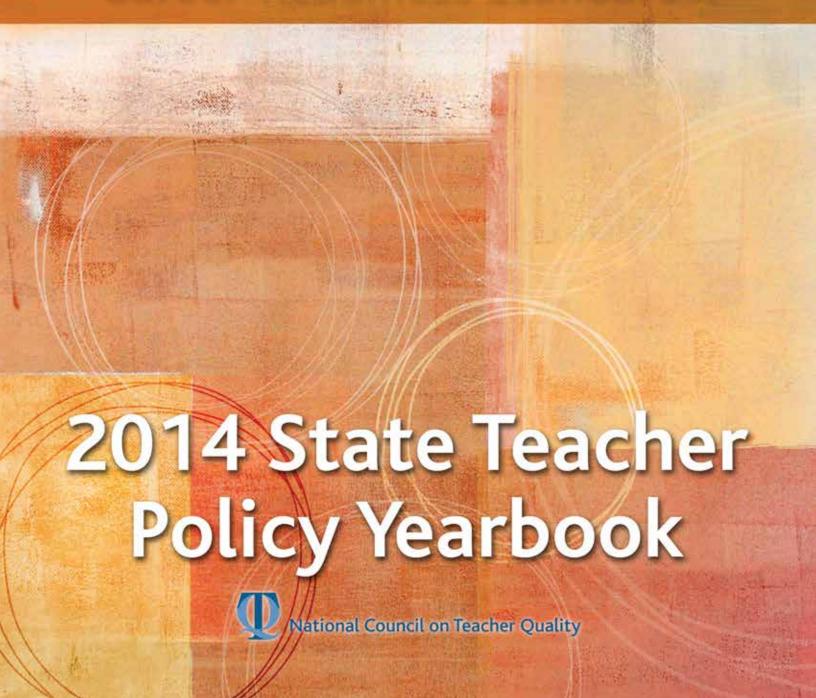
# Nebraska

Are New Teachers Being Prepared for College- and Career-Readiness Standards?



#### Acknowledgments

#### **STATES**

State education agencies remain our most important partners in this effort, and their gracious cooperation has helped to ensure the factual accuracy of the final product. Although this year's edition did not require the extensive review that comprehensive editions require, we still wanted to make sure that we captured all relevant policy changes and that states' perspectives were represented. Every state formally received a draft of the policy updates we identified in June 2014 as well as a draft of analyses and recommendations for the new indicators related to college- and career-readiness standards for comment and correction. States also received a final draft of their reports a month prior to release. All but two states responded to our inquiries. While states do not always agree with our recommendations, their willingness to engage in dialogue, explain their differing points of view and often acknowledge the imperfections of their teacher policies are important steps in moving forward.

#### **FUNDERS**

The primary funders for the 2014 Yearbook were:

- Bill and Melinda Gates Foundation
- Carnegie Corporation of New York
- Gleason Family Foundation
- J.A. and Kathryn Albertson Foundation
- The Joyce Foundation
- The Walton Family Foundation

The National Council on Teacher Quality does not accept any direct funding from the federal government.

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Special thanks to Leigh Zimnisky and Justin Rakowski at Ironmark for their design of the 2014 *Yearbook*. Thanks also to Colleen Hale and Jeff Hale at EFA Solutions for the original *Yearbook* design and ongoing technical support.



## Teacher Preparation Policy Priorities for Nebraska

## Prepare all teachers to meet the instructional shifts of college- and career-readiness standards for students.

- Strengthen preparation requirements to ensure teacher candidates have the ability to address the use of informational texts as
  well as incorporate complex informational texts into classroom instruction.
   Priority for elementary, middle, secondary and special education teacher preparation.
- Through testing frameworks or teacher standards, include literacy skills and using text to build content knowledge in history/ social studies, science, technical subjects and the arts.
   Priority for elementary, middle, secondary and special education teacher preparation.
- Ensure teachers are prepared to intervene and support students who are struggling with reading.
   Priority for elementary, middle, secondary and special education teacher preparation.

#### Additional priorities for elementary teacher preparation:

- Require all elementary teacher candidates—including candidates for an early childhood license—to pass a rigorous content test that assesses knowledge of all core subjects, including mathematics, and requires a meaningful passing score for each area.
- Require a rigorous assessment in the science of reading instruction.
- Require a content specialization in an academic subject area.

#### Additional priorities for middle school teacher preparation:

- Require teacher candidates to pass a content test in every core area they are licensed to teach.
- Eliminate the generalist K-8 license.

#### Additional priorities for secondary teacher preparation:

Require secondary science and social studies teachers to pass a content test for each discipline they are licensed to teach.

#### Additional priorities for special education teacher preparation:

- Eliminate the K-12 special education certificate, and require licenses that differentiate between preparation of elementary and secondary teacher candidates.
- Require elementary special education candidates to pass a rigorous content test as a condition of initial licensure, as well as a
  rigorous assessment in the science of reading instruction.
- Ensure secondary special education teachers possess adequate content knowledge for the grades and subjects they teach.

#### Raise admission requirements:

• Limit admission to teacher preparation programs to candidates in the top half of the college-going population, measured by a test normed to the general college-bound population or minimum GPA.

#### Hold preparation programs accountable:

- Collect performance data to monitor programs, including student achievement gains.
- Set minimum standards for program performance with consequences for failure to meet those standards.
- Publicly report performance data.

## Teacher Preparation in Nebraska

The 2014 State Teacher Policy Yearbook keeps the spotlight on the critical issue of teacher preparation. In addition to updating the full set of teacher preparation policies reviewed in last year's comprehensive edition, the 2014 Yearbook casts a critical eye on whether states have established requirements for teacher preparation and licensure that help to ensure that teachers are ready for the increased demands of states' college- and career-readiness standards for K-12 students.

## Current Status of Nebraska Teacher Prep Policy



Prior Grades: **F** 2013 **D**-2012 **D**-2011

Yearbook Goal	Торіс	2014 Score	2013 Score
1-A	Admission into Preparation Programs	•	
1-B	Elementary Teacher Preparation		
1-C	Elementary Teacher Preparation in Reading Instruction		
1-D	Elementary Teacher Preparation in Mathematics		
1-E	Middle School Teacher Preparation		
1-F	Secondary Teacher Preparation	•	
1-G	Secondary Teacher Preparation in Science	0	
1-H	Special Education Teacher Preparation		
1-I	Assessing Professional Knowledge	•	0
1-J	Student Teaching	•	
1-K	Teacher Preparation Program Accountability		0

## 2014 Teacher Prep Policy Update for Nebraska

Based on a review of state legislation, rules and regulations, NCTQ has identified the following recent teacher prep policy changes in Nebraska:

#### Admission to Teacher Preparation

Nebraska requires that approved undergraduate teacher preparation programs only accept teacher candidates who have passed the Praxis Core Academic Skills for Educators examination. Candidates are also now required to have a 2.5 GPA as an additional criterion for admission.

Nebraska Administrative Rule 20 http://www.education.ne.gov/LEGAL/Current\_NDE\_Rules.html Praxis Test Requirement www.ets.org

#### Elementary Teacher Preparation

Elementary teachers in Nebraska are required to pass the revised Praxis II test Elementary Education: Curriculum, Instruction and Assessment (5017). The early childhood education unified endorsement is now the early childhood inclusive endorsement, which allows teachers to instruct students in birth through grade 3, including those with special needs. Early childhood education teachers must pass the revised Education of Young Children (5024) test. *Praxis Test Requirement www.ets.org* 

#### Special Education Teacher Preparation

Nebraska no longer offers a K-9 special education licensing option. Nebraska Administrative Rule 24 http://www.education.ne.gov/LEGAL/Current\_NDE\_Rules.html

#### Assessing Professional Knowledge

Beginning September 1, 2015, all elementary candidates will need to take a pedagogy test from the Praxis series. Praxis Test Requirement www.ets.org

### Teacher Preparation Program Accountability

Nebraska has revised its standards surrounding teacher preparation program approval and now states that programs must report information regarding "program outcomes"; however, the state does not specify which metrics are included in this category.

Nebraska Administrative Rule 20 http://www.education.ne.gov/LEGAL/Current\_NDE\_Rules.html

### Nebraska Response to Policy Update

States were asked to review NCTQ's identified updates and also to comment on policy changes related to teacher preparation that have occurred in the last year, pending changes, or teacher preparation in the state more generally.

Nebraska indicated that with regards to elementary preparation in reading and mathematics, no changes were made this year beyond general preparation changes in revised Rule 20. With regard to secondary teacher preparation, the state indicated that certain endorsements were revised, including several endorsements in the English Language Arts areas, special education (generalist) and several early childhood endorsements. Nebraska noted that information regarding elementary teacher preparation in reading and mathematics can be found in the state's endorsement guidelines, which Nebraska indicated NCTQ does not consider for the purposes of *Yearbook* reporting. Nebraska also noted that it does not consider the Elementary Education: Curriculum, Instruction and Assessment test to be a pedagogy test.

### Last Word from NCTQ

It is not the case that NCTQ does not consider the Rule 20 guidelines in reviewing state policy for the *Yearbook*. The problem is that the guidelines are nonregulatory, and therefore there is no assurance that they will be met.

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Figure B	
Delivering well-	
prepared teachers	2014 GRADE
Florida	B+
Indiana	B+
Rhode Island	B+
New York	В
Texas	В
Alabama	B-
Connecticut	B-
Delaware	B-
Kentucky	B-
Massachusetts	B-
Missouri	B-
New Jersey	B-
Tennessee	B-
Virginia	B-
Arkansas	C+
Georgia	C+
Minnesota	C+
North Carolina	C+
South Carolina	C+
West Virginia	C+
Louisiana	С
Mississippi	С
Ohio	С
Oklahoma	С
Pennsylvania	C
Vermont	С
Wisconsin	С
District of Columbia	C-
New Hampshire	C-
Utah	C-
California	D+
Idaho	D+
Illinois	D+
lowa	D+
Kansas	D+
Maine	D+
Maryland	D+
Michigan	D+
New Mexico	D+
Oregon	D+
Washington	D+
Arizona	D
North Dakota	D
South Dakota	D
Colorado	D-
Hawaii	D-
NEBRASKA	D-
Nevada	D-
Wyoming	D-
Alaska	F
Montana	F
Average State Grade	С

## **Elementary Teacher Preparation**

#### **Key Components**

(The factors considered in determining the states' ratings for this topic.)

