## **New Mexico**

Are New Teachers Being Prepared for College- and Career-Readiness Standards?

# 2014 State Teacher Policy Yearbook

National Council on Teacher Quality

### Acknowledgments

#### **STATES**

State education agencies remain our most important partners in this effort, and their gracious cooperation has helped to ensure the factual accuracy of the final product. Although this year's edition did not require the extensive review that comprehensive editions require, we still wanted to make sure that we captured all relevant policy changes and that states' perspectives were represented. Every state formally received a draft of the policy updates we identified in June 2014 as well as a draft of analyses and recommendations for the new indicators related to college- and career-readiness standards for comment and correction. States also received a final draft of their reports a month prior to release. All but two states responded to our inquiries. While states do not always agree with our recommendations, their willingness to engage in dialogue, explain their differing points of view and often acknowledge the imperfections of their teacher policies are important steps in moving forward.

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**D** National Council on Teacher Quality

### Teacher Preparation Policy Priorities for New Mexico

### Prepare all teachers to meet the instructional shifts of college- and career-readiness standards for students.

- Strengthen preparation requirements to ensure teacher candidates have the ability to address the use of informational texts as well as incorporate complex informational texts into classroom instruction.
  Priority for elementary, middle, secondary and special education teacher preparation.
- Through testing frameworks or teacher standards, include literacy skills and using text to build content knowledge in history/ social studies, science, technical subjects and the arts.
  Priority for elementary, secondary and special education teacher preparation.
- Ensure teachers are prepared to intervene and support students who are struggling with reading. *Priority for special education teacher preparation.*

### Additional priorities for elementary teacher preparation:

- Require all elementary teacher candidates—including candidates for an early childhood license—to pass a rigorous content test that assesses knowledge of all core subjects, including mathematics, and requires a meaningful passing score for each area.
- Require early childhood teachers to pass a rigorous assessment in the science of reading instruction.

### Additional priorities for middle school teacher preparation:

- Require teacher candidates to pass a content test in every core area they are licensed to teach.
- Eliminate the generalist K-8 license.

### Additional priorities for secondary teacher preparation:

Require secondary science and social studies teachers to pass a content test for each discipline they are licensed to teach.

### Additional priorities for special education teacher preparation:

- Eliminate the K-12 special education certificate, and require licenses that differentiate between preparation of elementary and secondary teacher candidates.
- Require elementary special education candidates to pass a rigorous content test as a condition of initial licensure, as well as a rigorous assessment in the science of reading instruction.
- Ensure secondary special education teachers possess adequate content knowledge for the grades and subjects they teach.

#### Raise admission requirements:

• Limit admission to teacher preparation programs to candidates in the top half of the college-going population, measured by a test normed to the general college-bound population or minimum GPA.

### Hold preparation programs accountable:

- Collect performance data to monitor programs, including student achievement gains.
- Set minimum standards for program performance with consequences for failure to meet those standards.
- Publicly report performance data.

### Teacher Preparation in New Mexico

The 2014 *State Teacher Policy Yearbook* keeps the spotlight on the critical issue of teacher preparation. In addition to updating the full set of teacher preparation policies reviewed in last year's comprehensive edition, the 2014 *Yearbook* casts a critical eye on whether states have established requirements for teacher preparation and licensure that help to ensure that teachers are ready for the increased demands of states' college- and career-readiness standards for K-12 students.

Current Status of New Mexico Teacher Prep Policy

**D+** 2014 Teacher Prep Grade

Prior Grades: D 2013 D+2012 D+2011					
Yearbook Goal	Торіс	2014 Score	2013 Score		
1-A	Admission into Preparation Programs	$\bigcirc$	$\bigcirc$		
1-B	Elementary Teacher Preparation	٠	٠		
1-C	Elementary Teacher Preparation in Reading Instruction	•	•		
1-D	Elementary Teacher Preparation in Mathematics	٠	٠		
1-Е	Middle School Teacher Preparation	٠			
1-F	Secondary Teacher Preparation				
1-G	Secondary Teacher Preparation in Science	$\bigcirc$	$\bigcirc$		
1-H	Special Education Teacher Preparation	$\bigcirc$	$\bigcirc$		
1-1	Assessing Professional Knowledge	•	•		
1-J	Student Teaching	$\bigcirc$	$\bigcirc$		
1-К	Teacher Preparation Program Accountability		$\bigcirc$		
<ul> <li>Does Not Meet</li> <li>Meets Only a Small Part</li> <li>Partially Meets</li> <li>Nearly Meets</li> <li>Fully Meets</li> </ul>					

### 2014 Teacher Prep Policy Update for New Mexico

Based on a review of state legislation, rules and regulations, NCTQ has identified the following recent teacher prep policy changes in New Mexico:

### Teacher Preparation Program Accountability

Starting in 2014-2015, preparation programs will receive report cards and rankings based on metrics such as graduate performance in the classroom, retention rates, licensure exam scores and STEM teacher production. The details of this system are still being developed.

### New Mexico Response to Policy Update

States were asked to review NCTQ's identified updates and also to comment on policy changes related to teacher preparation that have occurred in the last year, pending changes, or teacher preparation in the state more generally.

New Mexico noted that it has worked with its colleges of education to voluntarily make admission requirements more rigorous. University of New Mexico and New Mexico State University have both agreed to raise their requirements. The state added that teachers will soon have to pass the National Evaluation Series assessments to obtain licensure, including subtests in each of the four content areas for elementary teachers.

### Figure A

		/	/	1
Delivering well-				
prepared teachers	2014 GRADE	2013 GRADE	2012 GRADE	2011 GRADE
Alabama	B-	В	B-	С
Alaska	F	F	F	F
Arizona	D	D-	D-	D-
Arkansas	C+	C+	С	С
California	D+	D+	D	D
Colorado	D-	D-	D	D-
Connecticut	B-	B-	C+	C-
Delaware	B-	C+	D-	D-
District of Columbia	C-	D+	D	D
Florida	B+	B+	B-	B-
Georgia	C+	C+	С	С
Hawaii	D-	F	D	D
Idaho	D+	D+	D	D
Illinois	D+	D+	D	D
Indiana	B+	B+	B-	C+
lowa	D+	D+	D	D
Kansas	D+	D+	D+	D+
Kentucky	B-	B-	C+	C-
Louisiana	С	C-	С	С
Maine	D+	D+	D+	D
Maryland	D+	D+	D+	D+
Massachusetts	B-	B-	C+	C+
Michigan	D+	D	D+	D+
Minnesota	C+	C+	C+	С
Mississippi	С	C-	С	С
Missouri	B-	C-	D+	D+
Montana	F	F	F	F
Nebraska	D-	F	D-	D-
Nevada	D-	D-	D-	D-
New Hampshire	C-	C-	C-	D
New Jersey	B-	B-	C-	D+
NEW MEXICO	D+	D	D+	D+
New York	В	B-	C-	D+
North Carolina	C+	C+	D-	D-
North Dakota	D	D	D	D
Ohio	С	С	C-	D+
Oklahoma	С	С	С	С
Oregon	D+	D	D-	D-
Pennsylvania	C	С	С	С
Rhode Island	B+	B+	C	D+
South Carolina	C+	C	C-	C-
South Dakota	D	D-	D	D
Tennessee	B-	B-	B-	B-
Texas	B	B	C+	C+
Utah	C-	D+	D	D
Vermont	C	C	C-	D+
Virginia	B-	C+	C-	C-
Washington	D+	D+	D+	D+
West Virginia	C+	C+	C-	C-
Wisconsin	C	C-	D+	D
Wyoming	D-	F	F	F
Average State Grade		C-	D+	D
Average State Oracle		C-	DŦ	D

### Figure B

Delivering well-

Delivering well- prepared teachers	2014 GRADE
Florida	B+
Indiana	B+
Rhode Island	B+
New York	В
Texas	В
Alabama	B-
Connecticut	B-
Delaware	B-
Kentucky	B-
Massachusetts	B-
Missouri	B-
New Jersey	B-
Tennessee	B-
Virginia	B-
Arkansas	C+
Georgia	C+
Minnesota	C+
North Carolina	C+
South Carolina	C+
West Virginia	C+
Louisiana	C
Mississippi	C
Ohio	C
Oklahoma	C
Pennsylvania	C
Vermont	C
Wisconsin	C
District of Columbia	C-
	C-
New Hampshire Utah	C-
California	D+
Idaho	D+
Illinois	D+
lowa	D+
Kansas	D+
Maine	
Maryland	D+ D+
-	
Michigan	D+ D+
NEW MEXICO	
Oregon	D+
Washington	D+
Arizona North Dakota	D
	D
South Dakota	D
Colorado	D-
Hawaii	D-
Nebraska	D-
Nevada	D-
Wyoming	D-
Alaska	F
Montana	F
Average State Grade	С

4: NCTQ STATE TEACHER POLICY YEARBOOK 2014 NEW MEXICO

### **Elementary Teacher Preparation**

### **Key Components**

### (The factors considered in determining the states' ratings for this topic.)

- The state should ensure that all elementary teachers are sufficiently prepared for the ways that college- and career-readiness standards affect instruction of all subject areas. Specifically,
  - A. The state should require that all new elementary teachers are prepared to incorporate complex texts and academic language into instruction.
  - B. The state should ensure that all new elementary teachers are prepared to incorporate literacy skills as an integral part of every subject.
  - C. The state should ensure that all new elementary teachers of English language arts are prepared to support struggling readers.
- 2. The state should require that new elementary teachers, including those who can teach elementary grades on an early childhood license, pass a rigorous test of reading instruction in order to attain licensure.
- 3. The state should ensure that all elementary teacher candidates, including those who can teach elementary grades on an early childhood license, possess sufficient content knowledge in all core subjects, including mathematics.
- 4. The state should require that its approved teacher preparation programs deliver a comprehensive program of study in broad liberal arts coursework. An adequate curriculum is likely to require approximately 45 credit hours to ensure appropriate depth in the core subject areas of English, mathematics, science, social studies and fine arts.
- 5. The state should require elementary teacher candidates to complete a content specialization in an academic subject area. In addition to enhancing content knowledge, this requirement ensures that prospective teachers have taken higher-level academic coursework.



