# 2012 State Teacher Policy Yearbook

# Improving Teacher Preparation in Georgia



### **Acknowledgments**

### **STATES**

State education agencies remain our most important partners in this effort, and their continued cooperation has helped to ensure the factual accuracy of the final product. Although this year's edition did not require the extensive review that the comprehensive editions require, we still wanted to make sure that we captured all relevant policy changes and that states' perspectives were represented. Every state formally received a draft of the policy updates we identified in July 2012 for comment and correction; states also received a final draft of their reports a month prior to release. All but one state responded to our inquiries. We thank the states for their ongoing willingness to engage in dialogue with us.

### **FUNDERS**

The primary funders for the 2012 Yearbook were:

Bill and Melinda Gates Foundation

■ The Joyce Foundation

Carnegie Corporation of New York

■ The Walton Family Foundation

The National Council on Teacher Quality does not accept any direct funding from the federal government.

### STAFF

Sandi Jacobs, *Project Director*Sarah Brody, *Project Assistant*Kathryn M. Doherty, *Special Contributor*Kelli Lakis, *Lead Researcher*Stephanie T. Maltz, *Researcher* 

Thank you to the team at CPS Gumpert for their design of the 2012 *Yearbook*. Thanks also to Colleen Hale and Jeff Hale at EFA Solutions for the original *Yearbook* design and ongoing technical support.



# Improving Teacher Preparation in Georgia

The 2012 State Teacher Policy Yearbook puts a spotlight on the critical issue of teacher preparation. The 2011 edition of the Yearbook provided a comprehensive review of all aspects of states' teacher policies, and although considerable progress was noted in areas related to teacher effectiveness, the same could not be said for teacher preparation. While many states have made advancements in teacher evaluation and tenure requirements, teacher preparation has yet to capture states' attention.

Good preparation does not guarantee that teachers will ultimately be effective, but there is much more that can be done to help ensure that new teachers are "classroom ready." This edition of the Yearbook offers states a roadmap of their teacher preparation policies, identifying priorities that need critical attention and also identifying low-hanging fruit, policy changes that states can implement in relatively short order.



# Current Status of Georgia's Teacher Preparation Policy

Last year's State Teacher Policy Yearbook provided an in-depth analysis of each of the topics identified below. The 2012 score includes any policy changes identified in the last year. The n symbol indicates a score increase from 2011.

Yearbook Goal	Торіс	2012 Score
1-A	Admission into Preparation Programs	
1-B	Elementary Teacher Preparation	
1-C	Elementary Teacher Preparation in Reading Instruction	•
1-D	Elementary Teacher Preparation in Mathematics	<u> </u>
1-E	Middle School Teacher Preparation	
1-F	Secondary Teacher Preparation	
1-G	Secondary Teacher Preparation in Science	
1-H	Secondary Teacher Preparation in Social Studies	
1-I	Special Education Teacher Preparation	
1-J	Assessing Professional Knowledge	
1-K	Student Teaching	
1-L	Teacher Preparation Program Accountability	



# 2012 Policy Update for Georgia

Based on a review of state legislation, rules and regulations, NCTQ has identified the following recent policy changes in Georgia:

No policy updates were identified for Georgia in the area of teacher preparation.

# Georgia Response to Policy Update

States were asked to review NCTQ's identified updates and also to comment on policy changes related to teacher preparation that have occurred in the last year, pending changes or teacher preparation in the state more generally. States were also asked to review NCTQ's analysis of teacher preparation authority (See Figure 20).

Georgia noted that a new science preparation rule (505-3-.28) went into effect in October 2012 that incorporates new National Science Teachers Association standards, as well as creates a third preparation option that allows candidates to be prepared in two science fields. The state also noted that a revised rule requiring a minimum of one full semester of student teaching is in the final stages of development and, if approved by the Professional Standards Commission, will become effective January 2013.

The state added that a task force has completed recommendations to strengthen preparation program accountability; these recommendations will focus almost entirely on output measures. Because this initiative is in conjunction with Race to the Top, the recommendations must be approved by the U.S. Department of Education, and staged implementation is planned for spring 2013.

Georgia also pointed out that approved alternate route programs through the New Teacher Project and Teach For America exist and that all programs are required to meet the same high standards.

In addition, Georgia was helpful in providing NCTQ with further information about state authority for teacher preparation and licensing.

igure 1		/
Delivering well- prepared teachers	2012 Grade	2011 Grade
Alabama	В-	С
Alaska	F	F
Arizona	D-	D-
Arkansas	С	С
California	D	D
Colorado	D	D-
Connecticut	C+	C-
Delaware	D-	D-
District of Columbia	D	D
Florida	B-	B-
GEORGIA	С	С
Hawaii	D	D
Idaho	D	D
Illinois	D	D
Indiana	B-	C+
lowa	D	D
Kansas	D+	D+
Kentucky	C+	C-
Louisiana	C	C
Maine	D+	D
Maryland	D+	D+
Massachusetts	C+	C+
Michigan	D+	D+
Minnesota	C+	C
Mississippi	С	С
Missouri	D+	D+
Montana	F	F
Nebraska	D-	D-
Nevada	D-	D-
New Hampshire	C-	D-
New Jersey	C-	D+
New Mexico	D+	D+
New York	C-	D+
North Carolina	D-	D+ D-
North Dakota		D
Ohio	D C-	D+
Oklahoma	C	C C
	D-	D-
Oregon Pennsylvania	D-	D-
Rhode Island	С	D+
South Carolina	C-	C-
South Carolina South Dakota		D
	D	
Tennessee	B-	B-
Texas	C+	C+
Utah	D	D
Vermont	C-	D+
Virginia	C-	C-
Washington	D+	D+
West Virginia	C-	C-
Wisconsin	D+	D
Wyoming	F	F
Average State Grade	D+	D

### **COMING SOON**

## **NCTQ Teacher Prep Review**

Preparing teachers to be effective and successful in the classroom requires both the strong state policy framework described in the Yearbook and quality implementation by states' teacher preparation programs.

How are Georgia's programs doing? NCTQ will soon answer that question with our forthcoming review of the nation's higher education-based teacher preparation programs that produce 99 percent of traditionally-prepared teachers. The Review will find the programs that are doing the best job preparing tomorrow's educators, those that need to improve and those that need to be radically restructured.

The Review will be released in Spring 2013. Find out more at www.nctq.org/p/edschools.

For a sneak peek, see page 6.

# **Teacher Preparation Policy Checklist for States**

1.	Raise admission standards.	<ul> <li>Require teacher candidates to pass a test of academic proficiency that assesses reading, writing and mathematics skills as a criterion for admission into teacher preparation programs.</li> <li>Require preparation programs to use a common test normed to the general college-bound population.</li> </ul>
2.	Align teacher preparation with Common Core State Standards.	<ul> <li>Ensure that coursework and subject-matter testing for elementary teacher candidates are well aligned with standards.</li> <li>Ensure that teacher preparation programs prepare elementary teaching candidates in the science of reading instruction and require a rigorous assessment of reading instruction.</li> <li>Require teacher preparation programs to provide mathematics content specifically geared to the needs of elementary teachers.</li> </ul>
3.	Improve clinical preparation.	<ul> <li>Ensure that cooperating teachers have demonstrated evidence of effectiveness as measured by student learning.</li> <li>Require summative clinical experience for all prospective teachers that includes at least 10 weeks of full-time student teaching.</li> </ul>
4.	Raise licensing standards.	<ul> <li>✓ Eliminate K-8 generalist licenses.</li> <li>✓ Require subject-matter testing for middle school teacher candidates.</li> <li>✓ Require subject-matter testing for secondary teacher candidates.</li> <li>✓ Require middle school and secondary science and social studies teachers to pass a test of content knowledge that ensures sufficient knowledge of the subjects taught.</li> </ul>
5.	Don't lower the bar for special education teachers.	<ul> <li>✓ Do away with K-12 special education teacher licenses.</li> <li>✓ Require special education teachers to pass a subject-matter test for licensure that is no less rigorous than what is required of general education candidates.</li> </ul>
6.	Hold teacher preparation programs accountable.	<ul> <li>Collect data that connect student achievement gains to teacher preparation programs.</li> <li>Gather other meaningful data that reflect program performance.</li> <li>Establish the minimum standard of performance for each category of data.</li> <li>Produce and publish an annual report card for each teacher preparation program.</li> </ul>

# **Critical Issues for State Teacher Preparation Policy**

# **Critical Attention:** Admission into Teacher Preparation Programs



Georgia does not ensure that teacher preparation programs admit candidates with strong academic records.