- 1. The state should ensure that all elementary teachers are sufficiently prepared for the ways that college- and career-readiness standards affect instruction of all subject areas. Specifically,
  - A. The state should require that all new elementary teachers are prepared to incorporate complex texts and academic language into instruction.
  - B. The state should ensure that all new elementary teachers are prepared to incorporate literacy skills as an integral part of every subject.
  - C. The state should ensure that all new elementary teachers of English language arts are prepared to support struggling readers.
- 2. The state should require that new elementary teachers, including those who can teach elementary grades on an early childhood license, pass a rigorous test of reading instruction in order to attain licensure.
- 3. The state should ensure that all elementary teacher candidates, including those who can teach elementary grades on an early childhood license, possess sufficient content knowledge in all core subjects, including mathematics.
- 4. The state should require that its approved teacher preparation programs deliver a comprehensive program of study in broad liberal arts coursework. An adequate curriculum is likely to require approximately 45 credit hours to ensure appropriate depth in the core subject areas of English, mathematics, science, social studies and fine arts.
- 5. The state should require elementary teacher candidates to complete a content specialization in an academic subject area. In addition to enhancing content knowledge, this requirement ensures that prospective teachers have taken higher-level academic coursework.



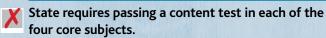
## Elementary Teacher Prep Analysis: Nebraska

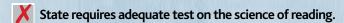
#### PREPARING ELEMENTARY TEACHERS FOR COLLEGE- AND **CAREER-READINESS STANDARDS**

The new demands of college- and career-readiness standards for students heighten the need for elementary teachers to have a strong content background in all of the subject matter taught in the elementary grades. Nebraska must ensure that its preparation and licensure requirements for new teachers address this need.

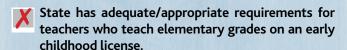
Currently, Nebraska offers an elementary license to teach grades K-6 or a license to teach grades K-8. The state also offers an early childhood license for birth through grade 3. Key licensing requirements for elementary school teachers in Nebraska include:















In addition to the strong content background called for by collegeand career-readiness standards, teacher candidates must also be prepared for the key instructional shifts that differentiate these standards from their predecessors. Elementary teachers in Nebraska are required to pass the regenerated Praxis II test Elementary Education: Curriculum, Instruction and Assessment (5017), which now incorporates some of the instructional shifts in the use of text associated with college- and career-readiness standards for students.

Early childhood education teachers must also pass the elementary content test, in addition to the regenerated Education of Young Children (5024) test, which now incorporates some of the instructional shifts in the use of text associated with these standards as well.

The state's certification assessments only vaguely address incorporating literacy into all academic subjects. The elementary test requires that a teacher "knows how to make connections within reading and language arts topics, across other disciplines, and in real-world contexts." The early childhood assessment requires that

#### **RECOMMENDATIONS**

Ensure that elementary teachers are prepared to meet the instructional requirements of college- and careerreadiness standards for students.

Incorporate informational text of increasing complexity into classroom instruction.

Although Nebraska's testing frameworks now address informational texts, the state is encouraged to strengthen its teacher preparation requirements and ensure that all candidates who teach the elementary grades have the ability to adequately incorporate complex informational text into classroom instruction.

Incorporate literacy skills as an integral part of every subject.

To ensure that elementary students are capable of accessing varied information about the world around them, Nebraska should also—either through testing frameworks or teacher standards—include literacy skills and using text to build content knowledge in history/social studies, science, technical subjects and the arts.

Support struggling readers.

Nebraska should articulate more specific requirements ensuring that elementary teachers are prepared to intervene and support students who are struggling. The early elementary grades are an especially important time to address reading deficiencies before students fall behind.

Require all elementary teacher candidates—including candidates for an early childhood license—to pass a subject-matter test designed to ensure sufficient content knowledge of all subjects.

Nebraska should ensure that its elementary content test is fully aligned with college- and career-readiness standards. The state should require all candidates teaching elementary grades earn separate, meaningful passing scores for each core subject covered on the test, including reada teacher "knows strategies to integrate literacy into the content areas (e.g., mathematics, social studies, science, and the arts)."

Nebraska's elementary content test also only indirectly addresses struggling readers by requiring that a teacher "knows how to design and use formative assessments to adjust instruction." Its early childhood test requires that a teacher "knows programs to support children with diverse needs."

#### **Supporting Research**

**Praxis Tests** 

www.ets.org/praxis

Nebraska Department of Education Title 92 Chapter 20 and Chapter 24

#### **NEBRASKA RESPONSE TO ANALYSIS**

Nebraska noted its new Rule 20 became effective August 1, 2014. Professional education coursework for all candidates is based on InTASC standards. The state also pointed out that required content testing for licensure will be implemented September 1, 2015. Currently, all individuals at the elementary education level of instruction (K-8) are required to pass the Elementary Education: Curriculum, Instruction and Assessment to be designated as NCLB qualified.

Nebraska further asserted that a continuing issue with NCTQ's analysis is that its Guidelines for Rule 24 (Endorsements) are not recognized as an integral piece of preparation of Nebraska teachers. According to the state, although there is an implication that these Guidelines are optional, the reality is that all institutions are held accountable to them as a minimum expectation. Therefore, where there may be additional support for what NCTQ is seeking in the Guidelines, they are not recognized because they are not statutory.

#### **Supporting Research**

http://www.education.ne.gov/LEGAL/Current\_NDE\_Rules.html

#### LAST WORD FROM NCTO

To ensure that information regarding expected competencies is applied uniformly and consistently with the state's intent, Nebraska is encouraged to codify the expectations outlined in the Guidelines. Formalizing these expectations need not be done through statute; a regulation or rule would have the same effect. Although institutions may comply with the Guidelines, it does not appear that the state would have any recourse if they did not.

#### **RECOMMENDATIONS CONTINUED**

ing/language arts, math, science and social studies. A candidate may achieve a passing score and still be seriously deficient in a particular subject area. Mathematics content in particular should be assessed with a rigorous assessment tool, such as the test required in Massachusetts, that evaluates mathematics knowledge beyond an elementary school level and challenges candidates' understanding of underlying mathematics concepts.

Require all teacher candidates who teach elementary grades to pass a rigorous assessment in the science of reading instruction.

Nebraska should require a rigorous reading assessment tool to ensure that its elementary teacher candidates are adequately prepared in the science of reading instruction before entering the classroom. The assessment should clearly test knowledge and skills related to the science of reading and address all five instructional components of scientifically based reading instruction: phonemic awareness, phonics, fluency, vocabulary and comprehension. If the test is combined with an assessment that also tests general pedagogy or elementary content, it should report a subscore for the science of reading specifically. Elementary teachers who do not possess the minimum knowledge in this area should not be eligible for licensure.

Nebraska should also require all early childhood education teacher candidates who teach elementary grades to pass a rigorous assessment to ensure that they are adequately prepared in the science of reading instruction before entering the classroom.

 Require elementary teacher candidates to complete a content specialization in an academic subject area.

In addition to enhancing content knowledge, this requirement would ensure that prospective teachers in Nebraska take higher-level academic coursework. The requirement also provides an important safeguard

#### **RECOMMENDATIONS CONTINUED**

in the event that candidates are unable to successfully complete clinical practice requirements. With an academic concentration (or better still a major or minor), candidates who are not ready for the classroom and do not pass student teaching can still be on track to complete a degree.

 Ensure that teacher preparation programs deliver a comprehensive program of study in broad liberal arts coursework

Nebraska should either articulate a specific set of standards or establish more comprehensive coursework requirements that are specifically geared to the areas of knowledge needed by PK-6 teachers. An adequate curriculum is likely to require approximately 45 credit hours in the core subject areas of English, mathematics, science, social studies and fine arts.

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Wisconsin			
Wyoming			

## SUMMARY OF ELEMENTARY TEACHER PREP FIGURES

■ Figure 1

Requirements for instructional shifts associated with college- and career-readiness standards

- Figure 2

  Content test requirements
- **Figure 3**Specific subject-matter requirements
- **Figure 4**Science of reading requirements
- Figure 5

  Math requirements
- Figure 6
  Requirements for academic concentrations
- Figure 7

  Requirements for early childhood teachers
- Figure 8

  Teacher Prep Review findings about elementary teacher prep

Figure 2		Lementary Content (ex-	Elementary content	± /
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### **EXAMPLES OF BEST PRACTICE**

Both Arkansas and California ensure that elementary teachers are prepared to meet the instructional requirements of collegeand career-readiness standards for students. These states specify that elementary teacher candidates must have the ability to not only build content knowledge and vocabulary through careful reading of informational and literary texts, but also to challenge students with texts of increasing complexity.

Candidates are also required to incorporate literacy skills as an integral part of every subject and are prepared to intervene and support students who are struggling.

In addition, Indiana ensures that all candidates licensed to teach the elementary grades, including early childhood education candidates, possess the requisite knowledge of core content and of the key elements of scientifically based reading instruction before entering the classroom. Elementary and early childhood teacher candidates are required to pass a content test comprised of four independently scored subtests, including mathematics. In addition, these candidates are required to pass a comprehensive assessment that tests the five elements of scientifically based reading instruction: phonemic awareness, phonics, fluency, vocabulary and comprehension. Elementary teacher candidates in Indiana must also earn either a major or minor in an academic content area.

Massachusetts's MTEL mathematics subtest continues to set the standard in this area by evaluating mathematics knowledge beyond an elementary school level and challenging candidates' understanding of underlying mathematics concepts.