### PREPARING ELEMENTARY TEACHERS FOR COLLEGE- AND CAREER-READINESS STANDARDS

The new demands of college- and career-readiness standards for students heighten the need for elementary teachers to have a strong content background in all of the subject matter taught in the elementary grades. New Mexico, like most states, has adopted such standards and must ensure that its preparation and licensure requirements for new teachers address this need.

Currently, New Mexico offers an elementary license to teach grades K-8. The state also offers an early childhood license for birth to grade 3. Key licensing requirements for elementary school teachers in New Mexico include:

### NEW MEXICO ELEMENTARY TEACHER PREP SNAPSHOT

State requires passing a content test in each of the four core subjects.

State requires adequate test on the science of reading.

State requires academic content specialization.

State has adequate/appropriate requirements for teachers who teach elementary grades on an early childhood license.

Yes 🗡 No

In addition to the strong content background called for by college- and career-readiness standards, teacher candidates must also be prepared for the key instructional shifts that differentiate these standards from their predecessors. New Mexico requires all elementary and early childhood education teachers to pass the Essential Components of Elementary Reading Instruction test. Teachers are required to "understand informational/expository texts, the development of comprehension and analysis of informational/expository texts, and the development of study and research skills," which includes standards that incorporate the instructional shifts in the use of text associated with New Mexico's college- and career-readiness standards for students.

Neither teacher standards nor testing requirements address incorporating literacy into all academic subjects.

Regarding struggling readers, New Mexico's reading test requires teachers to be able to "understand assessment of students with respect to their comprehension and analysis of literary/narrative and informational/expository texts and their development of study and research skills." Further, teachers must "apply knowl-

### RECOMMENDATIONS

Ensure that elementary teachers are prepared to meet the instructional requirements of college- and careerreadiness standards for students.

Incorporate informational text of increasing complexity into classroom instruction.

New Mexico is on the right track with its Essential Components of Elementary Reading Instruction test, which addresses knowledge of informational texts. However, the framework does not appear to adequately capture the major instructional shifts of college- and career-readiness standards. The state is therefore encouraged to strengthen its teacher preparation requirements and ensure that all elementary and early childhood candidates have the ability to adequately incorporate complex informational text into classroom instruction.

### Incorporate literacy skills as an integral part of every subject.

To ensure that elementary students are capable of accessing varied information about the world around them, New Mexico should also—either through testing frameworks or teacher standards—include literacy skills and using text to build content knowledge in history/social studies, science, technical subjects and the arts.

Require all elementary teacher candidates—including candidates for an early childhood license—to pass a subject-matter test designed to ensure sufficient content knowledge of all subjects, including mathematics.

New Mexico should require both a rigorous content test as a condition of certification and separate, meaningful passing scores for each area on the test, including reading/language arts, math, science and social studies. Use of a composite passing score offers no assurance of adequate knowledge in each subject area. A candidate may achieve a passing score and still be seriously deficient in a particular subject area. Mathematics content in particular should be assessed with a rigorous assessment tool, such as the test required in Massachuedge of differentiated instruction in comprehension and analysis of informational/expository texts, study skills, and research skills to address the needs of all students," including readers who are struggling.

#### Supporting Research

Essential Components of Elementary Reading Instruction www.nestest.com

New Mexico Teacher Assessments www.nmta.nesinc.com

NES Test Requirements

http://www.nestest.com/PageView.aspx?f=GEN\_NewMexico.html New Mexico Administrative Code 6.61.2.8, -.10

### NEW MEXICO RESPONSE TO ANALYSIS

New Mexico recognized the factual accuracy of this analysis.

### **RECOMMENDATIONS CONTINUED**

setts, that evaluates mathematics knowledge beyond an elementary school level and challenges candidates' understanding of underlying mathematics concepts.

In addition, New Mexico is urged to require all early childhood education teacher candidates who teach elementary grades to pass an appropriate test, either the same test as required of other elementary teachers or a comparably rigorous one geared to early childhood content. It is especially worrisome that the state allows teachers up through grade 3 to teach without ever having passed a content test.

Require early childhood education teacher candidates to pass a rigorous assessment in the science of reading instruction.

New Mexico should require its early childhood education teacher candidates who teach the elementary grades to be adequately prepared in the science of reading instruction before entering the classroom. Therefore, the state should require the teacher candidates to earn a passing score on the same reading assessment it requires of its elementary education teacher candidates. Early childhood education teachers who teach the elementary grades but do not possess the minimum knowledge in this area should not be eligible for licensure.

### Ensure that teacher preparation programs deliver a comprehensive program of study in broad liberal arts coursework.

Although New Mexico outlines a more specific set of content standards than most states, the state should either articulate an even more specific set of standards or establish comprehensive coursework requirements that are specifically geared to the areas of knowledge needed by PK-6 teachers. Further, the state should align its requirements for elementary teacher candidates with college- and career-readiness standards to ensure that candidates will complete coursework relevant to the common topics in elementary grades. An adequate curriculum is likely to require approximately 45 credit hours in the core subject areas of English, mathematics, science, social studies and fine arts.

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### SUMMARY OF ELEMENTARY TEACHER **PREP FIGURES**

Figure 1

Requirements for instructional shifts associated with college- and career-readiness standards

- Figure 2 Content test requirements
- Figure 3 Specific subject-matter requirements
- Figure 4 Science of reading requirements
- Figure 5 Math requirements
- Figure 6

Requirements for academic concentrations

- Figure 7 Requirements for early childhood teachers
- Figure 8

Teacher Prep Review findings about elementary teacher prep

Figure 2		Elementary content tech	a, /	~ /
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West Virginia Wisconsin				
Wyoming				
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	21	9	17	4

### EXAMPLES OF BEST PRACTICE

Both Arkansas and California ensure that elementary teachers are prepared to meet the instructional requirements of collegeand career-readiness standards for students. These states specify that elementary teacher candidates must have the ability to not only build content knowledge and vocabulary through careful reading of informational and literary texts, but also to challenge students with texts of increasing complexity.

Candidates are also required to incorporate literacy skills as an integral part of every subject and are prepared to intervene and support students who are struggling.

In addition, Indiana ensures that all candidates licensed to teach the elementary grades, including early childhood education candidates, possess the requisite knowledge of core content and of the key elements of scientifically based reading instruction before entering the classroom. Elementary and early childhood teacher candidates are required to pass a content test comprised of four independently scored subtests, including mathematics. In addition, these candidates are required to pass a comprehensive assessment that tests the five elements of scientifically based reading instruction: phonemic awareness, phonics, fluency, vocabulary and comprehension. Elementary teacher candidates in Indiana must also earn either a major or minor in an academic content area.

Massachusetts's MTEL mathematics subtest continues to set the standard in this area by evaluating mathematics knowledge beyond an elementary school level and challenging candidates' understanding of underlying mathematics concepts.

1. Alaska does not require testing for initial licensure.

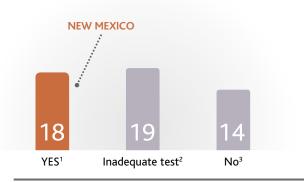
2. Massachusetts and North Carolina require a general curriculum test that does not report scores for each elementary subject. A separate score is reported for math.

3. Only teachers of grades 4 and 5 are required to pass a content test in Ohio.

Figure 3		ENGLISH	/	SCIENCE	SOCIAL STUDIES	s / FINE ARTS
Do states expect	a'	Writing/Cammar/ Composition Children's Lites	e /	General Physical Science Earth Science Biology/Life Scio	American History / American History / American Government World History (Ancient) World History (Mocient)	
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Hawaii						
Idaho		★ □				
Illinois		*		* * *		
Indiana		*		* * *		$\hat{\star}$ $\Box$ $\star$
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Louisiana						
Maine						
Maryland						
Massachusetts						
Michigan		* *		$\star \star \star$		★ □ ■
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Missouri		*		* * *		* * •
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Nebraska						
Nevada Neva Llamachira						
New Hampshire New Jersey						
NEW MEXICO		★ □				
New York						
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Oklahoma		★ ■		$\star$ $\star$		
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South Carolina						
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Washington				* * *		*
West Virginia						
Wisconsin		*				
Wyoming						
					Subject mentioned	+ Subject covered in depth

Subject mentioned 🔶 Subject covered in depth

*Do states measure new elementary teachers' knowledge of the science of reading?* 



- Strong Practice: Alabama, California<sup>4</sup>, Connecticut, Florida, Indiana, Massachusetts, Minnesota, Mississippi, New Hampshire, New Mexico, New York, North Carolina<sup>5</sup>, Ohio, Oklahoma, Tennessee, Virginia, West Virginia, Wisconsin
- 2. Arizona, Arkansas, Delaware, District of Columbia, Georgia, Idaho, Kentucky, Maine, Missouri, New Jersey, Oregon, Pennsylvania, Rhode Island, South Carolina, Texas, Utah, Vermont, Washington, Wyoming
- 3. Alaska, Colorado, Hawaii, Illinois, Iowa, Kansas, Louisiana, Maryland, Michigan, Montana, Nebraska, Nevada, North Dakota, South Dakota
- California allows an exemption from the state's reading test for teachers who already have a single subject credential.
- 5. Teachers have until their second year to pass the reading test.