The demands of K-12 classrooms today require teachers with strong academic backgrounds who can positively affect student learning. To ensure that such strong candidates enter classrooms, it is important to set rigorous standards for entry into the teacher pipeline. This begins with teacher preparation program admissions.

Looking to international examples, such top-performing countries as Finland and South Korea admit prospective teacher candidates from the top 10 percent of the college-going population. While a bar that high is a long way from average standards in the United States, it seems reasonable and appropriate that states should limit access to teacher preparation programs to those who are in the top half of the college-going population in terms of academic achievement.

Most states limit their academic screening to basic skills tests, which generally assess only middle school-level skills and which are generally only normed to the prospective teacher population.

At present, Georgia requires that approved undergraduate teacher preparation programs only accept teacher candidates who have passed the Georgia Assessments for

the Certification of Educators (GACE) basic skills test. Although the state sets the minimum score for this test, it is normed just to the prospective teacher population. The state also allows candidates to substitute equivalent scores on the SAT, ACT, and GRE for its basic skills testing requirement. In addition, the state's current 2.5 GPA requirement for admission to undergraduate programs is too low to be considered a rigorous bar for program admission.

### **NEXT STEPS FOR GEORGIA:**

Require that programs use a common admissions test normed to the general collegebound population.

Georgia should require programs to use an assessment that demonstrates that candidates are academically competitive with all peers, regardless of their intended profession. Requiring a common test normed to the general college population would allow for the selection of applicants in the top half of their class while also facilitating program comparison.

■ Increase the GPA requirement.

Requiring only a 2.5 GPA sets a very low bar for the academic performance of the state's prospective teachers. Georgia should consider using a higher GPA requirement for program admission in combination with a test of academic proficiency. A sliding scale of GPA and test scores would allow flexibility for candidates in demonstrating academic ability. When using such multiple measures, a sliding scale that

Alabama, Alaska, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, GEORGIA, Hawaii, Idaho, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming Illinois

Texas

still ensures minimum standards would allow students to earn program admission through a higher GPA and a lower test score, or vice-versa.

### Consider requiring candidates to pass subject-matter tests as a condition of admission into teacher programs.

In addition to ensuring that programs require a measure of academic performance for admission, Georgia might also want to consider requiring content testing prior to program admission as opposed to at the point of program completion. Program candidates are likely to have completed coursework that covers related test content in the prerequisite classes required for program admission. Thus, it would be sensible to have candidates take content tests while this knowledge is fresh rather than wait two years to fulfill the requirement, and candidates lacking sufficient expertise would be able to remedy deficits prior to entering formal preparation.

# SNEAK PEEK: Teacher Prep Review

Are Georgia's undergraduate teacher preparation programs in the *Review* sufficiently selective?

86% are not sufficiently selective.

The *Review* will be released in Spring 2013. Find out more at www.nctq.org/p/edschools.

 New Hampshire is in the process of adopting a requirement that will make the test a condition of admission.

PET NORMED TO COLLEGE.
ADMISSION TO PREP PROPERTO Figure 2 Do states appropriately test teacher candidates' academic proficiency? Alabama Alaska Arizona Arkansas California Colorado Connecticut Delaware П District of Columbia Florida **GEORGIA** Hawaii Idaho Illinois Indiana Iowa Kansas Kentucky Louisiana Maine Maryland Massachusetts Michigan Minnesota Mississippi Missouri Montana Nebraska Nevada П New Hampshire New Jersey New Mexico New York North Carolina North Dakota Ohio Oklahoma Oregon Pennsylvania Rhode Island South Carolina South Dakota Tennessee Texas Utah Vermont Virginia Washington West Virginia Wisconsin Wyoming 1 23 18 9

# **Critical Attention:** Elementary Teacher Preparation



Georgia does not ensure that new elementary teachers are ready to teach to the Common Core Standards.

To be effective, elementary teacher candidates need liberal arts coursework relevant to the K-6 classroom, and they should also be required to pass a rigorous content test that ensures appropriate subject-matter knowledge.

The Common Core State Standards, adopted by nearly all states including Georgia, represent an effort to significantly raise expectations for the knowledge and skills American students will need for college readiness and global competitiveness. And Georgia, like all states, must ensure that its teachers are prepared to teach to these high standards.

Although a "standards-based" approach grants greater flexibility to teacher preparation programs regarding program design, it is difficult to monitor or enforce absent a rigorous test. Further, alignment of preparation program instruction with student learning standards should be augmented with a broader and deeper content perspective than what will actually be taught in the elementary classroom.

Unfortunately, Georgia's policies fail to ensure that elementary teacher candidates will have the subject-area knowledge necessary to teach to these standards. The state does not require a subject-matter test that reports subscores in all areas, and its coursework requirements lack the specificity to guarantee relevancy to the

elementary classroom. Georgia's elementary content test includes items on the science of reading; however, the state does not provide a subscore specific to knowledge of reading instruction.

Alaska, Arizona, Arkansas, Colorado, Delaware, District of Columbia, Florida, GEORGIA, Hawaii, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Michigan, Mississippi, Missouri, Montana, Nebraska, Nevada, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming Alabama, California, Connecticut, Indiana, Minnesota, New Hampshire Massachusetts

### **NEXT STEPS FOR GEORGIA:**

Require elementary teacher candidates to pass a subject-matter test designed to ensure sufficient content knowledge of all subjects.

Georgia should ensure that its elementary content test is appropriately aligned with the Common Core State Standards and require separate, meaningful passing scores for each area on the test. Although Georgia is on the right track by administering a two-part licensing test, thus making it harder for teachers to pass if they fail some subject areas, the state is encouraged to further strengthen its policy and require separate passing scores for each core subject on its multiple-subject test.

■ Require teacher preparation programs to provide mathematics content specifically geared to the needs of elementary teachers and require candidates to pass a rigorous math assessment.

Although Georgia requires some knowledge in key areas of mathematics, the state should require teacher preparation programs to provide mathematics content specifically geared to the needs of elementary teachers. This includes specific coursework in foundations, algebra and geometry, with some statistics. Georgia should also require a rigorous assessment that reports a separate subscore for and evaluates mathematics knowledge beyond an elementary school level and challenges candidates' understanding of underlying mathematics concepts.

### ■ Require teacher candidates to pass a rigorous assessment in the science of reading instruction.

Georgia should ensure that its assessment clearly tests knowledge and skills related to the science of reading, and it should report a subscore for the science of reading specifically. Elementary teachers who do not possess the minimum knowledge in this area should not be eligible for licensure.

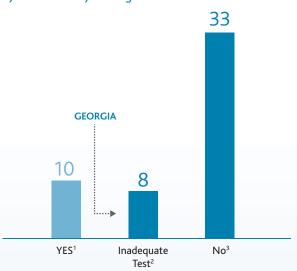
### **■** Ensure that teacher preparation programs deliver a comprehensive program of study in broad liberal arts coursework.

Georgia should either articulate a more specific set of standards or establish comprehensive coursework requirements for elementary teacher candidates that align with the Common Core Standards to ensure that candidates will complete coursework relevant to the common topics in elementary grades. An adequate curriculum is likely to require approximately 36 credit hours in the core subject areas of English, science, social studies and fine arts. Presently, Georgia does not specify any general education coursework requirements for elementary teacher candidates, and although its teacher standards include some important topics, there are gaps in many significant areas.

### Require elementary teacher candidates to complete a content specialization in an academic subject area.

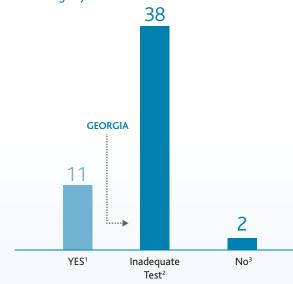
In addition to enhancing content knowledge, this requirement would ensure that prospective teachers in Georgia take higher-level academic coursework. This requirement also provides an important safeguard in the event that candidates are unable to successfully complete clinical practice requirements. With an academic concentration (or better still a major or minor), candidates who are not ready for the classroom and do not pass student teaching can still be on track to complete a degree.

Figure 3 Do states measure new teachers' knowledge of the science of reading?