<sup>1.</sup> Alaska does not require testing for initial licensure.

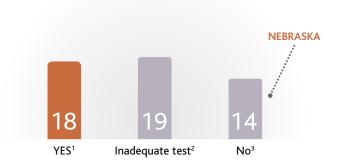
<sup>2.</sup> Massachusetts and North Carolina require a general curriculum test that does not report scores for each elementary subject. A separate score is reported for math.

<sup>3.</sup> Only teachers of grades 4 and 5 are required to pass a content test in Ohio.

Figure 3	ENGLISH	SCIENCE	SOCIAL STUDIES	FINE / ARTS
Do states expect	American Literature World/British Literature Composition Children's Literature	Chemistry Physics Ceneral Physical Science Biology/Life Science	American History / American History // American Government World History (Ancient) World History (Modent)	
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to have in-depth	itist Lii	\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	isto, isto	
knowledge of	td/B	Chemistry Physics Ceneral Phy Earth Scien	enica enica ind th	A Hist
core content?	\$\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	Chemistry Physics Ceneral Physical Earth Science Biology/Life Scie	American History / American History / American Governme, World History (Ancie World History (Model	Geography Art History Music
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Arizona Arkansas				<b>★</b> □ <b>★</b> ★ ■ ■
California			<b>→ → → →</b> □	<b>★</b> □ ★
Colorado				
Connecticut			* * 0 0 0	
Delaware			<b>★ ★ ★</b> □ □	
District of Columbia			* * *	
Florida		* - * * *		<b>★</b> □ ■
Georgia			* * * •	<b>*</b> • • • • • • • • • • • • • • • • • • •
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Idaho Illinois				
Indiana				<b>★</b> □ <b>■</b>
lowa				
Kansas				<b>*</b>
Kentucky				
Louisiana				
Maine				
Maryland				
Massachusetts				
Michigan Minnesota				<b>★</b> □ ■
Mississippi				
Missouri			*   *   *	* *
Montana				
NEBRASKA				
Nevada				
New Hampshire				
New Jersey				
New Mexico New York				
North Carolina				
North Dakota				
Ohio				
Oklahoma				<b>*</b>
Oregon			* * * * * *	<b>★</b> □ <b>★</b>
Pennsylvania			* • * • • •	<b>*</b>
Rhode Island			* * * D	
South Carolina South Dakota				
Tennessee				<b>†</b>
Texas			* * * •	* * *
Utah			* * *	
Vermont				<b>★</b> □ □
Virginia		* • * * *	* * * * * *	<b>*</b>
Washington				<b>*</b> • <b>*</b>
West Virginia				
Wisconsin			* * · · ·	
Wyoming				
			Subject mentioned	Subject covered in depth

Figure 4

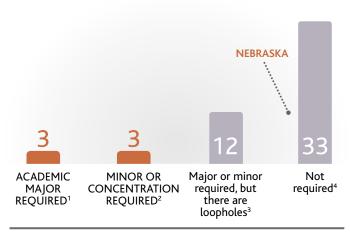
Do states measure new elementary teachers' knowledge of the science of reading?



- Strong Practice: Alabama, California<sup>4</sup>, Connecticut, Florida, Indiana, Massachusetts, Minnesota, Mississippi, New Hampshire, New Mexico, New York, North Carolina<sup>5</sup>, Ohio, Oklahoma, Tennessee, Virginia, West Virginia, Wisconsin
- Arizona, Arkansas, Delaware, District of Columbia, Georgia, Idaho, Kentucky, Maine, Missouri, New Jersey, Oregon, Pennsylvania, Rhode Island, South Carolina, Texas, Utah, Vermont, Washington, Wyoming
- 3. Alaska, Colorado, Hawaii, Illinois, Iowa, Kansas, Louisiana, Maryland, Michigan, Montana, Nebraska, Nevada, North Dakota, South Dakota
- California allows an exemption from the state's reading test for teachers who already have a single subject credential.
- 5. Teachers have until their second year to pass the reading test.

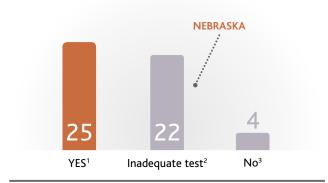
Figure 6

Do states expect elementary teachers to complete an academic concentration?



- 1. Strong Practice: Colorado, Massachusetts, New Mexico
- 2. Strong Practice: Indiana, Mississippi, Oklahoma
- California, Connecticut, Iowa, Maryland, Michigan, Missouri, New Jersey, New York, Tennessee, Texas, Vermont, Virginia
- These states require a major, minor or concentration but there is no assurance it will be in an academic subject area.
- 4. Alabama, Alaska, Arizona, Arkansas, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Kansas, Kentucky, Louisiana, Maine, Minnesota, Montana, Nebraska, Nevada, New Hampshire<sup>5</sup>, North Carolina, North Dakota, Ohio, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Utah, Washington, West Virginia, Wisconsin, Wyoming
- 5. Only K-8 teachers must complete an area of concentration in a field such as humanities, fine arts, social sciences and sciences.

Do states measure new elementary teachers' knowledge of math?



- Strong Practice: Alabama, Arkansas, Connecticut, Delaware, District of Columbia, Florida, Idaho, Indiana, Kentucky, Maine, Massachusetts, Minnesota, Missouri, New Hampshire, New Jersey, New York, North Carolina, Rhode Island, South Carolina, Texas, Utah, Vermont, Virginia, West Virginia, Wyoming
- Arizona, California, Colorado, Georgia, Illinois, Iowa, Kansas, Louisiana, Maryland, Michigan, Mississippi, Nebraska, Nevada, New Mexico, North Dakota, Oklahoma, Oregon, Pennsylvania, South Dakota, Tennessee, Washington, Wisconsin
- 3. Alaska<sup>4</sup>, Hawaii, Montana, Ohio<sup>5</sup>
- 4. Testing is not required for initial licensure.
- 5. Only teachers of grades 4 and 5 are required to pass an adequate content test.



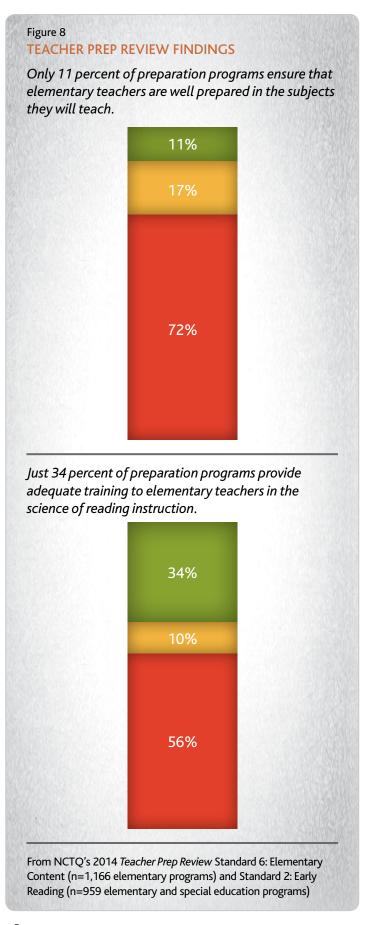


Figure /

- 1. These states do not offer a standalone early childhood certification that includes elementary grades or the state's early childhood certification is the de facto license to teach elementary grades.
- Early childhood candidates may pass either multiple subjects (subscores) or content knowledge (no subscores) test.

## Middle School Teacher Preparation

#### **Key Components**

(The factors considered in determining the states' ratings for this topic.)

- The state should ensure that all middle school teachers are sufficiently prepared for the ways that college- and career-readiness English language arts standards affect instruction of all subject areas. Specifically,
  - A. The state should require that all new middle school teachers are prepared to incorporate complex texts and academic language into instruction.
  - B. The state should ensure that all new middle school teachers are prepared to incorporate literacy skills as an integral part of every subject.
  - C. The state should ensure that all new middle school teachers of English language arts are prepared to support struggling readers.
- 2. The state should require that new middle school teachers pass a licensing test in every core academic area they are licensed to teach.
- 3. The state should not permit middle school teachers to teach on a generalist license that does not differentiate between the preparation of middle school teachers and that of elementary teachers.



How well are states ensuring that middle school teachers are prepared for college- and career-readiness standards?

- Alaska, Arizona, California, Hawaii,
  Idaho, Maine, Michigan, Montana,
  NEBRASKA, New Mexico, Oklahoma,
  Oregon, South Dakota, Utah,
  Washington, Wyoming
- Colorado, Massachusetts,
  Nevada, North Dakota, Wisconsin
  - Alabama, Connecticut, Delaware,
    District of Columbia, Iowa, Kansas,
    Kentucky, Louisiana, Maryland,
    Minnesota, Mississippi, Missouri,
    New Hampshire, New Jersey, New York,
    North Carolina, Ohio, Rhode Island,
    South Carolina, Vermont, Virginia,
    West Virginia
- Florida, Georgia, Illinois, Pennsylvania, Tennessee, Texas
- Arkansas, Indiana

## Middle School Teacher Prep Analysis: Nebraska

#### PREPARING MIDDLE SCHOOL TEACHERS FOR COLLEGE-AND CAREER-READINESS STANDARDS

The middle school years are critical to students' education, but, too often, states fail to distinguish the knowledge and skills needed by middle school teachers from those needed by an elementary teacher. Middle school teachers should not only be prepared to teach grade-level content, but should also be prepared to meet the increased instructional requirements of college- and career-readiness standards for students.

Regrettably, Nebraska allows middle school teachers to teach on a generalist K-8 license, if they are in self-contained classrooms. The state also offers a middle grades endorsement to teach grades 4-9. Key licensing requirements for middle school teachers in Nebraska include:





State requires teachers to pass a content test for each subject they teach.



State requires middle school teachers to hold a middle grade or secondary license.



