students. Failure to ensure that special education teachers are well trained in specific content areas deprives these students of the opportunity to reach their academic potential. Nebraska should limit high-incidence special education certifications to elementary or secondary grades.

■ Provide a broad liberal arts program of study to elementary special education candidates and require that they pass a rigorous content test as a condition of licensure.

Nebraska should ensure that special education teacher candidates who will teach elementary grades possess knowledge of the subject matter at hand. Not only should the state require core-subject coursework relevant to the elementary classroom, but it should also require that these candidates pass a rigorous subject-matter test as a condition of licensure.

Alaska, Arizona, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Indiana, Kansas, Kentucky, Michigan, Minnesota, Mississippi, Missouri, Montana, NEBRASKA, New Hampshire, New Mexico, Nevada, North Carolina, North Dakota, Ohio, Oklahoma, South Carolina, South Dakota, Tennessee, Utah,

Alabama, Arkansas, Iowa, Louisiana, Maine, Maryland, Massachusetts, New Jersey, New York, Oregon, Pennsylvania, Rhode Island, Texas, Vermont, West Virginia, Wisconsin

Virginia, Washington, Wyoming

Ensure that secondary special education teachers possess adequate content knowledge.

Secondary special education teachers are frequently generalists who teach many core subject areas. While it may be unreasonable to expect secondary special education teachers to meet the same requirements for each subject they teach as other teachers who teach only one subject, Nebraska's current policy of requiring no subject-matter testing is unacceptable and will not help special education students to meet rigorous learning standards. To provide a middle ground, Nebraska should consider a customized HOUSSE route for new secondary special education teachers and look to the flexibility offered by the Individuals with Disabilities Education Act (IDEA), which allows for a combination of testing and coursework to demonstrate requisite content knowledge in the classroom.

^{1.} Although the state does issue a K-12 certificate, candidates must meet discrete elementary and/or secondary requirements.

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West Virginia			
Wisconsin			
Wyoming			
	16	10	25

Figure 13 Which states require subject-matter testing for special education teachers?

Elementary Subject-Matter	Test
Required for an elementary special education license	Alabama, Arkansas, Iowa, Kansas, Louisiana, Massachusetts, Mississippi, New Jersey, New York, Oregon ¹ , Pennsylvania ² , Rhode Island, Texas, West Virginia ³ , Wisconsin
Required for a K-12 special education license	Colorado, Idaho
Secondary Subject-Matter T	est(s)
Tests in all core subjects required for secondary special education license	None
Test in at least one subject required for secondary special education license	Arkansas, Kansas, Louisiana, New Jersey, New York ⁴ , Oregon ¹ , Pennsylvania ² , Rhode Island, West Virginia ³
Required for a K-12 special education license	None

- 1. Although Oregon requires testing, the state allows an "alternative assessment" option for candidates who fail twice.
- 2. In Pennsylvania, a candidate who opts for dual certification in elementary or secondary special education and as a reading specialist does not have to take a content test.
- 3. West Virginia also allows elementary special education candidates to earn dual certification in early childhood, which would not require a content test. Secondary special education candidates earning dual certification as a reading specialist are similarly exempted from the content test.
- 4. New York requires a multi-subject content test specifically geared to secondary special education candidates. It is divided into three subtests.

Critical Attention: Student Teaching



Nebraska does not ensure that teacher preparation programs will provide teacher candidates with a highquality summative clinical experience.

The importance of clinical practice in teacher preparation has become a major area of focus. Student teaching is the final clinical experience of teacher preparation, and teacher candidates have only one chance to experience the best possible placement. Student teaching will shape candidates' own performance as teachers and help determine the type of school in which they will choose to teach. A mediocre student teaching experience, let alone a disastrous one, can never be undone.

Central to the quality of the student teaching experience is the classroom teacher who serves as the teacher candidate's mentor, or cooperating teacher. Only strong teachers with evidence of their effectiveness, as assessed by objective measures of student learning and the teachers' principals, should be able to serve as cooperating teachers. Yet placement is much more likely to be the luck of the draw. NCTQ's study *Student Teaching in the United States* found that three out of four teacher preparation programs fail to require that cooperating teachers must be effective instructors.

Nebraska commendably requires candidates to complete a full-day student teaching experience for one semester (at least 14 weeks) for any combination of subject

endorsements and a field endorsement, or a minimum of 10 weeks full time for each of two or more field endorsements. However, although Nebraska articulates some requirements for cooperating teachers, it does not address the most essential: cooperating teachers' classroom effectiveness.