- 1. Strong Practice: Alabama<sup>4</sup>, Connecticut, Massachusetts, Minnesota<sup>5</sup>, New Hampshire, New Mexico<sup>6</sup>, Oklahoma, Tennessee, Virginia, Wisconsin
- 2. California, Florida, Georgia, Idaho, New York, Oregon, Pennsylvania, Texas
- 3. Alaska, Arizona, Arkansas, Colorado, Delaware, District of Columbia, Hawaii, Illinois, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Michigan, Mississippi, Missouri, Montana, Nebraska, Nevada, New Jersey, North Carolina<sup>7</sup>, North Dakota, Ohio, Rhode Island, South Carolina, South Dakota, Utah, Vermont, Washington, West Virginia, Wyoming
- 4. Alabama's reading test spans the K-12 spectrum.
- 5. Based on the limited information available about the test on Minnesota's website.
- 6. Test is under development and not yet available for review.
- 7. North Carolina has adopted a task force recommendation to require the Foundations of Reading test. Rules have yet to be promulgated, including whether the test will be required for initial licensure. Current rules require such tests for professional licensure only.

Figure 4 Do states measure new elementary teachers' knowledge of math?

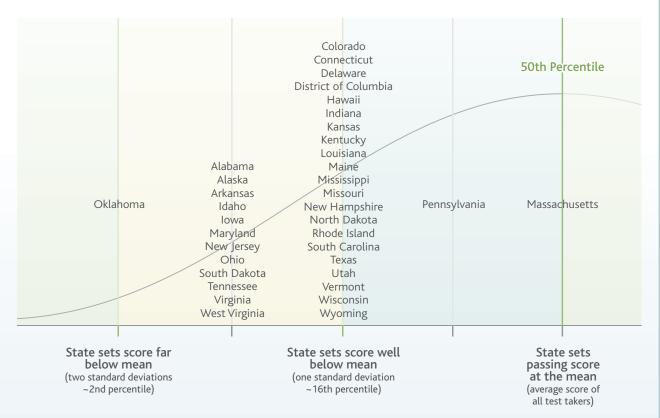


- 1. Strong Practice: Alabama, Connecticut, Indiana, Kentucky, Massachusetts, Minnesota, New Hampshire, New Jersey, Rhode Island, Utah, Vermont
- 2. Alaska, Arizona, Arkansas, California, Colorado, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Iowa, Kansas, Louisiana, Maine, Maryland, Michigan, Mississippi, Missouri, Nevada, New Mexico, New York<sup>4</sup>, North Carolina<sup>5</sup>, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, South Carolina, South Dakota, Tennessee, Texas, Virginia, Washington, West Virginia, Wisconsin, Wyoming
- 3. Montana, Nebraska
- 4. New York is in the process of developing a stand-alone math test.
- 5. North Carolina has adopted a task force recommendation to require the Massachusetts Test of General Curriculum, including the math subtest. Rules have yet to be promulgated, including whether the test will be required for initial licensure. Current rules require such tests for professional licensure only.
  - 1. Testing is not required for initial licensure.
  - 2. The required test is a questionable assessment of content knowledge, instead emphasizing methods and instructional strategies.
  - 3. Massachusetts requires a general curriculum test that does not report scores for each elementary subject. A separate score is reported for math (see Figure 4).
  - 4. North Carolina has adopted a task force recommendation to require the Massachusetts Test of General Curriculum. Rules have yet to be promulgated, including whether the test will be required for initial licensure. Current rules require such tests for professional licensure only.
  - 5. Oregon allows "alternative assessment" for candidates who fail twice.

Figure 5	ELEMENTARY TEST WITH SEAD. SCORE FOL SEAD.	Elementary Content test with	Elementary content to	with
Do states ensure that	EV.	PAS FCT tes	re fo	7
elementary teachers	MO A	56 / 56 / 56 / 56 / 56 / 56 / 56 / 56 /	te) /	/ 8
know core content?	RY SEPA	7 \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	
Know core content:	ZE C		rtan ites	24,76
	STW SPW SPE	Elem Para	eme, Mpos	No test required
	20 14 14	/ 18/05/	13 CO FE	/ <
Alabama				
Alaska				1
Arizona				
Arkansas				
California				
Colorado				
Connecticut				
Delaware				
District of Columbia Florida				
GEORGIA				
Hawaii				
Idaho				
Illinois				
Indiana				
lowa				
Kansas				
Kentucky			_	
Louisiana				
Maine				
Maryland			2	
Massachusetts			3	
Michigan				
Minnesota				
Mississippi				
Missouri				
Montana				
Nebraska				
Nevada			2	
New Hampshire				
New Jersey				
New Mexico				
New York				
North Carolina				4
North Dakota				
Ohio				
Oklahoma				
Oregon		5		
Pennsylvania				
Rhode Island			2	
South Carolina				
South Dakota				
Tennessee Texas				
Utah				
Vermont				
Virginia				
Washington				
West Virginia				
Wisconsin				
Wyoming				
J6	9	9	29	4
	9	9	23	7

Figure 6				GLISH		/			NCE				OCIA					/	FINE ARTS
Do states expect elementary teachers		ure	Writing/C	Children's Literas	m/		/	Earth Co.		ر ره	7	/   /	World W.	World H.	World His		///	/ ,	/ /
to have in-depth		$t_{e'a_l}$	h Lite		7//	/	′ /	'sical	, S <sub>O'</sub>		listo/	listo,	, over	15/	\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	£ £	_//		
knowledge of	ć			sit;0	/ / *	<del>&gt;</del> / (	. / 3	<u>.</u>	/ <i>[[i]</i>	, 'de		L / 8	) j	is / i	ts / H	kest by		\$ /	
core content?	Ameri	World/Rriv.	Z Z Z	Children's Liters	Chemis	Physics	(/\eusers	Earth C.	Biology/Life Science	American	4merii	America.	World	Norla	Z Z	Geograph.	Art History	Music	
Alabama			*																
Alaska																			
Arizona			*				*	*	*	*	*	*				*		*	
Arkansas																			
California			*				*	*	*	*	*	*	*	*		*		*	
Colorado																			
Connecticut										*	*								
Delaware																			
District of Columbia		Ш				Ц					Ш		Ц	Ш					
Florida					*		*	*					Ш			*			
GEORGIA			*				*	*		*		X				*			
Hawaii																			
Idaho				Ц															
Illinois								X											
Indiana			*					*					*	*		*		*	
lowa								<u> </u>								<u> </u>			
Kansas				X			*	*								*			
Kentucky																			
Louisiana				H		Ц													
Maine																			
Maryland																			
Massachusetts																			
Michigan Minnesota																			
Mississippi									<b>X</b>										
Missouri																			
Montana								-											
Nebraska			-																
Nevada																			
New Hampshire																			
New Jersey											_			_					
New Mexico			*															*	
New York																			
North Carolina																			
North Dakota	П																		
Ohio																$\overline{\Box}$			
Oklahoma			*				*	*	*			•				*			
Oregon			*				*	*	*	*	*	*	*	*	*	*		*	
Pennsylvania																			
Rhode Island																			
South Carolina																			
South Dakota																			
Tennessee			*				*	*	*			*				*			
Texas			*				*	*	*	*	*	*				*	*	*	
Utah																			
Vermont																			
Virginia			*		*		*	*	*	*	*	*	*	*	*	*			
Washington			*				*	*	*			*				*		*	
West Virginia																			
Wisconsin																			
Wyoming																			

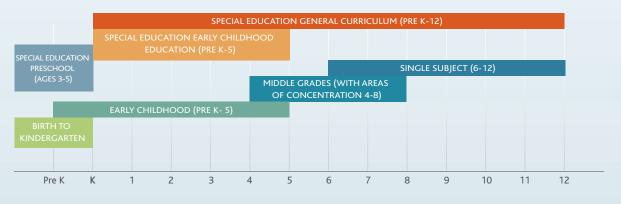
Figure 7
Where do states set the passing score on elementary content licensure tests<sup>1</sup>?



<sup>1</sup> Based on the most recent technical data that could be obtained; data not available for Arizona, California, Florida, GEORGIA, Illinois, Michigan, Minnesota, Nevada, New Mexico, New York, North Carolina, Oregon and Washington. Montana and Nebraska do not require a content test. Colorado score is for Praxis II, not PLACE. Alabama, Connecticut, Indiana, Kentucky, New Hampshire, New Jersey, Rhode Island, Utah and Vermont now require the Multiple Subjects test and Maryland, Nevada and South Carolina now require the Instructional Practice and Applications test. Both are new Praxis tests for which technical data are not yet available; analysis is based on previously required test.