Yes



No

Preparation and licensure requirements for middle school teachers must address more than just content knowledge; the key instructional shifts articulated in college- and career-readiness standards must also be incorporated. Middle school teachers on a generalist K-8 license are required to pass the Praxis II Elementary Education: Curriculum, Instruction and Assessment (5017) test, which now incorporates some of the instructional shifts in the use of text associated with college- and career-readiness standards for students (see discussion of elementary requirements).

Secondary teachers may teach single subjects in middle school (see discussion of secondary requirements), and although the state offers middle grades endorsements, there are no specific test requirements.

Neither teacher standards nor testing frameworks in other content areas address incorporating literacy skills.

Nebraska's elementary content test also only indirectly addresses struggling readers by requiring that a teacher "knows how to design and use formative assessments to adjust instruction."

#### **RECOMMENDATIONS**

Ensure that middle school teachers are prepared to meet the instructional requirements of college- and careerreadiness standards for students.

Incorporate informational text of increasing complexity into classroom instruction.

Either through testing frameworks or teacher standards, Nebraska should specifically address the instructional shifts toward building content knowledge and vocabulary through increasingly complex informational texts and careful reading of informational and literary texts associated with college- and career-readiness standards for students. Although the state's revised elementary content test for its generalist K-8 license now incorporates some of these instructional shifts, the requirement is problematic because this test is not designed around requisite middle school subject-matter knowledge.

Incorporate literacy skills as an integral part of every subject.

To ensure that middle school students are capable of accessing varied information about the world around them, Nebraska should also include literacy skills and using text to build content knowledge in history/social studies, science, technical subjects and the arts.

#### Support struggling readers.

Nebraska should articulate requirements ensuring that middle school teachers are prepared to intervene and support students who are struggling. While college- and career-readiness standards will increase the need for all middle school teachers to be able to help struggling readers to comprehend grade-level material, training for English language arts teachers in particular must emphasize identification and remediation of reading deficiencies.

#### **Supporting Research**

Praxis Tests www.ets.org/praxis

Nebraska Department of Education Title 92 Chapter 24 http://www.education.ne.gov/Legal/webrulespdf/CLEANRule24\_2013.pdf

#### NEBRASKA RESPONSE TO ANALYSIS

Nebraska noted that its middle grades endorsement is being revised; however, changes will likely not be implemented until 2016. The state also pointed out that middle grades teachers (up to grade 8) are required to take the Elementary Education: Curriculum, Instruction and Assessment test for NCLB-qualified designation. A middle grades content test is being considered once the endorsement is revised.

#### **RECOMMENDATIONS CONTINUED**

#### Require content testing in all core areas.

Nebraska should require subject-matter testing for all middle school teacher candidates in every core academic area they intend to teach as a condition of initial licensure. To ensure meaningful middle school content tests, the state should set its passing scores to reflect high levels of performance.

#### ■ Eliminate the generalist license.

Nebraska should not allow middle school teachers to teach on a generalist license that does not differentiate between the preparation of middle school teachers and that of elementary teachers. These teachers are less likely to be adequately prepared to teach core academic areas at the middle school level because their preparation requirements are not specific to the middle or secondary levels, and they need not pass a subject-matter test in each subject they teach. Adopting middle school teacher preparation policies for all such teachers will help ensure that students in grades 7 and 8 have teachers who are appropriately prepared to teach grade-level content, which is different and more advanced than what elementary teachers teach.

Figure 9 Are states ensuring that new middle school teachers are prepared for the instructional shifts associated with collegeand career-readiness standards Alabama Alaska Arizona Arkansas California		MCOROBATING LITE	SUPPORTING STRUGGILL
Are states ensuring that new	,	\$ / \$	
middle school teachers are	ž		157
prepared for the instructional	్ట్రే	82	
shifts associated with college-	<i>¥</i>	/ & × ×	\ \tilde{\Z}_{\til
and career-readiness standard	25 /	Z Z Z	SEACE
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New Hampshire			
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Texas			
Utah			
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Virginia			
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West Virginia			
Wisconsin			
Wyoming			

## SUMMARY OF MIDDLE SCHOOL TEACHER PREP FIGURES

#### Figure 9

Requirements for instructional shifts associated with college- and career-readiness standards

#### ■ Figure 10

Distinctions in licenses betweeen middle and elementary teachers

### ■ Figure 11

Content test requirements

### ■ Figure 12

*Teacher Prep Review* findings about middle school teacher prep

Figure 10		JFFEREL	swo
Do states distinguish	Ć		lassic Pered
middle grade preparation from	<b>√</b> ₹	100	7 / 6
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elementary preparation?	K-8 LICENSE NOT.	K-8 license office of for	K-8 license offered
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Alaska			
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Colorado			
Connecticut			
Delaware			
District of Columbia			
Florida			
Georgia			
Hawaii			
Idaho			
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Maryland			
Massachusetts			
Michigan			
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Mississippi			
Missouri			
Montana			
NEBRASKA			
Nevada			
New Hampshire			
New Jersey			
New Mexico			
New York			
North Carolina			
North Dakota			1
Ohio			
Oklahoma			3
Oregon			4
Pennsylvania			
Rhode Island			
South Carolina			
South Dakota			
Tennessee			
Texas			
Utah			
Vermont			
Virginia			
Washington			
West Virginia			
Wisconsin			<b>1</b>
Wyoming			
	32	5	14



#### **EXAMPLES OF BEST PRACTICE**

**Illinois** ensures that middle school teachers are prepared to meet the instructional requirements of college- and career-readiness standards for students. The state's new standards for the middle grades include the instructional shifts toward building content knowledge and vocabulary through increasingly complex texts and careful reading of informational and literary texts associated with these standards. The standards also address the needs of struggling readers.

Illinois's requirements connecting literacy to all subject areas are particularly noteworthy. All middle school teachers must understand "the role, perspective and purpose of text in specific disciplines" and be able to perform tasks such as scaffolding reading to allow students to understand and learn from challenging text; guiding reading discussions that require students to identify key ideas and details of a text; analyze craft and structure and critically evaluate the text; and model reading strategies to improve comprehension.

In addition, **Georgia**, **Mississippi**, **New Jersey** and **South Carolina** ensure that all middle school teacher candidates are adequately prepared to teach middle school-level content. None of these states offers a K-8 generalist license and all require passing scores on subject-specific content tests. Georgia, Mississippi and South Carolina explicitly require at least two content-area minors, and New Jersey requires a content major along with a minor for each additional area of certification.

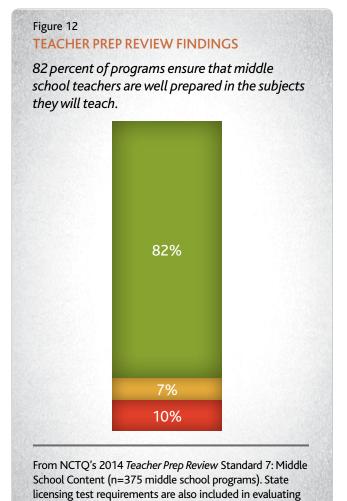
<sup>1.</sup> Offers 1-8 license.

<sup>2.</sup> California offers a K-12 generalist license for all self-contained classrooms.

 $<sup>3.</sup> With \ the \ exception \ of \ mathematics.$ 

<sup>4.</sup> Oregon offers 3-8 license.

Figure 11		No test does not re-	No K.8 license	No, testing of all
Do middle school teachers		/ 8	2 s /	test
have to pass an appropriate		, ou s	)  e  }  }	
content test in every core		9,5		
subject they are licensed		\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	K-8	
to teach?	YES	% % %	\\ \&\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	12,8
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Arizona Arkansas				
California				2
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Connecticut				
Delaware				
District of Columbia				
Florida				
Georgia				
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Idaho			3	
Illinois				4
Indiana				
Iowa				
Kansas			- i	
Kentucky				
Louisiana			- i	
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Massachusetts	П		П	
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Missouri				
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NEBRASKA				
Nevada				
New Hampshire			6	
New Jersey				
New Mexico				
New York	7			
North Carolina	8			
North Dakota				
Ohio				
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Oregon				
Pennsylvania				
Rhode Island				
South Carolina				
South Dakota				
Tennessee				
Texas				
Utah				
Vermont				
Virginia				
Washington				
West Virginia				
Wisconsin				
Wyoming				
	27	2	15	7



1. Alaska does not require content tests for initial licensure.

this standard.

- 2. Candidates teaching multiple subjects only have to pass the elementary test. Single-subject credential does not require content test.
- 3. For K-8 license, Idaho also requires one single-subject test.
- 4. Illinois requires candidates to take a middle level core content test if a test is available. It is not clear that this will result in teachers passing a test in each subject and draft test frameworks are not yet available for review.
- 5. Maryland allows elementary teachers to teach in departmentalized middle schools if not less than 50 percent of the teaching assignment is within the elementary grades.
- 6. New Hampshire requires K-8 candidates to pass a middle school content test in one core area.
- 7. For nondepartmentalized classrooms, generalist in middle childhood education candidates must pass the new assessment with three subtests.
- 8. Teachers may have until second year to pass tests, if they attempt to pass them during their first year.

## **Secondary Teacher Preparation**

#### **Key Components**

(The factors considered in determining the states' ratings for this topic.)

- The state should ensure that all secondary teachers are sufficiently prepared for the ways that collegeand career-readiness English language arts standards affect instruction of all subject areas. Specifically,
  - A. The state should require that all new secondary teachers are prepared to incorporate complex texts and academic language into instruction.
  - B. The state should ensure that all new secondary teachers are prepared to incorporate literacy skills as an integral part of every subject.
  - C. The state should ensure that all new secondary teachers of English language arts are prepared to support struggling readers.
- 2. The state should require that secondary teachers pass a licensing test in every subject they are licensed to teach.
- 3. The state should require secondary general science and general social studies teachers to pass a subject-matter test of each discipline they are licensed to teach.
- 4. The state should require that secondary teachers pass a content test when adding subject-area endorsements to an existing license.