Alabama, Alaska, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Georgia, Hawaii, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, NEBRASKA, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming

3 Florida, Indiana, Tennessee

NEXT STEPS FOR NEBRASKA:

■ Ensure that cooperating teachers have demonstrated evidence of effectiveness as measured by student learning.

In addition to the ability to mentor an adult, cooperating teachers in Nebraska should also be carefully screened for their capacity to further student achievement. Research indicates that the only aspect of a student teaching arrangement that has been shown to have an impact on student achievement is the positive effect of selection of the cooperating teacher by the preparation program, rather than by the student teacher or school district staff.

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California			
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District of Columbia			
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Georgia			
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Kansas			
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Louisiana			
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Rhode Island			
South Carolina			
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Tennessee			
Texas			
Utah			
Vermont			1 Rased on new REPA II regulations
Virginia			Based on new REPA II regulations. Candidates can student teach for
Washington		2	less than 12 weeks if determined
West Virginia Wisconsin		2	to be proficient.
Wyoming			
wyoning			
	3	28	

Critical Attention: Teacher Preparation Program Accountability



Nebraska does not hold its teacher preparation programs accountable for the effectiveness of the teachers they produce.

Teacher preparation programs operate by virtue of state approval. As such, it is up to states to connect that approval to accountability measures that ensure that all approved programs meet minimum performance standards. Such an accountability system informs the public—including prospective teachers seeking a program as well as districts hiring graduates—by shining a light on high performers as well as identifying those programs performing poorly.

Further, as more states begin to raise expectations for teachers by way of evaluations focused on effectiveness, there is an even greater need to hold teacher preparation programs accountable for the effectiveness of the teachers they produce. Although the quality of both the subject-matter preparation and professional sequence is crucial, there are also additional measures that can provide the state and the public with meaningful, readily understandable indicators of how well programs are doing when it comes to preparing teachers to be successful in the classroom.

Alaska, Arizona, Arkansas, California, Connecticut, Delaware, District of Columbia, Hawaii, Idaho, Illinois, Indiana, Iowa, Kansas, Maine, Maryland, Massachusetts, Minnesota, Mississippi, Missouri, Montana, NEBRASKA, New Hampshire, New Jersey, New Mexico, New York, North Dakota, Oklahoma, Oregon, Pennsylvania, South Dakota, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming

Alabama, Colorado, Georgia, Kentucky, Michigan, Nevada, North Carolina, Ohio, Rhode Island, South Carolina, Tennessee, Texas

Florida, Louisiana

Nebraska neither monitors how well programs are preparing teachers to be successful by means of collecting program-specific, objective data that reflect program performance, nor has it established minimum performance standards that can be used for accountability purposes. Further, Nebraska does not provide the public with meaningful, readily understandable indicators of how well programs are doing.

NEXT STEPS FOR NEBRASKA:

Collect data that connect student achievement gains to teacher preparation programs.

As one way to measure whether programs are producing effective classroom teachers, Nebraska should consider the academic achievement gains of students taught by programs' graduates, averaged over the first three years of teaching. Data that are aggregated to the institution (e.g., combining elementary and secondary programs) rather than disaggregated to the specific preparation program are not useful for accountability purposes. Such aggregation can mask significant differences in performance among programs.

■ Collect other meaningful, program-level data that reflect program performance.

Although measures of student growth are an important indicator of program effectiveness, they cannot be the sole measure of program quality for several reasons, including the fact that many programs may have graduates whose students do not take standardized tests. The accountability system must therefore include other objective measures that show how well programs are preparing teachers for the classroom, such as:

- Evaluation results from the first and/or second year of teaching;
- Satisfaction ratings by school principals and teacher supervisors of programs' student teachers, using a standardized form to permit program comparison;
- Average raw scores of teacher candidates on licensing tests, including academic proficiency, subject matter and professional knowledge tests;
- Number of times, on average, it takes teacher candidates to pass licensing tests; and
- Five-year retention rates of graduates in the teaching profession.

Establish minimum standards of performance.

Merely collecting the types of data described above is insufficient for accountability purposes. The next and perhaps more critical step is for the state to establish precise minimum standards for teacher preparation program performance for each category of data. Programs should then be held accountable for meeting these standards, and there should be consequences for failing to do so, including loss of program approval.