#### Figure 6

*Do states expect elementary teachers to complete an academic concentration?* 



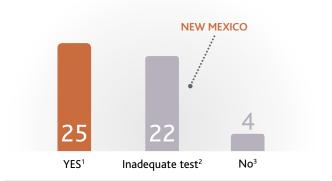
- 1. Strong Practice: Colorado, Massachusetts, New Mexico
- 2. Strong Practice: Indiana, Mississippi, Oklahoma
- California, Connecticut, Iowa, Maryland, Michigan, Missouri, New Jersey, New York, Tennessee, Texas, Vermont, Virginia

These states require a major, minor or concentration but there is no assurance it will be in an academic subject area.

- 4. Alabama, Alaska, Arizona, Arkansas, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Kansas, Kentucky, Louisiana, Maine, Minnesota, Montana, Nebraska, Nevada, New Hampshire<sup>5</sup>, North Carolina, North Dakota, Ohio, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Utah, Washington, West Virginia, Wisconsin, Wyoming
- 5. Only K-8 teachers must complete an area of concentration in a field such as humanities, fine arts, social sciences and sciences.

### Figure 5

*Do states measure new elementary teachers' knowledge of math?* 



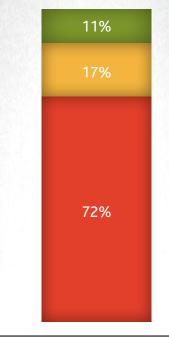
- Strong Practice: Alabama, Arkansas, Connecticut, Delaware, District of Columbia, Florida, Idaho, Indiana, Kentucky, Maine, Massachusetts, Minnesota, Missouri, New Hampshire, New Jersey, New York, North Carolina, Rhode Island, South Carolina, Texas, Utah, Vermont, Virginia, West Virginia, Wyoming
- Arizona, California, Colorado, Georgia, Illinois, Iowa, Kansas, Louisiana, Maryland, Michigan, Mississippi, Nebraska, Nevada, New Mexico, North Dakota, Oklahoma, Oregon, Pennsylvania, South Dakota, Tennessee, Washington, Wisconsin
- 3. Alaska<sup>4</sup>, Hawaii, Montana, Ohio<sup>5</sup>
- 4. Testing is not required for initial licensure.
- 5. Only teachers of grades 4 and 5 are required to pass an adequate content test.

#### Figure 7 CONTENT TEST WITH SUBSCORES FOR EACH SUBJECT ADEQUATE SCIENCE What do states require of early childhood teachers who teach elementary grades? Alabama Alaska<sup>1</sup> Arizona Arkansas<sup>1</sup> California<sup>1</sup> Colorado Connecticut Delaware District of Columbia Florida Georgia Hawaii Idaho Illinois Indiana lowa Kansas Kentucky<sup>1</sup> Louisiana Maine Maryland Massachusetts Michigan<sup>1</sup> Minnesota Mississippi<sup>1</sup> Missouri Montana<sup>1</sup> Nebraska Nevada New Hampshire New Jersey **NEW MEXICO** New York North Carolina<sup>1</sup> North Dakota Ohio<sup>1</sup> Oklahoma Oregon<sup>1</sup> Pennsylvania<sup>1</sup> Rhode Island 2 South Carolina South Dakota $\square$ Tennessee Texas<sup>1</sup> Utah **Z** Vermont Virginia Washington West Virginia Wisconsin Wyoming 6 13

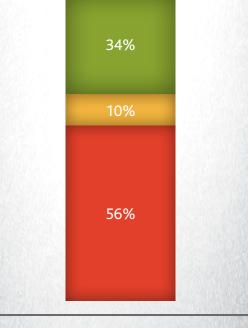
### Figure 8

### **TEACHER PREP REVIEW FINDINGS**

Only 11 percent of preparation programs ensure that elementary teachers are well prepared in the subjects they will teach.



Just 34 percent of preparation programs provide adequate training to elementary teachers in the science of reading instruction.



From NCTQ's 2014 *Teacher Prep Review* Standard 6: Elementary Content (n=1,166 elementary programs) and Standard 2: Early Reading (n=959 elementary and special education programs)

Figure 7

1. These states do not offer a standalone early childhood certification that includes elementary grades or the state's early childhood certification is the de facto license to teach elementary grades.

Early childhood candidates may pass either multiple subjects (subscores) or content knowledge (no subscores) test.

### **Middle School Teacher Preparation**

### **Key Components**

### (The factors considered in determining the states' ratings for this topic.)

- The state should ensure that all middle school teachers are sufficiently prepared for the ways that college- and career-readiness English language arts standards affect instruction of all subject areas. Specifically,
  - A. The state should require that all new middle school teachers are prepared to incorporate complex texts and academic language into instruction.
  - B. The state should ensure that all new middle school teachers are prepared to incorporate literacy skills as an integral part of every subject.
  - C. The state should ensure that all new middle school teachers of English language arts are prepared to support struggling readers.
- 2. The state should require that new middle school teachers pass a licensing test in every core academic area they are licensed to teach.
- The state should not permit middle school teachers to teach on a generalist license that does not differentiate between the preparation of middle school teachers and that of elementary teachers.

How well are states ensuring that middle school teachers are prepared for college- and career-readiness standards?

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Alaska, Arizona, California, Hawaii, Idaho, Maine, Michigan, Montana, Nebraska, **NEW MEXICO**, Oklahoma, Oregon, South Dakota, Utah, Washington, Wyoming

Colorado, Massachusetts, Nevada, North Dakota, Wisconsin

Alabama, Connecticut, Delaware, District of Columbia, Iowa, Kansas, Kentucky, Louisiana, Maryland, Minnesota, Mississippi, Missouri, New Hampshire, New Jersey, New York, North Carolina, Ohio, Rhode Island, South Carolina, Vermont, Virginia, West Virginia

Florida, Georgia, Illinois, Pennsylvania, Tennessee, Texas

Arkansas, Indiana

### PREPARING MIDDLE SCHOOL TEACHERS FOR COLLEGE-AND CAREER-READINESS STANDARDS

The middle school years are critical to students' education, but, too often, states fail to distinguish the knowledge and skills needed by middle school teachers from those needed by an elementary teacher. Middle school teachers should not only be prepared to teach grade-level content, but should also be prepared to meet the increased instructional requirements of college- and career-readiness standards for students.

New Mexico offers a middle school license to teach grades 5-9. New Mexico also allows middle school teachers to teach on a generalist K-8 license. Key licensing requirements for middle school teachers in New Mexico include:

### NEW MEXICO MIDDLE SCHOOL TEACHER PREP SNAPSHOT State requires teachers to pass a content test for each subject they teach. State requires middle school teachers to hold a middle grade or secondary license.

Preparation and licensure requirements for middle school teachers must address more than just content knowledge; the key instructional shifts articulated in college- and career-readiness standards must also be incorporated. New Mexico offers a middle school license, which requires a passing score on a single-subject test. However, the NMTA Middle Level Language Arts assessment does not include the instructional shifts toward building content knowledge and vocabulary through increasingly complex informational texts and careful reading of informational and literary texts associated with these standards.

Neither teacher standards nor middle school tests in other content areas address incorporating literacy skills.

New Mexico has no requirements for the preparation of middle school teachers that address struggling readers.

Supporting Research Test Requirement www.nmta.nesinc.com New Mexico Administrative Code 6.61.2, -.3, -.4

### RECOMMENDATIONS

Ensure that middle school teachers are prepared to meet the instructional requirements of college- and careerreadiness standards for students.

Incorporate informational text of increasing complexity into classroom instruction.

Either through testing frameworks or teacher standards, New Mexico should specifically address the instructional shifts toward building content knowledge and vocabulary through increasingly complex informational texts and careful reading of informational and literary texts associated with the state's college- and career-readiness standards for students.

### Incorporate literacy skills as an integral part of every subject.

To ensure that middle school students are capable of accessing varied information about the world around them, New Mexico should also include literacy skills and using text to build content knowledge in history/ social studies, science, technical subjects and the arts.

### Support struggling readers.

New Mexico should articulate requirements ensuring that middle school teachers are prepared to intervene and support students who are struggling. While college- and career-readiness standards will increase the need for all middle school teachers to be able to help struggling readers to comprehend grade-level material, training for English language arts teachers in particular must emphasize identification and remediation of reading deficiencies.