## Secondary Teacher Prep Analysis: Nebraska

## PREPARING SECONDARY TEACHERS FOR COLLEGE- AND CAREER-READINESS STANDARDS

To be prepared to meet the instructional requirements of college- and career-readiness standards for their students, secondary teachers must be experts in the subject matter they teach. States should ensure that secondary teachers have sufficient content knowledge in all the subjects they are licensed to teach.

Currently, Nebraska offers single-subject secondary licenses to teach grades 7-12. Key licensing requirements for secondary school teachers in Nebraska include:



### NEBRASKA SECONDARY TEACHER PREP SNAPSHOT



State requires a content test to teach any single core subject.



State offers only single-subject science certifications or has appropriate requirements for teachers with general science license.



State offers only single-subject social studies certifications or has appropriate requirements for teachers with general social studies license.



State requires a content test in order to add an endorsement to a license.



Yes



Not only must secondary teachers possess strong backgrounds in content knowledge as required by college- and career-readiness standards, they must also be able to address the key instructional shifts associated with the standards. Nebraska addresses some of the instructional shifts toward building content knowledge and vocabulary through careful reading of informational and literary texts associated with college- and career-readiness standards for students through its required assessment for English language arts teachers, the Praxis II English Language Arts: Content and Analysis (5039) test.

Neither teacher standards nor secondary tests in other content areas address incorporating literacy skills.

Nebraska has no requirements for the preparation of secondary teachers that address struggling readers.

#### **Supporting Research**

Praxis Tests www.ets.org/praxis

Nebraska Administrative Code 92-24-006.57

http://www.education.ne.gov/LEGAL/webrulespdf/CleanRule24\_2014.pdf

#### **RECOMMENDATIONS**

 Ensure that secondary teachers are prepared to meet the instructional requirements of college- and careerreadiness standards for students.

Incorporate informational text of increasing complexity into classroom instruction.

Although Nebraska's required secondary English language arts content test addresses informational texts, the state should strengthen its policy and ensure that teachers are able to challenge students with texts of increasing complexity.

Incorporate literacy skills as an integral part of every subject.

To ensure that secondary students are capable of accessing varied information about the world around them, Nebraska should also—either through testing frameworks or standards—include literacy skills and using text as a means to build content knowledge in history/social studies, science, technical subjects and the arts.

#### Support struggling readers.

Nebraska should articulate requirements ensuring that secondary teachers are prepared to intervene and support students who are struggling. While college- and career-readiness standards will increase the need for all secondary teachers to be able to help struggling readers to comprehend grade-level material, training for English language arts teachers in particular must emphasize identification and remediation of reading deficiencies.

Require secondary teachers with umbrella certifications to pass a content test for each discipline they are licensed to teach

By allowing general social studies and general science certifications—and only requiring general knowledge exams for each—Nebraska is not ensuring that these secondary teachers possess adequate subject-specific content knowledge. The state's required general social studies assessment combines

#### **NEBRASKA RESPONSE TO ANALYSIS**

Nebraska noted that its new Rule 20 requires all candidates to be able to integrate the state's content standards into instruction. Nebraska also asserted that its Guidelines could further inform NCTQ about the state's expectations.

#### LAST WORD FROM NCTQ

Nebraska's Guidelines do not address the instructional shifts toward building content knowledge and vocabulary through careful reading of informational and literary texts associated with college- and career-readiness standards for students.

#### **RECOMMENDATIONS CONTINUED**

all topical areas (e.g., history, geography, economics), and its required general science assessment combines subject areas that include biology, chemistry and physics. Neither assessment reports separate scores for each area. Therefore, candidates could answer many—perhaps all—chemistry questions, for example, incorrectly, yet still be licensed to teach chemistry to high school students.

#### Require subject-matter testing when adding subject-area endorsements.

Nebraska should require passing scores on subject-specific content tests, regardless of other coursework or degree requirements, for teachers who are licensed in core secondary subjects and wish to add another subject area, or endorsement, to their licenses.

Figure 13 Are states ensuring that	TUSE OF MEDIUM	141	SUPPORTING STRICTS READERS
new secondary teachers		Ø / E	
are prepared for the	Ž		52/2
instructional shifts associate	ed 💆	25	
with college-and career-	ď	185	\\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\
readiness standards?	3		12 Z
Alabama			
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Arizona			
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California			
Colorado			
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Louisiana			
Maine			
Maryland			
Massachusetts			
Michigan			
Minnesota			
Mississippi Missouri			
Montana			
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New Hampshire			
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## SUMMARY OF SECONDARY TEACHER PREP FIGURES

■ Figure 13

Requirements for instructional shifts associated with college- and career-readiness standards

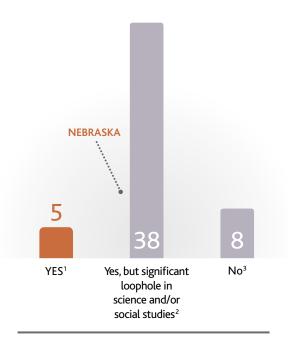
- **Figure 14**Content test requirements
- **Figure 15**Requirements for general science teachers
- Figure 16

  Requirements for general social studies teachers
- Figure 17

  Teacher Prep Review findings about secondary teacher prep

Figure 14

Do secondary teachers have to pass a content test in every subject area for licensure?



- 1. Strong Practice: Indiana, Minnesota, Missouri, South Dakota, Tennessee
- 2. Alabama, Arkansas, Connecticut, Delaware, District of Columbia, Florida, Georgia, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Mississippi, Nebraska, Newada, New Hampshire, New Jersey, New Mexico, New York, North Carolina<sup>4</sup>, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, Texas, Utah, Vermont, Virginia, West Virginia, Wisconsin [For more on loopholes, see Figure 15 (science) and Figure 16 (social studies).}
- 3. Alaska<sup>5</sup>, Arizona<sup>6</sup>, California, Colorado, Hawaii, Montana, Washington, Wyoming
- 4. Teachers may have until second year to pass tests, if they attempt to pass them during their first year.
- 5. Alaska does not require content tests for initial licensure.
- 6. Candidates with a master's degree in the subject area do not have to pass a content test.



### **EXAMPLES OF BEST PRACTICE**

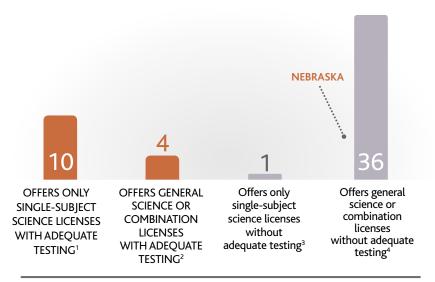
Arkansas has done more than other states to ensure that secondary teachers are prepared to meet the instructional requirements of college- and career-readiness standards for students. Not only does the state address the instructional shifts toward building content knowledge and vocabulary through increasingly complex informational texts and careful reading of informational and literary texts associated with these new standards in its educator competencies for secondary English language arts teachers, it also requires teachers to incorporate literacy skills into all content areas. For example, the secondary social studies competency to "incorporate disciplinary literacy" states that "reading competencies for literacy in history/social studies for grades 7-12 include the ability to read informational texts in history and social studies closely and critically to analyze the key ideas and details as well as craft and structure with the purpose of integrating knowledge and ideas both within and across texts." A similar competency exists for both the life science and physical science secondary certifications.

Indiana, Minnesota and Tennessee require that all secondary teacher candidates pass a content test to teach any core subject—both as a condition of licensure and to add an additional field to a secondary license. Further, neither of these states offers secondary certification in general social studies or science; all teachers must be certified in a specific discipline.

Also worthy of mention is **Missouri**, which requires general social studies teachers to pass a multi-content test with six independently scored subtests. Missouri also offers a general science license that can only be used to teach general science courses. All other science teachers must be certified in a specific discipline.

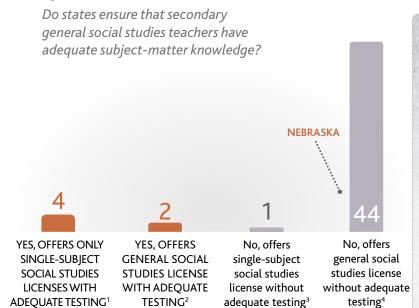
Figure 15

Do states ensure that secondary general science teachers have adequate subject-matter knowledge?



- 1. Strong Practice: Florida, Indiana, Kansas, Kentucky, Massachusetts, Minnesota, New York, South Dakota, Tennessee, Virginia
- 2. Strong Practice: Missouri, New Jersey, Rhode Island<sup>5</sup>, West Virginia<sup>5</sup>
- 3. California
- 4. Alabama, Alaska, Arizona<sup>6</sup>, Arkansas, Colorado, Connecticut, Delaware, District of Columbia, Georgia<sup>7</sup>, Hawaii, Idaho, Illinois, Iowa, Louisiana, Maine, Maryland, Michigan, Mississippi, Montana, Nebraska, Nevada, New Hampshire, New Mexico, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, South Carolina, Texas, Utah, Vermont, Washington, Wisconsin, Wyoming
- 5. Teachers with the general science license may only teach general science courses.
- Arizona limits teachers with the general science license to teaching only general science courses.However, candidates with a master's degree in the subject area do not have to pass a content test.
- 7. Georgia's science test consists of two subtests.

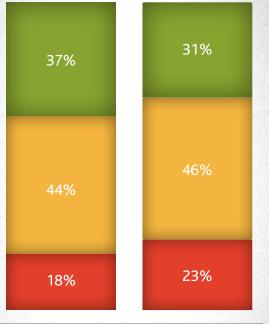
Figure 16



- 1. Strong Practice: Georgia, Indiana, South Dakota, Tennessee
- 2. Strong Practice: Minnesota<sup>5</sup>, Missouri
- 3. Arizona<sup>6</sup>
- 4. Alabama, Alaska, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Hawaii, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Mississippi, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma<sup>7</sup>, Oregon, Pennsylvania, Rhode Island, South Carolina, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming
- 5. Minnesota's test for general social studies is divided into two individually scored subtests.
- 6. Candidates with a master's degree in the subject area do not have to pass a content test.
- 7. Oklahoma offers combination licenses without adequate testing.