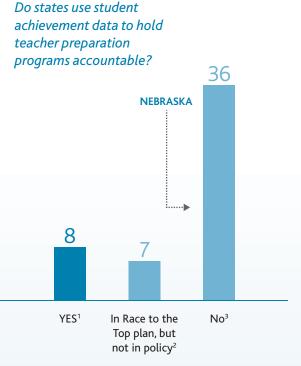
Publish an annual report card on the state's website.

Nebraska should produce an annual report card that shows all the data the state collects on individual teacher preparation programs, which should be published on the state's website at the program level for the sake of public transparency. Data should be presented in a manner that clearly conveys whether programs have met performance standards.

■ Maintain full authority over teacher preparation program approval.

There appears to be considerable overlap between the public process of state program approval and the private process of national accreditation in Nebraska. While it is not unreasonable that the state may wish to coordinate these processes for institutions also seeking national accreditation, Nebraska should ensure that it is the state that considers the evidence of program performance and makes the decision about whether programs should continue to be authorized to prepare teachers.

Figure 15



- 1. Strong Practice: Colorado, Florida, Georgia, Louisiana, North Carolina, Ohio, Tennessee, Texas
- 2. Delaware, District of Columbia, Hawaii, Maryland, Massachusetts, New York, Rhode Island
- 3. Alabama, Alaska, Arizona, Arkansas, California, Connecticut, Idaho. Illinois, Indiana, Iowa, Kansas, Kentucky, Maine, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, North Dakota, Oklahoma, Oregon, Pennsylvania, South Carolina, South Dakota, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming

Figure 16	h			
Do states hold teach	ner ,	WINNUM INDANA COLLECTED INDANA CORN S FOR	/ #	
preparation progra	ms 🕺		K KE	
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TEACHER PRODUCTION IN NEBRASKA

States have long established requirements for teacher preparation and licensure and have lately turned their attention toward accountability systems for preparation programs. But one topic that has received little attention from states is the issue of teacher production. From the number of teachers who graduate from preparation programs each year, only a subset are certified and only some of those certified are actually hired in the state; the relationship between these numbers has important implications for related policymaking.

States are rightly focused on areas of chronic teacher shortages, such as secondary mathematics and science, but little consideration is given to areas of consistent oversupply, particularly the overproduction in most states of elementary teachers. While it is certainly desirable to produce a big enough pool to give districts choice in hiring, the substantial oversupply in some teaching areas is not good for the profession. Limited resources are squandered on individuals who will not go on to teach, most critically the scarce supply of student teaching placements with effective cooperating teachers. Admissions criteria, licensure requirements and program accountability standards may be unnecessarily depressed if the dots are not connected from graduation to certification to actual employment in a district.

Maryland's "Teacher Staffing Report" provides a model for other states. Published biennially, the report has been tracking staffing trends in the state for almost three decades. While its primary purpose is to determine teacher shortage areas, it also identifies areas of surplus. By collecting hiring data from districts, Maryland has a rich set of data that can inform policy decisions.

The latest edition of the "Teacher Staffing Report" can be found at: http://www.marylandpublicschools.org/MSDE/divisions/certification/progapproval/mtsr.

Nebraska teacher production data: NCTQ was unable to find any published data on teacher production in Nebraska that connects program completion, certification and hiring statistics.

- 1. Traditional preparation only.
- 2. Reported institutional data do not distinguish between candidates in the traditional and alternate route programs.
- 3. Required, but not yet available.
- 4. Alternate routes only.
- 5. Based on new REPA II regulations.
- 6. New Hampshire is in the process of adopting new reporting requirements.

Figure 17		/	/	<i>)</i> e,
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There are some areas where a small adjustment would result in significantly stronger policy. Here are some issues that represent low-hanging fruit, policies that can be addressed in relatively short order.

As a first step toward using an assessment for admission to a teacher preparation program that compares candidates to the general college-going population, Nebraska should allow teacher candidates to submit ACT/SAT/GRE scores that demonstrate academic proficiency.



1. National accreditation can be substituted for state approval.

Alternate Routes to Certification

The policies discussed in the "Critical Attention" section of this report primarily focus on traditional teacher preparation programs because such programs presently train the vast majority of new teachers. Of course, there are some teachers that attain licensure outside of these traditional programs. Alternate routes to certification were developed based on the idea that there should be pathways into the teaching profession for nontraditional candidates who are able to demonstrate strong subject-area knowledge and an above-average academic background.

Unfortunately, most states have considerable work to do to make their alternate routes viable pathways into the teaching profession. Considerable variation remains in both the quality of states' routes and how much of an alternative to traditional preparation such routes actually provide.