Figure 8

Teacher licensing structure in Georgia



# **Critical Attention:** Middle School Teacher Preparation



Georgia is on track to ensure that new middle school teachers will be prepared to teach appropriate grade-level content.

The middle school years are critical to students' education, yet the preparation and licensure requirements for middle school teachers often do not ensure that they are sufficiently prepared to teach grade-level content.

Too many states fail to distinguish the knowledge and skills needed by middle school teachers from those needed by an elementary teacher. Whether teaching a single subject in a departmentalized setting or teaching multiple subjects in a self-contained classroom, middle school teachers must be able to teach significantly more advanced content than what elementary teachers are expected to teach.

Commendably, Georgia does not offer a K-8 generalist license, and all candidates must be prepared in at least two areas of concentration, defined as a minimum of 15 semester hours. Further, all new middle school teachers are required to pass a single-subject content test to attain licensure.

Alaska, Arizona, California,
Idaho, Illinois, Iowa, Maine,
Michigan, Minnesota, Montana,
Nebraska, Nevada, New Hampshire,
New Mexico, North Carolina,
North Dakota, Oklahoma, Oregon,
South Dakota, Tennessee, Texas, Utah,
Washington, Wisconsin, Wyoming

Maryland, Massachusetts, New York

Alabama, Arkansas, Colorado, Connecticut, Delaware, District of Columbia, Florida, **GEORGIA**, Hawaii, Indiana, Kansas, Kentucky, Louisiana, Mississippi, Missouri, New Jersey, Ohio, Pennsylvania, Rhode Island, South Carolina, Vermont, Virginia, West Virginia

igure 9	niddle on?	K-8 license offered for	sw.	
o states distinguish n	niddle &	/ Pa	8,00	
rade preparation froi	n s	offer.	offer,	
lementary preparation	on? 🔏	ense taine	K-8 license offered	
	2/178.		/ 8/lica	
	¥ /	sel,	/ 4	
Alabama				
Alaska				
Arizona				
Arkansas				
California Colorado		1		
Connecticut				
Delaware				
District of Columbia				
Florida				
GEORGIA				
Hawaii				
Idaho				
Illinois	2			
Indiana				
lowa				
Kansas				
Kentucky				
Louisiana				
Maine				
Maryland				
Massachusetts Michigan				
Minnesota				
Mississippi				
Missouri				
Montana				
Nebraska				
Nevada				
New Hampshire				
New Jersey				
New Mexico				
New York				
North Carolina				
North Dakota				
Ohio				
Oklahoma			3	
Oregon			*	
Pennsylvania				
Rhode Island South Carolina				
South Dakota				1. California offers a K-12 generalist license
Tennessee				for self-contained classrooms.
Texas				2. Illinois has repealed its K-9 license and is in
Utah				the process of revising middle school certifi- cation requirements.
Vermont				3. With the exception of mathematics.
Virginia				
Washington				4. Oregon offers 3-8 license.
West Virginia				5. Wisconsin offers 1-8 license.
Wisconsin			5	
Wyoming				
	32	5	14	

Alaska	<i>y</i> 0	25		15	7	
Alabama Arkansas Arkansas Colorado Connecticut Delaware District of Columbia Colorado Connecticut Connecticut Colorado C	Wyoming					
Alabama Arizona Arizon	_					candidates who fail twice.
Alabama Arizona Arkansas Colorado Connecticut Colorado Color						test. Oregon allows "alternative assessme
Alabama Arizona Arkansas Colorado Connecticut Colorado Colorado Connecticut Colorado	_					
Alabama						'
Alabama Arizona Arkanasa Colorado Connecticut Colorado Color						in middle childhood education candidate
Alabama Arizona Arkansas Colorado Connecticut Delaware Colorado Connecticut Colorado						
Alabama Arizona Arkansas California Colorado Connecticut Colorado Colora						
Alabama Arizona Arizon						in departmentalized middle schools if no
Alabama   Alaska						
Alabama   Alaska						testing requirements for middle school
Alabama Alaska Arizona Arkansas California Colorado Connecticut Delaware District of Columbia Clorida Commercia Colorado Connecticut Colorado Connecticut Colorado Connecticut Colorado Connecticut Colorado Connecticut Colorado Co						4. It is unclear how new legislation will affect
Alabama Afrizona Afri				′		
Alabama Alaska Arizona Arkansas California Colorado Connecticut Delaware District of Columbia Florida GEORCIA Hawaii daho Illinois Illinoi						
Alabama Afrizona Arkansas California Colorado Connecticut Delaware District of Columbia Florida Glorida Glorid						
Alaska						2. For K-8 license, Idaho also requires a sing
Alabama						
Alabama		6				1 Candidates teaching multiple subjects on
Alabama						
Alaska						
Alabama						
Alabama						
Alaska						
Alaska						
Alaska						
Alaska	* *					
Alaska Alaska Arizona Arkansas California Colorado Connecticut Colelaware Colistrict of Columbia Colorida Color						
Alaska Arizona Arkansas California Colorado Connecticut Colelaware Colistrict of Columbia Colorida Col						
Alaska Arizona Arkansas California Colorado Connecticut Delaware District of Columbia Florida GEORGIA Hawaii daho Collinois Colorado Connecticut Columbia Colorado Connecticut Colorado Color						
Alabama Alaska Arizona Arkansas California Colorado Connecticut Colelaware Colistrict of Columbia Colorida Colorado Connecticut Colorado C		5				
Alabama Alaska Arizona Arkansas California Colorado Connecticut Colelaware Colistrict of Columbia Colorida Colorada Colo						
Alabama Alaska Arizona Arkansas California Colorado Connecticut Celaware Cistrict of Columbia Florida GEORGIA Hawaii daho Illinois Indiana Owa Kansas	_ouisiana					
Alabama Alaska  Arizona Arkansas  California Colorado Connecticut Delaware District of Columbia Florida  GEORGIA Hawaii daho Illinois Owa	Kentucky					
Alabama Alaska  Arizona Arkansas  California  Colorado  Connecticut  Delaware  District of Columbia Florida  GEORGIA Hawaii  daho  Illinois Indiana	Kansas					
Alabama Alaska  Arizona  Arkansas  California  Colorado  Connecticut  Delaware  District of Columbia  Florida  GEORGIA  Hawaii  daho					4	
Alabama Alaska  Arizona  Arkansas  California  Colorado  Connecticut  Delaware  District of Columbia  Florida  GEORGIA  Hawaii  daho						
Alabama Alaska  Arizona  Arkansas  California  Colorado  Connecticut  Delaware  District of Columbia  Florida  GEORGIA  Hawaii  daho				3		
Alabama Alaska  Arizona Arkansas  California  Colorado  Connecticut  Delaware  District of Columbia  Florida  GEORGIA  Hawaii				_		
Alabama Alaska  Arizona Arkansas  California  Colorado  Connecticut  Delaware  District of Columbia  Florida  GEORGIA						
Alabama Alaska  Arizona Arkansas  California  Colorado  Connecticut  Delaware District of Columbia  Florida						
Alabama Alaska  Arizona Arkansas  California  Colorado  Connecticut  Delaware  District of Columbia						
Alabama Alaska						
Alabama						
Alabama						
Alabama	Colorado					
Alabama	California				1	
Alaska	Arkansas					
Alabama	Arizona					
ave to pass an appropriate ontent test in every core of teach?	Alaska					
ave to pass an appropriate ontent test in every core object they are licensed teach?	Alabama					
ave to pass an appropriate content test in every core bject they are licensed    State   State	teach?	YES	\ < 9\\\\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	2/2/6/	70t	
ave to pass an appropriate  ontent test in every core    State   State	-		O, te.	K-8	, tes, requ,	The second secon
ave to pass an appropriate			st do	licental	ting ired	
		e	8 nc	5. Se / Se	)	
			/ ~ ~	/ 5	8 / 8	

# **Critical Attention:** Secondary Teacher Preparation



Georgia could do more to ensure that new secondary teachers will be prepared to teach appropriate grade-level content.

Secondary teachers must be experts in the subject matter they teach, and only a rigorous test ensures that teacher candidates are sufficiently and appropriately knowledgeable in their content area. Coursework is generally only indicative of background in a subject area; even a major offers no certainty of what content has been covered.

Yet not all states ensure that secondary teachers have sufficient content knowledge in the subjects they are licensed to teach. And nearly all states—even those that do generally require content testing for secondary teachers—allow some science and/or social studies teachers to teach with broad licenses that have significant loopholes.