Figure 17
TEACHER PREP REVIEW FINDINGS

Less than 40 percent of preparation programs ensure that secondary teachers are well prepared in the subjects they will teach.



Undergraduate (n=765)

Graduate (n=345)

From NCTQ's 2014 *Teacher Prep Review* Standard 8: High School Content (n=1,110 high school programs). State licensing test requirements are also considered in evaluating this standard.

## Special Education Teacher Preparation

#### **Key Components**

(The factors considered in determining the states' ratings for this topic.)

- The state should ensure that all special education teachers are sufficiently prepared for the ways that college- and career-readiness English language arts standards affect instruction of all subject areas. Specifically,
  - A. The state should ensure that all new secondary special education teachers are prepared to support struggling readers.
  - B. The state should require that all new secondary special education teachers are prepared to incorporate complex texts and academic language into instruction.
  - C. The state should ensure that all new secondary special education teachers are prepared to incorporate literacy skills as an integral part of every subject.
- 2. The state should require that new elementary special education teachers pass a rigorous test of reading instruction in order to attain licensure.
- 3. The state should not permit special education teachers to teach on a K-12 license that does not differentiate between the preparation of elementary teachers and that of secondary teachers.
- 4. All elementary special education candidates should be required to pass a subject-matter test for licensure that is no less rigorous than what is required of general education candidates.
- The state should ensure that secondary special education teachers possess adequate content knowledge.



## Special Education Teacher Prep Analysis: Nebraska

#### PREPARING SPECIAL EDUCATION TEACHERS FOR **COLLEGE- AND CAREER-READINESS STANDARDS**

Although most special education students are expected to meet the same high college- and career-readiness standards as typical students, too many states set an even lower bar for the preparation and licensure requirements of special education teachers. States must ensure that special education teachers are well grounded in all of the subject matter they will be licensed to teach.

Currently, Nebraska offers a K-12 special education certification, in addition to K-6 and 7-12 grade-specific options. Key licensing requirements for special education teachers in Nebraska include:



#### **NEBRASKA** SPECIAL ED TEACHER PREP SNAPSHOT



X State only offers discrete elementary and secondary special education licenses.



Elementary subject-matter test required for special education license.



Secondary test in at least one subject area required for secondary special education license.



Yes



Special education teachers must also be prepared for the key instructional shifts that differentiate college- and career-readiness standards from previous student standards. Regrettably, Nebraska's preparation and licensure requirements for special education teachers are not aligned with the state's college- and career-readiness standards for students.

Nebraska does not require its special education teachers who teach the elementary grades to pass a rigorous test of reading instruction. The state does not require content testing, and teacher standards do not address informational texts or literacy skills.

Nebraska has no requirements for the preparation of elementary or secondary special education teachers that address struggling readers.

#### Supporting Research

Nebraska Administrative Code 92 NAC Rule 24 Section 006.64 http://www.education.ne.gov/LEGAL/webrulespdf/CleanRule24\_2014.pdf

#### **RECOMMENDATIONS**

**Ensure that special education teachers** are prepared to meet the instructional requirements of college- and careerreadiness standards for students.

Require all special education teacher candidates who teach elementary grades to pass a rigorous assessment in the science of reading instruction.

Nebraska should require a rigorous reading assessment tool to ensure that its elementary special education teacher candidates are adequately prepared in the science of reading instruction before entering the classroom. The assessment should clearly test knowledge and skills related to the science of reading and address all five instructional components of scientifically based reading instruction: phonemic awareness, phonics, fluency, vocabulary and comprehension. If the test is combined with an assessment that also tests general pedagogy or elementary content, it should report a subscore for the science of reading specifically. Elementary special education teachers who do not possess the minimum knowledge in this area should not be eligible for licensure.

Incorporate informational text of increasing complexity into classroom instruction.

Either through testing frameworks or teacher standards, Nebraska should specifically address the instructional shifts toward building content knowledge and vocabulary through increasingly complex informational texts and careful reading of informational and literary texts associated with collegeand career-readiness standards for students.

Incorporate literacy skills as an integral part of every subject.

To ensure that special education students are capable of accessing varied information about the world around them, Nebraska should also include specific requirements regarding literacy skills and using text as a means to build content knowledge in history/social studies, science, technical subjects and the arts.

#### **NEBRASKA RESPONSE TO ANALYSIS**

Nebraska noted that like other licensure areas, required testing will be implemented for special education teachers on September 1, 2015. It anticipates, however, that the test it chooses will not meet NCTQ's standards. In the meantime, special education teachers at the elementary education level of instruction are required to pass the Praxis II Elementary Education: Curriculum, Instruction and Assessment for NCLB qualified designation.

Nebraska added that new Rule 20, effective August 1, 2014, requires that all candidates be able to integrate the state's content standards into instruction.

#### **RECOMMENDATIONS CONTINUED**

#### Support struggling readers.

Nebraska should articulate requirements ensuring that all special education teachers are prepared to intervene and support students who are struggling with reading. With reading difficulties generally representing the primary reason for special education placements, it is essential that all special education teachers have the knowledge and skills to diagnose and support students with literacy needs.

End licensure practices that fail to distinguish between the skills and knowledge needed to teach elementary grades and secondary grades.

It is virtually impossible and certainly impractical for Nebraska to ensure that a K-12 special education teacher knows all the subject matter he or she is expected to be able to teach, especially considering state and federal expectations that special education students should meet the same high standards as other students. While the broad K-12 umbrella may be appropriate for teachers of low-incidence special education students, such as those with severe cognitive disabilities, it is deeply problematic for the overwhelming majority of high-incidence special education students, who are expected to learn grade-level content.

Require that elementary special education candidates pass a rigorous content test as a condition of initial licensure.

To ensure that special education teacher candidates who will teach elementary grades possess sufficient knowledge of the subject matter at hand, Nebraska should require a rigorous content test that reports separate passing scores for each content area. Nebraska should also set these passing scores to reflect high levels of performance. Failure to ensure that teachers possess requisite content knowledge deprives special education students of the opportunity to reach their academic potential.

Ensure that secondary special education teachers possess adequate content knowledge.

Secondary special education teachers are frequently generalists who teach many core subject areas. While it may be unreasonable to expect secondary special education teachers to meet the same requirements for each subject they teach as other teachers who teach only one subject, Nebraska's current policy of requiring no subject-matter testing is problematic and will not help special education students to meet rigorous learning standards. To provide a middle ground, Nebraska should consider a customized HOUSSE route for new secondary special education teachers and look to the flexibility offered by the Individuals with Disabilities Education Act (IDEA), which allows for a combination of testing and coursework to demonstrate requisite content knowledge in the classroom.

Figure 18		INCORPORATING!	SUPPORTING STRUCTS READERS
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#### **SUMMARY OF SPECIAL EDUCATION TEACHER PREP FIGURES**

#### Figure 18

Requirements for instructional shifts associated with college- and career-readiness standards

#### Figure 19

Distinctions in licenses between elementary and secondary teachers

#### Figure 20

Content test requirements

#### Figure 21

Science of reading requirements

#### Figure 22

Teacher Prep Review findings about special education teacher prep



### **EXAMPLES OF BEST PRACTICE**

Although all states have weaknesses when it comes to special education teachers' preparedness to meet the instructional requirements of college- and careerreadiness standards for students, both Indiana and New York are notable for addressing the instructional shifts toward building content knowledge and vocabulary through increasingly complex informational texts and careful reading of informational and literary texts associated with these standards.

Unfortunately, states are also weak in other areas of special education teacher preparation. However, three states—Missouri, New York and Rhode Island—are worthy of mention for taking steps in the right direction in ensuring that all special education teachers know the subject matter they are required to teach. These three states require that elementary special education candidates pass the same elementary content tests, which are comprised of individual subtests, as general education elementary teachers.

Secondary special education teachers in New York must pass a multi-subject content test for special education teachers comprised of three separately scored sections. Rhode Island requires its secondary special education teachers to hold certification in another secondary area. Secondary special education teachers in Missouri can either take a multi-subject test comprised of four separately scored sections or a single-subject secondary assessment.

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Figure 20
Which states require subject-matter testing for special education teachers?

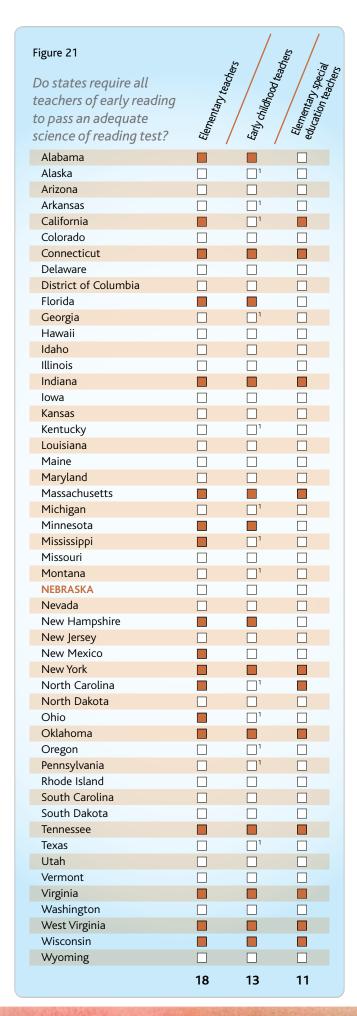
Elementary Subject-Matter Test			
Required for an elementary special education license	Alabama, Iowa, Louisiana, Massachusetts, Missouri <sup>1</sup> , New Jersey, New York, Pennsylvania <sup>2</sup> , Rhode Island, West Virginia <sup>3</sup> , Wisconsin		
Required for a K-12 special education license	Colorado, Idaho, North Carolina		
Secondary Subject-Matter Test(s)			
Tests in all core subjects required for secondary special education license	Missouri <sup>1</sup> , New York <sup>4</sup> , Wisconsin <sup>5</sup>		
Test in at least one subject required for secondary special education license	Louisiana, New Jersey, Pennsylvania², Rhode Island, West Virginia³		
Required for a K-12 special education license	None		
	t candidates must pass either the elementary dle/secondary multi-content assessment.		
	for dual certification in elementary or secondary ecialist does not have to take a content test.		
certification in early childhood, which	pecial education candidates to earn dual would not require a content test. Secondary a dual certification as a reading specialist are		