### NEW MEXICO RESPONSE TO ANALYSIS New Mexico recognized the factual accuracy of this analysis.

### **RECOMMENDATIONS CONTINUED**

#### Require content testing in all core areas.

New Mexico should require subject-matter testing for all middle school teacher candidates in every core academic area they intend to teach as a condition of initial licensure. To ensure meaningful middle school content tests, the state should set its passing scores to reflect high levels of performance.

#### Eliminate the generalist license.

New Mexico should not allow middle school teachers to teach on a generalist license that does not differentiate between the preparation of middle school teachers and that of elementary teachers. These teachers are less likely to be adequately prepared to teach core academic areas at the middle school level because their preparation requirements are not specific to the middle or secondary levels, and they need not pass a subject-matter test in each subject they teach. Adopting middle school teacher preparation policies for all such teachers will help ensure that students in grades 7 and 8 have teachers who are appropriately prepared to teach grade-level content, which is different and more advanced than what elementary teachers teach.

Close the loophole that allows teachers to add middle grade levels to an existing license without demonstrating content knowledge.

New Mexico allows teachers to add certain middle level endorsements to an existing certificate with just coursework. The state is urged to require that all teachers who add the middle grade levels to their certificates pass a rigorous subject-matter test to ensure content knowledge of all subject areas before they are allowed in the classroom.

Figure 9 Are states ensuring that new middle school teachers are prepared for the instructional shifts associated with college- and career-readiness standard Alabama Alaska Arizona Arkansas California		INCORPORATIVG LITT	SUPPORTING STRUGGING
Figure 9		41 11	
Are states ensuring that new	,		
middle school teachers are	M.Y.		57 55
prepared for the instructional	ర్ట్	80	
shifts associated with college-	¥.	<u> </u>	<u>ठू</u> हु
and career readiness standard	25		SUP EAD
and career-readiness standard	5:57	- 27	· &
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Utah			
Vermont			
Virginia Washington			
Washington			
West Virginia			
Wisconsin			
Wyoming			

📕 Fully addresses instructional component 🥖 Partially addresses instructional component

Figure 9

Requirements for instructional shifts associated with college- and career-readiness standards

Figure 10

Distinctions in licenses betweeen middle and elementary teachers

Figure 11

Content test requirements

Figure 12

Teacher Prep Review findings about middle school teacher prep

Figure 10	K-8 LICENSE NOT OFFER	K-8 license offered for	5
	OFEL	<u>ې</u>	K-Blicense offered
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elementary preparation?	[CE	icens onta	licen.
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California		2	
Colorado			
Connecticut	-		
Delaware District of Columbia	-		
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Minnesota			
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Nevada			
New Hampshire			
New Jersey NEW MEXICO			
New York			
North Carolina			
North Dakota			1
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Oklahoma			3
Oregon			4
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Vermont			
Virginia			
Washington			
West Virginia			
Wisconsin			1
Wyoming			
	32	5	14

### **EXAMPLES OF BEST PRACTICE**

Illinois ensures that middle school teachers are prepared to meet the instructional requirements of college- and career-readiness standards for students. The state's new standards for the middle grades include the instructional shifts toward building content knowledge and vocabulary through increasingly complex texts and careful reading of informational and literary texts associated with these standards. The standards also address the needs of struggling readers.

Illinois's requirements connecting literacy to all subject areas are particularly noteworthy. All middle school teachers must understand "the role, perspective and purpose of text in specific disciplines" and be able to perform tasks such as scaffolding reading to allow students to understand and learn from challenging text; guiding reading discussions that require students to identify key ideas and details of a text; analyze craft and structure and critically evaluate the text; and model reading strategies to improve comprehension.

In addition, Georgia, Mississippi, New Jersey and South Carolina ensure that all middle school teacher candidates are adequately prepared to teach middle school-level content. None of these states offers a K-8 generalist license and all require passing scores on subject-specific content tests. Georgia, Mississippi and South Carolina explicitly require at least two content-area minors, and New Jersey requires a content major along with a minor for each additional area of certification.

1. Offers 1-8 license.

2. California offers a K-12 generalist license for all self-contained classrooms.

3. With the exception of mathematics.

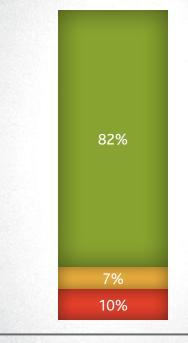
4. Oregon offers 3-8 license.

Figure 11		No text dees not terre	No. K-8 license ro-	No, testing of all subjects
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have to pass an appropriate		not		ary t
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subject they are licensed		Ores t	elen elen	equi
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	27	2	15	7

### Figure 12

### **TEACHER PREP REVIEW FINDINGS**

82 percent of programs ensure that middle school teachers are well prepared in the subjects they will teach.



From NCTQ's 2014 Teacher Prep Review Standard 7: Middle School Content (n=375 middle school programs). State licensing test requirements are also included in evaluating this standard.

- 1. Alaska does not require content tests for initial licensure.
- 2. Candidates teaching multiple subjects only have to pass the elementary test. Single-subject credential does not require content test.
- 3. For K-8 license, Idaho also requires one single-subject test.
- 4. Illinois requires candidates to take a middle level core content test if a test is available. It is not clear that this will result in teachers passing a test in each subject and draft test frameworks are not yet available for review.
- 5. Maryland allows elementary teachers to teach in departmentalized middle schools if not less than 50 percent of the teaching assignment is within the elementary grades.
- 6. New Hampshire requires K-8 candidates to pass a middle school content test in one core area.
- 7. For nondepartmentalized classrooms, generalist in middle childhood education candidates must pass the new assessment with three subtests.
- 8. Teachers may have until second year to pass tests, if they attempt to pass them during their first year.

### **Secondary Teacher Preparation**

### **Key Components**

### (The factors considered in determining the states' ratings for this topic.)

- The state should ensure that all secondary teachers are sufficiently prepared for the ways that collegeand career-readiness English language arts standards affect instruction of all subject areas. Specifically,
  - A. The state should require that all new secondary teachers are prepared to incorporate complex texts and academic language into instruction.
  - B. The state should ensure that all new secondary teachers are prepared to incorporate literacy skills as an integral part of every subject.
  - C. The state should ensure that all new secondary teachers of English language arts are prepared to support struggling readers.
- 2. The state should require that secondary teachers pass a licensing test in every subject they are licensed to teach.
- 3. The state should require secondary general science and general social studies teachers to pass a subject-matter test of each discipline they are licensed to teach.
- 4. The state should require that secondary teachers pass a content test when adding subject-area endorsements to an existing license.

How well are states ensuring that secondary teachers are prepared for college- and career-readiness standards?



Alaska, California, Hawaii, Montana, NEW MEXICO, Wyoming

Alabama, Arizona, Colorado, Connecticut, Delaware, District of Columbia, Idaho, Illinois, Iowa, Louisiana, Massachusetts, Michigan, Mississippi, Nebraska, Nevada, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, South Carolina, Washington, Wisconsin

Florida, Georgia, Kansas, Kentucky, Maine, Maryland, Missouri, New Hampshire, New Jersey, Rhode Island, South Dakota, Texas, Utah, Vermont, Virginia, West Virginia

Arkansas, Indiana, Minnesota, New York, Tennessee

NEW MEXICO NCTQ STATE TEACHER POLICY YEARBOOK 2014 : 19

### PREPARING SECONDARY TEACHERS FOR COLLEGE- AND CAREER-READINESS STANDARDS

To be prepared to meet the instructional requirements of college- and career-readiness standards for their students, secondary teachers must be experts in the subject matter they teach. States should ensure that secondary teachers have sufficient content knowledge in all the subjects they are licensed to teach.

Currently, New Mexico offers single-subject secondary licenses to teach grades 7-12. Key licensing requirements for secondary school teachers in New Mexico include:



Not only must secondary teachers possess strong backgrounds in content knowledge as required by college- and career-readiness standards, they must also be able to address the key instructional shifts associated with the standards. Regrettably, New Mexico's preparation and licensure requirements for secondary teachers do not ensure that teachers will be prepared to teach the state's college- and career-readiness standards for students.

New Mexico requires secondary teachers to pass the NMTA English assessment, which does not includes the instructional shifts toward building content knowledge and vocabulary through increasingly complex informational texts and careful reading of informational and literary texts associated with these standards.

Further, neither teacher standards nor secondary tests in other content areas address incorporating literacy skills.

### RECOMMENDATIONS

Ensure that secondary teachers are prepared to meet the instructional requirements of college- and careerreadiness standards for students.

Incorporate informational text of increasing complexity into classroom instruction

Either through testing frameworks or teacher standards, New Mexico should specifically address the instructional shifts toward building content knowledge and vocabulary through increasingly complex informational texts and careful reading of informational and literary texts associated with the state's college- and career-readiness standards for students.

### Incorporate literacy skills as an integral part of every subject.

To ensure that secondary students are capable of accessing varied information about the world around them, New Mexico should also include specific requirements regarding literacy skills and using text as a means to build content knowledge in history/social studies, science, technical subjects and the arts.