Most high school science courses are specialized, and the teachers of these subjects are not interchangeable. Nonetheless, most states allow teachers to obtain general science or combination licenses across multiple science disciplines, and, in most cases, these teachers need only pass a general knowledge science exam that does not ensure subject-specific content knowledge. This means that a teacher with a background in biology could be fully certified to teach advanced chemistry or

physics having passed only a general science test—and perhaps answering most of the chemistry or physics questions incorrectly.

Just as with broad field science, most states offer a general social studies license at the secondary level. For this certification, teachers can have a background in a wide variety of fields, ranging from history and political science to anthropology and psychology. Under such a license a teacher who majored in psychology could teach history to high school students having passed only a general knowledge test and answering most—and perhaps all—history questions incorrectly.

Commendably, Georgia requires that its secondary teacher candidates pass a content test (Georgia Assessments for the Certification of Educators, or GACE) to teach any core secondary subjects. The state does not offer secondary certification in general social studies. However, Georgia does allow secondary certification in broad field science. Teachers with this license are not required to pass individual content tests for each discipline they are permitted to teach, but rather they have to pass two subtests that comprise the general assessment. The first part includes earth science and life science, and the second includes physical science and characteristics of science.

### **NEXT STEPS FOR GEORGIA:**

Require secondary science teachers to pass a content test for each discipline they are licensed to teach.

By allowing a general science certification—and only requiring a general knowledge science exam— Georgia is not ensuring that these secondary teachers possess adequate subject-specific content knowl-

Alaska, Arizona, California, Colorado, Iowa, Montana, Nebraska, New Hampshire, North Carolina, Oregon, Washington, Wyoming

Alabama, Arkansas, Connecticut, Delaware, District of Columbia, Florida, GEORGIA, Hawaii, Idaho, Illinois, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Mississippi, Missouri, Nevada, New Jersey, New Mexico, New York, North Dakota, Ohio, Oklahoma, Pennsylvania, Rhode Island, South Carolina. South Dakota, Texas, Utah, Vermont, Virginia, West Virginia, Wisconsin

Indiana, Minnesota, Tennessee

edge. However, although Georgia's testing requirements fall short of ensuring mastery of each science discipline, the fact that candidates have to pass each subtest to pass the overall test indicates that the state is on the right track.

It is unclear at this point how new legislation will affect content test requirements for secondary teachers.

Figure 11		/	/	No "1 social studies	/
Do all secondary tead		Loophole is	/ رق	1,247	/
have to pass a conter	nt		Scie /	, , , , ,	
test in every subject		/ .4	٤. / ١	<u> </u>	
area they are licensed	d	1040	hole		
to teach?	ES		8	/	
Alabama	_ /	7 /	7	_	
Alabama Alaska					
Arizona					
Arkansas					
California					
Colorado					
Connecticut					
Delaware					
District of Columbia	$\overline{\Box}$	ī	ī		
Florida	ī	$\overline{}$			
GEORGIA			$\overline{\Box}$		
Hawaii					
Idaho					
Illinois					
Indiana					
lowa <sup>1</sup>					
Kansas					
Kentucky					
Louisiana					
Maine					
Maryland					
Massachusetts					
Michigan					
Minnesota					
Mississippi					
Missouri					
Montana					
Nebraska					
Nevada					
New Hampshire					
New Jersey					
New Mexico			_		
New York					
North Carolina  North Dakota					
Ohio Oklahoma					
Oregon Pennsylvania					
Rhode Island					
South Carolina					
South Dakota					
Tennessee		_			
Texas					
Utah					
Vermont					
Virginia					
Washington					
West Virginia					
Wisconsin					
Wyoming					
	3	28	34	12	

# **Critical Attention:** Special Education Teacher Preparation



Georgia does not ensure that new special education teachers will know the subject matter that they will be required to teach.

Across the country, states are raising performance expectations to ensure that students who graduate from high school are college and career ready. These more rigorous standards apply to special education students just as they do to other students.

The challenge of ensuring that teachers are prepared to teach to the new Common Core State Standards is even more pronounced for special education teachers, who typically have had to meet an even lower bar for content preparation than general educators. And certification rules for special education teachers that do not differentiate between teaching at the elementary and secondary levels only exacerbate the problem.

Allowing a generic K-12 special education certification makes it virtually impossible and certainly impractical for states to ensure that these teachers know all the subject matter they are expected to teach; this issue is just as valid in terms of pedagogical knowledge.

While a K-12 special education license may be appropriate for low-incidence special education students, such as those with severe cognitive disabilities, it is deeply problematic for the overwhelming majority of high-incidence special education students who are expected to learn grade-level content.

Alaska, Arizona, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, GEORGIA, Hawaii, Idaho, Illinois, Indiana, Kansas, Kentucky, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, New Hampshire, New Mexico, Nevada, North Carolina, North Dakota, Ohio, Oklahoma, South Carolina, South Dakota, Tennessee, Utah, Virginia, Washington, Wyoming

Alabama, Arkansas, Iowa, Louisiana, Maine, Maryland, Massachusetts, New Jersey, New York, Oregon, Pennsylvania, Rhode Island, Texas, Vermont, West Virginia, Wisconsin

0

Regrettably, Georgia offers a generic P-12 special education certification, in addition to grade-specific options. The state does not hold its early childhood special education teachers to the same preparation and testing requirements as general education teachers, nor does it ensure that these teachers will be prepared to teach to the Common Core State Standards, as noted in the elementary section.

To qualify as the teacher of record, and to teach every core academic subject in the P-5 classroom, early childhood special education teachers must pass a GACE content test specifically geared to special education candidates. This test combines reading, English language arts, math, science, social science, health, physical education and the arts; it does not report subscores for each individual content area.

To qualify as the teacher of record in the five areas of language arts, reading, math, social science and science for grades P-8, special education candidates must pass two GACE content tests geared specifically to special education candidates. The first test combines reading, English language arts and social science; the second combines math and science. To qualify as the teacher of record for grades 9-12, special education candidates must pass the appropriate 6-12 GACE content assessment.

Special education teachers who do not pass these content tests may serve "consultative" roles. To earn the P-12 special education certification, candidates must complete an academic concentration in social science, science, math, language arts or reading, consisting of 15 semester hours of academic content that conforms with the requirements of the content concentrations for middle grades.

### **NEXT STEPS FOR GEORGIA:**

■ Eliminate licenses for special education that do not differentiate between the preparation of elementary teachers and that of secondary teachers.

Georgia's policies address subject preparation for special education teachers to a greater degree than what is found in most states; however, these policies are undermined by allowing special education

teachers who have not passed content tests to serve "consultative" roles in grades P-12. While special educators should be valued for their critical role working with students with disabilities and special needs, they are identified by the state not as "special education assistants" but as "special education teachers," presumably because the state expects them to provide instruction to children. Providing instruction to children who have special needs requires both knowledge of effective learning strategies and some knowledge of the subject matter at hand. Failure to ensure that all special education teachers are well trained in specific content areas deprives these students of the opportunity to reach their academic potential.

### Provide a broad liberal arts program of study to elementary special education candidates and require that they pass the same content test as general education teachers.

Georgia should ensure that special education teacher candidates who will teach elementary grades possess knowledge of the subject matter at hand. Not only should the state require core-subject coursework relevant to the elementary classroom, but it should also require that these candidates pass the same subject-matter test required of all elementary teachers.

### Ensure that secondary special education teachers possess adequate content knowledge.

Secondary special education teachers are frequently generalists who teach many core subject areas. While it may be unreasonable to expect secondary special education teachers to meet the same requirements for each subject they teach as other teachers who teach only one subject, Georgia's current policy of requiring limited subject-matter testing for only teachers of record is unacceptable and will not help special education students to meet rigorous learning standards. To provide a middle ground, Georgia should consider a customized HOUSSE route for new secondary special education teachers and look to the flexibility offered by the Individuals with Disabilities Education Act (IDEA), which allows for a combination of testing and coursework to demonstrate requisite content knowledge in the classroom.

Although the state does issue a K-12 certificate, candidates must meet discrete elementary and/or secondary requirements.