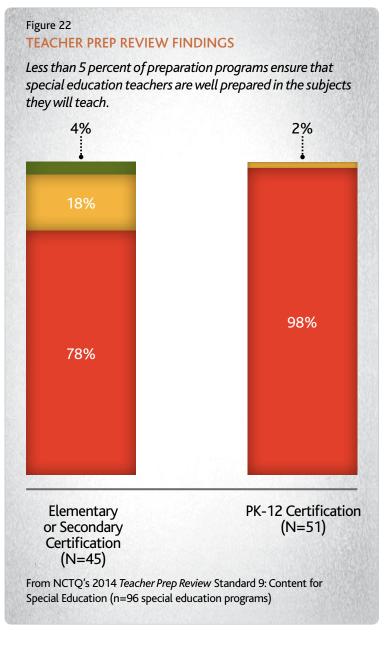
Figure 19

1. Missouri, New Jersey, Oregon and Vermont issue a K-12 certificate, but candidates must meet discrete elementary and/or secondary requirements.

4. New York requires a multi-subject content test specifically geared to secondary special education candidates. It is divided into three subtests.

5. Wisconsin requires a middle school level content area test which does not report subscores for each area.





These states do not offer a standalone early childhood certification that includes elementary grades or the state's early childhood certification is the de facto license to teach elementary grades.

## **Admission into Teacher Preparation**

#### **Key Components**

(The factors considered in determining the states' ratings for this topic.)

- 1. The state should limit admission to teacher preparation programs to candidates in the top half of the college-going population.
- 2. The state should require teacher candidates to pass a test of academic proficiency that assesses reading, writing and mathematics skills as a criterion for admission to teacher preparation programs. Alternatively, academic proficiency could be demonstrated by grade point average.



## Admission into Teacher Prep Analysis: Nebraska

#### RAISING THE BAR FOR TEACHER PREP THROUGH HIGHER **ADMISSION STANDARDS**

NCTQ has repeatedly found that too many teacher preparation programs are in need of major improvement, graduating first-year teachers lacking skills and content knowledge adequate to thrive in the classroom. One important way states can raise the bar for teacher preparation programs is to set more ambitious admission requirements for new elementary, secondary and special education teachers. This is even more relevant and important as the increasing expectations of college- and career-readiness standards demand more from teachers academically. A key criterion for admissions is evidence of a strong academic background, and states should require programs to select candidates from the top half of the college-going population. Countries like Singapore and Finland are even more restrictive in admissions; the top half goal is realistic and achievable while representing a significantly higher standard for programs throughout the United States. Until recently, few states had rigorous academic standards for admission, but with states like Rhode Island and Delaware significantly raising the bar by taking the lead in establishing higher standards and new accreditation requirements from CAEP, this is beginning to change.



### **NEBRASKA**

ADMISSION INTO TEACHER PREP SNAPSHOT



State requires a minimum GPA of 3.0 for admission into teacher prep.



State requires a test normed to college-bound population prior to admission to prep program.



Yes



Nebraska requires that approved undergraduate teacher preparation programs only accept teacher candidates who have passed a basic skills test, the Praxis Core Academic Skills for Educators examination, normed just to the prospective teacher population. Candidates are now also required to have a 2.5 GPA as an additional criterion for admission. Nebraska does not allow teacher preparation programs to exempt candidates who demonstrate equivalent performance on a college entrance exam.

#### **Supporting Research**

Title 92, Nebraska Administrative Code, Chapter 23; Chapter 20

#### **NEBRASKA RESPONSE TO ANALYSIS**

While not asked to respond to the full analysis for this section, Nebraska did not indicate any additional policy updates related to admission to teacher preparation.

#### **RECOMMENDATIONS**

Require preparation programs to use a common test normed to the general college-bound population.

Nebraska should require an assessment demonstrating that candidates are academically competitive with all peers, regardless of their intended profession. Requiring a common test normed to the general college population would allow for the selection of applicants in the top half of their class, as well as facilitate program comparison.

Increase the GPA requirement.

Requiring only a 2.5 GPA sets a low bar for the academic performance of the state's prospective teachers. Nebraska should consider using a higher GPA requirement for program admission in combination with a test of academic proficiency. A sliding scale of GPA and test scores would allow flexibility for candidates in demonstrating academic ability. When using such multiple measures, a sliding scale that still ensures minimum standards would allow students to earn program admission through a higher GPA and a lower test score, or vice-versa.

Exempt candidates with comparable SAT or ACT scores.

Nebraska should waive its current basic skills test requirement for candidates whose SAT or ACT scores demonstrate that they are in the top half of their class.

Consider requiring candidates to pass subject-matter tests as a condition of admission into teacher programs.

In addition to ensuring that programs require a measure of academic performance for admission, Nebraska might also want to consider requiring content testing prior to program admission as opposed to at the point of program completion. Program candidates are likely to have completed coursework that covers related test content in the prerequisite classes required for program admission. Thus, it would be sensible to have candidates take content tests while this knowledge is fresh rather than wait two years to fulfill the requirement, and candidates lacking sufficient expertise would be able to remedy deficits prior to entering formal preparation.

and dates only during or after TETNORMED TO COLLEGE Completion of prep program Figure 23 Test normed to teacher Test normed to teacher candidates only before admission to prep program ADMISSON TO PREPROC Do states measure the academic proficiency of teacher candidates? Alabama Alaska Arizona Arkansas California Colorado Connecticut Delaware District of Columbia Florida Georgia Hawaii 1 Idaho Illinois Indiana Iowa П Kansas Kentucky 1 Louisiana Maine П Maryland П Massachusetts Michigan Minnesota Mississippi П П Missouri П П Montana П **NEBRASKA** Nevada П П П П New Hampshire П П New Jersey П New Mexico **New York 1** П П North Carolina 1 North Dakota Ohio П **2** П П Oklahoma Oregon П П Pennsylvania Rhode Island П South Carolina **1** П П П South Dakota Tennessee Texas Utah Vermont П Virginia П Washington П West Virginia П П Wisconsin Wyoming П 7 13 18 13

## SUMMARY OF ADMISSION INTO TEACHER PREP FIGURES

- Figure 23

  Test of academic proficiency requirements
- **Figure 24**GPA requirements
- Figure 25

  Teacher Prep Review findings about admissions



#### **EXAMPLES OF BEST PRACTICE**

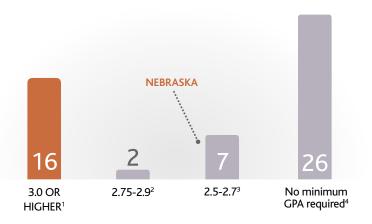
While many states now require CAEP accreditation which includes a standard requiring strong admission practices, **Rhode Island** and **Delaware** have set requirements independent of the accreditation process, ensuring that the states' expectations are clear. Both states require a test of academic proficiency normed to the general college-bound population rather than a test that is normed just to prospective teachers. Delaware also requires teacher candidates to have a 3.0 GPA or be in the top 50th percentile for general education coursework completed. Rhode Island also requires an average cohort GPA of 3.0, and, beginning in 2016, the cohort mean score on nationally-normed tests such as the ACT, SAT or GRE must be in the top 50th percentile. In 2020, the requirement for the mean test score will increase from the top half to the top third.

Requirements for admissions test normed to college-bound population is based on CAEP accreditation standards, not state's own admission policy.

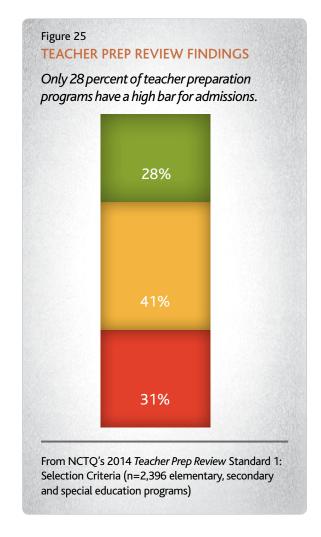
<sup>2.</sup> Candidates in Oklahoma also have the option of gaining admission with a 3.0 GPA.

Figure 24

Do states require a minimum GPA for admission to teacher prep?



- Strong Practice: Delaware, District of Columbia<sup>5</sup>, Georgia<sup>6</sup>, Hawaii<sup>5</sup>, Louisiana<sup>5</sup>, Michigan<sup>5</sup>, Mississippi<sup>6</sup>, New Jersey<sup>6</sup>, New York<sup>5</sup>, North Carolina<sup>5</sup>, Oklahoma<sup>7</sup>, Pennsylvania<sup>8</sup>, Rhode Island, South Carolina<sup>5</sup>, Utah, Virginia<sup>5</sup>
- 2. Kentucky, Texas
- 3. Alabama, Arkansas, Connecticut<sup>9</sup>, Florida, Nebraska, South Dakota, Wisconsin<sup>10</sup>
- Alaska, Arizona, California, Colorado, Idaho, Illinois, Indiana, Iowa, Kansas, Maine, Maryland, Massachusetts, Minnesota, Missouri, Montana, Nevada, New Hampshire, New Mexico, North Dakota, Ohio, Oregon, Tennessee, Vermont, Washington, West Virginia, Wyoming
- 5. Required minimum GPA of 3.0 is based on CAEP accreditation standards, not state's own admission policy.
- 6. The 3.0 GPA requirement is a cohort average; individual candidates in Mississippi and New Jersey must have a 2.75 GPA. Individual candidates in Georgia must have a 2.5 GPA.
- 7. Candidates in Oklahoma also have the option of gaining admission by passing a basic skills test.
- 8. Students can also be admitted with a combination of a 2.8 GPA and qualifying scores on the basic skills test or SAT/ACT.
- 9. Connecticut requires a B- grade point average for all undergraduate courses.
- 10. The GPA admission requirement is 2.5 for undergraduate and 2.75 for graduate programs.