### Support struggling readers.

New Mexico should articulate requirements ensuring that secondary teachers are prepared to intervene and support students who are struggling. While college- and career-readiness standards will increase the need for all secondary teachers to be able to help struggling readers to comprehend grade-level material, training for English language arts teachers in particular must emphasize identification and remediation of reading deficiencies. Regarding struggling readers, the NMTA English assessment requires teachers to "understand reading comprehension" and offers the following example:

• Must recognize deficiencies in student reading abilities and guide students toward becoming independent readers.

Supporting Research

NMTA Tests www.nmta.nesinc.com New Mexico Administrative Code 6.61.4.8 Adding an Endorsement http://ped.state.nm.us/licensure/2010/endorsements/index.html

### NEW MEXICO RESPONSE TO ANALYSIS

New Mexico recognized the factual accuracy of this analysis.

#### **RECOMMENDATIONS CONTINUED**

Require secondary teachers with umbrella certifications to pass a content test for each discipline they are licensed to teach.

By allowing general social studies and general science certifications—and only requiring general knowledge exams for each—New Mexico is not ensuring that these secondary teachers possess adequate subject-specific content knowledge. The state's required general social studies assessment combines all topical areas (e.g., history, geography, economics), and its required general science assessment combines subject areas that include biology, chemistry and physics. Neither assessment reports separate scores for each area. Therefore, candidates could answer many—perhaps all—chemistry questions, for example, incorrectly, yet still be licensed to teach chemistry to high school students.

Require subject-matter testing when adding subject-area endorsements.

New Mexico should require passing scores on subject-specific content tests, regardless of other coursework or degree requirements, for teachers who are licensed in core secondary subjects and wish to add another subject area, or endorsement, to their licenses. While coursework may be generally indicative of background in a particular subject area, only a subject-matter test ensures that teachers know the specific content they will need to teach.

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new secondary teachers			
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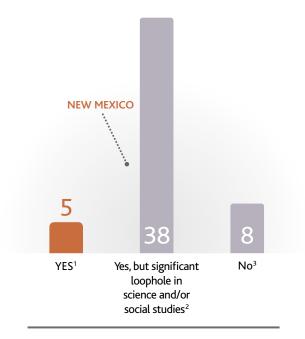
### SUMMARY OF SECONDARY TEACHER **PREP FIGURES**

- Figure 13
  - Requirements for instructional shifts associated with college- and career-readiness standards
- Figure 14 Content test requirements
- Figure 15 Requirements for general science teachers
- Figure 16 Requirements for general social studies teachers
- Figure 17

Teacher Prep Review findings about secondary teacher prep

Fully addresses instructional component 🛛 Partially addresses instructional component

Do secondary teachers have to pass a content test in every subject area for licensure?



1. Strong Practice: Indiana, Minnesota, Missouri, South Dakota, Tennessee

- 2. Alabama, Arkansas, Connecticut, Delaware, District of Columbia, Florida, Georgia, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Mississippi, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina<sup>4</sup>, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, Texas, Utah, Vermont, Virginia, West Virginia, Wisconsin [For more on loopholes, see Figure 15 (science) and Figure 16 (social studies).]
- 3. Alaska<sup>5</sup>, Arizona<sup>6</sup>, California, Colorado, Hawaii, Montana, Washington, Wyoming
- 4. Teachers may have until second year to pass tests, if they attempt to pass them during their first year.
- 5. Alaska does not require content tests for initial licensure.
- 6. Candidates with a master's degree in the subject area do not have to pass a content test.

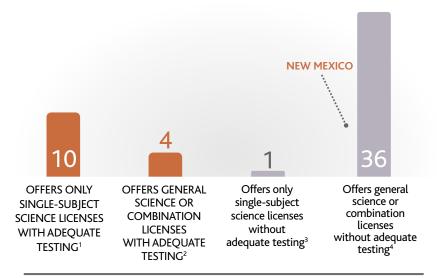
### **EXAMPLES OF BEST PRACTICE**

Arkansas has done more than other states to ensure that secondary teachers are prepared to meet the instructional requirements of college- and career-readiness standards for students. Not only does the state address the instructional shifts toward building content knowledge and vocabulary through increasingly complex informational texts and careful reading of informational and literary texts associated with these new standards in its educator competencies for secondary English language arts teachers, it also requires teachers to incorporate literacy skills into all content areas. For example, the secondary social studies competency to "incorporate disciplinary literacy" states that "reading competencies for literacy in history/social studies for grades 7-12 include the ability to read informational texts in history and social studies closely and critically to analyze the key ideas and details as well as craft and structure with the purpose of integrating knowledge and ideas both within and across texts." A similar competency exists for both the life science and physical science secondary certifications.

Indiana, Minnesota and Tennessee require that all secondary teacher candidates pass a content test to teach any core subject both as a condition of licensure and to add an additional field to a secondary license. Further, neither of these states offers secondary certification in general social studies or science; all teachers must be certified in a specific discipline.

Also worthy of mention is **Missouri**, which requires general social studies teachers to pass a multi-content test with six independently scored subtests. Missouri also offers a general science license that can only be used to teach general science courses. All other science teachers must be certified in a specific discipline.

Do states ensure that secondary general science teachers have adequate subject-matter knowledge?



1. Strong Practice: Florida, Indiana, Kansas, Kentucky, Massachusetts, Minnesota, New York, South Dakota, Tennessee, Virginia

2. Strong Practice: Missouri, New Jersey, Rhode Island<sup>5</sup>, West Virginia<sup>5</sup>

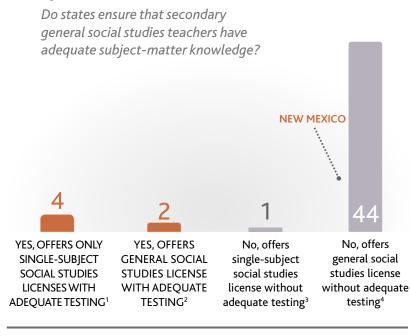
3. California

4. Alabama, Alaska, Arizona<sup>6</sup>, Arkansas, Colorado, Connecticut, Delaware, District of Columbia, Georgia<sup>7</sup>, Hawaii, Idaho, Illinois, Iowa, Louisiana, Maine, Maryland, Michigan, Mississippi, Montana, Nebraska, Nevada, New Hampshire, New Mexico, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, South Carolina, Texas, Utah, Vermont, Washington, Wisconsin, Wyoming

5. Teachers with the general science license may only teach general science courses.

6. Arizona limits teachers with the general science license to teaching only general science courses. However, candidates with a master's degree in the subject area do not have to pass a content test.

7. Georgia's science test consists of two subtests.



1. Strong Practice: Georgia, Indiana, South Dakota, Tennessee

2. Strong Practice: Minnesota<sup>5</sup>, Missouri

3. Arizona<sup>6</sup>

4. Alabama, Alaska, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Hawaii, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Mississippi, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma<sup>7</sup>, Oregon, Pennsylvania, Rhode Island, South Carolina, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming

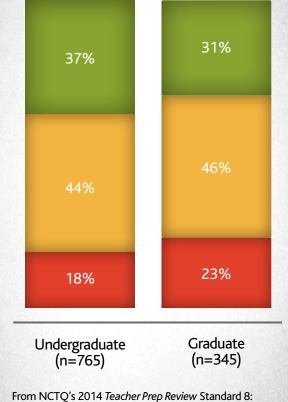
5. Minnesota's test for general social studies is divided into two individually scored subtests.

6. Candidates with a master's degree in the subject area do not have to pass a content test.

7. Oklahoma offers combination licenses without adequate testing.

### Figure 17 TEACHER PREP REVIEW FINDINGS

Less than 40 percent of preparation programs ensure that secondary teachers are well prepared in the subjects they will teach.



From NCTQ's 2014 Teacher Prep Review Standard 8: High School Content (n=1,110 high school programs). State licensing test requirements are also considered in evaluating this standard.

### **Special Education Teacher Preparation**

### **Key Components**

### (The factors considered in determining the states' ratings for this topic.)

- The state should ensure that all special education teachers are sufficiently prepared for the ways that college- and career-readiness English language arts standards affect instruction of all subject areas. Specifically,
  - A. The state should ensure that all new secondary special education teachers are prepared to support struggling readers.
  - B. The state should require that all new secondary special education teachers are prepared to incorporate complex texts and academic language into instruction.
  - C. The state should ensure that all new secondary special education teachers are prepared to incorporate literacy skills as an integral part of every subject.
- 2. The state should require that new elementary special education teachers pass a rigorous test of reading instruction in order to attain licensure.
- The state should not permit special education teachers to teach on a K-12 license that does not differentiate between the preparation of elementary teachers and that of secondary teachers.
- All elementary special education candidates should be required to pass a subject-matter test for licensure that is no less rigorous than what is required of general education candidates.
- 5. The state should ensure that secondary special education teachers possess adequate content knowledge.



30

How well are states ensuring that special education teachers are prepared for college- and career-readiness standards?