A high-quality, genuinely alternative licensure pathway should be rigorous yet flexible in admissions, focused and deliberate in preparation, and open to broad usage across subjects and grades.

State policy for alternate routes to teacher licensure should ensure that:

- Strong academic performance and subject-matter-knowledge testing are prerequisites for program admission.
- Subject-area majors are not required or candidates have the option to test out of any subject-area coursework requirements.
- Coursework is streamlined and not overly burdensome, and it meets the immediate needs of new teachers.
- Program length is reasonable (no more than two years). Practice teaching and/or intensive mentoring is required.
- Limits are not placed on the subjects and/or grades an alternate route teacher can teach, and alternate route providers are not restricted to colleges and universities; districts and nonprofits should be permitted to offer programs as well.

Nebraska has one alternate route program: the Transitional Teacher Certificate. A high-quality, alternative licensure pathway should be rigorous yet flexible in admissions, focused and deliberate in preparation, and open to broad usage across subjects and grades. Unfortunately, Nebraska's Transitional Teacher Certificate fails to meet these criteria and therefore does not offer a genuinely alternate route into the teaching profession (see Figure 19).

NEXT STEPS FOR NEBRASKA:

■ Set high admissions standards for the Transitional Teacher Certificate and provide flexibility for meeting them.

Candidates for a Transitional Teacher Certificate are required to have a minimum 2.5 GPA. This standard is not high enough. The standard should be higher than what is required of traditional teacher candidates, such as a GPA of at least 2.75. Alternatively, the state could require one of the standardized tests of academic proficiency commonly used in higher education for graduate admissions, such as the GRE.

Critically, Nebraska should also require alternate route candidates to pass a subject-matter test as a condition of program admission because having subject-matter knowledge prior to beginning teaching is fundamental. The concept behind alternate routes is that the nontraditional candidate is able to concentrate on acquiring professional knowledge and skills because he or she has strong subject-area knowledge. Teachers without sufficient subject-matter knowledge place students at risk.

In addition, Nebraska's requirement that alternate route candidates pass a basic skills test is impractical and ineffective for candidates already holding a college degree. Basic skills tests measure minimum competency—essentially those skills that a person should have acquired in middle school—and are inappropriate for candidates who have already earned a bachelor's degree.

■ Ensure that preparation coursework and support target the immediate needs of new teachers.

Nebraska should articulate guidelines regarding the nature and amount of coursework required of Transitional Teacher Certificate program candidates. Requirements should be manageable and contribute to the immediate needs of new teachers. Appropriate coursework should include grade-level or subject-level seminars, methodology in the content area, classroom management, assessment and scientifically based early reading instruction.

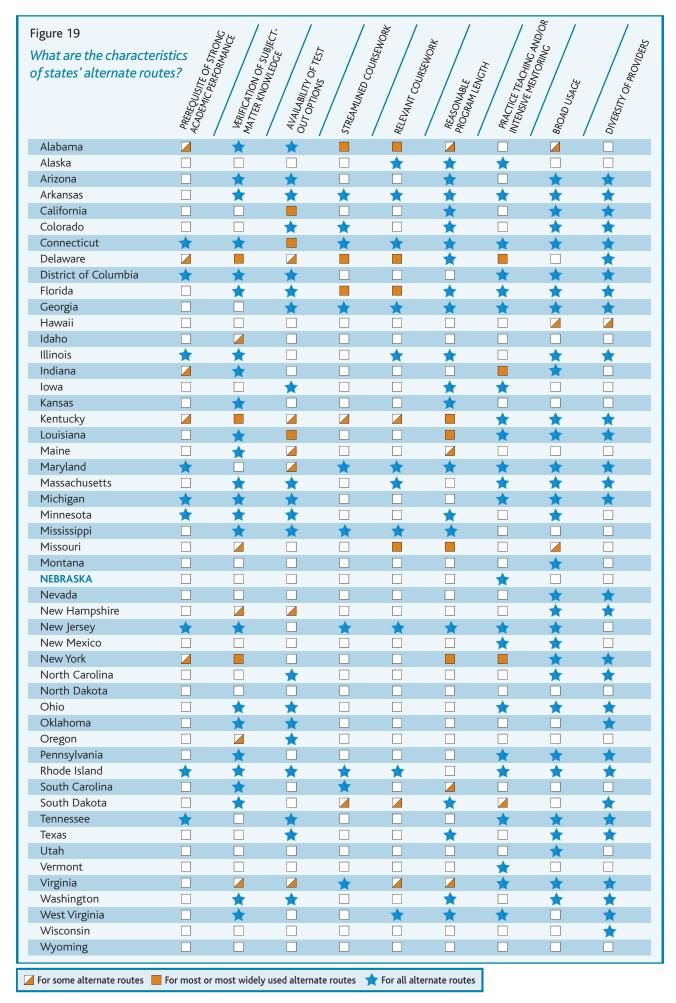
In addition, Nebraska should consider shortening the length of time it takes an alternate route teacher to earn standard certification. The route should allow candidates to earn full certification no later than the end of the second year of teaching.