Figure 12  Do states distinguish between elementary and secondary special education teachers?	DOES NOT OFFERA K-12 CERTIFICATION	Offices K. 2. and grade-specific	Offers only a K- 72
Alabama			
Alaska			
Arizona			
Arkansas			
California			
Colorado			
Connecticut			
Delaware			
District of Columbia			
Florida			
GEORGIA			
Hawaii Idaho			
Illinois			
Indiana			
lowa			
Kansas			
Kentucky			
Louisiana			
Maine			
Maryland			
Massachusetts			
Michigan			
Minnesota			
Mississippi Missouri			
Montana			
Nebraska			
Nevada			
New Hampshire			
New Jersey	1		
New Mexico			
New York			
North Carolina			
North Dakota			
Ohio			
Oklahoma			
Oregon Pennsylvania			
Rhode Island			
South Carolina			
South Dakota			
Tennessee			
Texas	1		
Utah			
Vermont			
Virginia			
Washington			
West Virginia Wisconsin			
Wyoming			
.170111116	16	10	25
	16	10	25

Figure 13 Which states require subject-matter testing for special education teachers?

Elementary Subject-Matter	Test
Required for an elementary special education license	Alabama, Arkansas, Iowa, Kansas, Louisiana, Massachusetts, Mississippi, New Jersey, New York, Oregon <sup>1</sup> , Pennsylvania <sup>2</sup> , Rhode Island, Texas, West Virginia <sup>3</sup> , Wisconsin
Required for a K-12 special education license	Colorado, Idaho
Secondary Subject-Matter T	est(s)
Tests in all core subjects required for secondary special education license	None
Test in at least one subject required for secondary special education license	Arkansas, Kansas, Louisiana, New Jersey, New York <sup>4</sup> , Oregon <sup>1</sup> , Pennsylvania <sup>2</sup> , Rhode Island, West Virginia <sup>3</sup>
Required for a K-12 special education license	None

- 1. Although Oregon requires testing, the state allows an "alternative assessment" option for candidates who fail twice.
- 2. In Pennsylvania, a candidate who opts for dual certification in elementary or secondary special education and as a reading specialist does not have to take a content test.
- 3. West Virginia also allows elementary special education candidates to earn dual certification in early childhood, which would not require a content test. Secondary special education candidates earning dual certification as a reading specialist are similarly exempted from the content test.
- 4. New York requires a multi-subject content test specifically geared to secondary special education candidates. It is divided into three subtests.

# **Critical Attention: Student Teaching**



Georgia does not ensure that teacher preparation programs will provide teacher candidates with a high-quality summative clinical experience.

The importance of clinical practice in teacher preparation has become a major area of focus. Student teaching is the final clinical experience of teacher preparation, and teacher candidates have only one chance to experience the best possible placement. Student teaching will shape candidates' own performance as teachers and help determine the type of school in which they will choose to teach. A mediocre student teaching experience, let alone a disastrous one, can never be undone.

Central to the quality of the student teaching experience is the classroom teacher who serves as the teacher candidate's mentor, or cooperating teacher. Only strong teachers with evidence of their effectiveness, as assessed by objective measures of student learning and the teachers' principals, should be able to serve as cooperating teachers. Yet placement is much more likely to be the luck of the draw. NCTQ's recent study *Student Teaching in the United States* found that three out of four teacher preparation programs fail to require that cooperating teachers must be effective instructors.

Georgia not only fails to articulate any requirements for cooperating teachers, but the state also lacks any specific requirements for the duration of the student teaching experience.

Alabama, Alaska, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, GEORGIA, Hawaii, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming

Y

Florida, Indiana, Tennessee

### **NEXT STEPS FOR GEORGIA:**

■ Ensure that cooperating teachers have demonstrated evidence of effectiveness as measured by student learning.

In addition to the ability to mentor an adult, cooperating teachers in Georgia should also be carefully screened for their capacity to further student achievement. Research indicates that the only aspect of a student teaching arrangement that has been shown to have an impact on student achievement is the positive effect of selection of the cooperating teacher by the preparation program, rather than by the student teacher or school district staff.

Require teacher candidates to spend at least 10 weeks student teaching.

Georgia should require a summative clinical experience for all prospective teachers. Student teaching should be a full-time commitment, as requiring coursework and student teaching simultaneously does a disservice to both. Alignment with a school calendar for at least 10 weeks ensures both adequate classroom experience and exposure to a variety of ancillary professional activities.

		,	]
Figure 14	<i>8</i> 5		
Do states require	4 7/7/	/ 5 ~	
the elements of a	20	15 5 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8	
high-quality student	17 PM 84 SE	1	
teaching experience?	\$\\ \text{5}\\ 5	A STATE OF THE STA	
ейстту ехрепенсе:	COOPERATING TEACHER	FUL TIME STUDENT LEAST TO WEEKS AT	
Alabama			
Alaska			
Arizona			
Arkansas			
California			
Colorado			
Connecticut			
Delaware			
District of Columbia			
Florida			
GEORGIA			
Hawaii			
Idaho			
Illinois			
Indiana <sup>1</sup>			
Iowa			
Kansas			
Kentucky			
Louisiana			
Maine			
Maryland			
Massachusetts			
Michigan			
Minnesota			
Mississippi			
Missouri			
Montana			
Nebraska			
Nevada			
New Hampshire			
New Jersey			
New Mexico			
New York			
North Carolina			
North Dakota			
Ohio			
Oklahoma			
Oregon			
Pennsylvania			
Rhode Island			
South Carolina			
South Dakota			
Tennessee			
Texas			
Utah			
Vermont			
Virginia			1. Based on new REPA II regulation
Washington			Candidates can student teach
West Virginia		2	less than 12 weeks if determin
Wisconsin			to be proficient.
Wyoming			
vvyorining			
	3	28	

# **Critical Attention:** Teacher Preparation Program Accountability



Georgia could do more to hold its teacher preparation programs accountable for the effectiveness of the teachers they produce.

Teacher preparation programs operate by virtue of state approval. As such, it is up to states to connect that approval to accountability measures that ensure that all approved programs meet minimum performance standards. Such an accountability system informs the public—including prospective teachers seeking a program as well as districts hiring graduates—by shining a light on high performers as well as identifying those programs performing poorly.

Further, as more states begin to raise expectations for teachers by way of evaluations focused on effectiveness, there is an even greater need to hold teacher preparation programs accountable for the effectiveness of the teachers they produce. Although the quality of both the subject-matter preparation and professional sequence is crucial, there are also additional measures that can provide the state and the public with meaningful, readily understandable indicators of how well programs are doing when it comes to preparing teachers to be successful in the classroom.

Alaska, Arizona, Arkansas, California, Connecticut, Delaware, District of Columbia, Hawaii, Idaho, Illinois, Indiana, Iowa, Kansas, Maine, Maryland, Massachusetts, Minnesota, Mississippi, Missouri, Montana, Nebraska, New Hampshire, New Jersey, New Mexico, New York, North Dakota, Oklahoma, Oregon, Pennsylvania, South Dakota, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming

Alabama, Colorado, **GEORGIA**, Kentucky, Michigan, Nevada, North Carolina, Ohio, Rhode Island, South Carolina, Tennessee, Texas

Florida, Louisiana

Georgia collects some program-specific, objective data that reflect program performance, including data relating to candidates during student teaching. The state also reports the data it collects at the program-level to provide the public with meaningful, readily understandable indicators of how well programs are doing. However, Georgia has not established minimum performance standards that can be used for accountability purposes, and the reported data do not distinguish between candidates in traditional and alternate route programs.

According to Georgia's winning Race to the Top application, the state plans to evaluate graduates' impact on student achievement, track the rate at which induction teachers move to the career teacher level, and also assess candidates' ability to produce student learning gains before they are allowed to graduate from programs.

### **NEXT STEPS FOR GEORGIA:**

### **Establish minimum standards of performance.**

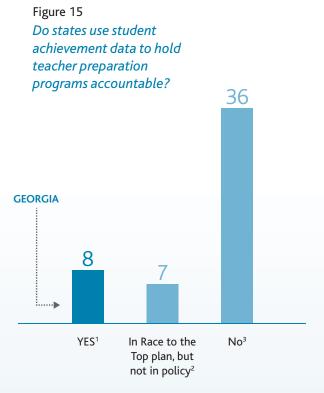
In order to make use of the data Georgia already collects and publishes, it is critical that the state establish precise minimum standards for teacher preparation program performance for each category of data. Georgia should be mindful of setting rigorous standards for program performance, as its current requirement that 80 percent of program graduates pass the state's licensing tests is too low a bar. Programs should be held accountable for meeting rigorous standards, and there should be consequences for failing to do so, including loss of program approval.

### Distinguish between alternate route programs and traditional preparation programs in public reporting.

It would be more useful to the public—especially hiring school districts—if Georgia's reports on teacher preparation program performance included specific data at the program level.