Alaska, Arizona, Arkansas, Delaware, District of Columbia, Florida, Georgia, Hawaii, Illinois, Kansas, Kentucky, Maine, Michigan, Minnesota, Mississippi, Montana, Nebraska, Nevada, New Hampshire, NEW MEXICO, North Dakota, Ohio, Oklahoma, Oregon, South Carolina, South Dakota, Utah, Vermont, Washington, Wyoming California, Colorado, Connecticut, Idaho, Iowa, Maryland, New Jersey, Tennessee, Virginia Alabama, Indiana, Louisiana,

Massachusetts, Missouri, North Carolina, Pennsylvania, Rhode Island, Texas, West Virginia, Wisconsin

New York

0)

### PREPARING SPECIAL EDUCATION TEACHERS FOR COLLEGE- AND CAREER-READINESS STANDARDS

Although most special education students are expected to meet the same high college- and career-readiness standards as typical students, too many states set an even lower bar for the preparation and licensure requirements of special education teachers. States must ensure that special education teachers are well grounded in all of the subject matter they will be licensed to teach.

Currently, New Mexico offers a special education license to teach grades PreK-12. Key licensing requirements for special education teachers in New Mexico include:

### NEW MEXICO SPECIAL ED TEACHER PREP SNAPSHOT State only offers discrete elementary and secondary special education licenses.

Elementary subject-matter test required for special education license.

Secondary test in at least one subject area required for secondary special education license.

Special education teachers must also be prepared for the key instructional shifts that differentiate college- and career-readiness standards from previous student standards. Regrettably, New Mexico's preparation and licensure requirements for special education teachers are not aligned with the state's college- and career-readiness standards for students.

X No

Yes

New Mexico does not require its special education teachers who teach the elementary grades to pass a rigorous test of reading instruction. The state does not require content testing, and teacher standards do not address informational texts or literacy skills.

New Mexico has no requirements for the preparation of elementary or secondary special education teachers that address struggling readers.

### Supporting Research

New Mexico Administrative Code 6.61.6.8 PK-12 Certification Requirements http://www.ped.state.nm.us/licensure/2010/dl10/ chklstSpecialEducationPreK-12.pdf

### NEW MEXICO RESPONSE TO ANALYSIS

New Mexico recognized the factual accuracy of this analysis.

### RECOMMENDATIONS

Ensure that special education teachers are prepared to meet the instructional requirements of college- and careerreadiness standards for students.

Require all special education teacher candidates who teach elementary grades to pass a rigorous assessment in the science of reading instruction.

New Mexico already has in place a requirement for general elementary education teachers to earn a passing score on the Essential Components of Elementary Reading Instruction test. The state should expand its existing policy and require all special education teachers who teach the elementary grades to pass this assessment as well. It is especially critical that these teacher candidates possess the knowledge and skills related to the science of reading and pass a rigorous test that addresses all five instructional components of scientifically based reading instruction: phonemic awareness, phonics, fluency, vocabulary and comprehension. Elementary special education teachers who do not possess the minimum knowledge in this area should not be eligible for licensure.

### Incorporate informational text of increasing complexity into classroom instruction.

Either through testing frameworks or teacher standards, New Mexico should specifically address the instructional shifts toward building content knowledge and vocabulary through increasingly complex informational texts and careful reading of informational and literary texts associated with the state's college- and career-readiness standards for students.

### Incorporate literacy skills as an integral part of every subject.

To ensure that special education students are capable of accessing varied information about the world around them, New Mexico should also include specific requirements regarding literacy skills and using text as a means to build content knowledge in history/social studies, science, technical subjects and the arts.

### **RECOMMENDATIONS CONTINUED**

#### Support struggling readers.

New Mexico should articulate requirements ensuring that all special education teachers are prepared to intervene and support those students who are struggling with reading. With reading difficulties generally representing the primary reason for special education placements, it is essential that all special education teachers have the knowl-edge and skills to diagnose and support students with literacy needs.

### End licensure practices that fail to distinguish between the skills and knowledge needed to teach elementary grades and secondary grades.

It is virtually impossible and certainly impractical for New Mexico to ensure that a K-12 special education teacher knows all the subject matter he or she is expected to be able to teach, especially considering state and federal expectations that special education students should meet the same high standards as other students. While the broad K-12 umbrella may be appropriate for teachers of low-incidence special education students, such as those with severe cognitive disabilities, it is deeply problematic for the overwhelming majority of high-incidence special education students, who are expected to learn grade-level content.

### Require that elementary special education candidates pass a rigorous content test as a condition of initial licensure.

To ensure that special education teacher candidates who will teach elementary grades possess sufficient knowledge of the subject matter at hand, New Mexico should require a rigorous content test that reports separate passing scores for each content area. New Mexico should also set these passing scores to reflect high levels of performance. Failure to ensure that teachers possess requisite content knowledge deprives special education students of the opportunity to reach their academic potential.

### Ensure that secondary special education teachers possess adequate content knowledge.

Secondary special education teachers are frequently generalists who teach many core subject areas. While it may be unreasonable to expect secondary special education teachers to meet the same requirements for each subject they teach as other teachers who teach only one subject, New Mexico's current policy of requiring no subject-matter testing is problematic and will not help special education students to meet rigorous learning standards. To provide a middle ground, New Mexico should consider a customized HOUSSE route for new secondary special education teachers and look to the flexibility offered by the Individuals with Disabilities Education Act (IDEA), which allows for a combination of testing and coursework to demonstrate requisite content knowledge in the classroom.

Figure 18	USE OF INFORMATING	INCORPORATING ITST	SUPPORTING SUBJECTS READERS NG STRUGGLING
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instructional shifts associated with college	- *	85	No. Sa
and career-readiness standards?	र्छ /		1225
Alabama		-, , 	
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Arizona			
Arkansas			
California			
Colorado			
Connecticut			
Delaware			
District of Columbia			
Florida			
Georgia			
Hawaii			
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Kentucky			
Louisiana			
Maine			
Maryland			
Massachusetts			
Michigan			
Minnesota			
Mississippi			
Missouri			
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Utah			
Vermont			
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West Virginia			
Wisconsin Wyoming			

### SUMMARY OF SPECIAL EDUCATION **TEACHER PREP FIGURES**

### Figure 18

Requirements for instructional shifts associated with college- and career-readiness standards

### Figure 19

Distinctions in licenses between elementary and secondary teachers

Figure 20

Content test requirements

Figure 21

Science of reading requirements

Figure 22

Teacher Prep Review findings about special education teacher prep

### **EXAMPLES OF BEST PRACTICE**

Although all states have weaknesses when it comes to special education teachers' preparedness to meet the instructional requirements of college- and careerreadiness standards for students, both Indiana and New York are notable for addressing the instructional shifts toward building content knowledge and vocabulary through increasingly complex informational texts and careful reading of informational and literary texts associated with these standards.

Unfortunately, states are also weak in other areas of special education teacher preparation. However, three states-Missouri, New York and Rhode Island-are worthy of mention for taking steps in the right direction in ensuring that all special education teachers know the subject matter they are required to teach. These three states require that elementary special education candidates pass the same elementary content tests, which are comprised of individual subtests, as general education elementary teachers.

Secondary special education teachers in New York must pass a multi-subject content test for special education teachers comprised of three separately scored sections. Rhode Island requires its secondary special education teachers to hold certification in another secondary area. Secondary special education teachers in Missouri can either take a multi-subject test comprised of four separately scored sections or a single-subject secondary assessment.

📕 Fully addresses instructional component 🛛 🖌 Partially addresses instructional component

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### Figure 20

Which states require subject-matter testing for special education teachers?

Elementary Subject-Matter Test					
Required for an elementary special education license	Alabama, Iowa, Louisiana, Massachusetts, Missouri <sup>1</sup> , New Jersey, New York, Pennsylvania <sup>2</sup> , Rhode Island, West Virginia <sup>3</sup> , Wisconsin				
Required for a K-12 special education license	Colorado, Idaho, North Carolina				
Secondary Subject-Matter Test(s)					
Tests in all core subjects required for secondary special education license	Missouri¹, New York⁴, Wisconsin⁵				
Test in at least one subject required for secondary special education license	Louisiana, New Jersey, Pennsylvania², Rhode Island, West Virginia³				
Required for a K-12 special education license	None				

1. Missouri offers a K-12 certification but candidates must pass either the elementary multi-content assessment or the middle/secondary multi-content assessment.

2. In Pennsylvania, a candidate who opts for dual certification in elementary or secondary special education and as a reading specialist does not have to take a content test.

3. West Virginia also allows elementary special education candidates to earn dual certification in early childhood, which would not require a content test. Secondary special education candidates earning a dual certification as a reading specialist are similarly exempted.

4. New York requires a multi-subject content test specifically geared to secondary special education candidates. It is divided into three subtests.

5. Wisconsin requires a middle school level content area test which does not report subscores for each area.

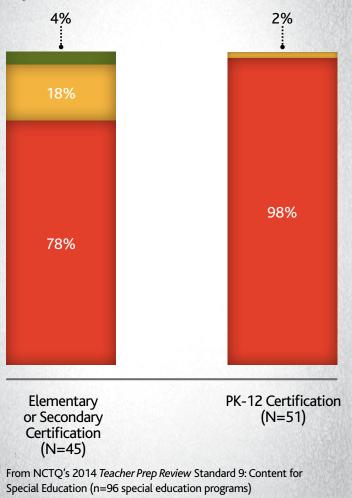
Figure 19

1. Missouri, New Jersey, Oregon and Vermont issue a K-12 certificate, but candidates must meet discrete elementary and/or secondary requirements.