■ Eliminate restrictions on alternate route usage and providers.

Nebraska limits the usage and providers of its alternate route. Although state law does not place restrictions on the usage of the Transitional Teaching Certificate, the only current provider offers its program only at the secondary level, and only institutions of higher education can provide alternate route programs. Further, school districts that employ alternate route candidates as teachers must provide documentation that no other qualified teachers were available for the position.

Nebraska should also specifically authorize alternate route programs run by local school districts and nonprofits, as well as institutions of higher education. A good diversity of providers helps all programs, both university- and nonuniversity-based, to improve.

Do states provide real alternate pathways to certification? Alabama Alaska Arizona Arkansas	GENUINE OR NEARLY	Altemate route that	Officed route & disingeruous
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Alternate Route Policy Checklist for States

1.	Set high standards and provide flexibility for meeting them.	 Screen candidates based on academic ability. Set a higher standard for entry than is set for traditional teacher preparation. Require candidates to pass the state's subject-matter licensing test. Don't require a major in the intended subject area; instead, allow candidates to demonstrate subject-matter knowledge on a rigorous test.
2.	Provide streamlined preparation.	 Limit coursework (ideally to no more than 12 credits a year). Require that the alternate route is an accelerated course of study. Ensure that all coursework requirements target the immediate needs of the new teacher Offer candidates an opportunity to practice teach in a summer training program. Provide intensive mentoring.
3.	Remove regulatory obstacles.	 ✓ Allow for a diversity of alternate route providers. ✓ Don't limit the use of alternate routes to shortage areas or to certain grades or subjects.

Figure 20
Authority for Teacher Preparation in Nebraska

Governor of Nebraska

The Commissioner of Education is appointed by the State Board of Education.

Members of the Nebraska State
Board of Education are elected.

The State Board of Education holds the authority to approve teacher education programs.

There is overlap between NCATE accreditation and state approval of teacher education programs.

The State Board of Education holds the authority for setting teacher preparation program standards and admission criteria.

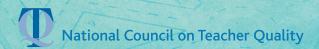
The State Board of Education is the state authority charged with adopting rules regarding teacher certification.

Critical Attention Summary for Nebraska



Red

		AUTHORITY
ADMISSION INTO PREPARATION PROGRAMS	Require that preparation programs use a common admissions test normed to the general college-bound population and limit acceptance to those candidates demonstrating academic ability in the top 50th percentile.	State Board of Education
ELEMENTARY TEACHER PREPARATION	 Require all elementary teacher candidates to pass a rigorous content test that assesses knowledge of all subjects. Require preparation programs to provide mathematics content specifically geared to the needs of elementary teachers, and require candidates to pass a rigorous math assessment. Require a rigorous assessment in the science of reading instruction. Require a content specialization in an academic subject area. 	State Board of Education
MIDDLE SCHOOL TEACHER PREPARATION	 Eliminate the generalist K-8 license. Require middle school candidates to pass a content test in every core area they intend to teach as a condition of licensure. 	State Board of Education
SECONDARY TEACHER PREPARATION	 Require secondary candidates to pass a content test in each subject they are licensed to teach as a condition of licensure. Require secondary science and social studies teachers to pass a content test for each discipline they are licensed to teach. 	State Board of Education
SPECIAL EDUCATION TEACHER PREPARATION	 Eliminate the K-12 special education certificate, and require licenses that differentiate between preparation of elementary and secondary teacher candidates. Require that elementary special education candidates pass a rigorous content test as a condition of licensure. Ensure that secondary special education teachers possess adequate content knowledge. 	State Board of Education
STUDENT TEACHING	Ensure that cooperating teachers have demonstrated evidence of effectiveness as measured by student learning.	State Board of Education
TEACHER PREPARATION PROGRAM ACCOUNTABILITY	 Collect performance data to monitor programs. Set minimum standards for program performance with consequences for failure to meet those standards. Publicly report performance data. 	State Board of Education



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