### Maintain full authority over teacher preparation program approval.

There appears to be considerable overlap between the public process of state program approval and the private process of national accreditation. While it is not unreasonable that the state may wish to coordinate these processes for institutions also seeking national accreditation, Georgia should ensure that it is the state that considers the evidence of program performance and makes the decision about whether programs should continue to be authorized to prepare teachers.



- 1. Strong Practice: Colorado, Florida, Georgia, Louisiana, North Carolina, Ohio, Tennessee, Texas
- 2. Delaware, District of Columbia, Hawaii, Maryland, Massachusetts, New York, Rhode Island
- 3. Alabama, Alaska, Arizona, Arkansas, California, Connecticut, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Maine, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, North Dakota, Oklahoma, Oregon, Pennsylvania, South Carolina, South Dakota, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming

### Figure 16 Do states hold teacher preparation programs accountable? Alabama Alaska Arizona Arkansas California Colorado<sup>3</sup> Connecticut Delaware District of Columbia Florida **GEORGIA** Hawaii Idaho Illinois Indiana<sup>5</sup> Iowa Kansas Kentucky Louisiana Maine<sup>1</sup> Maryland Massachusetts Michigan Minnesota Mississippi Missouri Montana Nebraska Nevada<sup>1</sup> New Hampshire<sup>6</sup> New Jersey<sup>1</sup> New Mexico New York North Carolina North Dakota Ohio1 Oklahoma Oregon Pennsylvania<sup>1</sup> Rhode Island<sup>1</sup> South Carolina<sup>1</sup> South Dakota Tennessee Texas Utah Vermont Virginia<sup>1</sup> Washington West Virginia<sup>1</sup> Wisconsin Wyoming 5 33 15

### TEACHER PRODUCTION IN GEORGIA

States have long established requirements for teacher preparation and licensure and have lately turned their attention toward accountability systems for preparation programs. But one topic that has received little attention from states is the issue of teacher production. From the number of teachers who graduate from preparation programs each year, only a subset are certified and only some of those certified are actually hired in the state; the relationship between these numbers has important implications for related policymaking.

States are rightly focused on areas of chronic teacher shortages, such as secondary mathematics and science, but little consideration is given to areas of consistent oversupply, particularly the overproduction in most states of elementary teachers. While it is certainly desirable to produce a big enough pool to give districts choice in hiring, the substantial oversupply in some teaching areas is not good for the profession. Limited resources are squandered on individuals who will not go on to teach, most critically the scarce supply of student teaching placements with effective cooperating teachers. Admissions criteria, licensure requirements and program accountability standards may be unnecessarily depressed if the dots are not connected from graduation to certification to actual employment in a district.

Maryland's "Teacher Staffing Report" provides a model for other states. Published biennially, the report has been tracking staffing trends in the state for almost three decades. While its primary purpose is to determine teacher shortage areas, it also identifies areas of surplus. By collecting hiring data from districts, Maryland has a rich set of data that can inform policy decisions.

The latest edition of the "Teacher Staffing Report" can be found at: http://www.marylandpublicschools.org/MSDE/divisions/certification/progapproval/mtsr.

**Georgia teacher production data:** NCTQ was unable to find any published data on teacher production in Georgia that connects program completion, certification and hiring statistics.

- 1. Traditional preparation only.
- 2. Reported institutional data do not distinguish between candidates in the traditional and alternate route programs.
- 3. Required, but not yet available.
- 4. Alternate routes only.
- 5. Based on new REPA II regulations.
- 6. New Hampshire is in the process of adopting new reporting requirements.

Figure 17			National acreeliation is	_
_		Overlap of accreditation	£ / .	1,00%
What is the relationship	ě	الغ <sup>ائ</sup> ة / ي ج	tion,	der
between state program	δοW		oval	<i>b</i>
approval and national	45/1			
accreditation?	77 V	erlay	fonal	
	572 APPA	10 6	\	
Alabama	APPROVALES TS OWN			
Alaska				
Arizona				
Arkansas				
California		1		
Colorado				
Connecticut				
Delaware				
District of Columbia				
Florida				
GEORGIA				
Hawaii				
Idaho				
Illinois				
Indiana Iowa				
Kansas				
Kansas Kentucky				
Louisiana				
Maine		<b>1</b>		
Maryland				
Massachusetts				
Michigan				
Minnesota				
Mississippi		1		
Missouri				
Montana	$\overline{\Box}$			
Nebraska				
Nevada				
New Hampshire				
New Jersey				
New Mexico				
New York				
North Carolina				
North Dakota				
Ohio				
Oklahoma				
Oregon				
Pennsylvania				
Rhode Island				
South Carolina				
South Dakota				
Tennessee				
Texas Utah				
Vermont				
Virginia		1		
Washington				
West Virginia				
Wisconsin				
Wyoming				
J	_	_		
	8	31	12	



There are some areas where a small adjustment would result in significantly stronger policy. Here are some issues that represent low-hanging fruit, policies that can be addressed in relatively short order.

- To ensure adequate subject-area knowledge, Georgia should require secondary teachers who obtain certification in general science to pass individual content tests (or a composite test that reports individual subscores) for each discipline they will be licensed to teach, as noted in the secondary critical attention section.
- Georgia should require all elementary special education teacher candidates to pass the same content test as general elementary education candidates. Special education students, like all students, are expected to meet the Common Core State Standards. The state puts special education students at a disadvantage in meeting these expectations if their teachers are held to lower requirements for content knowledge.



1. National accreditation can be substituted for state approval.

# **Alternate Routes to Certification**

The policies discussed in the "Critical Attention" section of this report primarily focus on traditional teacher preparation programs because such programs presently train the vast majority of new teachers. Of course, there are some teachers that attain licensure outside of these traditional programs. Alternate routes to certification were developed based on the idea that there should be pathways into the teaching profession for nontraditional candidates who are able to demonstrate strong subject-area knowledge and an above-average academic background.

Unfortunately, most states have considerable work to do to make their alternate routes viable pathways into the teaching profession. Considerable variation remains in both the quality of states' routes and how much of an alternative to traditional preparation such routes actually provide.

A high-quality, genuinely alternative licensure pathway should be rigorous yet flexible in admissions, focused and deliberate in preparation, and open to broad usage across subjects and grades.

State policy for alternate routes to teacher licensure should ensure that:

- Strong academic performance and subject-matter-knowledge testing are prerequisites for program admission.
- Subject-area majors are not required or candidates have the option to test out of any subject-area coursework requirements.
- Coursework is streamlined and not overly burdensome, and it meets the immediate needs of new teachers.
- Program length is reasonable (no more than two years). Practice teaching and/or intensive mentoring is required.
- Limits are not placed on the subjects and/or grades an alternate route teacher can teach, and alternate route providers are not restricted to colleges and universities; districts and nonprofits should be permitted to offer programs as well.

Georgia has one alternate route: Georgia Teacher Academy for Preparation and Pedagogy. While Georgia's program has a number of strengths – it allows for broad usage and a diversity of providers as well as streamlined and relevant coursework and mentoring and practice teaching – the program has room for improvement (see Figure 19). The Georgia Teacher Academy for Preparation and Pedagogy fails to ensure strong admissions requirements and verification of subject-matter knowledge among candidates.

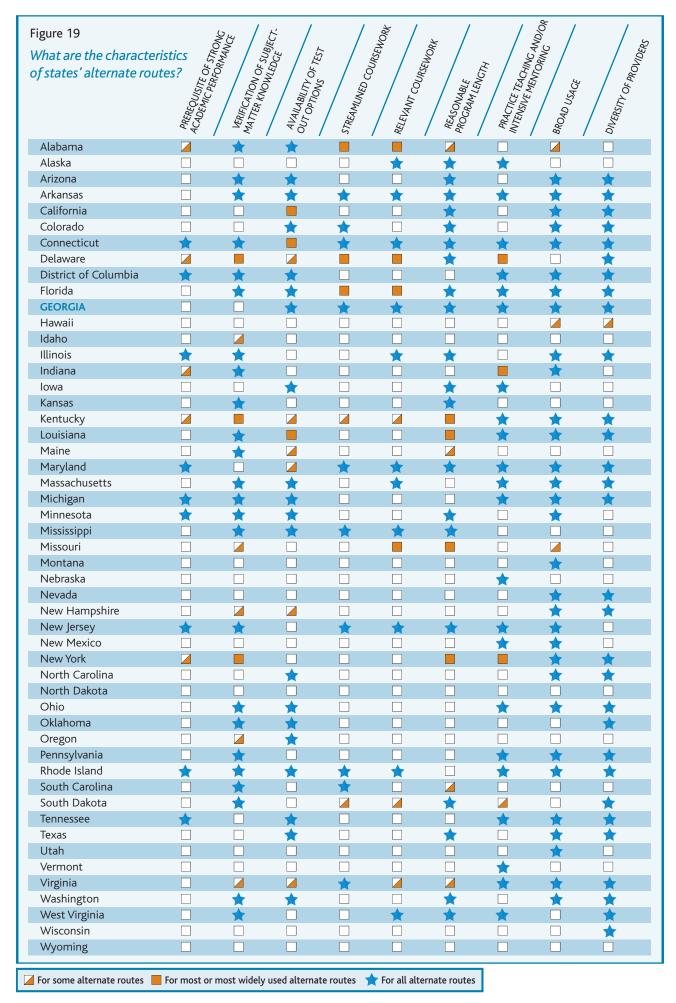
### **NEXT STEPS FOR GEORGIA:**

■ Set rigorous admissions requirements and high standards for the Georgia Teacher Academy for Preparation and Pedagogy.