5		Early childhood to	
Figure 21	Elementary to	lers.	Elementary special education teachers
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Virginia Washington			
West Virginia			
Wisconsin			
Wyoming			
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	18	13	11

### Figure 22 TEACHER PREP REVIEW FINDINGS

Less than 5 percent of preparation programs ensure that special education teachers are well prepared in the subjects they will teach.



These states do not offer a standalone early childhood certification that includes elementary grades or the state's early childhood certification is the de facto license to teach elementary grades.

### **Admission into Teacher Preparation**

### **Key Components**

(The factors considered in determining the states' ratings for this topic.)

- 1. The state should limit admission to teacher preparation programs to candidates in the top half of the college-going population.
- 2. The state should require teacher candidates to pass a test of academic proficiency that assesses reading, writing and mathematics skills as a criterion for admission to teacher preparation programs. Alternatively, academic proficiency could be demonstrated by grade point average.



### RAISING THE BAR FOR TEACHER PREP THROUGH HIGHER ADMISSION STANDARDS

NCTQ has repeatedly found that too many teacher preparation programs are in need of major improvement, graduating first-year teachers lacking skills and content knowledge adequate to thrive in the classroom. One important way states can raise the bar for teacher preparation programs is to set more ambitious admission requirements for new elementary, secondary and special education teachers. This is even more relevant and important as the increasing expectations of college- and career-readiness standards demand more from teachers academically. A key criterion for admissions is evidence of a strong academic background, and states should require programs to select candidates from the top half of the college-going population. Countries like Singapore and Finland are even more restrictive in admissions; the top half goal is realistic and achievable while representing a significantly higher standard for programs throughout the United States. Until recently, few states had rigorous academic standards for admission, but with states like Rhode Island and Delaware significantly raising the bar by taking the lead in establishing higher standards and new accreditation requirements from CAEP, this is beginning to change.

### NEW MEXICO ADMISSION INTO TEACHER PREP SNAPSHOT

State requires a minimum GPA of 3.0 for admission into teacher prep.

State requires a test normed to college-bound population prior to admission to prep program.

Yes 🗡 No

New Mexico does not require prospective teachers to pass a test of academic proficiency as a criterion for admission to teacher preparation programs. Rather, the basic skills assessment requirement is delayed until teacher candidates are ready to apply for licensure.

### Supporting Research

New Mexico Administrative Code 6.60.5.8

### NEW MEXICO RESPONSE TO ANALYSIS

While not asked to respond to the full analysis for this section, New Mexico did not indicate any policy updates related to admission to teacher preparation. New Mexico did note that it has worked with its colleges of education to voluntarily make admission requirements more rigorous. University of New Mexico and New Mexico State University have both agreed to raise their requirements.

#### RECOMMENDATIONS

### Require that teacher preparation programs screen candidates for academic proficiency prior to admission.

Teacher preparation programs that do not screen candidates invest considerable resources in individuals who may not be able to successfully complete the program and pass licensing tests. Candidates in need of additional support should complete remediation before entering the program to avoid the possibility of an unsuccessful investment of significant public tax dollars. New Mexico should require candidates to pass a test of academic proficiency that assesses reading, mathematics and writing prior to program admission. Alternatively, the state could require a minimum grade point average to establish that candidates have a strong academic history.

Require that programs use a common admissions test normed to the general college-bound population.

New Mexico should require programs to use an assessment demonstrating that candidates are academically competitive with all peers, regardless of their intended profession. Requiring a common test normed to the general college population would allow for the selection of applicants in the top half of their class while also facilitating program comparison.

### Consider requiring candidates to pass subject-matter tests as a condition of admission into teacher programs.

In addition to ensuring that programs require a measure of academic performance for admission, New Mexico might also want to consider requiring content testing prior to program admission as opposed to at the point of program completion. Program candidates are likely to have completed coursework that covers related test content in the prerequisite classes required for program admission. Thus, it would be sensible to have candidates take content tests while this knowledge is fresh rather than wait two years to fulfill the requirement, and candidates lacking sufficient expertise would be able to remedy deficits prior to entering formal preparation.

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Vermont					
Virginia	1				
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West Virginia					
Wisconsin					
Wyoming					
	13	18	13	7	

### SUMMARY OF ADMISSION INTO TEACHER **PREP FIGURES**

- Figure 23 Test of academic proficiency requirements
- Figure 24
  - **GPA** requirements
- Figure 25

Teacher Prep Review findings about admissions

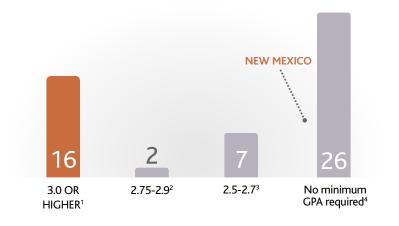
### EXAMPLES OF BEST PRACTICE

While many states now require CAEP accreditation which includes a standard requiring strong admission practices, Rhode Island and Delaware have set requirements independent of the accreditation process, ensuring that the states' expectations are clear. Both states require a test of academic proficiency normed to the general college-bound population rather than a test that is normed just to prospective teachers. Delaware also requires teacher candidates to have a 3.0 GPA or be in the top 50th percentile for general education coursework completed. Rhode Island also requires an average cohort GPA of 3.0, and, beginning in 2016, the cohort mean score on nationally-normed tests such as the ACT, SAT or GRE must be in the top 50th percentile. In 2020, the requirement for the mean test score will increase from the top half to the top third.

2. Candidates in Oklahoma also have the option of gaining admission with a 3.0 GPA.

<sup>1.</sup> Requirements for admissions test normed to college-bound population is based on CAEP accreditation standards, not state's own admission policy.

Do states require a minimum GPA for admission to teacher prep?



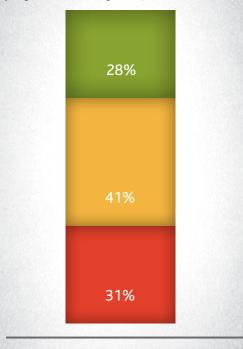
 Strong Practice: Delaware, District of Columbia<sup>5</sup>, Georgia<sup>6</sup>, Hawaii<sup>5</sup>, Louisiana<sup>5</sup>, Michigan<sup>5</sup>, Mississippi<sup>6</sup>, New Jersey<sup>6</sup>, New York<sup>5</sup>, North Carolina<sup>5</sup>, Oklahoma<sup>7</sup>, Pennsylvania<sup>8</sup>, Rhode Island, South Carolina<sup>5</sup>, Utah, Virginia<sup>5</sup>

- 3. Alabama, Arkansas, Connecticut<sup>9</sup>, Florida, Nebraska, South Dakota, Wisconsin<sup>10</sup>
- 4. Alaska, Arizona, California, Colorado, Idaho, Illinois, Indiana, Iowa, Kansas, Maine, Maryland, Massachusetts, Minnesota, Missouri, Montana, Nevada, New Hampshire, New Mexico, North Dakota, Ohio, Oregon, Tennessee, Vermont, Washington, West Virginia, Wyoming
- 5. Required minimum GPA of 3.0 is based on CAEP accreditation standards, not state's own admission policy.
- 6. The 3.0 GPA requirement is a cohort average; individual candidates in Mississippi and New Jersey must have a 2.75 GPA. Individual candidates in Georgia must have a 2.5 GPA.
- 7. Candidates in Oklahoma also have the option of gaining admission by passing a basic skills test.
- 8. Students can also be admitted with a combination of a 2.8 GPA and qualifying scores on the basic skills test or SAT/ACT.
- 9. Connecticut requires a B- grade point average for all undergraduate courses.
- 10. The GPA admission requirement is 2.5 for undergraduate and 2.75 for graduate programs.

### Figure 25

### TEACHER PREP REVIEW FINDINGS

Only 28 percent of teacher preparation programs have a high bar for admissions.



From NCTQ's 2014 *Teacher Prep Review* Standard 1: Selection Criteria (n=2,396 elementary, secondary and special education programs)

<sup>2.</sup> Kentucky, Texas

### **Teacher Preparation Program Accountability**

### **Key Components**

### (The factors considered in determining the states' ratings for this topic.)

- The state should incorporate preparation to teach to college- and career-readiness standards into its accountability requirements for teacher preparation programs.
- 2. The state should collect data that connects student achievement gains to teacher preparation programs. Such data can include value-added or growth analyses conducted specifically for this purpose or evaluation ratings that incorporate objective measures of student learning to a significant extent.
- 3. The state should establish the minimum standard of performance for each category of data. Programs should be held accountable for meeting these standards, with articulated consequences for failing to do so, including loss of program approval.
- 4. The state should produce and publish on its website an annual report card that shows all the data the state collects on individual teacher preparation programs.
- 5. The state should retain full authority over its process for approving teacher preparation programs.

How well are states ensuring that teacher preparation programs are accountable for their performance?