## **Teacher Preparation Program Accountability**

#### **Key Components**

(The factors considered in determining the states' ratings for this topic.)

- The state should incorporate preparation to teach to college- and career-readiness standards into its accountability requirements for teacher preparation programs.
- 2. The state should collect data that connects student achievement gains to teacher preparation programs. Such data can include value-added or growth analyses conducted specifically for this purpose or evaluation ratings that incorporate objective measures of student learning to a significant extent.
- 3. The state should establish the minimum standard of performance for each category of data. Programs should be held accountable for meeting these standards, with articulated consequences for failing to do so, including loss of program approval.
- 4. The state should produce and publish on its website an annual report card that shows all the data the state collects on individual teacher preparation programs.
- The state should retain full authority over its process for approving teacher preparation programs.



How well are states ensuring that teacher preparation programs are accountable for their performance?

- Alaska, Connecticut, District of Columbia, Hawaii, Idaho, Minnesota, NEBRASKA, New York, North Dakota, South Dakota, Utah, Wyoming
- Arizona, Arkansas, California,
  Illinois, Iowa, Kansas, Maine, Maryland,
  Mississippi, Missouri, Montana,
  New Hampshire, Oklahoma, Oregon,
  Pennsylvania, Vermont, Virginia,
  West Virginia
- Alabama, Indiana, Kentucky,
  Massachusetts, Nevada, New Jersey,
  New Mexico, South Carolina,
  Washington, Wisconsin
- Colorado, Delaware, Florida, Georgia,
  Michigan, North Carolina, Ohio,
  Rhode Island, Tennessee, Texas
- 1 Louisiana

## Teacher Prep Program Accountability Analysis: Nebraska

#### HOLDING PREPARATION PROGRAMS ACCOUNTABLE **FOR RESULTS**

The ultimate goal of teacher preparation programs should be to produce teachers who are effective in educating their students and ensure that they are ready for college and career. As programs operate by virtue of state approval, it is the state's responsibility to connect approval to accountability measures that ensure high performance. While this goal may have been hard to assess a few years ago, that is no longer the case. Redesigned evaluations of teacher effectiveness in the majority of states offer an opportunity for states to collect meaningful objective data on the performance of program graduates. To date, few states connect their process of approving teacher preparation programs to measurable outcome data about programs' graduates.



#### **NEBRASKA**

TEACHER PREP ACCOUNTABILITY SNAPSHOT



X State collects data that connects student achievement gains to teacher preparation programs.



State collects other meaningful data that reflect program performance.



State has set minimum standards for program performance.



State publishes an annual report card on its own



State retains full authority over its approval process.



Yes



Nebraska's approval process for its traditional and alternate route teacher preparation programs does not hold programs accountable for the quality of the teachers they produce.

Most importantly, Nebraska does not collect or report data that connect student achievement gains to teacher preparation programs. The state also fails to collect other objective, meaningful data to measure the performance of teacher preparation programs, and it does not apply any transparent, measurable criteria for conferring program approval. Under its newly revised standards surrounding teacher preparation program approval, Nebraska requires programs to report information regarding "program outcomes" but does not specify which metrics are included in this category. Further, in the past three years, no programs in Nebraska have been identified as low performing—an additional indicator

#### **RECOMMENDATIONS**

Collect data that connect student achievement gains to teacher preparation programs.

As one way to measure whether programs are producing effective classroom teachers, Nebraska should consider the academic achievement gains of students taught by programs' graduates, averaged over the first three years of teaching. Data that are aggregated to the institution (e.g., combining elementary and secondary programs) rather than disaggregated to the specific preparation program are not useful for accountability purposes. Such aggregation can mask significant differences in performance among programs.

Report other meaningful data that reflect program performance.

Although measures of student growth are an important indicator of program effectiveness, they cannot be the sole measure of program quality for several reasons, including the fact that many programs may have graduates whose students do not take standardized tests. The accountability system must therefore include other objective measures that show how well programs are preparing teachers for the classroom, such as:

- 1. Evaluation results from the first and/or second year of teaching;
- 2. Satisfaction ratings by school principals and teacher supervisors of programs' student teachers, using a standardized form to permit program comparison;
- 3. Average raw scores of teacher candidates on licensing tests, including academic proficiency, subject-matter and professional-knowledge testss;
- 4. Number of times, on average, it takes teacher candidates to pass licensing tests
- 5. Five-year retention rates of graduates in the teaching profession.

that programs lack accountability. The state's website does not include a report card that allows the public to review and compare program performance.

In Nebraska, there is some overlap of accreditation and state approval. Members of CAEP and the state make up the review team, and decisions are made jointly; state members must complete CAEP training. Nebraska conducts its own program reviews.

#### **Supporting Research**

Nebraska Administrative Code Title 92, Chapter 20 Title II State Reports https://title2.ed.gov www.ncate.org

#### **NEBRASKA RESPONSE TO ANALYSIS**

While not asked to respond to the full analysis for this section, Nebraska did not indicate any additional policy updates related to teacher prep program accountability.

#### RECOMMENDATIONS CONTINUED

 Establish the minimum standard of performance for each category of data.

Merely collecting the types of data described above is insufficient for accountability purposes. The next and perhaps more critical step is for the state to establish precise minimum standards for teacher preparation program performance for each category of data. Programs should then be held accountable for meeting these standards, and there should be consequences for failing to do so, including loss of program approval.

Publish an annual report card on the state's website.

Nebraska should produce an annual report card that shows all the data the state collects on individual teacher preparation programs, which should be published on the state's website at the program level for the sake of public transparency. Data should be presented in a manner that clearly conveys whether programs have met performance standards.

 Maintain full authority over the process for approving teacher preparation programs.

Nebraska should ensure that it is the state that considers the evidence of program performance and makes the decision about whether programs should continue to be authorized to prepare teachers.

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#### SUMMARY OF TEACHER PREP PROGRAM **ACCOUNTABILITY FIGURES**

Figure 26

Accountability requirements

Figure 27

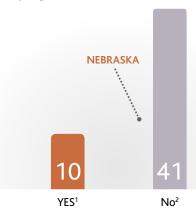
Use of student achievement data



#### **EXAMPLES OF BEST PRACTICE**

No state has yet implemented a full accountability system for teacher preparation that features data, including student achievement gains, connected to teacher preparation programs (not just the institution level); has clear minimum standards of performance for those data; and publishes the results for use by prospective teachers, hiring school districts and the general public. Some states are well on their way. Georgia and Louisiana collect student achievement gains and set minimum standards of performance, while Ohio and Tennessee have published report cards that include connections to student achievement gains.

Figure 27 Do states connect student achievement data to teacher preparation programs?



- 1. Strong Practice: Colorado, Delaware, Florida, Georgia, Louisiana, North Carolina, Ohio, Rhode Island, Tennessee, Texas
- 2. Alabama, Alaska, Arizona, Arkansas, California, Connecticut, District of Columbia<sup>3</sup>, Hawaii<sup>3</sup>, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Maine, Maryland³, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York<sup>3</sup>, North Dakota, Oklahoma, Oregon, Pennsylvania, South Carolina, South Dakota, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming
- 3. Included in state's Race to the Top plan, but not in policy or yet implemented.

- 1. For traditional preparation programs only.
- 2. State does not distinguish between alternate route programs and traditional preparation programs in public reporting.
- 3. For alternate routes only.

## Teacher Preparation Policy Priorities for Nebraska

## Prepare all teachers to meet the instructional shifts of college- and career-readiness standards for students.

- Strengthen preparation requirements to ensure teacher candidates have the ability to address the use of informational texts as
  well as incorporate complex informational texts into classroom instruction.
   Priority for elementary, middle, secondary and special education teacher preparation.
- Through testing frameworks or teacher standards, include literacy skills and using text to build content knowledge in history/ social studies, science, technical subjects and the arts.
   Priority for elementary, middle, secondary and special education teacher preparation.
- Ensure teachers are prepared to intervene and support students who are struggling with reading. Priority for elementary, middle, secondary and special education teacher preparation.

#### Additional priorities for elementary teacher preparation:

- Require all elementary teacher candidates—including candidates for an early childhood license—to pass a rigorous content test
  that assesses knowledge of all core subjects, including mathematics, and requires a meaningful passing score for each area.
- Require a rigorous assessment in the science of reading instruction.
- Require a content specialization in an academic subject area.

#### Additional priorities for middle school teacher preparation:

- Require teacher candidates to pass a content test in every core area they are licensed to teach.
- Eliminate the generalist K-8 license.

#### Additional priorities for secondary teacher preparation:

Require secondary science and social studies teachers to pass a content test for each discipline they are licensed to teach.

#### Additional priorities for special education teacher preparation:

- Eliminate the K-12 special education certificate, and require licenses that differentiate between preparation of elementary and secondary teacher candidates.
- Require elementary special education candidates to pass a rigorous content test as a condition of initial licensure, as well as a rigorous assessment in the science of reading instruction.
- Ensure secondary special education teachers possess adequate content knowledge for the grades and subjects they teach.

#### Raise admission requirements:

• Limit admission to teacher preparation programs to candidates in the top half of the college-going population, measured by a test normed to the general college-bound population or minimum GPA.

#### Hold preparation programs accountable:

- Collect performance data to monitor programs, including student achievement gains.
- Set minimum standards for program performance with consequences for failure to meet those standards.
- Publicly report performance data.