Previously the Georgia Teacher Academy for Preparation and Pedagogy required candidates to have a minimum 2.5 GPA; however, the state no longer requires candidates to demonstrate prior academic performance. Georgia should require a standard for alternate routes that is higher than what is required of traditional teacher candidates, such as a GPA of at least 2.75. Alternatively, the state could require one of the standardized tests of academic proficiency commonly used in higher education for graduate admissions, such as the GRE.

Critically, Georgia should also require all alternate route candidates to pass a subject-matter test as a condition of program admission because having subject-matter knowledge prior to beginning teaching is fundamental. Georgia allows candidates to pass a subject-matter test in lieu of meeting content coursework requirements, but all candidates should pass a subject-matter test as a condition of admission. Georgia should also eliminate its basic skills test requirement, which is impractical and ineffective for candidates already holding a college degree. Basic skills tests measure minimum competency—essentially those skills that a person should have acquired in middle school—and are inappropriate for candidates who have already earned a bachelor's degree. Passage of a basic skills test provides no assurance that the candidate has the appropriate subject-matter knowledge needed for the classroom.

Figure 18		#/	\$ / m
Do states provide real alternate pathways to certification?	GENUINE OR NEARLY	Allemate route that	Offeled route is disingentious
Alabama		/ · · · · ·	, c
Alaska			
Arizona			
Arkansas			
California			
Colorado			
Connecticut			
Delaware			
District of Columbia			
Florida			
GEORGIA			
Hawaii			
Idaho			-
Illinois			
Indiana			
lowa			_
Kansas			-
Kentucky			
Louisiana			
Maine			
Maryland			$\overline{\Box}$
Massachusetts	_		
Michigan			
Minnesota			
Mississippi			
Missouri			
Montana			-
Nebraska			_
Nevada			
New Hampshire			
New Jersey			
New Mexico			
New York			
North Carolina			
North Dakota			•
Ohio	_		
Oklahoma			
Oregon			
Pennsylvania			
Rhode Island			
South Carolina			
South Dakota			
Tennessee			
Texas		-	
Utah			
Vermont			
Vermont Virginia			
Virginia			
Virginia Washington			
Virginia			
Virginia Washington West Virginia Wisconsin			
Virginia Washington West Virginia			

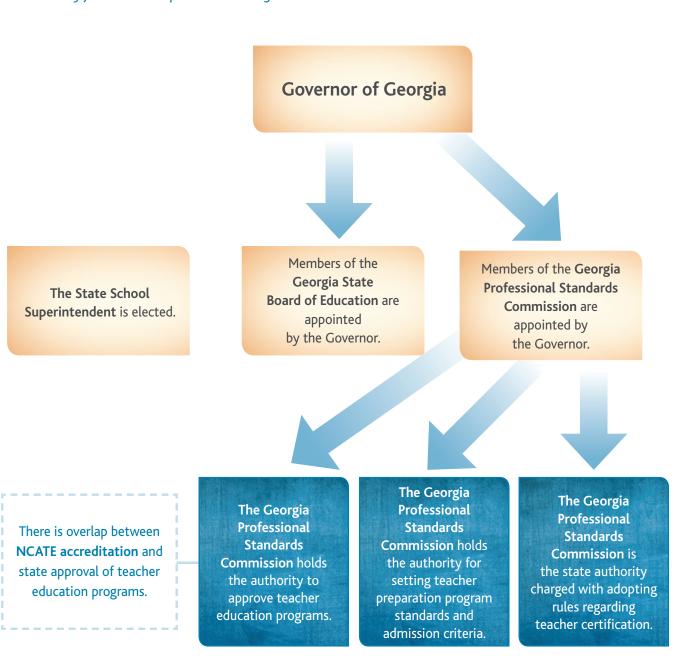


30 : NCTQ STATE TEACHER POLICY YEARBOOK 2012 GEORGIA

# **Alternate Route Policy Checklist for States**

1.	Set high standards and provide flexibility for meeting them.	<ul> <li>Screen candidates based on academic ability.</li> <li>Set a higher standard for entry than is set for traditional teacher preparation.</li> <li>Require candidates to pass the state's subject-matter licensing test.</li> <li>Don't require a major in the intended subject area; instead, allow candidates to demonstrate subject-matter knowledge on a rigorous test.</li> </ul>
2.	Provide streamlined preparation.	<ul> <li>Limit coursework (ideally to no more than 12 credits a year).</li> <li>Require that the alternate route is an accelerated course of study.</li> <li>Ensure that all coursework requirements target the immediate needs of the new teacher</li> <li>Offer candidates an opportunity to practice teach in a summer training program.</li> <li>Provide intensive mentoring.</li> </ul>
3.	Remove regulatory obstacles.	<ul> <li>✓ Allow for a diversity of alternate route providers.</li> <li>✓ Don't limit the use of alternate routes to shortage areas or to certain grades or subjects.</li> </ul>

Figure 20
Authority for Teacher Preparation in Georgia



# Critical Attention Summary for Georgia

7		
٦		
٦	0	7

# Red

		AUTHORITY
ADMISSION INTO PREPARATION PROGRAMS	Require that preparation programs use a common admissions test normed to the general college-bound population and limit acceptance to those candidates demonstrating academic ability in the top 50th percentile.	Professional Standards Commission
ELEMENTARY TEACHER PREPARATION	<ul> <li>Require all elementary teacher candidates to pass a rigorous content test that assesses knowledge of all subjects.</li> <li>Require preparation programs to provide mathematics content specifically geared to the needs of elementary teachers, and require candidates to pass a rigorous math assessment.</li> <li>Require a rigorous assessment in the science of reading instruction.</li> <li>Require a content specialization in an academic subject area.</li> </ul>	Professional Standards Commission
SPECIAL EDUCATION TEACHER PREPARATION	<ul> <li>Eliminate the K-12 special education certificate, and require licenses that differentiate between preparation of elementary and secondary teacher candidates.</li> <li>Require that elementary special education candidates pass the same content test as general elementary teachers.</li> <li>Ensure that secondary special education teachers possess adequate content knowledge.</li> </ul>	Professional Standards Commission
STUDENT TEACHING	<ul> <li>Ensure that cooperating teachers have demonstrated evidence of effectiveness as measured by student learning.</li> <li>Require at least 10 weeks of full-time student teaching.</li> </ul>	Professional Standards Commission



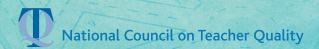
# Yellow

		AUTHORITY
SECONDARY TEACHER PREPARATION	<ul> <li>Require secondary science teachers to pass a content test for each discipline they are licensed to teach.</li> </ul>	Professional Standards Commission
TEACHER PREPARATION PROGRAM ACCOUNTABILITY	<ul> <li>Establish minimum standards of performance for accountability purposes for all licensure pathways.</li> </ul>	Professional Standards Commission



# Green

	AUTHORITY
MIDDLE SCHOOL TEACHER PREPARATION	Professional Standards Commission



1420 New York Avenue, NW • Washington, DC 20005
Tel: 202-393-0020 Fax: 202-393-0095 Web: www.nctq.org

Subscribe to NCTQ's blog PDQ 🔊

Follow NCTQ on Twitter 🕒 and Facebook 🕤

NCTQ is available to work with individual states to improve teacher policies.

For more information, please contact:

Sandi Jacobs
Vice President
sjacobs@nctq.org
202-393-0020