18

Alaska, Connecticut, District of Columbia, Hawaii, Idaho, Minnesota, Nebraska, New York, North Dakota, South Dakota, Utah, Wyoming

Arizona, Arkansas, California, Illinois, Iowa, Kansas, Maine, Maryland, Mississippi, Missouri, Montana, New Hampshire, Oklahoma, Oregon, Pennsylvania, Vermont, Virginia, West Virginia

Alabama, Indiana, Kentucky, Massachusetts, Nevada, New Jersey, **NEW MEXICO**, South Carolina, Washington, Wisconsin

Colorado, Delaware, Florida, Georgia, Michigan, North Carolina, Ohio, Rhode Island, Tennessee, Texas

Louisiana

### HOLDING PREPARATION PROGRAMS ACCOUNTABLE FOR RESULTS

The ultimate goal of teacher preparation programs should be to produce teachers who are effective in educating their students and ensure that they are ready for college and career. As programs operate by virtue of state approval, it is the state's responsibility to connect approval to accountability measures that ensure high performance. While this goal may have been hard to assess a few years ago, that is no longer the case. Redesigned evaluations of teacher effectiveness in the majority of states offer an opportunity for allowing states to collect meaningful objective data on the performance of program graduates. To date, few states connect their process of approving teacher preparation programs to measurable outcome data about programs' graduates.

# NEW MEXICO TEACHER PREP ACCOUNTABILITY SNAPSHOT State collects data that connects student achievement gains to teacher preparation programs. State collects other meaningful data that reflect program performance. State has set minimum standards for program performance. State publishes an annual report card on its own website. State retains full authority over its approval process.

New Mexico's approval process for its traditional and alternate route teacher preparation programs does not yet hold programs accountable for the quality of the teachers they produce.

New Mexico does not collect or report data that connect student achievement gains to teacher preparation programs at this time; however, the state has announced plans to do so in the future. The state does not yet have policy that applies any transparent, measurable criteria for conferring program approval. New Mexico does collect programs' annual summary licensure test pass rates (80 percent of program completers must pass their licensure exams). However, the 80 percent pass-rate standard, while common among many states, sets the bar quite low and is not a meaningful measure of program performance. Further, in the past three years, no programs in the state have been identified as low performing an additional indicator that programs lack accountability.

### RECOMMENDATIONS

### Collect data that connect student achievement gains to teacher preparation programs.

As one way to measure whether programs are producing effective classroom teachers, New Mexico should consider the academic achievement gains of students taught by programs' graduates, averaged over the first three years of teaching. Data that are aggregated to the institution (e.g., combining elementary and secondary programs) rather than disaggregated to the specific preparation program are not useful for accountability purposes. Such aggregation can mask significant differences in performance among programs. The state has made clear its intention to move in this direction, and NCTQ looks forward to reviewing New Mexico's progress when specific program requirements are articulated.

Report other meaningful data that reflect program performance.

Although measures of student growth are an important indicator of program effectiveness, they cannot be the sole measure of program quality for several reasons, including the fact that many programs may have graduates whose students do not take standardized tests. The accountability system must therefore include other objective measures that show how well programs are preparing teachers for the classroom, such as:

- Evaluation results from the first and/or second year of teaching;
- Satisfaction ratings by school principals and teacher supervisors of programs' student teachers, using a standardized form to permit program comparison;
- Average raw scores of teacher candidates on licensing tests, including academic proficiency, subject matter and professional knowledge tests;
- 4. Number of times, on average, it takes teacher candidates to pass licensing tests
- 5. Five-year retention rates of graduates in the teaching profession.

New Mexico announced in a press release that starting after the 2014-2015 year, the state will produce report cards and rankings of teacher preparation programs and include metrics such as gradates' performance on in-classroom evaluations, retention rates, licensure exam scores and STEM teacher production. Formal policy has not yet been enacted.

In New Mexico, there is some overlap of accreditation and state approval. Members of CAEP and the state make up the review team, and decisions are made jointly; state members must complete CAEP training. New Mexico conducts its own program reviews.

#### **Supporting Research**

http://www.abqjournal.com/413787/news/ states-colleges-of-education-to-be-evaluated-next-year.html

http://governor.state.nm.us/uploads/

PressRelease/191a415014634aa89604e0b4790e4768/

Governor\_Susana\_Martinez\_Announces\_Critical\_Reforms\_to\_Support\_

Teacher\_Preparation\_in\_New\_Mexico.pdf

New Mexico Administrative Code 6.65.2

Title II State Reports https://title2.ed.gov

https://tittez.ed.g

www.ncate.org

### **NEW MEXICO RESPONSE TO ANALYSIS**

While not asked to respond to the full analysis for this section, New Mexico did not indicate any additional policy updates related to teacher prep program accountability.

#### **RECOMMENDATIONS CONTINUED**

### Establish the minimum standard of performance for each category of data.

Merely collecting the types of data described above is insufficient for accountability purposes. The next and perhaps more critical step is for the state to establish precise minimum standards for teacher preparation program performance for each category of data. New Mexico should be mindful of setting rigorous standards for program performance, as its current requirement that 80 percent of program graduates pass the state's licensing tests is too low a bar. Programs should be held accountable for meeting rigorous standards, and there should be consequences for failing to do so, including loss of program approval.

### Publish an annual report card on the state's website.

New Mexico should produce an annual report card that shows all the data the state collects on individual teacher preparation programs, which should be published on the state's website at the program level for the sake of public transparency. Data should be presented in a manner that clearly conveys whether programs have met performance standards. NCTQ commends the state on its announcement of plans for new report cards.

Maintain full authority over the process for approving teacher preparation programs.

New Mexico should ensure that it is the state that considers the evidence of program performance and makes the decision about whether programs should continue to be authorized to prepare teachers.



### SUMMARY OF TEACHER PREP PROGRAM ACCOUNTABILITY FIGURES

Figure 26

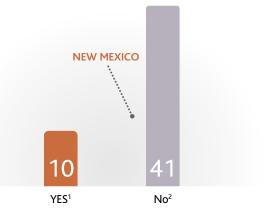
Accountability requirements

Figure 27 Use of student achievement data

### EXAMPLES OF BEST PRACTICE

No state has yet implemented a full accountability system for teacher preparation that features data, including student achievement gains, connected to teacher preparation programs (not just the institution level); has clear minimum standards of performance for those data; and publishes the results for use by prospective teachers, hiring school districts and the general public. Some states are well on their way. **Georgia** and **Louisiana** collect student achievement gains and set minimum standards of performance, while **Ohio** and **Tennessee** have published report cards that include connections to student achievement gains.

#### Figure 27



Do states connect student achievement data to teacher preparation programs?

1. Strong Practice: Colorado, Delaware, Florida, Georgia, Louisiana, North Carolina, Ohio, Rhode Island, Tennessee, Texas

2. Alabama, Alaska, Arizona, Arkansas, California, Connecticut, District of Columbia<sup>3</sup>, Hawaii<sup>3</sup>, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Maine, Maryland<sup>3</sup>, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York<sup>3</sup>, North Dakota, Oklahoma, Oregon, Pennsylvania, South Carolina, South Dakota, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming

3. Included in state's Race to the Top plan, but not in policy or yet implemented.

#### Figure 26

1. For traditional preparation programs only.

2. State does not distinguish between alternate route programs and traditional preparation

programs in public reporting.

3. For alternate routes only.

### Teacher Preparation Policy Priorities for New Mexico

### Prepare all teachers to meet the instructional shifts of college- and career-readiness standards for students.

- Strengthen preparation requirements to ensure teacher candidates have the ability to address the use of informational texts as well as incorporate complex informational texts into classroom instruction.
  Priority for elementary, middle, secondary and special education teacher preparation.
- Through testing frameworks or teacher standards, include literacy skills and using text to build content knowledge in history/ social studies, science, technical subjects and the arts.
  Priority for elementary, secondary and special education teacher preparation.
- Ensure teachers are prepared to intervene and support students who are struggling with reading. *Priority for special education teacher preparation*.

### Additional priorities for elementary teacher preparation:

- Require all elementary teacher candidates—including candidates for an early childhood license—to pass a rigorous content test that assesses knowledge of all core subjects, including mathematics, and requires a meaningful passing score for each area.
- Require early childhood teachers to pass a rigorous assessment in the science of reading instruction.

### Additional priorities for middle school teacher preparation:

- Require teacher candidates to pass a content test in every core area they are licensed to teach.
- Eliminate the generalist K-8 license.

### Additional priorities for secondary teacher preparation:

Require secondary science and social studies teachers to pass a content test for each discipline they are licensed to teach.

### Additional priorities for special education teacher preparation:

- Eliminate the K-12 special education certificate, and require licenses that differentiate between preparation of elementary and secondary teacher candidates.
- Require elementary special education candidates to pass a rigorous content test as a condition of initial licensure, as well as a rigorous assessment in the science of reading instruction.
- Ensure secondary special education teachers possess adequate content knowledge for the grades and subjects they teach.

### Raise admission requirements:

• Limit admission to teacher preparation programs to candidates in the top half of the college-going population, measured by a test normed to the general college-bound population or minimum GPA.

### Hold preparation programs accountable:

- Collect performance data to monitor programs, including student achievement gains.
- Set minimum standards for program performance with consequences for failure to meet those standards.
- Publicly report performance data.

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NCTQ is available to work with individual states to improve teacher policies. For more information, please contact:

> Sandi Jacobs Vice President sjacobs@nctq.org 202-393-0020